ASSEMBLY BILL NO. 158—ASSEMBLYMEN DINI, PERKINS, EVANS, ANDERSON, THOMAS, PARKS, BACHE, SEGERBLOM, NEIGHBORS, DE BRAGA, MANENDO, CARPENTER, KOIVISTO, WILLIAMS, CHOWNING, GIUNCHIGLIANI, GIBBONS, LESLIE, NOLAN AND BUCKLEY

FEBRUARY 8, 1999

Referred to Committee on Judiciary

SUMMARY—Makes various changes in statutory procedures for protection and placement of children. (BDR 11-475)

FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: Yes.

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EXPLANATION – Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to children; requiring the notification of certain persons who apply to receive the placement of a child regarding the status of their application; creating a board to expedite and limiting the periods for certain procedures involved in proceedings for the placement of children; making various changes regarding the appointment and duties of a guardian ad litem for certain children in protective custody; authorizing the involvement of various persons interested in certain proceedings for the placement of children; providing a preference for the placement of siblings together; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- **Section 1.** Chapter 127 of NRS is hereby amended by adding thereto
- 2 a new section to read as follows:
- A child-placing agency shall, to the extent practicable, give preference
- 4 to the placement of a child for adoption or permanent free care together
- 5 with his siblings.
- 6 **Sec. 2.** NRS 127.220 is hereby amended to read as follows:
- 7 127.220 As used in NRS [127.230] 127.220 to 127.310, inclusive, and
- 8 section 1 of this act, unless the context otherwise requires:

- 1. "Arrange the placement of a child" means to make preparations for or bring about any agreement or understanding concerning the adoption of a child.
- 2. "Child-placing agency" means the division or a nonprofit corporation organized pursuant to chapter 82 of NRS, and licensed by the division to place children for adoption or permanent free care.
 - 3. "Person" includes a hospital.

- 4. "Recommend the placement of a child" means to suggest to a licensed child-placing agency that a prospective adoptive parent be allowed to adopt a specific child, born or in utero.
- **Sec. 3.** Chapter 128 of NRS is hereby amended by adding thereto a new section to read as follows:

Except as otherwise required by specific statute, the court shall use its best efforts to ensure that proceedings conducted pursuant to this chapter are completed within 6 months after the petition is filed.

- **Sec. 4.** NRS 128.100 is hereby amended to read as follows:
- 128.100 1. In any proceeding for terminating parental rights, or any rehearing or appeal thereon, the court may appoint an attorney to represent the child as his counsel and, *if the child does not have a guardian ad litem appointed pursuant to NRS 432B.500, as his* guardian ad litem.
- 2. If the parent or parents of the child desire to be represented by counsel, but are indigent, the court may appoint an attorney for them.
- 3. Each attorney appointed under the provisions of this section is entitled to the same compensation and expenses from the county as provided in NRS 7.125 and 7.135 for attorneys appointed to represent persons charged with crimes.
- **Sec. 5.** NRS 128.110 is hereby amended to read as follows:
- 128.110 1. Whenever the procedure described in this chapter has been followed, and upon finding grounds for *the* termination of parental rights pursuant to NRS 128.105 at a hearing upon the petition, the court shall make a written order, signed by the judge presiding in the court, judicially depriving the parent or parents of the custody and control of, and terminating the parental rights of the parent or parents with respect to the child, and declaring the child to be free from such custody or control, and placing *the* custody and control *of the child* in some person or agency qualified by the laws of this state to provide services and care to children, or to receive any children for placement.
- 2. If the child is placed in the custody and control of a person or agency qualified by the laws of this state to receive children for placement, the person or agency, [may,] in seeking to place the child [,]:
- (a) May give preference to the placement of the child with any person related within the third degree of consanguinity to the child whom the

- person or agency finds suitable and able to provide proper care and
 guidance for the child, regardless of whether the relative resides within this
 state.
- (b) Shall, if practicable, give preference to the placement of the child together with his siblings.
- Any search for a relative with whom to place a child pursuant to this subsection must be completed within 1 year after the initial placement of the child outside of his home.
- 9 **Sec. 6.** Chapter 432 of NRS is hereby amended by adding thereto a new section to read as follows:
 - As soon as practicable after the division receives an application by a person to receive the placement of a child, the division shall notify the person in writing as to whether the person will be considered for approval as an adoptive parent or as a provider of foster care.
 - **Sec. 7.** NRS 432.032 is hereby amended to read as follows:

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- 432.032 The division shall adopt regulations for the administration of NRS 432.010 to 432.085, inclusive, *and section 6 of this act*, which are binding upon all recipients and local units.
- Sec. 8. Chapter 432B of NRS is hereby amended by adding thereto the provisions set forth as sections 9, 10 and 11 of this act.
- Sec. 9. 1. The board to expedite proceedings for the placement of children, consisting of five members appointed by the governor, is hereby created within the division of child and family services. The governor shall appoint to the board:
 - (a) One member who is representative of foster parents;
 - (b) One member who is representative of special advocates who comply with the requirements of section 11 of this act;
 - (c) One member who is representative of attorneys in private practice who are regularly involved in proceedings conducted pursuant to NRS 432B.410 to 432B.600, inclusive, and sections 10 and 11 of this act;
 - (d) One member who is representative of attorneys in public practice who are regularly involved in proceedings conducted pursuant to NRS 432B.410 to 432B.600, inclusive, and sections 10 and 11 of this act; and
- 34 (e) One member who is employed by the division of child and family 35 services.
- 2. After the initial terms, the members of the board serve terms of 4 years. Any member of the board may be reappointed. If a vacancy occurs during the term of a member, the governor shall appoint a person similarly qualified to replace that member for the remainder of the unexpired term. The governor may remove a member from the board if the member neglects his duty or commits malfeasance in office.
- 42 3. Members of the board serve without compensation, except that 43 necessary travel and per diem expenses may be reimbursed, not to exceed

the amounts provided for state officers and employees generally, to the extent that money is made available for that purpose.

- 3 4. The division of child and family services shall provide the board 4 with administrative support.
 - 5. The board shall:
- (a) At its first meeting and annually thereafter, elect a chairman from among its members.
- (b) Meet at least four times annually and may meet at other times upon the call of the chairman.
- 10 (c) Review each case referred to it pursuant to section 10 of this act, 11 and provide the referring court and the office of the attorney general 12 with any recommendations to expedite the completion of the case.
- Sec. 10. If the court has not approved the permanent placement of a child within 18 months after the initial removal of the child from his home, it shall refer the case to the board to expedite proceedings for the placement of children created pursuant to section 9 of this act to obtain recommendations from the board to expedite the completion of the case.
- Sec. 11. To qualify for appointment as a guardian ad litem pursuant to NRS 432B.500, a special advocate must be a volunteer from the community who completes an initial 12 hours of specialized training and, annually thereafter, completes 6 hours of specialized training. The training must be approved by the court and include information regarding:
 - 1. The dynamics of the abuse and neglect of children;
- 25 2. Factors to consider in determining the best interests of a child,

26 including planning for the permanent placement of the child;

- 27 3. The interrelationships between the family system, legal process 28 and system of child welfare;
- 29 4. Skills in mediation and negotiation;
- 30 5. Federal, state and local laws affecting children;
- 31 6. Cultural, ethnic and gender-specific issues;
- 32 7. Domestic violence;

- 8. Resources and services available in the community for children in need of protection;
- 35 9. Child development;
- 36 10. Standards for guardians ad litem; and
- 37 11. Such other topics as the court deems appropriate.
- Sec. 12. NRS 432B.290 is hereby amended to read as follows:
- 39 432B.290 1. Except as otherwise provided in subsection 2 or 5, data
- or information concerning reports and investigations thereof made pursuant to this chapter may be made available only to:
- 42 (a) A physician who has before him a child who he reasonably believes
- 43 may have been abused or neglected;

- (b) A person authorized to place a child in protective custody, if he has before him a child who he reasonably believes may have been abused or neglected and he requires the information to determine whether to place the child in protective custody;
- (c) An agency, including, without limitation, an agency in another jurisdiction, responsible for or authorized to undertake the care, treatment or supervision of:
 - (1) The child; or

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- (2) The person responsible for the welfare of the child;
- (d) A district attorney or other law enforcement officer who requires the information in connection with an investigation or prosecution of *the* abuse or neglect of a child;
- (e) A court, for in camera inspection only, unless the court determines that public disclosure of the information is necessary for the determination of an issue before it;
- (f) A person engaged in bona fide research or an audit, but information identifying the subjects of a report must not be made available to him;
 - (g) The attorney and the guardian ad litem of the child;
- (h) A grand jury upon its determination that access to these records is necessary in the conduct of its official business;
- (i) An agency which provides protective services or which is authorized to receive, investigate and evaluate reports of *the* abuse or neglect of a child;
- (j) A person [who] or an organization that has entered into a written agreement with an agency which provides protective services to provide assessments or services and that has been trained to make such assessments or provide such services;
- (k) A team organized *pursuant to NRS 432B.350* for the protection of a child; [pursuant to NRS 432B.350;]
- (l) A team organized pursuant to NRS 432B.405 to review the death of a child;
- (m) A parent or legal guardian of the child, if the identity of the person responsible for reporting the alleged abuse or neglect of the child to a public agency is kept confidential;
- (n) The person named in [the] a report as allegedly being abused or neglected, if he is not a minor or otherwise legally incompetent;
- (o) An agency that is authorized by law to license foster homes or facilities for children or to investigate persons applying for approval to adopt a child, if the agency has before it an application for that license or is investigating an applicant to adopt a child;
- (p) Upon written consent of the parent, any officer of this state or a city or county thereof or legislator authorized by the agency or department

having jurisdiction or by the legislature, acting within its jurisdiction, to investigate the activities or programs of an agency that provides protective services if:

- (1) The identity of the person making the report is kept confidential; and
- (2) The officer, legislator or a member of his family is not the person alleged to have committed the abuse or neglect;
- (q) The division of parole and probation of the department of motor vehicles and public safety for use pursuant to NRS 176.135 in making a presentence investigation and report to the district court; [or]
- (r) Any person who is required pursuant to NRS 432B.220 to make a report to an agency which provides protective services or to a law enforcement agency : or
- (s) The board to expedite proceedings for the placement of children created pursuant to section 9 of this act.
- 2. Except as otherwise provided in subsection 3, data or information concerning reports and investigations thereof made pursuant to this chapter may be made available to any member of the general public if the child who is the subject of the report dies or is critically injured as a result of alleged abuse or neglect, except that the data or information which may be disclosed is limited to:
- (a) The fact that a report of abuse or neglect has been made and, if appropriate, a factual description of the contents of the report;
- (b) Whether an investigation has been initiated pursuant to NRS 432B.260, and the result of a completed investigation; and
- (c) Such other information *as is* authorized for disclosure by a court pursuant to subsection 4.
- 3. An agency which provides protective services shall not disclose data or information pursuant to subsection 2 if the agency determines that the disclosure is not in the best interests of the child or if disclosure of the information would adversely affect any pending investigation concerning [the] a report.
- 4. Upon petition, a court of competent jurisdiction may authorize the disclosure of additional information to the public pursuant to subsection 2 if good cause is shown by the petitioner for the disclosure of the additional information.
- 5. An agency investigating a report of the abuse or neglect of a child shall, upon request, provide to a person named in the report as allegedly causing the abuse or neglect of the child:
 - (a) A copy of:

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41 (1) Any statement made in writing to an investigator for the agency 42 by the person named in the report as allegedly causing the abuse or neglect 43 of the child;

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- (2) Any recording made by the agency of any statement made orally to an investigator for the agency by the person named in the report as allegedly causing the abuse or neglect of the child; or
- (b) A written summary of the allegations made against the person who is named in the report as allegedly causing the abuse or neglect of the child. The summary must not identify the person responsible for reporting the alleged abuse or neglect.
 - 6. Any person, except for:
 - (a) The subject of a report;

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- (b) A district attorney or other law enforcement officer initiating legal proceedings; or
- (c) An employee of the division of parole and probation of the department of motor vehicles and public safety making a presentence investigation and report to the district court pursuant to NRS 176.135, who is given access, pursuant to subsection 1 or 2, to information identifying the subjects of a report who makes this information public is guilty of a misdemeanor.
- 7. The division of child and family services shall adopt regulations to carry out the provisions of this section.
 - **Sec. 13.** NRS 432B.290 is hereby amended to read as follows:
- 432B.290 1. Except as otherwise provided in subsection 2, data or information concerning reports and investigations thereof made pursuant to this chapter may be made available only to:
- (a) A physician who has before him a child who he reasonably believes may have been abused or neglected;
- (b) A person authorized to place a child in protective custody, if he has before him a child who he reasonably believes may have been abused or neglected and he requires the information to determine whether to place the child in protective custody;
- 30 (c) An agency, including, without limitation, an agency in another 31 jurisdiction, responsible for or authorized to undertake the care, treatment 32 or supervision of:
 - (1) The child; or
 - (2) The person responsible for the welfare of the child;
 - (d) A district attorney or other law enforcement officer who requires the information in connection with an investigation or prosecution of *the* abuse or neglect of a child;
- (e) A court, for in camera inspection only, unless the court determines that public disclosure of the information is necessary for the determination of an issue before it;
- (f) A person engaged in bona fide research or an audit, but information identifying the subjects of a report must not be made available to him;

- (g) The *attorney and the* guardian ad litem of the child;
- (h) A grand jury upon its determination that access to these records is necessary in the conduct of its official business;
- (i) An agency which provides protective services or which is authorized to receive, investigate and evaluate reports of *the* abuse or neglect of a child;
- (i) A team organized *pursuant to NRS 432B.350* for the protection of a child; [pursuant to NRS 432B.350;]
- (k) A parent or legal guardian of the child, if the identity of the person responsible for reporting the alleged abuse or neglect of the child to a public agency is kept confidential;
- (1) The person named in [the] a report as allegedly being abused or neglected, if he is not a minor or otherwise legally incompetent;
- (m) An agency that is authorized by law to license foster homes or facilities for children or to investigate persons applying for approval to adopt a child, if the agency has before it an application for that license or is investigating an applicant to adopt a child;
- (n) Upon written consent of the parent, any officer of this state or a city or county thereof or legislator authorized, by the agency or department having jurisdiction or by the legislature, acting within its jurisdiction, to investigate the activities or programs of an agency that provides protective services if:
- (1) The identity of the person making the report is kept confidential;
- (2) The officer, legislator or a member of his family is not the person alleged to have committed the abuse or neglect; [or]
- (o) The division of parole and probation of the department of motor vehicles and public safety for use pursuant to NRS 176.135 in making a presentence investigation and report to the district court Θ ; or
- (p) The board to expedite proceedings for the placement of children created pursuant to section 9 of this act.
- An agency investigating a report of the abuse or neglect of a child shall, upon request, provide to a person named in the report as allegedly causing the abuse or neglect of the child:
 - (a) A copy of:

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- (1) Any statement made in writing to an investigator for the agency by the person named in the report as allegedly causing the abuse or neglect of the child; or
- (2) Any recording made by the agency of any statement made orally 40 to an investigator for the agency by the person named in the report as allegedly causing the abuse or neglect of the child; or

- (b) A written summary of the allegations made against the person who is named in the report as allegedly causing the abuse or neglect of the child. The summary must not identify the person responsible for reporting the alleged abuse or neglect.
 - 3. Any person, except for:
 - (a) The subject of a report:

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- (b) A district attorney or other law enforcement officer initiating legal proceedings; or
- (c) An employee of the division of parole and probation of the department of motor vehicles and public safety making a presentence investigation and report to the district court pursuant to NRS 176.135, who is given access, pursuant to subsection 1, to information identifying the subjects of a report who makes this information public is guilty of a 13 misdemeanor. 14
- The division of child and family services shall adopt regulations to carry out the provisions of this section. 16
 - NRS 432B.420 is hereby amended to read as follows: Sec. 14.
- 432B.420 1. A parent or other person responsible for the [child's] 18
- welfare of a child who is alleged to have abused or neglected [a] the child
- may be represented by an attorney at all stages of any proceedings under
- NRS 432B.410 to 432B.590, inclusive \square , and sections 10 and 11 of this
- act. Except as otherwise provided in subsection 2, if the person is indigent,
- the court may appoint an attorney to represent him. The court may, if it finds it appropriate, appoint an attorney to represent the child.
- If the court determines that the parent of an Indian child for whom 25 protective custody is sought is indigent, the court: 26
 - (a) Shall appoint an attorney to represent the parent;
 - (b) May appoint an attorney to represent the Indian child; and
- (c) May apply to the Secretary of the Interior for the payment of the 29 fees and expenses of such an attorney,
- as provided in the Indian Child Welfare Act. 31
- Each attorney, other than a public defender, if appointed under the 32 provisions of subsection 1, is entitled to the same compensation and 33 34 payment for expenses from the county as provided in NRS 7.125 and
- 7.135 for an attorney appointed to represent a person charged with a crime. 35
- An Except as otherwise provided in NRS 432B.500, an attorney
- appointed to represent a child may also be appointed as guardian ad litem 37
- for the child. For the child.
- appointment of a separate guardian ad litem.] He may not receive any
- compensation for his services as a guardian ad litem.

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Sec. 15. NRS 432B.457 is hereby amended to read as follows:
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     432B.457 1. If the court or a special master appointed pursuant to
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   NRS 432B.455 finds that a person [, including, but not limited to, a parent
   or other relative, teacher, friend or neighbor of a child:
   1. Has a personal interest in the well-being of the child; or
   2. Possesses information that is relevant to the determination of who
   should take custody of the has a special interest in a child, the court or
   the special master [may]:
     (a) Shall, except for good cause, ensure that the person is involved in
   and notified of any plan for the temporary or permanent placement of
   the child and is allowed to offer recommendations regarding the plan;
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     (b) May allow the person to testify at any hearing held pursuant to this
   chapter to determine [the person most qualified and suitable to take
   custody any temporary or permanent placement of the child.
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     2. For the purposes of this section, a person "has a special interest in
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   a child" if:
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     (a) The person is:
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      (1) A parent or other relative of the child;
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      (2) A foster parent or other provider of substitute care for the child;
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      (3) A provider of care for the medical or mental health of the child;
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      (4) A teacher or other school official who works directly with the
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   child:
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      (5) Any other person who works directly with the child on a regular
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   basis; or
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      (6) A friend or neighbor of the child; and
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     (b) The person:
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      (1) Has a personal interest in the well-being of the child; or
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      (2) Possesses information that is relevant to the determination of
   the placement of the child.
     Sec. 16. NRS 432B.500 is hereby amended to read as follows:
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     432B.500 1. After a petition is filed that a child is in need of
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   protection pursuant to NRS 432B.490, the court shall appoint [a
   representative of an agency which provides protective services, a juvenile
   probation officer, an officer of the court or a volunteer as a guardian ad
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   litem [to represent and protect the best interests of the child. A] for the
   child. The person so appointed:
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     (a) Must be a special advocate who meets the requirements of section
   11 of this act or, if such a person is not available, a representative of an
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agency which provides protective services, a juvenile probation officer,

(b) Must not be a parent or other person responsible for the child's

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an officer of the court or another volunteer.

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- No compensation may be allowed a person serving as a guardian ad litem — pursuant to this section.
 - 3. A guardian ad litem appointed pursuant to this section shall:
- (a) Represent and protect the best interests of the child until excused by the court;
- (b) Thoroughly research and ascertain the relevant facts of each case for which he is appointed, and ensure that the court receives an independent, objective account of those facts;
- (c) Meet with the child wherever the child is placed as often as is necessary to determine that the child is safe and to ascertain the best interests of the child;
- (d) Explain to the child the role of the guardian ad litem and, when 12 appropriate, the nature and purpose of each proceeding in his case; 13
- (e) Participate in the development and negotiation of any plans for 14 and orders regarding the child, and monitor the implementation of those plans and orders to determine whether services are being provided in an appropriate and timely manner; 17
 - (f) Appear at all proceedings regarding the child;

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- (g) Inform the court of the desires of the child, but exercise his independent judgment regarding the best interests of the child;
- (h) Present recommendations to the court and provide reasons in support of those recommendations:
- (i) Request the court to enter orders that are clear, specific and, when 23 appropriate, include periods for compliance;
- (j) Review the progress of each case for which he is appointed, and advocate for the expedient completion of the case; and 26
 - (k) Perform such other duties as the court orders.
 - **Sec. 17.** NRS 432B.550 is hereby amended to read as follows:
- 29 432B.550 1. If the court finds that [the] a child is in need of protection, it shall determine whether reasonable efforts were made by the agency which provides protective services to prevent or eliminate the need 31 for his removal from his home and to facilitate his return to his home. The 32 court may, by its order, after receipt and review of the report from the
- 34 agency which provides protective services:
 - (a) Permit the child to remain in the custody of his parents or guardian with or without supervision by the court or a person or agency designated by the court, upon such conditions as the court may prescribe;
 - (b) Place him in the temporary or permanent custody of a relative who the court finds suitable to receive and care for him with or without supervision, upon such conditions as the court may prescribe;
- (c) Place him in the temporary custody of a public agency or institution 41 authorized to care for children, the local juvenile probation department, the

- local department of juvenile services or a private agency or institution licensed by the department of human resources to care for such a child; or
- (d) Commit him to the custody of the superintendent of the northern Nevada children's home or the superintendent of the southern Nevada children's home, in accordance with chapter 423 of NRS.

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- 2. If, pursuant to subsection 1, a child is placed other than with a parent, the parent retains the right to consent to adoption, to determine the child's religious affiliation and to reasonable visitation, unless restricted by the court. If the custodian of the child interferes with these rights, the parent may petition the court for enforcement of his rights.
- 3. If, pursuant to subsection 1, the child is to be placed with a relative, the court may consider, among other factors, whether the child has resided with a particular relative for 3 years or more before the incident which brought the child to the court's attention.
- 4. A copy of the report prepared for the court by the agency which provides protective services must be sent to the custodian and the parent or legal guardian.
- 5. In determining the placement of a child pursuant to this section, if the child is not permitted to remain in the custody of his parents or guardian, preference must be given to *placing the child:*
- 21 (a) With any person related within the third degree of consanguinity to 22 the child who is suitable and able to provide proper care and guidance for 23 the child, regardless of whether the relative resides within this state.
 - (b) If practicable, together with his siblings.

 Any search for a relative with whom to place a child pursuant to this section must be completed within 1 year after the initial placement of the child outside of his home. If a child is placed with any person who resides outside of this state, the placement must be in accordance with NRS 127.330.
 - **Sec. 18.** NRS 432B.590 is hereby amended to read as follows: 432B.590 1. Except as otherwise provided in NRS 432B.600, the court shall hold a hearing concerning the permanent placement of **[the child no]** *a child not* later than 18 months after the most recent removal of the child from his home and annually thereafter. Notice of this hearing must be given by registered or certified mail to all *of the* parties **[of]** *to* the dispositional proceeding, except a parent whose rights have been terminated pursuant to chapter 128 of NRS or who has voluntarily relinquished the child for adoption pursuant to NRS 127.040.
 - 2. The court may require the presence of the child at the hearing.
 - 3. At the hearing the court shall establish a plan for the permanent placement of the child and determine whether:
- 42 (a) The child should be returned to his parents or other relatives;

- (b) The child's placement in the foster home or other similar institution should be continued; or
- 3 (c) [In] It is in the best interests of the child [,] to initiate proceedings 4 to:
 - (1) Terminate parental rights pursuant to chapter 128 of NRS so that the child can be placed for adoption; or
 - (2) Establish a guardianship pursuant to chapter 159 of NRS. [, should be initiated.]

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- 9 If the court determines that it is in the best interests of the child to 10 terminate parental rights, the court shall use its best efforts to ensure that 11 the procedures required by chapter 128 of NRS are completed within 6 12 months after the date the court makes that determination.
 - 4. If a child has been placed outside *of* his home and has resided outside *of* his home pursuant to that placement for 18 months of any 24 consecutive months, the best interests of the child must be presumed to be served by *the* termination of parental rights.
- 5. This hearing may take the place of the hearing for review required by NRS 432B.580.
- Sec. 19. As soon as practicable after July 1, 1999, the governor shall appoint to the board created pursuant to section 9 of this act:
- 1. Two members to an initial term that expires on June 30, 2001.
- 22 2. Three members to an initial term that expires on June 30, 2003.
- Sec. 20. 1. This section and sections 1 to 12, inclusive, and 14 to 19, inclusive, of this act become effective on July 1, 1999.
- 25 2. Section 12 of this act expires by limitation on June 30, 2001.
- 3. Section 13 of this act becomes effective at 12:02 a.m. on July 1, 27 2001.

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