ASSEMBLY BILL NO. 373—ASSEMBLYMEN GIUNCHIGLIANI, ARBERRY, PARKS, WILLIAMS, COLLINS, MANENDO, OHRENSCHALL, PRICE, GIBBONS, BERMAN, CHOWNING, FREEMAN, DE BRAGA, EVANS, LESLIE, NOLAN, CLABORN, MORTENSON, LEE, NEIGHBORS, BUCKLEY, BACHE, ANDERSON, PERKINS, KOIVISTO, MCCLAIN AND PARNELL

MARCH 3, 1999

Referred to Committee on Health and Human Services

SUMMARY—Makes various changes concerning certain health care facilities and mentally ill or mentally retarded persons. (BDR 40-858)

FISCAL NOTE: Effect on Local Government: Yes. Effect on the State or on Industrial Insurance: Yes.

~

EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to health care; making various changes concerning certain health care facilities; repealing the provisions providing for the registration of homes for individual residential care; requiring such homes to become licensed as residential facilities for groups; requiring all facilities for the treatment of abuse of alcohol or drugs to be certified by the bureau of alcohol and drug abuse in the rehabilitation division of the department of employment, training and rehabilitation and to be licensed by the health division of the department of human resources; providing a penalty; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 449 of NRS is hereby amended by adding thereto

1 2

5

the provisions set forth as sections 2 and 3 of this act.

- Sec. 2. A person who operates a residential facility for groups shall:
 - 1. Post his license to operate the residential facility for groups; and
- 2. Post the rates for services provided by the residential facility for groups,
- 8 in a conspicuous place in the residential facility for groups.
- 9 Sec. 3. 1. A person must obtain a license from the board to operate
- 10 a business that provides referrals to residential facilities for groups.

- 2. The board shall adopt:
- (a) Standards for the licensing of businesses that provide referrals to residential facilities for groups; and
 - (b) Regulations governing the licensing of such businesses.
- 3. Only a licensed nurse, social worker, physician or hospital may provide referrals to residential facilities for groups through a business that is licensed pursuant to this section.
- 4. A business that is licensed pursuant to this section or an employee of such a business shall not refer a person to a residential facility for groups that is not licensed. A person who violates the provisions of this subsection shall be punished by an administrative fine established by the board.
- 12 13 **Sec. 4.** NRS 449.00455 is hereby amended to read as follows: 449.00455 "Facility for the treatment of abuse of alcohol or drugs" 14 means any public or private establishment which provides residential 15 treatment, including mental and physical restoration, of abusers of alcohol or drugs. [which is certified by the bureau of alcohol and drug abuse in the 17 rehabilitation division of the department of employment, training and 18 rehabilitation, pursuant to subsection 3 of NRS 458.025. It] The term does not include a medical facility or services offered by volunteers or 20 voluntary organizations. 21
 - **Sec. 5.** NRS 449.017 is hereby amended to read as follows:
- 449.017 1. Except as otherwise provided in subsection 2, "residential facility for groups" means an establishment that furnishes food, shelter, assistance and limited supervision to:
 - (a) Any aged, infirm, mentally retarded or handicapped person; or
 - (b) Four or more females during pregnancy or after delivery.
- 28 2. The term does not include:

26

27

- 29 (a) An establishment which provides care only during the day;
- 30 (b) [A natural person who provides care for no more than two persons in his own home;
- 32 (c) A natural person who provides care for one or more persons related to him within the third degree of consanguinity or affinity; or
- 34 **[(d)]** (c) A facility funded by the welfare division or the mental hygiene 35 and mental retardation division of the department of human resources.
 - **Sec. 6.** NRS 449.030 is hereby amended to read as follows:
- 449.030 1. No person, state or local government or agency thereof may operate or maintain in this state any medical facility or facility for the dependent without first obtaining a license therefor as provided in NRS 449.001 to 449.240, inclusive [...], and sections 2 and 3 of this act.
- Unless licensed as a freestanding facility for hospice care, a person, state or local government or agency thereof shall not operate a program of

- 1 hospice care without first obtaining a license for the program from the 2 board.
 - **Sec. 7.** NRS 449.037 is hereby amended to read as follows:
- 449.037 1. The board shall adopt:

18

19

26

27

28 29

30

31 32

3334

35

36

3738

- (a) Licensing standards for each class of medical facility or facility for the dependent covered by NRS 449.001 to 449.240, inclusive, and for programs of hospice care.
 - (b) Regulations governing the licensing of such facilities and programs.
- 9 (c) Regulations governing the procedure and standards for granting an extension of the time for which a natural person may provide certain care in his home without being considered a residential facility for groups pursuant to NRS 449.017. The regulations must require that such grants are effective only if made in writing.
- (d) Any other regulations as it deems necessary or convenient to carry out the provisions of NRS 449.001 to 449.240, inclusive.
- 16 2. The board shall adopt separate regulations governing the licensing and operation of:
 - (a) Facilities for the care of adults during the day; and
 - (b) Residential facilities for groups,
- 20 which provide care to persons with Alzheimer's disease.
- 3. The board shall adopt separate regulations for the licensure of rural hospitals which take into consideration the unique problems of operating such a facility in a rural area.
 - 4. The board shall require that the practices and policies of each medical facility or facility for the dependent provide adequately for the protection of the health, safety and physical, moral and mental well-being of each person accommodated in the facility.
 - 5. The board shall establish minimum qualifications for administrators and employees of residential facilities for groups. In establishing the qualifications, the board shall consider the related standards set by nationally recognized organizations which accredit such facilities.
 - 6. The board shall adopt separate regulations regarding the assistance which may be given pursuant to NRS 453.375 and 454.213 to an ultimate user of controlled substances or dangerous drugs by employees of residential facilities for groups. The regulations must require at least the following conditions before such assistance may be given:
 - (a) The ultimate user's physical and mental condition is stable and is following a predictable course.
- 39 (b) The amount of the medication prescribed is at a maintenance level 40 and does not require a daily assessment.
- (c) A written plan of care by a physician or registered nurse has been established

that:

- (1) Addresses possession and assistance in the administration of the medication; and
- (2) Includes a plan, which has been prepared under the supervision of a registered nurse or licensed pharmacist, for emergency intervention if an adverse condition results.
- (d) The prescribed medication is not administered by injection or intravenously.

21

22

26

27

28 29

30

31

32

- (e) The employee has successfully completed training and examination approved by the health division regarding the authorized manner of assistance.
- 7. The board, in consultation with the state fire marshal, shall adopt plans and requirements to ensure that each residential facility for groups and its staff is prepared to respond to an emergency, including, without limitation:
- 15 (a) The adoption of plans to respond to a natural disaster and other 16 types of emergency situations, including, without limitation, an 17 emergency involving fire;
- 18 (b) The adoption of plans to provide for the evacuation of a residential 19 facility for groups in an emergency, including, without limitation, plans 20 to ensure that nonambulatory patients may be evacuated;
 - (c) Educating the residents of residential facilities for groups concerning the plans adopted pursuant to paragraphs (a) and (b); and
- 23 (d) Posting the plans or a summary of the plans adopted pursuant to 24 paragraphs (a) and (b) in a conspicuous place in each residential facility 25 for groups.
 - **Sec. 8.** NRS 449.210 is hereby amended to read as follows: 449.210 [Any]
 - 1. Except as otherwise provided in subsections 2 and 3, a person who operates a medical facility or facility for the dependent without a license issued by the health division is guilty of a misdemeanor.
 - 2. A person who operates a residential facility for groups without a license issued by the health division is guilty of a misdemeanor and:
 - (a) Shall be punished by a fine of \$10,000;
- 34 (b) Shall be required to move all of the persons who are receiving 35 services in the residential facility for groups to a residential facility for 36 groups that is licensed at his own expense; and
- (c) May not apply for a license to operate a residential facility for groups for a period of 6 months after he is punished pursuant to this section.
- 40 3. A person who operates a residential facility for groups without a 41 license issued by the health division after having been punished for a 42 violation of this section is guilty of a category D felony and shall be

- punished as provided in NRS 193.130, and by a fine of not less than \$10,000 and not more than \$20,000.
 - **Sec. 9.** NRS 449.230 is hereby amended to read as follows:

12

16

17

18

20

21

27

28

- 449.230 1. Any authorized member or employee of the health division may enter and inspect any building or premises at any time to secure compliance with or prevent a violation of any provision of NRS 449.001 to 449.245, inclusive.
 - 2. The state fire marshal or his designee shall, upon receiving a request from the health division or a written complaint concerning compliance with the plans and requirements to respond to an emergency adopted pursuant to subsection 7 of NRS 449.037:
 - (a) Enter and inspect a residential facility for groups; and
- (b) Make recommendations regarding the plans and requirements adopted pursuant to subsection 7 of NRS 449.037,
- 15 to ensure the safety of the residents of the facility in an emergency.
 - 3. The state health officer or his designee shall:
 - (a) Upon receiving a written complaint concerning the health or sanitation of a residential facility for groups, enter and inspect any building or premises of a residential facility for groups; and
 - (b) Enter and inspect at least annually each building or the premises of a residential facility for groups to ensure compliance with standards for health and sanitation.
- 4. An authorized member or employee of the health division shall enter and inspect any building or premises operated by a residential facility for groups within 72 hours after the health division is notified that a residential facility for groups is operating without a license.
 - **Sec. 10.** Chapter 458 of NRS is hereby amended by adding thereto the provisions set forth as sections 11 to 17, inclusive, of this act.
- Sec. 11. 1. No person, state or local government or agency thereof may operate or maintain in this state a facility for the treatment of abuse of alcohol or drugs without first obtaining a certificate for the facility from the bureau.
- 2. A person that operates a facility for the treatment of abuse of alcohol or drugs without a certificate issued by the bureau is guilty of a misdemeanor.
- Sec. 12. Each certificate issued by the bureau to a facility for the treatment of abuse of alcohol or drugs expires on the first December 31 following its issuance and is renewable for 1 year upon reapplication and payment of a renewal fee established pursuant to NRS 458.025.
 - Sec. 13. The bureau may:
- 1. Upon receipt of an application for certification as a facility for the treatment of abuse of alcohol or drugs, conduct an investigation into the premises, qualifications of personnel, methods of operation, policies and

purposes of any person proposing to engage in the operation of that facility.

- 2. Upon receipt of a complaint against a facility for the treatment of abuse of alcohol or drugs, conduct an investigation into the premises, qualification of personnel, methods of operation, policies, procedures and records of that facility.
- Inspect a facility for the treatment of abuse of alcohol or drugs at any time, with or without notice, as often as is necessary to ensure compliance with all applicable regulations and standards adopted by the bureau. 10
- Sec. 14. 1. If a facility for the treatment of abuse of alcohol or 12 drugs violates any provisions related to its certification, including, without limitation, any law of this state or any applicable condition, standard or regulation adopted by the bureau, the bureau may:
 - (a) Suspend or revoke its certification; and

11

13

15

25

26

- (b) Impose an administrative fine of not more than \$1,000 per day for 16 each violation, together with interest thereon at a rate not to exceed 10 17 percent per annum.
- If a facility for the treatment of abuse of alcohol or drugs fails to pay an administrative fine imposed pursuant to subsection 1, the bureau 20 21
- (a) Suspend the certificate of the facility until the administrative fine 22 is paid; and 23
 - (b) Collect court costs, reasonable attorney's fees and other costs incurred to collect the administrative fine.
- 3. Any money collected as an administrative fine must be deposited 27 in the state general fund. If money is needed to pay the costs of an 28 investigation or inspection to carry out the provisions of NRS 458.010 to 29 458.360, inclusive, and sections 11 to 17, inclusive, of this act, the bureau 30 may present a claim to the state board of examiners for recommendation to the interim finance committee.
- Sec. 15. The bureau shall adopt such regulations as are necessary to 32 carry out the provisions of NRS 458.010 to 458.360, inclusive, and 34 sections 11 to 17, inclusive, of this act.
- Sec. 16. 1. The bureau may bring an action in the name of the 35 state to enjoin any person, state or local government or agency thereof from operating or maintaining a facility for the treatment of abuse of alcohol or drugs: 38
- (a) Without first obtaining a certificate therefor; or 39
- (b) After such a certificate has been revoked or suspended by the 40 bureau.

- 2. It is sufficient in such an action to allege that the defendant did, on a certain date and in a certain place, operate and maintain such a facility without a certificate.
- Sec. 17. The district attorney of the county in which a facility for the treatment of abuse of alcohol or drugs is located shall, upon application by the bureau, institute and conduct the prosecution of any action for a violation of section 11 of this act.
 - **Sec. 18.** NRS 458.010 is hereby amended to read as follows:
- 9 458.010 As used in NRS 458.010 to 458.360, inclusive, *and section* 10 *10 of this act*, unless the context requires otherwise:
 - 1. "Alcohol and drug abuse program" means a project concerned with education, prevention and treatment directed toward achieving the mental and physical restoration of alcohol and drug abusers.
 - 2. "Alcohol and drug abuser" means a person whose consumption of alcohol or other drugs, or any combination thereof, interferes with or adversely affects his ability to function socially or economically.
 - 3. "Alcoholic" means any person who habitually uses alcoholic beverages to the extent that he endangers the health, safety or welfare of himself or any other person or group of persons.
- 4. "Bureau" means the bureau of alcohol and drug abuse in the rehabilitation division of the department.
 - 5. "Chief" means the chief of the bureau.

12

13

14

15

16

17

18

19

22

28

35

- 6. "Civil protective custody" means a custodial placement of a person for the purpose of protecting his health or safety. Civil protective custody does not have any criminal implication.
- 7. "Department" means the department of employment, training and rehabilitation.
 - 8. "Director" means the director of the department.
- 9. "Facility" means a physical structure used for the education, prevention and treatment, including mental and physical restoration, of alcohol and drug abusers. *The term includes a facility for the treatment of abuse of alcohol or drugs.*
- 10. "Facility for the treatment of abuse of alcohol or drugs" has the meaning ascribed to it in NRS 449.00455.
 - **Sec. 19.** NRS 458.025 is hereby amended to read as follows:
- 458.025 The bureau of alcohol and drug abuse is hereby created in the rehabilitation division of the department. The bureau:
- 1. Shall formulate and operate a comprehensive state plan for alcohol and drug abuse programs which must include:
- 40 (a) A survey of the need for education, prevention and treatment of
 41 alcohol and drug abuse, including a survey of the facilities needed to
 42 provide services and a plan for the development and distribution of
 43 convices and a plan for the development and distribution of

43 services and programs throughout the state.

- (b) A plan for programs to educate the public in the problems of the abuse of alcohol and other drugs.
- (c) A survey of the need for trained teachers, persons who have professional training in fields of health and others involved in the education and prevention of alcohol and drug abuse and in the treatment and recovery of alcohol and drug abusers, and a plan to provide the 7 necessary
- treatment. 8

15

17

18

20

21

22

25

26

27

28 29

30

31 32

33 34

37 38

- In developing and revising the state plan, the bureau shall consider, among other things, the amount of money available from the Federal Government 10 for alcohol and drug abuse programs and the conditions attached to the 11 acceptance of the money, and the limitations of legislative appropriations 12 for alcohol and drug abuse programs. 13
 - Is responsible for coordinating efforts to carry out the state plan and coordinating all state and federal financial support of alcohol and drug abuse programs in the state. The bureau must be consulted in the planning of projects and advised of all applications for grants from within the state which are concerned with alcohol and drug abuse programs, and shall review and advise concerning the applications.
 - Shall develop and publish standards of certification and may certify or deny certification of any facilities, programs or personnel on the basis of the standards, and publish a list of certified facilities, programs and personnel. Any facilities, programs or personnel which are not certified are ineligible to receive state and federal money for alcohol and drug abuse programs. The chief [shall]:
 - (a) Shall establish requirements for continuing education for persons certified as counselors and administrators of the programs; and [may]
 - (b) May set fees for certification of facilities, programs or personnel. The fees must be calculated to produce the revenue estimated to cover the costs related to the certifications. [, but in no case may] Except for the fee for the issuance or renewal of a certificate for a facility for the treatment of abuse of alcohol or drugs, the fee for a certificate must not exceed \$100.
 - 4. Upon request from a facility which is [self-supported,] not required to be certified by the bureau, may certify the facility, its programs and personnel and add them to the list of certified facilities, programs and personnel.
 - Sec. 20. NRS 654.190 is hereby amended to read as follows:
- The board may, after notice and hearing, impose an 39 administrative fine of not more than \$2,500 on and suspend or revoke the license of any nursing facility administrator or administrator of a 41
- 42 residential facility for groups who:
 - (a) Is convicted of a felony, or of any offense involving moral turpitude.

- (b) Has obtained his license by the use of fraud or deceit.
- (c) Violates any of the provisions of this chapter. 2

13

14

15

17

29

30

31

- (d) Aids or abets any person in the violation of any of the provisions of 3 NRS 449.001 to 449.240, inclusive, or section 2 or 3 of this act, as those provisions pertain to a facility for skilled nursing, facility for intermediate care or residential facility for groups.
- (e) Violates any regulation of the board prescribing additional standards of conduct for nursing facility administrators or administrators of residential facilities for groups.
- The board shall give a licensee against whom proceedings are 10 brought pursuant to this section written notice of a hearing not less than 10 11 days before the date of the hearing. 12
 - 3. If discipline is imposed pursuant to this section, the costs of the proceeding, including investigative costs and attorney's fees, may be recovered by the board.
- **Sec. 21.** NRS 449.0105, 449.249, 449.2493 and 449.2496 are hereby 16 repealed.
- Sec. 22. 1. Notwithstanding the provisions of NRS 449.017, as 18 amended by this act, and NRS 449.030, a person who is operating a home 19 for individual residential care on October 1, 1999, which is registered with 20 the health division of the department of human resources pursuant to NRS 21 449.249, may continue to operate the home for individual residential care 22 pursuant to the provisions of NRS 449.0105 to 449.2496, inclusive, and the regulations adopted pursuant thereto, as those provisions existed on October 1, 1999, until January 1, 2000, without becoming licensed as a residential facility for groups, but must either become licensed as a 26 residential facility for groups on or before January 1, 2000, or cease 27 operation on that date. 28
 - On or before November 1, 1999, the health division of the department of human resources shall provide a copy of the provisions of subsection 1 to each home for individual residential care that is registered pursuant to NRS 449.249 on October 1, 1999.
- The health and aging services divisions of the department of human 33 34 resources shall continue to perform the duties prescribed by the provisions of NRS 449.0105 to 449.2496, inclusive, and the regulations adopted 35 pursuant thereto, as those provisions existed on October 1, 1999, as to each 36 home for individual residential care which continues to operate after 37 38 October 1, 1999, pursuant to subsection 1 until January 1, 2000, or the date on which there are no such homes remaining, whichever is earlier. 39
- 40 1. All administrative regulations adopted by the state board of health pursuant to the authority in subsection 1 of NRS 449.249 are 41 hereby declared to be void on January 1, 2000.

- 2. In preparing the supplements to the Nevada Administrative Code, on or after January 1, 2000, the legislative counsel shall remove all provisions declared void by subsection 1.
- **Sec. 24.** 1. The amendatory provisions of sections 1 to 9, inclusive, of this act do not apply to offenses that were committed before October 1, 1999.
 - 2. The amendatory provisions of sections 10 to 19, inclusive, of this act do not apply to offenses that were committed before January 1, 2000.
- 9 **Sec. 25.** 1. This section and sections 1 to 9, inclusive, and 20 to 24, inclusive, of this act become effective on October 1, 1999.
 - 2. Sections 10 to 19, inclusive, of this act become effective:
- 12 (a) Upon passage and approval for the purpose of adopting regulations 13 and performing any other preparatory administrative tasks that are
- 14 necessary to carry out the provisions of those sections; and
 - (b) On January 1, 2000, for all other purposes.

TEXT OF REPEALED SECTIONS

11

15

449.0105 "Home for individual residential care" defined. "Home for individual residential care" means a home in which a natural person furnishes food, shelter, assistance and limited supervision, for compensation, to not more than two persons who are aged, infirm, mentally retarded or handicapped, unless the persons receiving those services are related within the third degree of consanguinity or affinity to the person providing those services.

449.249 Establishment of procedure for registration; registration by health division.

- 1. The board shall adopt regulations establishing a procedure for the registration by the health division of homes for individual residential care.
- 2. The health division shall register any home for individual residential care that complies with the regulations adopted pursuant to subsection 1.
- 449.2493 Authority of health division and aging services division of department of human resources. The health division and the aging services division of the department of human resources may:
- 1. Investigate any complaints against a home for individual residential care and, when conducting such an investigation, may inspect the home during normal business hours, with or without notice.
- 2. Report to an appropriate state or local agency any violations of state or local laws or regulations discovered during an investigation conducted pursuant to this section.

- 449.2496 Registration required for operation; penalty.

 1. A person shall not operate or maintain in this state a home for individual residential care unless the home is registered with the health division pursuant to NRS 449.249.
- 2. A person who commits a second or subsequent violation of subsection 1 is guilty of a misdemeanor.