Journal

OF THE

ASSEMBLY OF THE STATE OF NEVADA

THIRTY-FIRST SPECIAL SESSION

THE FIRST DAY

CARSON CITY (Wednesday), July 8, 2020

Pursuant to the provisions of the Constitution and Statutes, the Assembly was called to order by Speaker of the Assembly Jason Frierson at 10:16 a.m.

Mr. Speaker presiding.

Roll called.

All present and one vacant.

Prayer by the Chaplain, Richard Snyder.

Almighty God, even in times of social distancing, You are always with us. Even in times of limited physical contact, You continue to touch our lives deeply. May Your presence be felt in this chamber. Be with and guide the members of this house as they make the difficult choices in the days ahead. Bless, preserve, and guide them and all who work in this building.

We ask You to be with all who mourn today for a Nevada hero, Sergeant Ben Jenkins of the Nevada Highway Patrol, whose celebration of life service is being held this morning. Grant him rest and eternal peace in Your arms.

AMEN.

MOTIONS, RESOLUTIONS AND NOTICES

Mr. Speaker appointed Assemblymen Jauregui, Fumo, and Hambrick as a temporary Committee on Credentials to examine the credentials of Kasina Douglass-Boone.

Mr. Speaker announced if there were no objections, the Assembly would recess subject to the call of the Chair.

Assembly in recess at 10:20 a.m.

ASSEMBLY IN SESSION

At 10:27 a.m. Mr. Speaker presiding. Quorum present.

Senator Woodhouse appeared before the bar of the Assembly and announced that the Senate was organized and ready for business.

REPORTS OF COMMITTEES

Mr. Speaker:

Your temporary Committee on Credentials has had the credentials of the Assemblywomanappointee under consideration and begs leave to report that the following person has been and is a duly appointed member of the Assembly of the 31st Special Session of the Legislature of the State of Nevada: Kasina D. Douglass-Boone.

SANDRA JAUREGUI, Chair

MOTIONS, RESOLUTIONS, AND NOTICES

Assemblywoman Jauregui moved the adoption of the report. Motion carried.

Mr. Speaker appointed Assemblyman Flores to escort Justice James W. Hardesty of the Supreme Court of the State of Nevada to the rostrum to administer the oath of office to Ms. Kasina Douglass-Boone.

Justice Hardesty administered the oath of office to Ms. Kasina Douglass-Boone.

Assemblywoman Monroe-Moreno moved that Justice Hardesty be given a unanimous vote of thanks for administering the oath.

Motion carried unanimously.

Assemblyman Flores escorted the Justice of the Supreme Court to the bar of the Assembly.

Mr. Speaker requested the Chief Clerk call the roll of those Assemblymen who have received the oath of office.

Roll called.

Present: Assembly Members Assefa, Backus, Benitez-Thompson, Bilbray-Axelrod, Carlton, Carrillo, Cohen, Daly, Douglass-Boone, Duran, Edwards, Ellison, Flores, Frierson, Fumo, Gorelow, Hafen, Hambrick, Hansen, Hardy, Jauregui, Kramer, Krasner, Leavitt, Martinez, McCurdy, Miller, Monroe-Moreno, Munk, Neal, Nguyen, Peters, Roberts, Smith, Spiegel, Swank, Titus, Tolles, Torres, Watts, Wheeler, and Yeager.

Mr. Speaker appointed Assemblyman Yeager to inform the Senate that the Assembly is organized and ready for business.

Mr. Speaker called the Governor to inform him that the Assembly is organized and ready for business.

Assemblyman Yeager reported that he had informed the Senate that the Assembly was organized and ready for business.

COMMUNICATIONS

OFFICE OF GOVERNOR STEVE SISOLAK

July 7, 2020

THE HONORABLE JASON FRIERSON, SPEAKER OF THE ASSEMBLY, NEVADA STATE ASSEMBLY, 401 South Carson Street, Carson City, NV 89701

TO THE HONORABLE MEMBERS OF THE NEVADA STATE ASSEMBLY:

None of us could have predicted a pandemic of this magnitude and the global economic crisis that has followed. The world looks incredibly different since I first approved the State's biennial budget back in June 2019.

As a State, we took immediate and proactive measures to preserve the health, safety and lives of our fellow Nevadans. I was filled with pride to see us all jump into action and rise to the challenge of this COVID-19 pandemic, whether that meant serving on the frontlines in our hospitals and grocery stores, delivering meals to elderly neighbors or simply staying at home to slow the spread. We helped flatten the curve and saved lives in the process, defying the forecasts set out by original models for our State. Right now, we are seeing a concerning increase in our data trends, likely as a result of both increased testing and reopening. Once again, Nevadans are stepping up and putting on their masks to help mitigate the spread.

Prior to this pandemic, I directed my Executive Branch cabinet to begin the momentous task of formulating ways to implement a child, family and community-centered Nevada government. Unfortunately, the COVID-19 pandemic created a new reality for all of us. State agencies were asked to adjust their budgets to reflect this reality, limiting to the maximum extent the impact on critical functions such as health, safety and education.

The difficult fiscal decisions for the Fiscal Year 2021 now lay ahead of us. My proposal preserves as much funding as possible for our most essential priorities: health, education and the State workforce, so they are able to continue providing the vital services on which Nevadans rely. We will do all we can to keep our communities healthy and safe and to provide a robust and vibrant future for our children by building a pathway forward.

As your Governor, I continue to advocate for federal support for our State, our counties and our cities by calling upon the federal government to pass a relief package, giving us the opportunity to restore some of the difficult decisions before us. But, the urgency of our current situation does not allow us to wait and see. We must act now and we must act together.

If that financial support materializes, or if our State revenues recover faster than expected, as Governor, my priorities for restoring funding focus on health care, education and supporting our State workforce to ensure we can deliver the services Nevadans rely on.

Our budget has changed, but our values remain the same. I look forward to working with you to amend our State budget to align with our new reality and our shared principles. We cannot predict when our economy will recover, but we can work together to set Nevada on the best path forward given the information we have at hand now.

Despite the uncertainty we are all facing in Nevada and around the country right now, I remain optimistic. For too long, there has been a discussion and overall agreement that our State needs to take a new approach to fix the structural issues that make us the most vulnerable state in the nation anytime the economy takes a hit. This unprecedented public health and economic crisis provides us with a unique opportunity to forge an innovative path that will propel Nevada forward.

Addressing this budget is the first step to get through the immediate crisis at hand, but then I look forward to partnering with all of you to take hold of this opportunity to reinvent our State so when Nevada's children grow up and stand in the positions we are in now, they won't have to make these same devastating decisions.

Nevadans have faced difficult challenges before, and we have always persevered in the face of obstacles – it's the Battle Born way. Understanding that an extraordinary occasion exists as a result of the current COVID-19 pandemic, this opportunity requires immediate action by the Nevada State Legislature.

Article 5, Section 9, Subsection 1 of the Nevada Constitution provides that the Governor may, on extraordinary occasions, convene a Special Session of the Nevada State Legislature by proclamation. I have issued a proclamation calling the Legislature into a Special Session. In that proclamation, I identify a number of items to consider that will put Nevada on the path to recovery. I know that together, we can use that same spirit now to create a balanced budget and begin our pathway forward to recovery.

Thank you, GOVERNOR STEVE SISOLAK State of Nevada

MOTIONS, RESOLUTIONS AND NOTICES

Assemblywoman Benitez-Thompson moved that the reading of the Governor's proclamation convening the Legislature into a special session be dispensed with and the proclamation be entered into the journal.

Motion carried.

COMMUNICATIONS

STATE OF NEVADA OFFICE OF THE GOVERNOR

A PROCLAMATION BY GOVERNOR STEVE SISOLAK TO CONVENE A SPECIAL SESSION OF THE NEVADA STATE LEGISLATURE

WHEREAS, Section 9 of Article V of the Constitution of the State of Nevada provides that, "[T]he Governor may, on extraordinary occasions, convene the Legislature by Proclamation and shall state to both houses, when organized, the business for which they have been specially convened," and

WHEREAS, an extraordinary occasion exists, resulting from the global COVID-19 pandemic and its associated economic consequences, requiring immediate action by the Nevada State Legislature; and

WHEREAS, in late 2019, the United States Centers for Disease Control and Prevention began monitoring an outbreak caused by a novel coronavirus; and

WHEREAS, on February 11, 2020, the International Committee on Taxonomy of Viruses named this novel coronavirus "severe acute respiratory syndrome coronavirus 2 (SARS-Co V-2);" and

WHEREAS, on February 11, 2020, the World Health Organization named the disease caused by SARS-CoV-2, "COVID-19;" and

WHEREAS, on March 5, 2020, Clark County and Washoe County both reported the first known cases of COVID-19 in the State of Nevada; and

WHEREAS, on March 11, 2020, the World Health Organization declared COVID-19 a pandemic; and

WHEREAS, on March 12, 2020, I, Steve Sisolak, Governor of the State of Nevada, issued a Declaration of Emergency to facilitate the State's response to the COVID-19 pandemic; and

WHEREAS, on March 13, 2020, Donald J. Trump, President of the United States declared a nationwide emergency pursuant to Sec. 501(b) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. 5121-5207 (the "Stafford Act"); and

WHEREAS, since the March 12, 2020 Declaration of Emergency, I have issued 26 Directives, with associated guidance documents, pursuant to that order to provide for the safety, wellbeing, and public health of Nevadans and the administration of the State of Nevada; and

WHEREAS, on May 10, 2020, I issued a Declaration of Fiscal Emergency, citing the global economic decline from the COVID-19 pandemic, which has disrupted commerce and has

negatively impacted the amount of revenue received by the State of Nevada and school districts in the State; and

WHEREAS, the Declaration of Fiscal Emergency noted that the "amount of money in the Account to Stabilize the Operation of the State Government, commonly known as the 'Rainy Day Fund,' combined with the other financial resources available to the State of Nevada to offset a revenue shortfall is insufficient to offset a revenue shortfall and increase in State General Fund appropriations of this magnitude for the fiscal years ending on June 30, 2020 and June 30, 2021;" and

WHEREAS, the May 10, 2020 Declaration of Fiscal Emergency also provides that the "State of Nevada must act quickly to reduce expenditures and to ensure that the expenditures of the State for the fiscal years ending on June 30, 2020 and June 30, 2021, do not exceed the revenue collected by the State for the fiscal years;" and

WHEREAS, on May 13, 2020, the Interim Finance Committee of the Nevada Legislature issued and approved a Declaration of Fiscal Emergency, citing authority provided to the Legislature in NRS 353.288(5)(b), upon a Governor's declaration of the existence of a fiscal emergency, to transfer money from the "Rainy Day Fund" to the State General Fund; and

WHEREAS, the fund transfer authorized during the May 13, 2020 meeting of the Interim Finance Committee amounted to approximately \$400 million; and

WHEREAS, Article 5, Section 1 of the Nevada Constitution provides: "The supreme executive power of this State, shall be vested in a Chief Magistrate who shall be Governor of the State of Nevada:" and

WHEREAS, as presaged in the Declaration of Fiscal Emergency of May 10, 2020, I believe that an extraordinary occasion now exists, as contemplated by Section 9 of Article V of the Constitution, in which the financial resources available to the State of Nevada are insufficient to cover the projected revenue shortfall for the fiscal year ending June 30, 2021, requiring timely action by the Nevada State Legislature; and

WHEREAS, as a direct result of the COVID-19 outbreak and the resulting economic crisis, school districts throughout the State of Nevada are challenged with budget uncertainties and dramatic changes in student needs and coordinate obligations on the districts and their respective schools to provide educational, emotional, and sustenance-related support to students; and

WHEREAS, as a direct result of the COVID-19 outbreak, some students awarded the Millennium Scholarship experienced inordinate tumult and difficult and uneven transitions to remote learning environments, resulting in diminished academic performance which may jeopardize the students' continued qualification to access Millennium Scholarship funds; and

WHEREAS, under such an extraordinary set of circumstances, the Nevada Constitution provides authority for the Governor to convene the Legislature by Proclamation;

NOW, THEREFORE, I, STEVE SISOLAK, GOVERNOR OF THE STATE OF NEVADA, by the authority vested in me by the Constitution and laws of the State of Nevada, do hereby convene the Nevada State Legislature into a special session to begin at 9:00 a.m. on Wednesday, July 8, 2020 to consider the following solutions to the deleterious effects of the COVID-19 pandemic, including the substantial general fund shortfall for the current biennium among other items noted below:

- 1. Reducing, reserving, or cancelling certain general fund appropriations made during the 80th Session of the Nevada Legislature to fund operating budgets.
- 2. Amendments to Nevada Revised Statutes § 362.100 et seq. to accelerate and advance the payment schedule of the tax on the net proceeds of minerals.
- 3. Transfers to the State General Fund certain amounts from certain funds and accounts including, but not limited to, the Healthy Nevada Fund.
- Providing flexibility for the Department of Health and Human Services to transfer funds among various accounts in the same manner and limits as allowed for work programs under NRS 353.220.
- 5. Providing flexibility for restoration of programs, services and any other reductions approved in the special session in the event Nevada receives federal funding to assist with the impact on the state budget caused by the COVID-19 pandemic.

- Any other actions directly related to solutions for the projected general fund revenue shortfall for the current biennium.
- 7. Amendments to Chapter 388G to allow local school districts to carry forward year- end balances to the following school year.
- 8. Amendments to Chapter 396 of Nevada Revised Statutes governing the Millennium Scholarship to authorize the Nevada Board of Regents to implement temporary waivers or modifications of the continuing eligibility requirements for recipients of the Millennium Scholarship during the period of the COVID-19 emergency. Require the submission of a report to the Governor and the Director of the Nevada Legislative Counsel Bureau no later than February 1, 2021, setting forth in detail any temporary actions taken by the Board of Regents and the impact of such actions on Millennium Scholarship recipients.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of Nevada to be affixed at the State Capitol in Carson City, this 7th day of July, in the year two thousand twenty.

Steve Sisolak Governor

Barbara K. Cegavske Secretary of State

Wayne Thorley
Deputy Secretary of State

By the Committee on Legislative Operations and Elections:

Assembly Resolution No. 1—Amending the Standing Rules of the Assembly of the 80th Session of the Nevada Legislature.

RESOLVED BY THE ASSEMBLY OF THE STATE OF NEVADA, THAT THE ASSEMBLY STANDING RULES ARE HEREBY ADOPTED FOR THE 31ST SPECIAL SESSION OF THE LEGISLATURE AS FOLLOWS:

I. OFFICERS AND EMPLOYEES

DUTIES OF OFFICERS

Rule No. 1. Speaker of the Assembly.

- 1. All officers of the Assembly are subordinate to the Speaker in all that relates to the prompt, efficient and correct discharge of their official duties under the Speaker's supervision.
- 2. Possessing the powers and performing the duties described in this Rule, the Speaker shall:
- (a) Take the chair at the hour to which the Assembly stands adjourned, call the members to order, and upon the appearance of a quorum, proceed to business.
- (b) In the event an emergency occurs during a regular or special session of the Legislature which requires a meeting of the Assembly, call the members back to order before the hour to which the Assembly had adjourned.
- (c) Preserve order and decorum and have general direction of the Chamber of the Assembly and the approaches thereto. In the event of any disturbance or disorderly conduct therein, order the same to be cleared.

- (d) Decide all questions of order, subject to a member's right to appeal to the Assembly. On appeal from such decisions, the Speaker has the right, in the Speaker's place, to assign the reason for the decision.
- (e) Have the right to name any member to perform the duties of the Chair, but such substitution must not extend beyond one legislative day.
- (f) Have the power to accredit the persons who act as representatives of the news media and assign them seats.
 - (g) Sign all bills and resolutions passed by the Legislature as provided by law.
 - (h) Sign all subpoenas issued by the Assembly.
- (i) Receive all messages and communications from other departments of the government and announce them to the Assembly.
 - (j) Represent the Assembly, declare its will and in all things obey its commands.
- (k) Vote on final passage of a bill or resolution, but the Speaker shall not be required to vote in ordinary legislative proceedings except where the Speaker's vote would be decisive. In all yea and nay votes, the Speaker's name must be called last.
- (1) Appoint committees during the interim between regular sessions of the Legislature for any proper purpose, including, without limitation, taking testimony, compelling the attendance of witnesses, punishing persons or entities for contempt and reporting findings to the next session of the Legislature.
- 3. If a vacancy occurs in the office of Speaker, through death, resignation or disability of the Speaker, the Speaker Pro Tempore shall temporarily and for the period of vacancy or disability conduct the necessary business of the Assembly.
- 4. If a permanent vacancy occurs in the office of Speaker, the Assembly shall select a new Speaker.
- 5. This Rule shall remain in full force and effect throughout the interim between regular sessions of the Legislature and until new Standing Rules of the Assembly are adopted as part of the organization of a newly-constituted Assembly at the commencement of a session.

Rule No. 2. Continuation of Leadership and Standing Rules of the Assembly During the Interim Between Regular Sessions.

- 1. Except as otherwise provided in subsections 2, 3 and 4, the tenure of the Speaker, Speaker Pro Tempore, Majority Leader and Minority Leader of the Assembly extends during the interim between regular sessions of the Legislature.
- 2. The Assemblymen or Assemblywomen designated to be the Speaker, Speaker Pro Tempore, Majority Leader and Minority Leader for the next succeeding regular session shall perform any duty required of that officer by the Standing Rules of the Assembly and the Nevada Revised Statutes in the period between the time of their designation after the general election and the organization of the next succeeding regular session.
- 3. The Assemblyman or Assemblywoman designated to be the Speaker and the Assemblyman or Assemblywoman designated to be the Minority Leader for the next succeeding regular session shall appoint the regular and alternate members to the Select Committee on Ethics as set forth in Assembly Standing Rule No. 23.
- 4. The Assemblyman or Assemblywoman designated to be the Speaker for the next succeeding regular session shall:
 - (a) Determine the start time of the Assembly's organizational session.
- (b) Have the right to name any person to call the Assembly to order and preside over the Assembly's organizational session until a presiding officer is elected.

- (c) Refer prefiled bills and resolutions to committee, subject to ratification by a majority vote of the members of the Assembly once the Assembly is organized and ready for business.
- 5. The Assembly Standing Rules set forth herein shall remain in full force and effect throughout the interim between regular sessions of the Legislature and until new Standing Rules of the Assembly are adopted as part of the organization of a newly-constituted Assembly at the commencement of a session, unless a conflict exists with a rule adopted by the Assembly for a special session occurring between regular sessions.

Rule No. 3. Chief Clerk.

- 1. The Chief Clerk is elected by the Assembly and is responsible to the Speaker.
- 2. The Chief Clerk shall recruit, select, train and supervise all attaches employed to assist with the work of the Assembly.
 - 3. The Chief Clerk shall administer the daily business of the Assembly.
- 4. The Chief Clerk shall adopt such administrative policies as the Chief Clerk deems necessary to carry out the business of the Assembly.
- 5. The Speaker and the Chief Clerk are authorized to make any necessary corrections and additions to the final journal, history and committee minutes of the Assembly.
- 6. At the direction of the Speaker or Speaker Designate, the Chief Clerk shall attest and affix the seal of the Assembly to all writs, warrants, subpoenas and formal documents issued by the Assembly.
- 7. The Chief Clerk shall have custody of all bills, resolutions, petitions, papers and other documents, including, without limitation, matters referred to the committees of the Assembly.

Rule No. 4. Reserved.

Rule No. 5. Reserved.

Rule No. 6. Reserved.

The next rule is 10.

II. SESSIONS AND MEETINGS

Rule No. 10. Time of Meeting.

The Assembly shall meet each day at 11:30 a.m., unless the Assembly adjourns to some other hour.

Rule No. 11. Open Meetings.

All meetings of the Assembly and its committees must be open to the public.

Rule No. 12. Convening of the Assembly between Legislative Sessions.

1. The Assembly may be convened at any time between sessions of the Legislature upon a petition signed by a majority of the members elected to the Assembly to consider and take action on any matter that is solely and exclusively within the constitutional or inherent powers of the Assembly, including, without limitation, any matter that may be considered and acted on by the Assembly pursuant to its plenary and exclusive constitutional powers under Article 4, Section 6 of the Nevada Constitution or pursuant to its inherent powers of institutional self-protection

and self-preservation to govern, control and regulate its membership and its internal organization, affairs and management.

- 2. A petition convening the Assembly pursuant to this Rule must specify the matter that will be considered or acted on by the Assembly, indicate a date for the Assembly to convene and be transmitted to the Chief Clerk of the Assembly. Upon receipt of one or more substantially similar petitions signed, in the aggregate, by a majority of the members elected to the Assembly, the Chief Clerk shall notify all members of the Assembly that the Assembly will be convened pursuant to this Rule and the date on which the Assembly will be convened.
 - 3. The Assembly hereby finds and declares that:
- (a) The Nevada Constitution invests each House of the Legislature with certain plenary and exclusive constitutional powers which may be exercised only by that House and which cannot be usurped, infringed or impaired by the other House or by any other branch of Nevada's State Government. (Heller v. Legislature, 120 Nev. 456 (2004); Commission on Ethics v. Hardy, 125 Nev. 285 (2009); Mason's Manual of Legislative Procedure §§ 2-3 & 560-564 (2010) (Mason's Manual))
- (b) Article 4, Section 6 of the Nevada Constitution invests each House with plenary and exclusive constitutional powers to govern, control and regulate its membership and its internal organization, affairs and management, expressly providing that: "Each House shall judge of the qualifications, elections and returns of its own members, choose its own officers (except the President of the Senate), determine the rules of its proceedings and may punish its members for disorderly conduct, and with the concurrence of two thirds of all the members elected, expel a member."
- (c) In addition to its plenary and exclusive constitutional powers, each House possesses certain inherent powers of institutional self-protection and self-preservation to govern, control and regulate its membership and its internal organization, affairs and management. (In re Chapman, 166 U.S. 661, 668 (1897); Mason's Manual § 2; Luther S. Cushing, Elements of the Law & Practice of Legislative Assemblies § 533 (1856) (Cushing's Legislative Assemblies))
- (d) The inherent powers of each House are considered "so essential to the authority of a legislative assembly, that it cannot well exist without them; and they are consequently entitled to be regarded as belonging to every such assembly as a necessary incident." (<u>Cushing's</u> Legislative Assemblies § 533)
- (e) The inherent powers of each House authorize it to take all necessary and proper institutional actions that are "recognized by the common parliamentary law." (<u>Cushing's</u> Legislative Assemblies § 684)
- (f) Thus, it is well established that each House is "vested with all the powers and privileges which are necessary and incidental to a free and unobstructed exercise of its appropriate functions. These powers and privileges are derived not from the Constitution; on the contrary, they arise from the very creation of a legislative body, and are founded upon the principle of self-preservation." (Ex parte McCarthy, 29 Cal. 395, 403 (1866))

The next rule is 20.

III. DECORUM AND DEBATE

Rule No. 20. Points of Order.

If any member, in speaking or otherwise, transgresses the rules of the Assembly, the Speaker shall, or any member may, call to order, in which case the member so called to order shall

immediately sit down, unless permitted to explain; and if called to order by a member, such member shall immediately state the point of order. If the point of order be sustained by the presiding officer, the member shall not be allowed to proceed; but if it be not sustained, then the member shall be permitted to go on. Every such decision from the presiding officer shall be subject to an appeal to the House; but no discussion of the question of order shall be allowed unless an appeal be taken from the decision of the presiding officer.

Rule No. 21. Portable Electronic Communication Devices.

- 1. A person who is within the Assembly Chambers shall not engage in a telephone conversation via the use of a portable telephone.
- 2. Before entering the Assembly Chambers, any person who possesses a portable electronic communication device, such as a pager or telephone, that emits an audible alert, such as a ringing or beeping sound, to signal an incoming message or call, shall turn the audible alert off. A device that contains a nonaudible alert, such as a silent vibration, may be operated in a nonaudible manner within the Assembly Chambers.

Rule No. 22. Reserved.

Rule No. 23. Select Committee on Ethics; Legislative Ethics.

- 1. The Select Committee on Ethics consists of:
- (a) Two members of the Assembly appointed by the Speaker from the majority political party;
- (b) One member of the Assembly appointed by the Minority Leader from the minority political party; and
- (c) Three qualified electors of the State, two of whom are appointed by the Speaker and one who is appointed by the Minority Leader, and none of whom is a present member of the Legislature or employed by the State of Nevada.
- 2. The Speaker shall appoint the Chair and Vice Chair of the Committee. The Vice Chair shall serve as the acting Chair if the Chair is unable to serve for any reason during the consideration of a specific question.
- 3. The Speaker shall appoint an alternate member with the qualifications set forth in paragraph (a) of subsection 1 and an alternate member with the qualifications set forth in paragraph (c) of subsection 1. The Minority Leader shall appoint an alternate member with the qualifications set forth in paragraph (b) of subsection 1 and an alternate member with the qualifications set forth in paragraph (c) of subsection 1. If a member of the Committee is unable to serve for any reason during the consideration of a specific question, the alternate appointed with the qualifications from the same paragraph in subsection 1 shall serve as a member of the Committee during the consideration of the specific question.
- 4. A member of the Committee is disqualified to serve during the consideration of a specific question if:
- (a) The member is the requester of advice concerning the question of ethics or conflict of interest, or the member is the subject of the complaint concerning the specific question; or
- (b) A reasonable person in the member's situation could not exercise independent judgment on the matter in question.
- 5. The members of the Committee shall perform any duty required in the period between the time of their appointment after the general election and the organization of the next succeeding regular session, or until the Speaker or the Speaker Designate or the Minority

Leader or Minority Leader Designate appoint new members to the Committee, whichever occurs first.

- 6. The tenure of the members of the Committee shall extend during the interim between regular sessions of the Legislature.
 - 7. The Committee:
- (a) May hear requests brought by members of the Assembly for advice on specific questions of potential breaches of ethics and conflicts of interest; and
- (b) Shall hear complaints brought by members of the Assembly and others on specific questions of alleged breaches of ethics and conflicts of interest, including, without limitation, alleged breaches of the Legislative Code of Ethical Standards in the Joint Standing Rules.
- 8. All proceedings held by the Committee to consider the character, alleged misconduct, professional competence or physical or mental health of any person on matters of ethics or conflicts of interest and all materials related to those proceedings are confidential, unless the person who is the subject of the proceedings requests a public hearing or discloses the content of the proceedings or materials.
- 9. An individual may file a complaint which alleges a breach of ethics or a conflict of interest, including, without limitation, an alleged breach of the Legislative Code of Ethical Standards in the Joint Standing Rules. If the alleged breach of ethics or conflict of interest involves the conduct of more than one person, separate complaints must be filed regarding each person. A complaint must be:
 - (a) Made in writing on a form provided by the Legislative Counsel;
- (b) Signed and verified under penalty of perjury by the individual making the allegation; and
- (c) Filed with the Legislative Counsel who shall review the complaint and any other relevant information and consult with the Chair of the Committee or, if the Chair is the subject of the complaint, with the Vice Chair, to evaluate whether the Committee has jurisdiction and whether an investigation is warranted in the matter. If it is determined that the Committee:
- (1) Does not have jurisdiction or that an investigation is not warranted in the matter, the Legislative Counsel shall send written notice of the determination to the individual who filed the complaint.
- (2) Has jurisdiction and an investigation is warranted in the matter, the Legislative Counsel shall send written notice of the determination and a copy of the complaint to the person who is the subject of the complaint.
- 10. Each Legislator is subject, at all times, to the Legislative Code of Ethical Standards in the Joint Standing Rules and, in addition, must determine whether he or she has a conflict of interest upon any matter in question before the Legislator. In determining whether the Legislator has such a conflict of interest, the Legislator should consider whether the independence of judgment of a reasonable person in his or her situation upon the matter in question would be materially affected by the Legislator's:
 - (a) Acceptance of a gift or loan;
 - (b) Private economic interest; or
 - (c) Commitment to a member of his or her household or immediate family.
- → In interpreting and applying the provisions of this subsection, it must be presumed that the independence of judgment of a reasonable person in the Legislator's situation would not be materially affected by the Legislator's private economic interest or the Legislator's commitment to a member of his or her household or immediate family where the resulting benefit or detriment accruing to the Legislator, or if the Legislator has a commitment to a member of his

or her household or immediate family, accruing to those other persons, is not greater than that accruing to any other member of the general business, profession, occupation or group that is affected by the matter.

- 11. Except as otherwise provided in subsection 12, if a Legislator knows he or she has a conflict of interest pursuant to subsection 10, the Legislator shall make a general disclosure of the conflict of interest on the record in a meeting of a committee or on the floor of the Assembly, as applicable. Such a disclosure must be entered:
- (a) If the Legislator makes the disclosure in a meeting of a committee, in the minutes for that meeting.
 - (b) If the Legislator makes the disclosure on the floor of the Assembly, in the Journal.
- 12. If, on one or more prior occasions during the current session of the Legislature, a Legislator has made a general disclosure of a conflict of interest on the record in a meeting of a committee or on the floor of the Assembly, the Legislator is not required to make that general disclosure at length again regarding the same conflict of interest if, when the matter in question arises on subsequent occasions, the Legislator makes a reference on the record to the previous disclosure.
- 13. In determining whether to abstain from voting upon, advocating or opposing a matter concerning which a Legislator has a conflict of interest pursuant to subsection 10, the Legislator should consider whether:
 - (a) The conflict impedes his or her independence of judgment; and
- (b) His or her interest is greater than the interests of an entire class of persons similarly situated.
- 14. The provisions of this Rule do not under any circumstances and regardless of any conflict of interest:
 - (a) Prohibit a Legislator from requesting or introducing a legislative measure; or
- (b) Require a Legislator to take any particular action before or while requesting or introducing a legislative measure.
- 15. If a Legislator who is a member of a committee declares on the record when a vote is to be taken by the committee that he or she will abstain from voting because of the requirements of this Rule, the necessary quorum to act upon and the number of votes necessary to act upon the matter is reduced as though the Legislator abstaining were not a member of the committee.
- 16. The standards and procedures set forth in this Rule which govern whether and to what extent a member of the Assembly has a conflict of interest, should disclose a conflict of interest or should abstain from voting upon, advocating or opposing a matter concerning which the member has a conflict of interest pursuant to subsection 10:
- (a) Are exclusive and are the only standards and procedures that apply to members of the Assembly with regard to such matters; and
- (b) Supersede and preempt all other standards and procedures with regard to such matters, ⇒ except that this subsection does not exempt any members of the Assembly from the Legislative Code of Ethical Standards in the Joint Standing Rules.
- 17. For purposes of this Rule, "immediate family" means a person who is related to the Legislator by blood, adoption or marriage within the first degree of consanguinity or affinity.

The next rule is 30.

Rule No. 30. Manner of Voting.

- 1. The presiding officer shall declare all votes, but the yeas and nays must be taken when called for by three members present, and the names of those calling for the yeas and nays must be entered in the Journal by the Chief Clerk.
- 2. The presiding officer shall call for yeas and nays by a division or by a roll call, either electronic or oral.
- 3. When taking the yeas and nays on any question, the electronic roll call system may be used, and when so used shall have the force and effect of any roll call under these rules.
- 4. When taking the yeas and nays by oral roll call, the Chief Clerk shall take the names of members alphabetically, except that the Speaker's name must be called last.
 - 5. The electronic roll call system may be used to determine the presence of a quorum.
- 6. The yeas and nays must not be taken with the electronic roll call system until all members present are at their desks. The presiding officer may vote at the rostrum.
 - 7. Only a member who:
- (a) Has been certified by the Committee on Legislative Operations and Elections or a special committee of the Assembly; and
 - (b) Is physically present within the Assembly Chambers,
- ₩ may cast a vote in the Assembly.
- 8. A member shall not vote for another member on any roll call, either electronic or oral. Any member who votes for another member may be punished in any manner deemed appropriate by the Assembly.

Rule No. 31. Requirement of Voting.

- 1. A member shall vote on all questions that come before the body unless the member:
- (a) Is excused; or
- (b) Makes a full and complete disclosure of a conflict pursuant to Assembly Standing Rule No. 23.
- 2. A member found guilty by the House of a breach of this Rule shall not vote or speak on the floor, except to explain and apologize for the breach, until the member has made satisfaction to the House for the breach.

Rule No. 32. Announcement of the Vote.

- 1. A member may change his or her vote at any time before the announcement of the vote if the voting is by voice, or at any time before the votes are electronically recorded if the voting is conducted electronically.
 - 2. The announcement of the result of any vote shall not be postponed.

Rule No. 33. Voting by Division.

Upon a division and count of the Assembly on any question, no person without the bar shall be counted.

The next rule is 40.

V. LEGISLATIVE BODIES

A. COMMITTEES

Rule No. 40. Standing Committees.

The standing committees of the Assembly for the regular session, and for Legislative Operations and Elections for both the regular session pursuant to this Rule and for a special session pursuant to Assembly Standing Rule No. 142, are as follows:

- 1. Ways and Means.
- 2. Judiciary.
- 3. Taxation.
- 4. Education.
- 5. Legislative Operations and Elections.
- 6. Natural Resources, Agriculture, and Mining.
- 7. Growth and Infrastructure.
- 8. Commerce and Labor.
- 9. Health and Human Services.
- 10. Government Affairs.

Rule No. 41. Appointment of Committees.

- 1. Except as otherwise provided in Assembly Standing Rule No. 23, all committees must be appointed by the Speaker, unless otherwise directed by the Assembly. The Speaker shall designate the chair and vice chair of each committee.
- 2. To facilitate the full participation of the members during an adjournment called pursuant to Joint Standing Rule No. 9 of the Senate and Assembly, the Speaker may temporarily appoint a member to a committee that is scheduled to meet during the adjournment if none of the committees to which the member is regularly assigned will be meeting during the adjournment.
- 3. Except as otherwise provided in Assembly Standing Rule No. 45, all committees will operate under the rules set forth herein and other uniform committee rules as determined by the Speaker and published on the Nevada Legislature's Internet website. Each committee may adopt and file with the Chief Clerk's Office policies consistent with these rules.

Rule No. 41.5. Appointment of Alternates.

If the chair or any member of a committee is temporarily unable to perform his or her duties, the Speaker shall appoint an alternate of the same political party to serve in the chair's or the member's place for such time as is determined by the Speaker.

Rule No. 42. Subcommittees.

- 1. Subcommittees made up of committee members may be appointed by the chair to consider and report back on specific subjects or bills.
- 2. Subcommittee meetings will be scheduled by the subcommittee chair after consulting with the committee chair.
 - 3. Members of a subcommittee are required to attend meetings of the subcommittee.
- 4. Subcommittees of standing committees shall follow the same rules as standing committees.

Rule No. 43. Concurrent Referrals.

When a bill or resolution is referred to two committees, the bill or resolution must go to the first committee named. If the first committee votes to amend the bill or resolution, it must be reprinted with amendments and then returned to the first committee or sent immediately to the next committee. If there is no amendment proposed by the first committee, or if the first committee acts upon the bill or resolution after amendment, the bill or resolution must be sent with the committee recommendation to the Chief Clerk for transmittal to the second committee.

Rule No. 44. Committee on Legislative Operations and Elections.

The Committee on Legislative Operations and Elections has jurisdiction over matters relating to personnel. It shall recommend by resolution the appointment of all attaches and employees of the Assembly not otherwise provided for by law.

Rule No. 45. Committee of the Whole.

If a Committee of the Whole is convened:

- 1. The Speaker shall preside as Chair of the Committee or name a Chair to preside.
- 2. A member of the Committee may speak not more than twice during the consideration of any one question, on the same day, and at the same stage of proceedings, without leave. Members who have once spoken shall not again be entitled to the floor (except for explanation) to the exclusion of others who have not spoken.
- 3. The Chair may require any vote of the Committee to be recorded in the manner designated by the Chair.
 - 4. All amendments proposed by the Committee:
 - (a) Must first be approved by the Committee.
 - (b) Must be reported by the Chair to the Assembly.
- 5. Insofar as they are applicable and not in conflict with this Rule, a Committee of the Whole will observe the committee rules set forth in Section V(A) of the Assembly Standing Rules and such other uniform committee rules as determined by the Speaker and published on the Nevada Legislature's Internet website.
- 6. A quorum of the Committee of the Whole is the same as a quorum of the House, and in case a quorum is not present or other defect is observed, the Committee can take no other action than to rise.
- 7. It is permissible on motion to limit debate to a certain length of time, to close at a time certain, to limit the length of speeches, or to otherwise limit debate.
- 8. When a fixed duration is established for a Committee of the Whole, the time may be extended with consent of a majority of the members.
- 9. A motion for the previous question is not in order.
- 10. A Committee of the Whole cannot:
- (a) Entertain any question of priority.
- (b) Entertain any matter of privilege.
- (c) Lay a question on the desk.
- (d) Postpone consideration of any question.
- (e) Reconsider a vote on a proposal no longer in possession of the Committee.
- (f) Appoint a subcommittee.
- (g) Punish members for disorderly conduct, but must report any misconduct to the body for its action.
 - 11. Seconds to motions are required.

12. The minutes of the meetings of the Committee of the Whole must be entered in the Assembly's final journal.

B. ELECTION CONTESTS

Rule No. 46. Procedure for Election Contests.

- 1. Upon receipt of a statement of contest from the Secretary of State pursuant to NRS 293.427, the Speaker shall, as soon as practicable, appoint a special committee to hear the contest or refer the contest to the Committee on Legislative Operations and Elections. The committee shall conduct a hearing to consider the contest. The committee shall keep written minutes of the hearing. The contestant has the burden of proving that any irregularities shown were of such a nature as to establish that the result of the election was changed thereby.
- 2. The contest must be submitted so far as may be possible upon depositions or by written or oral arguments as the Assembly may order. Any party to a contest may take the deposition of any witness at any time after the statement of contest is filed with the Secretary of State and before the contest is finally decided. At least 3 days' notice must be given to the prospective deponent and to the other party. If oral statements are made at any hearing before the Assembly or a committee thereof which purport to establish matters of fact, they must be made under oath. Strict rules of evidence do not apply.
- 3. The committee shall, not later than 5 calendar days after the contest was referred to the committee, report to the Assembly its findings on whether the contestant has met the burden of proving that any irregularities shown were of such a nature as to establish that the result of the election was changed thereby. The committee shall then report to the Assembly its recommendation on which person should be declared elected or report that it has no recommendation. The Assembly shall, as soon as practicable thereafter but not later than 7 calendar days after the Speaker received the statement of contest, vote whether to accept or reject the committee's recommendation without amendment, if a recommendation is made. If the recommendation is accepted, the Speaker shall declare the recommended person elected. If the recommendation is rejected or the committee did not make a recommendation, the Assembly shall consider immediately which person should be declared elected. The Speaker shall not adjourn the Assembly until it has declared a person to be elected.
- 4. If a person other than the person initially seated as a member of the Assembly pursuant to subsection 2 of NRS 293.427 is declared to be elected by the Assembly as a result of the contest, the Speaker shall inform the Governor of the identity of the person declared to be elected by the Assembly.

C. Duties of Committee Officers, Committee Members and Committee Staff

Rule No. 47. Committee Chairs.

- 1. The chair has all authority necessary to ensure an efficient operation of the committee or subcommittee.
- 2. The chair shall have general direction of the committee room or other meeting place of the committee, and in case of any disturbance or disorderly conduct therein, or if the peace, good order, and proper conduct of the legislative business is hindered by any person or persons, the chair shall have power to exclude from the session any individual or individuals so hindering the legislative business.

- 3. Possessing the powers and performing the duties described in this Rule, each committee chair shall:
 - (a) Preside over committee meetings and put all questions before the committee;
 - (b) Preserve order and decorum and decide all questions of order;
 - (c) Determine the order of bills for hearing;
 - (d) Prepare and distribute the committee's agenda;
- (e) Prepare and distribute a work session document that contains a list of all measures on which the committee is ready to consider final action;
 - (f) Call recesses of the committee as deemed necessary;
 - (g) Request amendments to resolve conflicts;
- (h) Determine when final action is to be taken on measures, committee reports and other business of the committee;
 - (i) Sign and submit bill draft requests on behalf of the committee;
 - (j) Appoint subcommittees, as necessary;
 - (k) Provide direction to committee support staff;
 - (1) Prepare and submit committee reports;
 - (m) Review and approve minutes of the committee;
 - (n) Handle unfinished business for measures heard in the committee; and
 - (o) Inform the Speaker of committee activity.
- 4. In the absence of the chair, or upon the request of the chair, the vice chair of the committee shall assume the duties of the chair.
- 5. The chair may name any member of the committee to perform the duties of the chair if such substitution shall not extend beyond such meeting.

Rule No. 48. Attendance.

- 1. Members shall notify the chair of any absence. Excused absences will be so recorded at the direction of the chair.
- 2. A member shall advise the chair if he or she must leave a meeting for an extended period of time.
- 3. Members not in attendance when a final action is taken on a measure will be marked absent for the vote.

Rule No. 49. Committee Staff.

Duties of committee attaches shall be prescribed by the Chief Clerk and include, but are not limited to, the following:

- 1. The committee secretary shall call roll of the members at each meeting, with the chair being called last. The committee secretary shall record in the minutes the members present and the members not present.
- 2. The committee secretary shall record the meeting and draft committee minutes for the chair's approval.
- 3. On behalf of the chair, the committee secretary shall maintain all minutes and exhibits of the committee's meetings until released to the custody of the Chief Clerk.
- 4. The committee manager assigned to each committee shall be responsible to the chair of the committee for the proper and accurate preparation of all reports of the committee.

Rule No. 50. Committee Operations.

- 1. Each committee of the House shall be provided a committee manager who shall maintain a current record of all bills, resolutions, petitions, memorials or other matters filed in committee. A record of committee actions shall be filed with the Chief Clerk. The committee manager shall post, on a bulletin board and electronically, all meeting agendas.
- 2. The standing committees of the Assembly may coordinate with the standing committees of the Senate to meet jointly whenever agreed to by said committees for the purpose of holding public hearings or considering any proposed or pending legislation. Upon conclusion of the joint meeting of said committees, each standing committee of the Assembly may take such action as it determines appropriate. Whenever the committees of the Assembly and Senate hold joint hearings or meetings, the chair of the Assembly committee shall coordinate with the chair of the Senate committee to determine which of them shall preside at the joint meeting.
- 3. When a joint meeting is chaired by a Senator, the practices of the Senate that are inconsistent with those of the Assembly do not create a precedent for the same practice in the Assembly.

Rule No. 51. Committee Records.

- 1. The chair of each committee shall make reports authorized by the committee and submit the same to the Chief Clerk.
- 2. The chair of each committee shall keep, or cause to be kept, a complete record of the committee proceedings in which there must be entered:
 - (a) The time and place of each meeting;
 - (b) The attendance and absence of members;
- (c) The names of all persons appearing before the committee, with the names of persons, firms, corporations or associations in whose behalf such appearance is made; and
 - (d) The subjects or measures considered and action taken.
- 3. A person may obtain a recording of a meeting by paying a fee determined by the Director of the Legislative Counsel Bureau to cover the cost of the recording but, except as otherwise provided in this subsection, the official record of the committee is the minutes of the committee meeting approved by the chair pursuant to paragraph (m) of subsection 3 of Assembly Standing Rule No. 47. Minutes of joint meetings prepared by non-Assembly staff are not official records of the Assembly.
- 4. The Speaker and the Chief Clerk are authorized to make any necessary corrections and additions to the minutes of committee meetings.

Rule No. 52. Final Disposition of Committee Minutes and Exhibits.

Upon their completion, the Chief Clerk shall turn over all original minutes and exhibits to the Research Library of the Legislative Counsel Bureau.

Rule No. 52.5. Notices of Bills, Topics and Public Hearings.

- 1. Except as otherwise provided in subsection 3, all committees shall provide adequate notice of public hearings on bills, resolutions or other topics which are to come before the committees. The notice must include the date, time, place and agenda to be covered. The notice must be posted conspicuously in the Legislative Building and be posted on the Nevada Legislature's Internet website.
- 2. The noticing requirements of this Rule may be suspended for emergency situations but only after approval by a majority vote of a committee.

- 3. Subsection 1 does not apply to:
- (a) Committee meetings held behind the bar on the floor of the Assembly during a recess;
- (b) Conference committee meetings; or
- (c) Meetings of the Committee of the Whole.

D. COMMITTEE HEARINGS

Rule No. 53. Communications.

- 1. Out of respect for the privacy of committee members and staff, members are requested to hold conversations with lobbyists and members of the public at a location other than at the dais.
- 2. At the direction of the Chair, lobbyists, the press, and members of the public are not allowed at the dais.
- 3. All directions, assignments, or requests on behalf of the committee must be communicated to its staff and to the personnel of the Legislative Counsel Bureau by the chair of the committee. A member of the committee must submit such requests to the chair for transmittal to the staff of the committee or to the personnel of the Legislative Counsel Bureau.
- 4. The chair may report instances of misconduct or indecorum by any committee member or other person to the Assembly for its consideration and action.

Rule No. 54. Testimony, Witnesses and Exhibits.

- 1. All persons wishing to offer testimony to a committee shall be given a reasonable opportunity to do so as determined by the chair.
- 2. In addressing the committee, a person must state for the record whether he or she supports, opposes or is neutral to the bill or resolution before the committee. For purposes of legislative intent:
 - (a) "Support" of a bill or resolution shall be construed as:
 - (1) Approval of the measure as written; or
- (2) Approval of the measure as written along with proposed amendments that have been approved by the sponsor of the measure.
 - (b) "Opposition" to a bill or resolution shall be construed as:
 - (1) Not supporting the measure as written; or
- (2) Opposing the measure as revised by an amendment that has not been approved by the sponsor of the measure.
- (c) A "neutral" position on a bill or resolution is one in which the person offers particular insight on the measure but expresses no position on the measure.
- 3. Persons addressing the committee shall keep their remarks to the point and avoid repetition and are subject to call to order by the chair for failure to do so.
- 4. A person shall not be excluded from a meeting or public hearing of a committee or subcommittee except in case of any disturbance or disorderly conduct, or if the peace, good order, and proper conduct of the legislative business is hindered by the person or persons.
 - 5. Questions from the committee will be restricted to relevant subject areas.
- 6. When the chair deems necessary, witnesses will be sworn in pursuant to NRS 218E.040 before providing testimony.
- 7. Unless waived or revised by the chair, handouts for hearings, including proposed amendments:

- (a) Must be submitted to the committee's manager not later than 5 p.m. on the business day before the meeting unless an earlier submission date or time is set by the chair, and included on the agenda;
 - (b) Must include the name and contact information of the person providing the handouts;
 - (c) For proposed amendments, must include a brief statement of intent; and
 - (d) Must be submitted by electronic mail or other electronic means.

Rule No. 55. Hearings.

- 1. The presence of a quorum of the committee is desirable but not required to conduct a public hearing. At the discretion of the chair, members of the committee may attend, participate in and, if applicable, vote during the hearing via simultaneous telephone or video conference.
- 2. Public hearings are opened by the chair who announces the subject under consideration and provides an opportunity for persons wishing to address the committee to be heard. These persons shall rise in an order determined by the chair, address the chair and furnish their names, addresses and firms or other organizations represented.
 - 3. Committee members may address the chair for permission to question the witness.
- 4. A committee meeting shall adjourn not later than 10 minutes preceding the hour of its next regularly scheduled meeting.
- 5. At the discretion of the chair, a meeting may be held outside the regularly scheduled day(s) and time.
- 6. Meetings of the committee may be scheduled outside the Legislative Building in Carson City with prior written approval of the Speaker. Subcommittees must have the prior written approval of the chair of the committee and the Speaker in order to conduct a meeting outside Carson City.

E. VOTING AND COMMITTEE ACTION

Rule No. 56. Manner of Voting.

- 1. The chair shall declare all votes and shall cause same to be entered on the records of the committee.
- 2. A member shall not vote for another member on any roll call. Any member who votes for another member may be punished in any manner deemed appropriate by the Assembly.

Rule No. 57. Committee Action.

- 1. The committee shall have regular meetings scheduled by the Assembly leadership. A quorum of the committee is a majority of its members and may transact business except as limited by this Rule.
- 2. Except as limited by this Rule, a simple majority of those present may move, second and pass a motion by voice vote.
- 3. All motions require a second. If no second is received, that motion shall be declared invalid.
- 4. Absent approval by the Speaker or unanimous consent to waive the waiting period, a committee may not take final action on a bill or resolution until at least 24 hours after the close of the hearing on the bill or resolution.
- 5. Definite action on a bill or resolution will require a majority of the entire committee. A member shall vote on all questions that come before the committee unless the member:

- (a) Is excused; or
- (b) Makes a full and complete disclosure of a conflict pursuant to Assembly Standing Rule No. 23.
 - 6. A majority of the entire committee is required to reconsider action on a bill or resolution.
- 7. Committee introduction of legislative measures which are not prefiled requires concurrence of a majority of the entire committee and does not imply commitment to support final passage.
- 8. Absent the consent of the chair and the approval of the Speaker, the chair must be present when the committee votes to take any final action regarding bills or resolutions.
 - 9. No member of the committee may vote by proxy under any circumstances.
- 10. A committee shall not take a vote on the question of whether to exercise its statutory authority to issue a legislative subpoena unless the chair or other person approved by the Speaker has informed the Speaker of the intention of the committee to consider such a question.
- 11. Every committee vote on a matter pertaining to a bill or resolution must be recorded. The vote may be taken by roll call at the discretion of the chair.
- 12. A member may change his or her vote at any time before the announcement of the vote if the voting is by voice. The announcement of the result of any vote shall not be postponed.
- 13. Unless a committee member advises the chair otherwise, it will be presumed that the member will vote on an amendment or on a measure, during a floor session, consistent with his or her vote in the committee.
- 14. A bill, resolution, or amendment in a committee having been rejected twice may not be brought up again during the same legislative session.
- 15. The minority of a committee may not make a report or present to the House an alternative report.

F. PARLIAMENTARY AUTHORITY

Rule No. 58. Precedence of Parliamentary Authority for Committees.

The precedence of parliamentary authority for the purpose of actions in a committee is set forth in Assembly Standing Rule No. 100.

G. DECORUM AND DERATE IN COMMITTEES

Rule No. 59. Portable Electronic Communication Devices.

- 1. A person who is within an Assembly committee room shall not engage in a telephone conversation via the use of a portable telephone.
- 2. No person shall engage in any conduct during a committee meeting which undermines the decorum of the meeting. Before entering an Assembly committee room, any person who possesses a portable electronic communication device, such as a pager or telephone, that emits an audible alert, such as a ringing or beeping sound, to signal an incoming message or call, shall turn the audible alert off. A device that contains a nonaudible alert, such as a silent vibration, may be operated in a nonaudible manner within an Assembly committee room. Failure to follow a warning issued by the chair may result in the device(s) being confiscated upon direction of the chair for the remainder of the meeting.

Rule No. 61. Privilege of Closing Debate.

The author of a bill, a resolution or a main question shall have the privilege of closing the debate, unless the previous question has been sustained.

Rule No. 62. Points of Order.

If any member, in speaking or otherwise, transgresses the rules of the Assembly, the chair shall, or any member may, call to order, in which case the member so called to order shall immediately yield to the floor, unless permitted to explain; and if called to order by a member, such member shall immediately state the point of order. If the point of order be sustained by the presiding officer, the member shall not be allowed to proceed; but if it be not sustained, then the member shall be permitted to go on. Every such decision from the presiding officer shall be subject to an appeal to the committee; but no discussion of the question of order shall be allowed unless an appeal be taken from the decision of the presiding officer.

Rule No. 63. Reserved.

VI. RULES GOVERNING MOTIONS

Rule No. 64. Entertaining.

No motion may be debated until it is distinctly announced by the presiding officer. The presiding officer, upon his or her own motion or at the request of a member, may direct that the motion be reduced to writing and be read by the Chief Clerk before the motion is debated. A motion may be withdrawn by the maker at any time before amendment or before the motion is put to vote.

PARTICULAR MOTIONS

Rule No. 65. Indefinite Postponement.

When a question is postponed indefinitely, the same question must not be considered again during the session and the question is not subject to a motion for reconsideration.

Rule No. 66. To Strike Enacting Clause.

A motion to strike out the enacting clause of a bill or resolution does not take precedence over any other subsidiary motion. If the motion is carried, it shall be considered equivalent to the rejection of such bill or resolution.

Rule No. 67. Division of Question.

Any member may call for a division of the question, which shall be divided, if it comprehends propositions in substance so distinct that, one being taken away, a substantive proposition shall remain for the decision of the Assembly. A motion to strike out being lost shall preclude neither amendment nor a motion to strike out and insert. A motion to strike out and insert shall be deemed indivisible.

Rule No. 68. Reserved.

The next rule is 80.

VII. DEBATE

Rule No. 80. Speaking on Question.

- 1. No member shall speak more than twice during the consideration of any one question, on the same day, and at the same stage of proceedings, without leave. Members who have once spoken shall not again be entitled to the floor (except for explanation) to the exclusion of others who have not spoken.
- 2. When a member speaks under Order of Business 11, 12, 13 or 14 of Assembly Standing Rule No. 120, the member must limit his or her remarks to an explanation of the issue or an explanation of the bill, resolution or amendment. If the member desires to speak on the importance of such issue, bill, resolution or amendment, the member must request permission to speak under Order of Business 15 of Assembly Standing Rule No. 120.

Rule No. 81. Previous Question.

The previous question shall be put only when demanded by three members and sustained by a majority vote of the members present. The previous question shall not be moved by the member last speaking on the question.

Rule No. 82. Privilege of Closing Debate.

The author of a bill, a resolution or a main question shall have the privilege of closing the debate, unless the previous question has been sustained.

The next rule is 91.

VIII. CONDUCT OF BUSINESS

A. RULES AND PROCEDURE

Rule No. 91. Rescission, Change or Suspension of Rule.

No standing rule or order of the Assembly shall be rescinded or changed without a vote of a majority of the members elected; but a rule or order may be suspended temporarily by a vote of a majority of the members present.

Rule No. 92. Reserved.

Rule No. 93. Reserved.

Rule No. 94. Privilege of the Floor and Lobbying.

- 1. Except as otherwise provided in subsection 2, no person, except former Assemblymen and Assemblywomen not currently serving in the Senate, and state officers, may be admitted at the bar of the Assembly, except by special invitation on the part of some member; but a majority may authorize the Speaker to have the Assembly cleared of all such persons. No person may do any lobbying upon the floor of the Assembly at any time, and it is the duty of the Sergeant at Arms to remove any person violating any of the provisions of this Rule.
- 2. A former Senator or former Assemblyman or Assemblywoman who is expelled from service in the Senate or the Assembly shall have the privilege of the floor only with permission of the Speaker.

Rule No. 95. Material Placed on Legislators' Desks.

All papers, letters, notes, pamphlets and other written material placed upon the desk of a member of the Assembly shall contain the signature of the Legislator requesting the placement of such material on the desk or shall contain a designation of the origin of such material. This Rule does not apply to Legislative Counsel Bureau material.

Rule No. 96. Peddling, Begging and Soliciting.

- 1. Peddling, begging and soliciting are strictly forbidden in the Assembly Chambers, and in the lobby, gallery and halls adjacent thereto.
- 2. No part of the Assembly Chambers may be used for, or occupied by, signs or other devices for any kind of advertising.
- 3. No part of the hallways adjacent to the Assembly Chambers may be used for, or occupied by, signs or other devices for any kind of advertising for commercial or personal gain. Notices for nonprofit, nonpartisan, civic or special legislative events may be posted in a designated area of the hallways adjacent to the Assembly Chambers with the approval of the Chief Clerk.

Rule No. 97. Petitions and Other Papers.

Petitions and other papers addressed to the Assembly shall be presented by the Speaker, or by a member in the Speaker's place. A brief statement of the contents thereof shall be read for information. They shall not be debated on the day of their being presented, but shall be on the table, or be referred, as the Assembly shall determine.

Rule No. 98. Request of Purpose.

A member may request the purpose of a bill or joint resolution upon its introduction.

Rule No. 99. Remarks.

The remarks of all members on final passage of bills or joint resolutions and on adoption of Assembly or concurrent resolutions shall be included in the day's journal. In addition, it shall be in order for members to make remarks under other orders of business and, subject to the approval of the majority of the members present, request that such remarks be entered in the Journal.

Rule No. 100. Precedence of Parliamentary Authority.

The precedence of parliamentary authority in the Assembly is:

- 1. The Constitution of the State of Nevada and judicial decisions thereon.
- 2. The Standing Rules of the Assembly and the Joint Standing Rules of the Senate and Assembly.
 - 3. Custom, usage and precedence.
 - 4. The Statutes of the State of Nevada.
 - 5. Mason's Manual of Legislative Procedure.

Rule No. 101. Reserved.

Rule No. 102. Privileged Questions.

Privileged questions have precedence over all others in the following order:

- 1. Motions to fix the time to which the Assembly shall adjourn.
- 2. Motions to adjourn.

- 3. Questions relating to the rights and privileges of the Assembly or any of its members.
- 4. A call of the House.
- 5. Motions for special orders.

Rule No. 103. Reserved.

B. BILLS

Rule No. 104. Reserved.

Rule No. 105. Reserved.

Rule No. 106. Skeleton Bills.

The introduction of skeleton bills is authorized when, in the opinion of the sponsor and the Legislative Counsel, the full drafting of the bill would entail extensive research or be of considerable length. A skeleton bill will be provided for purposes of introduction and committee referral. Such a bill will be a presentation of ideas or statements of purpose, sufficient in style and expression to enable the Legislature and the committee to which the bill may be referred to consider the substantive merits of the legislation proposed.

Rule No. 107. Reserved.

Rule No. 108. Reserved.

Rule No. 109. Reading of Bills.

The first reading of a bill or joint resolution shall be for information. If there is objection, the question shall be, "Shall the bill be rejected?" If the question to reject fails to receive a majority vote by the members present, or if there is no objection, the bill shall take the proper course. If the question to reject receives a majority vote of the members present, the bill or joint resolution shall be rejected. The same question must not be considered again during the session, and the question is not subject to a motion for reconsideration. No bill shall be referred to a committee until after the first reading, nor amended until after the second reading.

Rule No. 110. Second Reading and Amendment of Bills.

- 1. All bills must be read the second time on the first legislative day after which they are reported by committee, unless a different day is designated by motion. Upon second reading, Assembly bills reported without amendments shall be placed on the General File and Senate bills reported without amendments shall be placed on the General File. Committee amendments reported with bills shall be considered upon their second reading or third reading, as appropriate, and such amendments may be adopted by a majority vote of the members present. Any amendment which is numbered and made available to all members must be moved and voted upon by number. Assembly bills so amended must be reprinted, then engrossed or reengrossed, as applicable, and placed on the General File. Senate bills so amended must be reprinted, then engrossed or reengrossed, as applicable, and placed on the General File.
- 2. Any member may move to amend a bill during its second or third reading, and such a motion to amend may be adopted by a majority vote of the members present. Bills so amended on second reading must be treated the same as bills with committee amendments. Any bill so

amended upon the General File must be reprinted and then engrossed or reengrossed, as applicable. A member who moves to amend a bill during its second reading must limit his or her remarks to an explanation of the amendment. If the member desires to speak on the importance of the amendment, the member must request permission to speak under Order of Business 15 of Assembly Standing Rule No. 120.

- 3. The reprinting of amended bills may be dispensed with upon a majority vote of the members present.
- 4. It shall not be in order to consider an amendment that removes all sponsors of a bill or resolution.

Rule No. 111. Consent Calendar.

- 1. A standing committee may by unanimous vote of the members present report a bill with the recommendation that it be placed on the Consent Calendar. The question of recommending a bill for the Consent Calendar may be voted upon in committee only after the bill has been recommended for passage and only if no amendment is recommended.
- 2. The Chief Clerk shall maintain a list of bills recommended for the Consent Calendar. The list must be printed in the Daily History and must include the summary of each bill, and the date the bill is scheduled for consideration on final passage.
- 3. At any time before the presiding officer calls for a vote on the passage of the Consent Calendar, a member may give written notice to the Chief Clerk or state orally from the floor of the Assembly in session that he or she requests the removal of a particular bill from the Consent Calendar. If a member so requests, the Chief Clerk shall remove the bill from the Consent Calendar and transfer it to the Second Reading File. A bill removed from the Consent Calendar may not be restored to that Calendar.
- 4. During floor consideration of the Consent Calendar, members may ask questions and offer explanations relating to the respective bills.
- 5. When the Consent Calendar is brought to a vote, the bills remaining on the Consent Calendar must be read by number and summary and the vote must be taken on their final passage as a group.

Rule No. 112. Reserved.

Rule No. 113. General File.

- 1. All bills and joint resolutions reported to the Assembly, by the Committee of the Whole, a standing committee, a conference committee or a special committee, after receiving their second readings must be placed upon the General File, to be kept by the Chief Clerk. The Chief Clerk shall post a daily statement of the bills on the General File. The Chief Clerk shall likewise post notices of special orders as made.
- 2. A member who moves to amend a bill or joint resolution during its third reading must limit his or her remarks to an explanation of the amendment. If the member desires to speak on the importance of the amendment, the member must request permission to speak under Order of Business 15 of Assembly Standing Rule No. 120.
- 3. A member who speaks on third reading regarding the final passage of a bill, joint resolution or initiative petition must limit his or her remarks to an explanation of the bill, joint resolution or initiative petition. If the member desires to speak on the importance of the bill, joint resolution or initiative petition, the member must request permission to speak under Order of Business 15 of Assembly Standing Rule No. 120.

Rule No. 114. Reserved.

Rule No. 115. Reconsideration of Vote on Bill.

- 1. A motion to reconsider a final vote on a bill or resolution shall be in order only on the day on which the final vote is taken, and the vote on such a motion to reconsider must be taken on the same day. The motion to reconsider can be made only by a member who voted with the prevailing side.
- 2. A motion to reconsider a vote on an amendment to a pending question must be made at once and can be made only by a member who voted with the prevailing side.
- 3. A motion to reconsider shall have precedence over every other motion, including a motion to adjourn, if the motion is to reconsider a final vote on a bill or resolution. If the motion to reconsider is for any other action, the motion has precedence over every other motion, except a motion to adjourn or to fix the time to adjourn; and when the Assembly adjourns while a motion to reconsider is pending, the right to move a reconsideration shall continue to the next day of sitting.

Rule No. 116. Vetoed Bills.

- 1. Bills that have passed both Houses of the Legislature and are transmitted to the Assembly accompanied by a message or statement of the Governor's disapproval or veto of the same must:
- (a) Be taken up and considered immediately upon the coming in of the message transmitting the same: or
 - (b) Become the subject of a special order.
- 2. When the message is received, or if made a special order, when the special order is called, the said message or statement must be read together with the bill or bills so disapproved or vetoed. The message and bill must be read by the Chief Clerk without interruption, consecutively, one following the other, and not upon separate occasions. No such bill or message may be referred to any committee, or otherwise acted upon save as provided by law and custom. It shall not be in order, at any time, to vote upon such a vetoed bill unless the same shall first have been read, from the first word of its title to and including the last word of its final section. The message or statement containing the objections of the Governor to the bill must be entered in the Journal of the Assembly.

Rule No. 117. Reserved.

C. RESOLUTIONS

Rule No. 118. Treated as Bills—Joint Resolutions.

The procedure of enacting joint resolutions must be identical to that of enacting bills, except that:

- 1. Joint resolutions, upon enrollment, must be delivered to the Secretary of State; and
- 2. Joint resolutions proposing amendments to the Constitution must be entered in the Journal in their entirety.

Rule No. 119. Return from the Secretary of State.

An Assembly resolution may be used to request the return from the Secretary of State of an enrolled Assembly resolution for further consideration.

D. ORDER OF BUSINESS

Rule No. 120. Order of Business.

The Order of Business must be as follows:

- 1. Call to Order.
- 2. Reading and Approval of Journal.
- 3. Presentation of Petitions.
- 4. Reports of Standing Committees.
- 5. Reports of Select Committees.
- 6. Communications.
- 7. Messages from the Senate.
- 8. Motions, Resolutions and Notices.
- 9. Introduction, First Reading and Reference.
- 10. Consent Calendar.
- 11. Second Reading and Amendment.
- 12. General File and Third Reading.
- 13. Unfinished Business of Preceding Day.
- 14. Vetoed Bills and Special Orders of the Day.
- 15. Remarks from the Floor, limited to 3 minutes.

Rule No. 121. Reserved.

Rule No. 122. Reserved.

Rule No. 123. Reserved.

Rule No. 124. Reserved.

Rule No. 125. Reserved.

Rule No. 126. Reserved.

Rule No. 127. Reserved.

Rule No. 128. Reserved.

The next rule is 140.

IX. LEGISLATIVE INVESTIGATIONS AND MISCELLANEOUS

Rule No. 140. Compensation of Witnesses.

Witnesses summoned to appear before the Assembly or any of its committees must be compensated as provided by law for witnesses required to attend in the courts of the State of Nevada.

Rule No. 141. Use of the Assembly Chamber.

The Assembly Chamber shall not be used for any public or private business other than legislative, except by permission of the Assembly.

X. SPECIAL SESSIONS

Rule No. 142. Request for Drafting of Bills, Resolutions or Amendments.

- 1. Except as otherwise provided in subsections 2 and 3, the Legislative Counsel shall not honor a request for the drafting of a bill or resolution to be introduced in the Assembly during a special session, or an amendment to a bill or resolution, unless it is submitted by the Speaker, the Committee of the Whole, such other committees as the Speaker may appoint for a special session, or a conference committee.
- 2. The standing Committee on Legislative Operations and Elections may request the drafting of three Assembly resolutions and one Assembly concurrent resolution necessary to establish the rules, staffing, operation and organization of the Assembly and the Legislature for a special session.
- 3. The Speaker may request the drafting of five bills for a special session without seeking the approval of the Assembly.

XI. ASSEMBLY EMERGENCY RULES

Rule No. 150. Requirement of Face Covering and Social Distancing.

- 1. Except as otherwise provided in subsection 2, or as reasonably necessary for eating or drinking, a member shall cover his or her mouth and nose with a multi-layer cloth face covering and observe social distancing guidelines in accordance with recommendations of the United States Centers for Disease Control and Prevention when in:
- (a) Any common area, committee room, or House Chamber of the Legislative Building or any facility where a standing or an interim legislative committee meeting is held; or
- (b) The presence of another person, including, without limitation, legislative staff, interns, lobbyists, or press representatives, within a private office or caucus room.
- 2. A member who is unable to wear cloth face covering due to a medical condition shall submit a physician's statement to the Chief Clerk.
- 3. A member found guilty by the House of a breach of this rule shall not vote or speak on the floor or committee except to explain and apologize for the breach, until the member has made satisfaction to the House for the breach.

Rule No. 151. Responsibilities of Members to Monitor Health.

- 1. Each member is responsible to monitor his or her own health.
- 2. A member who begins to experience symptoms of COVID-19, becomes aware of potential exposure to COVID-19, goes into quarantine after being exposed to COVID-19, or is diagnosed with COVID-19 shall immediately notify the Speaker and the Chief Clerk and leave the Legislative Building and grounds.
- 3. At the discretion of the Speaker, a member may be permitted to continue work following potential exposure to COVID-19 provided he or she remains asymptomatic and adheres to the following practices prior to and during work:
- (a) The member's temperature is taken daily and symptoms assessed prior to entering the Legislative Building for 14 days following potential exposure.

- (b) The member self-monitors his or her health under the supervision of their attending family physician for 14 days following potential exposure.
- (c) The member wears a multi-layer cloth face covering over the nose and mouth at all times while in the Legislative Building for 14 days after his or her last exposure.
 - (d) The member practices social distancing.

And be it further

RESOLVED, That this resolution becomes effective upon adoption.

Assemblywoman Benitez-Thompson moved the adoption of the resolution. Remarks by Assemblywoman Benitez-Thompson.

ASSEMBLYWOMAN BENITEZ-THOMPSON:

These are the rules of the Assembly pursuant to our inherent power of institutional self-protection and self-preservation to govern, control, and regulate our membership and its internal organization, affairs, and management. It includes an amendment that incorporates certain U.S. Centers for Disease Control recommendations for the current pandemic. Rule 150 also requires that members wear a cloth face covering with certain exceptions for medical conditions. Additionally, Rule 151 sets out the responsibility of each of us to monitor our own health and establishes a process for reporting of COVID-19 symptoms, exposures, and infections. All members have a copy of this on their desks.

Resolution adopted.

By the Committee on Legislative Operations and Elections:

Assembly Resolution No. 2—Adopting Special Rules of the Assembly for the 31st Special Session of the Nevada Legislature concerning the use of remote-technology systems by members of the Assembly.

WHEREAS, The 31st Special Session of the Nevada Legislature is being held amid the ongoing and widespread public-health crisis caused by the COVID-19 pandemic; and

WHEREAS, Because of the extraordinary danger, risk, harm, injury and peril posed by the COVID-19 pandemic, the Assembly must exercise its constitutional and inherent powers and privileges and must adopt these Special Rules concerning the use of remote-technology systems by members of the Assembly to:

- 1. Govern, control and regulate its membership and its internal organization, affairs and management;
 - 2. Ensure its institutional self-protection and self-preservation; and
- 3. Establish a reasonable method for determining whether a member of the Assembly is present at legislative proceedings amid the ongoing and widespread public-health crisis caused by the COVID-19 pandemic in order to keep the legislative process as safe and free as reasonably possible from the extraordinary danger, risk, harm, injury and peril posed by the COVID-19 pandemic; now, therefore, be it

RESOLVED BY THE ASSEMBLY OF THE STATE OF NEVADA, That the following Special Rules of the Assembly for the 31st Special Session of the Legislature are hereby adopted:

Special Rule No. 1. Applicability and Precedence of Special Rules.

These Special Rules of the Assembly for the 31st Special Session of the Legislature:

- 1. Are applicable only during the 31st Special Session of the Legislature; and
- 2. Supersede, take precedence and control over any other rule, provision or principle of law to the extent of any conflict with these Special Rules.

Special Rule No. 2. Public Purposes and Construction of Special Rules.

- 1. These Special Rules are intended to serve the following public purposes:
- (a) To protect the health, safety and welfare of Legislators, members of legislative staff and others who participate in the legislative process amid the ongoing and widespread public-health

crisis caused by the COVID-19 pandemic, these Special Rules are intended to authorize necessary protective and safety measures intended to keep the legislative process as safe and free as reasonably possible from the extraordinary danger, risk, harm, injury and peril posed by the COVID-19 pandemic.

- (b) To enable the members of the Assembly to represent their constituents and carry out their official powers, functions, duties and responsibilities in the legislative process amid the ongoing and widespread public-health crisis caused by the COVID-19 pandemic, these Special Rules are intended to authorize members of the Assembly, under certain circumstances, to use remote-technology systems to attend, participate, vote and take any other action in legislative proceedings when determined to be necessary as a protective or safety measure to keep the legislative process as safe and free as reasonably possible from the extraordinary danger, risk, harm, injury and peril posed by the COVID-19 pandemic.
- (c) To safeguard the workings of the Legislative Department of Nevada's State Government and preserve and protect the continuity and efficacy of its legislative operations amid the ongoing and widespread public-health crisis caused by the COVID-19 pandemic, these Special Rules are intended to ensure that the Assembly may efficiently and effectively carry out its official powers, functions, duties and responsibilities which are expressly and exclusively assigned to the Assembly by the Nevada Constitution and which cannot be exercised or performed by any other body or branch of Nevada's State Government.
- 2. Because of the extraordinary danger, risk, harm, injury and peril posed by the COVID-19 pandemic, these Special Rules must be liberally construed to achieve their intended public purposes, and if there is any uncertainty or doubt regarding the interpretation or application of these Special Rules, that uncertainty or doubt must be resolved in favor of carrying out the intended public purposes of these Special Rules.

Special Rule No. 3. Definitions Applicable to Special Rules.

As used in these Special Rules, unless the context otherwise requires, "remote-technology system" means any system or other means of communication that is:

- 1. Approved by the Speaker and uses any electronic, digital or other similar technology to enable a member of the Assembly from a remote location to attend, participate, vote and take any other action in any proceedings of the Assembly or the Committee of the Whole even though the member is not physically present within the Assembly Chambers or at a meeting of the Committee of the Whole.
- 2. Approved by the chair of a committee, other than the Committee of the Whole, and uses any electronic, digital or other similar technology to enable a member of the Assembly from a remote location to attend, participate, vote and take any other action in any proceedings of the committee even though the member is not physically present at a meeting of the committee.

Special Rule No. 4. Authorized Use of Remote-Technology Systems to Carry Out Public Purposes of Special Rules.

- 1. Upon request by a member of the Assembly:
- (a) The Speaker may authorize the member to use a remote-technology system to attend, participate, vote and take any other action in any proceedings of the Assembly or the Committee of the Whole if the Speaker determines that such use by the member is necessary as a protective or safety measure to carry out the public purposes of these Special Rules. If the Speaker grants such authorization, it must be entered in the Journal of the Assembly.
- (b) The chair of a committee, other than the Committee of the Whole, may authorize the member to use a remote-technology system to attend, participate, vote and take any other action in any proceedings of the committee if the chair determines that such use by the member is necessary as a protective or safety measure to carry out the public purposes of these Special Rules. If the chair grants such authorization, it must be entered in the records of the committee.
- 2. If a member of the Assembly uses a remote-technology system to attend, participate, vote and take any other action in any proceedings pursuant to these Special Rules, the member shall be deemed to be present and in attendance at the proceedings for all purposes.
 - 3. For the purposes of voting in proceedings of:

- (a) The Assembly or the Committee of the Whole, the Chief Clerk, or an authorized assistant, shall call the roll of each member who is authorized to use a remote-technology system for the proceedings and, in accordance with the procedures of the Assembly, cause the member's vote to be entered into the record for the purposes of the Journal of the Assembly or the records of the Committee of the Whole, as applicable.
- (b) A committee, other than the Committee of the Whole, the committee secretary shall call the roll of each member who is authorized to use a remote-technology system for the proceedings and, in accordance with the procedures of the committee, cause the member's vote to be entered into the record for the purposes of the records of the committee.

Special Rule No. 5. Authority to Adopt Special Rules.

- 1. The Assembly hereby finds and declares that:
- (a) The Nevada Constitution invests each House of the Legislature with certain plenary and exclusive constitutional powers which may be exercised only by that House and which cannot be usurped, infringed or impaired by the other House or by any other branch of Nevada's State Government. (Heller v. Legislature, 120 Nev. 456 (2004); Commission on Ethics v. Hardy, 125 Nev. 285 (2009); Mason's Manual of Legislative Procedure §§ 2-3 & 560-564 (2010) (Mason's Manual))
- (b) Section 6 of Article 4 of the Nevada Constitution invests each House with plenary and exclusive constitutional powers to determine the rules of its proceedings and to govern, control and regulate its membership and its internal organization, affairs and management, expressly providing that: "Each House shall judge of the qualifications, elections and returns of its own members, choose its own officers (except the President of the Senate), determine the rules of its proceedings and may punish its members for disorderly conduct, and with the concurrence of two thirds of all the members elected, expel a member."
- (c) In addition to its plenary and exclusive constitutional powers, each House possesses certain inherent powers of institutional self-protection and self-preservation to govern, control and regulate its membership and its internal organization, affairs and management. (In re Chapman, 166 U.S. 661, 668 (1897); Mason's Manual § 2; Luther S. Cushing, Elements of the Law & Practice of Legislative Assemblies § 533 (1856) (Cushing's Legislative Assemblies))
- (d) The inherent powers of each House are considered "so essential to the authority of a legislative assembly, that it cannot well exist without them; and they are consequently entitled to be regarded as belonging to every such assembly as a necessary incident." (Cushing's Legislative Assemblies § 533)
- (e) The inherent powers of each House authorize it to take all necessary and proper institutional actions that are "recognized by the common parliamentary law." (<u>Cushing's</u> Legislative Assemblies § 684)
- (f) Thus, it is well established that each House is "vested with all the powers and privileges which are necessary and incidental to a free and unobstructed exercise of its appropriate functions. These powers and privileges are derived not from the Constitution; on the contrary, they arise from the very creation of a legislative body, and are founded upon the principle of self-preservation." (Ex parte McCarthy, 29 Cal. 395, 403 (1866))
- (g) Under the Nevada Constitution, there are no constitutional provisions establishing a particular method for determining whether a member of either House is present at legislative proceedings.
- (h) The United States Supreme Court has held that when there are no constitutional provisions establishing a particular method for determining whether a member of a legislative house is present at legislative proceedings, "it is therefore within the competency of the house to prescribe any method which shall be reasonably certain to ascertain the fact." (United States y. Ballin, 144 U.S. 1, 6 (1892))
- (i) The United States Supreme Court has also held that when a legislative house adopts a rule establishing a reasonable method for determining whether a member is present at legislative proceedings, that rule must be given great deference by the courts because:

 Neither do the advantages or disadvantages, the wisdom or folly, of such a rule present any

Neither do the advantages or disadvantages, the wisdom or folly, of such a rule present any matters for judicial consideration. With the courts the question is only one of power. The constitution empowers each house to determine its rules of proceedings. It may not by its rules

ignore constitutional restraints or violate fundamental rights, and there should be a reasonable relation between the mode or method of proceeding established by the rule and the result which is sought to be attained. But within these limitations all matters of method are open to the determination of the house, and it is no impeachment of the rule to say that some other way would be better, more accurate, or even more just. It is no objection to the validity of a rule that a different one has been prescribed and in force for a length of time. The power to make rules is not one which once exercised is exhausted. It is a continuous power, always subject to be exercised by the house, and, within the limitations suggested, absolute and beyond the challenge of any other body or tribunal.

(United States v. Ballin, 144 U.S. 1, 5 (1892))

- 2. The Assembly hereby exercises its constitutional and inherent powers and privileges and adopts these Special Rules to:
- (a) Govern, control and regulate its membership and its internal organization, affairs and management;
 - (b) Ensure its institutional self-protection and self-preservation; and
- (c) Establish a reasonable method for determining whether a member of the Assembly is present at legislative proceedings amid the ongoing and widespread public-health crisis caused by the COVID-19 pandemic in order to keep the legislative process as safe and free as reasonably possible from the extraordinary danger, risk, harm, injury and peril posed by the COVID-19 pandemic.

And be it further

RESOLVED, That this resolution becomes effective upon adoption.

Assemblywoman Benitez-Thompson moved the adoption of the resolution. Remarks by Assemblywomen Benitez-Thompson and Titus.

ASSEMBLYWOMAN BENITEZ-THOMPSON:

This resolution provides for the remote participation of members who may need to quarantine during the 31st Special Session. Remarks

ASSEMBLYWOMAN TITUS:

I certainly recognize how this particular rule came about. I certainly recognize the concern to have all elected officials participate in a meeting such as this. However, in the past when one of our members has not been able to be present, whether it is illness, personal, or whatever reason, they have been excused and have not been allowed to participate in the process. I see no reason why we change this and I would not support this.

Resolution adopted.

By the Committee on Legislative Operations and Elections:

Assembly Resolution No. 3—Providing for the appointment of the Assembly attaches.

RESOLVED BY THE ASSEMBLY OF THE STATE OF NEVADA, That the following persons are elected as attaches of the Assembly for the 31st Special Session of the Legislature of the State of Nevada: Carol Aiello-Sala, Robin Bates, Lucinda Benjamin, Sandro Figueroa, Celssie Hardy, Jason Hataway, Bonnie Borda Hoffecker, Susan Hoffman, Roberto Lusanta Jr., Julieanna McManus, Nicole Madden, Deborah Paul, Kelley Perkins and Mary Matheus; and be it further RESOLVED, That this resolution becomes effective upon adoption.

Assemblywoman Benitez-Thompson moved the adoption of the resolution. Remarks by Assemblywoman Benitez-Thompson.

ASSEMBLYWOMAN BENITEZ-THOMPSON:

This provides for the appointment of attachés for this 31st Special Session.

Resolution adopted.

By the Committee on Legislative Operations and Elections:

Assembly Resolution No. 4—Providing that no allowances will be paid for the 31st Special Session of the Nevada Legislature for periodicals, stamps, stationery or communications.

Assemblywoman Benitez-Thompson moved the adoption of the resolution. Remarks by Assemblywoman Benitez-Thompson.

ASSEMBLYWOMAN BENITEZ-THOMPSON:

This provides that no allowance will be paid for periodicals, stamps, and stationery for this 31st Special Session.

Resolution adopted.

By the Committee on Legislative Operations and Elections:

Assembly Concurrent Resolution No. 1—Adopting the Joint Rules of the Senate and Assembly for the 31st Special Session of the Nevada Legislature.

RESOLVED BY THE ASSEMBLY OF THE STATE OF NEVADA, THE SENATE CONCURRING, That the following Joint Rules of the Senate and Assembly for the 31st Special Session of the Legislature are hereby adopted:

APPLICABILITY OF JOINT RULES

Rule No. 1. Generally.

The Joint Rules for the 31st Special Session of the Legislature are applicable only during the 31st Special Session of the Legislature.

CONFERENCE COMMITTEES

Rule No. 2. Procedure Concerning.

- 1. In every case of an amendment of a bill, or joint or concurrent resolution, agreed to in one House, dissented from in the other, and not receded from by the one making the amendment, each House may appoint a committee to confer with a like committee to be appointed by the other; and, if appointed, the committee shall meet publicly at a convenient hour to be agreed upon by their respective chairs and announced publicly, and shall confer upon the differences between the two Houses as indicated by the amendments made in one and rejected in the other and report as early as convenient the result of their conference to their respective Houses.
- 2. The report shall be made available to all members of both Houses. The whole subject matter embraced in the bill or resolution shall be considered by the committee, and it may recommend recession by either House, new amendments, new bills or resolutions, or other changes as it sees fit. New bills or resolutions so reported shall be treated as amendments unless the bills or resolutions are composed entirely of original matter, in which case they shall receive the treatment required in the respective Houses for original bills, or resolutions, as the case may be. A conference committee shall not recommend any action which would cause the creation of more than one reprint or more than one bill or resolution.
- 3. The report of a conference committee may be adopted by acclamation. The report is not subject to amendment.
- 4. There shall be but one conference committee on any bill or resolution. A majority of the members of a conference committee from each House must be members who voted for the passage of the bill or resolution.

MESSAGES

Rule No. 3. Procedure Concerning.

- 1. Proclamations by the Governor convening the Legislature in special session must be filed and entered in the Journal of proceedings.
- 2. Whenever a message from the Governor is received, it shall be entered in full in the Journal of proceedings.
- 3. Messages from the Senate to the Assembly shall be delivered by the Secretary of the Senate or a person designated by the Secretary and messages from the Assembly to the Senate shall be delivered by the Chief Clerk of the Assembly or a person designated by the Chief Clerk.

NOTICE OF FINAL ACTION

Rule No. 4. Communications.

Each House shall communicate its final action on any bill or resolution, or matter in which the other may be interested, by written notice. Each such notice sent by the Senate must be signed by the Secretary of the Senate, or a person designated by the Secretary. Each such notice sent by the Assembly must be signed by the Chief Clerk of the Assembly, or a person designated by the Chief Clerk.

BILLS AND JOINT RESOLUTIONS

Rule No. 5. Signature.

Each enrolled bill or joint resolution shall be presented to the presiding officers of both Houses for signature. The presiding officer of the Senate shall sign the bill or joint resolution and the presiding officer of the Assembly, after an announcement of his or her intention to do so is made in open session, shall sign the bill or joint resolution. Their signatures shall be followed by those of the Secretary of the Senate and Chief Clerk of the Assembly.

Rule No. 6. Joint Sponsorship.

- 1. A bill or resolution introduced by a committee of the Senate or Assembly may, at the direction of the chair of the committee, set forth the name of a committee of the other House as a joint sponsor, if a majority of all members appointed to the committee of the other House votes in favor of becoming a joint sponsor of the bill or resolution. The name of the committee joint sponsor must be set forth on the face of the bill or resolution immediately below the date on which the bill or resolution is introduced.
- 2. The Legislative Counsel shall not cause to be printed the name of a committee as a joint sponsor on the face of a bill or resolution unless the chair of the committee has signed his or her name next to the name of the committee on the colored back of the introductory copy of the bill or resolution that was submitted to the front desk of the House of origin or the statement required by subsection 4.
- 3. Upon introduction, any bill or resolution that sets forth the names of primary joint sponsors must be numbered in the same numerical sequence as other bills and resolutions of the same House of origin are numbered.
- 4. Once a bill or resolution has been introduced, a primary joint sponsor or nonprimary joint sponsor may only be added or removed by amendment of the bill or resolution. An amendment which proposes to add or remove a primary joint sponsor must not be considered by the House of origin of the amendment unless a statement requesting the addition or removal is attached to the copy of the amendment submitted to the front desk of the House of origin of the amendment. If the amendment proposes to add or remove a committee as a primary joint sponsor, the statement must be signed by the chair of the committee. A copy of the statement must be transmitted to the Legislative Counsel if the amendment is adopted.
- 5. An amendment that proposes to add or remove a primary joint sponsor may include additional proposals to change the substantive provisions of the bill or resolution or may be limited only to the proposal to add or remove a primary joint sponsor.

PUBLICATIONS

Rule No. 7. Ordering and Distribution.

- 1. The bills, resolutions, journals and histories will be provided electronically to the officers and members of the Senate and Assembly, the staff of the Legislative Counsel Bureau, the press and the general public on the Nevada Legislature's Internet website.
- 2. Each House may order the printing of bills introduced, reports of its own committees, and other matters pertaining to that House only; but no other printing may be ordered except by a concurrent resolution passed by both Houses. Each Senator is entitled to the free distribution of four copies of each bill introduced in each House, and each Assemblyman and Assemblywoman to such a distribution of two copies. Additional copies of such bills may be distributed at a charge to the person to whom they are addressed. The amount charged for distribution of the additional copies must be determined by the Director of the Legislative Counsel Bureau to approximate the cost of handling and postage for the entire session.

RESOLUTIONS

Rule No. 8. Types, Usage and Approval.

- 1. A joint resolution must be used to:
- (a) Propose an amendment to the Nevada Constitution.
- (b) Ratify a proposed amendment to the United States Constitution.
- (c) Address the President of the United States, Congress, either House or any committee or member of Congress, any department or agency of the Federal Government, or any other state of the Union.
 - 2. A concurrent resolution must be used to:
- (a) Amend these Joint Standing Rules which requires a majority vote of each House for adoption.
 - (b) Request the return from the Governor of an enrolled bill for further consideration.
- (c) Request the return from the Secretary of State of an enrolled joint or concurrent resolution for further consideration.
- (d) Resolve that the return of a bill from one House to the other House is necessary and appropriate.
 - (e) Express facts, principles, opinions and purposes of the Senate and Assembly.
 - (f) Establish a joint committee of the two Houses.
 - (g) Direct the Legislative Commission to conduct an interim study.
- 3. A concurrent resolution or a resolution of one House may be used to memorialize a former member of the Legislature or other notable or distinguished person upon his or her death.
- 4. A resolution of one House may be used to request the return from the Secretary of State of an enrolled resolution of the same House for further consideration.
- 5. A resolution of one House may be used for any additional purpose determined appropriate by the Majority Leader of the Senate or the Speaker of the Assembly, respectively.

AMENDMENTS

Rule No. 9. Germaneness Required.

- 1. The Legislative Counsel shall not honor a request for the drafting of an amendment to a bill or resolution if the subject matter of the amendment is independent of, and not specifically related and properly connected to, the subject that is expressed in the title of the bill or resolution.
- 2. For the purposes of this Rule, an amendment is independent of, and not specifically related and properly connected to, the subject that is expressed in the title of a bill or resolution if the amendment relates only to the general, single subject that is expressed in that title and not to the specific whole subject matter embraced in the bill or resolution.
 - 3. This Rule must be narrowly construed.

ADJOURNMENT

Rule No. 10. Limitations and Calculation of Duration.

- 1. In calculating the permissible duration of an adjournment for 3 days or less, Sunday must not be counted.
- 2. The Legislature may adjourn for more than 3 days by motion based on mutual consent of the Houses or by concurrent resolution. One or more such adjournments may be taken to permit a committee or the Legislative Counsel Bureau to prepare the matters respectively entrusted to them for the consideration of the Legislature as a whole.

EXPENDITURES FROM THE LEGISLATIVE FUND

Rule No. 11. Manner of Authorization.

Except for routine salary, travel, equipment and operating expenses, no expenditures shall be made from the Legislative Fund without the authority of a concurrent resolution regularly adopted by the Senate and Assembly.

RECORDS OF COMMITTEE PROCEEDINGS

Rule No. 12. Duties of Secretary of Committees and Director.

- 1. Each committee shall cause a record to be made of the proceedings of its meetings.
- 2. The secretary of a committee shall:
- (a) Label each record with the date, time and place of the meeting and also indicate on the label the numerical sequence in which the record was made;
 - (b) Keep the records in chronological order; and
- (c) Deposit the records upon their completion with the Research Library of the Legislative Counsel Bureau.
 - 3. The Director of the Legislative Counsel Bureau shall:
- (a) Make the records available for accessing by any person during office hours under such reasonable conditions as the Director may deem necessary; and
- (b) Retain the records for two bienniums and at the end of that period keep some form or copy of the record in any manner the Director deems reasonable to ensure access to the record in the foreseeable future.

Rule No. 13. Reserved.

ANTI-HARASSMENT POLICY

Rule No. 14. Maintenance of Working Environment; Procedure for Filing, Investigating and Taking Remedial Action on Complaints.

- 1. The Legislature hereby declares that it is the policy of the Legislature to prohibit any conduct, whether intentional or unintentional, which results in sexual harassment or other unlawful harassment based upon any other protected category. The Legislature intends to maintain a working environment which is free from sexual harassment and other unlawful harassment. Each Legislator is responsible to conduct himself or herself in a manner which will ensure that others are able to work in such an environment.
- 2. In accordance with Title VII of the Civil Rights Act, 42 U.S.C. §§ 2000e et seq., for the purposes of this Rule, "sexual harassment" means unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature when:
- (a) Submission to such conduct is made either explicitly or implicitly a term or condition of a person's employment;
- (b) Submission to or rejection of such conduct by a person is used as the basis for employment decisions affecting the person; or
- (c) Such conduct has the purpose or effect of unreasonably interfering with a person's work performance or creating an intimidating, hostile or offensive working environment.

- 3. Each Legislator must exercise his or her own good judgment to avoid engaging in conduct that may be perceived by others as sexual harassment. The following noninclusive list provides illustrations of conduct that the Legislature deems to be inappropriate:
- (a) Verbal conduct such as epithets, derogatory comments, slurs or unwanted sexual advances, invitations or comments;
 - (b) Visual conduct such as derogatory posters, photography, cartoons, drawings or gestures;
- (c) Physical conduct such as unwanted touching, blocking normal movement or interfering with the work directed at a person because of his or her sex; and
- (d) Threats and demands to submit to sexual requests to keep a person's job or avoid some other loss, and offers of employment benefits in return for sexual favors.
- 4. In addition to other prohibited conduct, a complaint may be brought pursuant to this Rule for engaging in conduct prohibited by Rule No. 37 of the Joint Rules of the Senate and Assembly for the 80th Session of the Legislature when the prohibited conduct is based on or because of the gender or other protected category of the person.
- 5. Retaliation against a person for engaging in protected activity is prohibited. Retaliation occurs when an adverse action is taken against a person which is reasonably likely to deter the person from engaging in the protected activity. Protected activity includes, without limitation:
- (a) Opposing conduct that the person reasonably believes constitutes sexual harassment or other unlawful harassment;
 - (b) Filing a complaint about the conduct; or
- (c) Testifying, assisting or participating in any manner in an investigation or other proceeding related to a complaint of sexual harassment or other unlawful harassment.
- 6. A Legislator who encounters conduct that the Legislator believes is sexual harassment, other unlawful harassment, retaliation or otherwise inconsistent with this policy may file a written complaint with:
 - (a) The Speaker of the Assembly;
 - (b) The Majority Leader of the Senate;
- (c) The Director of the Legislative Counsel Bureau, if the complaint involves the conduct of the Speaker of the Assembly or the Majority Leader of the Senate; or
 - (d) The reporting system established pursuant to subsection 11.
- → The complaint must include the details of the incident or incidents, the names of the persons involved and the names of any witnesses. Unless the Legislative Counsel is the subject of the complaint, the Legislative Counsel must be informed upon receipt of a complaint.
- 7. The Speaker of the Assembly, the Majority Leader of the Senate or the Director of the Legislative Counsel Bureau, as appropriate, shall cause a discreet and impartial investigation to be conducted and may, when deemed necessary and appropriate, assign the complaint to a committee consisting of Legislators of the appropriate House.
- 8. If the investigation reveals that sexual harassment, other unlawful harassment, retaliation or other conduct in violation of this policy has occurred, appropriate disciplinary or remedial action, or both will be taken. The appropriate persons will be informed when any such action is taken. The Legislature will also take any action necessary to deter any future harassment.
- 9. The Legislature encourages a Legislator to report any incident of sexual harassment, other unlawful harassment, retaliation or other conduct inconsistent with this policy immediately so that the complaint can be quickly and fairly resolved.
- 10. All Legislators are responsible for adhering to the provisions of this policy. The prohibitions against engaging in sexual harassment and other unlawful harassment which are set forth in this Rule apply to employees, Legislators, lobbyists, vendors, contractors, customers and any other visitors to the Legislature.
- 11. The Legislative Counsel shall establish a reporting system which allows a person to submit a complaint of a violation of this Rule with or without identifying himself or herself. Such a complaint must provide enough details of the incident or incidents alleged, the names of the persons involved and the names of any witnesses to allow an appropriate inquiry to occur.
 - 12. This policy does not create any enforceable legal rights in any person.

And be it further

Resolved, That this resolution becomes effective upon adoption.

Assemblywoman Benitez-Thompson moved the adoption of the resolution. Remarks by Assemblywoman Benitez-Thompson.

ASSEMBLYWOMAN BENITEZ-THOMPSON:

Assembly Concurrent Resolution 1 sets out the Joint Standing Rules for the Assembly and the Senate for this 31st Special Session.

Resolution adopted and ordered immediately transmitted to the Senate.

Assemblywoman Benitez-Thompson moved that for the balance of the Special Session, all bills and joint resolutions be considered engrossed, declared emergency measures under the Constitution, and placed on the appropriate reading file for final passage or adoption.

Motion carried.

Assemblywoman Benitez-Thompson moved that Standing Rule No. 52.5, which pertains to notices of bills, topics, and public hearing, be suspended for the balance of the 31st Special Session.

Motion carried

Assemblywoman Benitez-Thompson moved that Standing Rule No. 57.4, which pertains to final committee action on a bill or resolution, be suspended for the balance of the 31st Special Session.

Motion carried.

Assemblywoman Benitez-Thompson moved that persons as set forth on the Nevada Legislature's Press Accreditation List of July 8, 2020, be accepted as accredited press representatives, assigned space at the press table in the Assembly Chamber, and allowed use of appropriate broadcasting facilities.

ASSOCIATED PRESS: Sam Metz; KKOH: Samantha Stone; KLAS-TV: Orco Manna, Mark Mutchler; KNPR: Bert Johnson; KOLO-TV: Wade Barnett, Ed Pearce; KRNV-TV: Ben Marigott, Shah Ahmad, Miles Buergin, Karsen Buschjost; KTVN-TV: Joe Bartels, Clay Conover, Paul Nelson, Kris Oman; KUNR-FM: Paul Boger, Lucia Starbuck; LAS VEGAS REVIEW-JOURNAL: Colton Lochhead, William Dentzer; LAS VEGAS SUN: John Sadler; NEVADA APPEAL: Geoff Dornan; NEVADA CURRENT: April Corbin Girnus; THE NEVADA INDEPENDENT: David Calvert, Jon Ralston, Michelle Rindels, Riley Snyder; RENO GAZETTE-JOURNAL: Anjeanette Damon, James Dehaven; SIERRA NEVADA ALLY: Brian Bahouth; THIS IS RENO: Don Dike-Anukam, Jeri Davis, Lucia Starbuck.

Motion carried.

Assemblywoman Benitez-Thompson moved that the Assembly resolve itself into a Committee of the Whole.

Motion carried.

COMMITTEE OF THE WHOLE IN SESSION

At 11:09 a.m. Chair Frierson presiding. Quorum present. Chair Frierson announced if there were no objections, the Committee of the Whole would recess subject to the call of the Chair.

Motion carried.

Committee of the Whole in recess at 11:10 a.m.

COMMITTEE OF THE WHOLE IN SESSION

At 12 noon.

Chair Frierson presiding.

Quorum present.

Public comment.

(REMARKS WILL BE INCLUDED IN THE FINAL JOURNAL.)

On motion of Assemblywoman Benitez-Thompson, the Committee did rise and report back to the Assembly.

ASSEMBLY IN SESSION

Assemblywoman Benitez-Thompson moved that the Assembly recess until 1 p.m.

Motion carried.

Assembly in recess at 12:41 p.m.

ASSEMBLY IN SESSION

At 1:40 p.m.

Mr. Speaker presiding.

Quorum present.

MOTIONS, RESOLUTIONS AND NOTICES

Assemblywoman Benitez-Thompson moved that the Assembly resolve itself into a Committee of the Whole.

Motion carried.

COMMITTEE OF THE WHOLE IN SESSION

At 1:40 p.m.

Chair Frierson presiding.

Quorum present.

(REMARKS WILL BE INCLUDED IN THE FINAL JOURNAL.)

Committee of the Whole in recess at 7:36 p.m.

COMMITTEE OF THE WHOLE IN SESSION

At 7:42 p.m.

Chair Frierson presiding.

Quorum present.

Public comment.

(REMARKS WILL BE INCLUDED IN THE FINAL JOURNAL.)

On motion of Assemblywoman Benitez-Thompson, the Committee did rise and report back to the Assembly.

ASSEMBLY IN SESSION

At 8:05 p.m. Mr. Speaker presiding. Quorum present.

MESSAGES FROM THE SENATE

SENATE CHAMBER, Carson City, July 8, 2020

To the Honorable the Assembly:

I have the honor to inform your honorable body that the Senate on this day adopted Assembly Concurrent Resolution No. 1.

SHERRY RODRIGUEZ
Assistant Secretary of the Senate

REMARKS FROM THE FLOOR

Assemblywoman Benitez-Thompson moved that the Assembly adjourn until Thursday, July 9, 2020, at 9 a.m.

Motion carried.

Assembly adjourned at 8:06 p.m.

Approved:

JASON FRIERSON
Speaker of the Assembly

Attest: SUSAN FURLONG

Chief Clerk of the Assembly