ASSEMBLY BILL NO. 486–ASSEMBLYMEN GOLDWATER, LEE, PERKINS, BUCKLEY, NEIGHBORS, BERMAN, GIBBONS, MARVEL, PRICE, OHRENSCHALL, ANDERSON, FREEMAN, PARNELL, KOIVISTO, MCCLAIN, ANGLE, MORTENSON, HUMKE, CLABORN, DE BRAGA, CHOWNING, BACHE, EVANS, LESLIE, NOLAN, GIUNCHIGLIANI, ARBERRY, WILLIAMS, COLLINS, MANENDO, PARKS, BEERS, CARPENTER, SEGERBLOM, THOMAS AND DINI

MARCH 11, 1999

JOINT SPONSORS: SENATORS RAWSON, O'CONNELL AND TITUS

Referred to Committee on Commerce and Labor

SUMMARY—Requires certain governmental entities to consider impact of rules and regulations on small businesses. (BDR 18-1297)

FISCAL NOTE: Effect on Local Government: Yes. Effect on the State or on Industrial Insurance: Yes.

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EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to administrative procedure affecting small businesses; providing for a requirement that certain governmental entities consider the impact on small businesses of rules and regulations promulgated by the governmental entity; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- Section 1. Chapter 233B of NRS is hereby amended by adding thereto
- 2 the provisions set forth as sections 2 to 5, inclusive, of this act.
- Sec. 2. "Small business" means a business conducted for profit
- 4 which employs fewer than 150 full-time or part-time employees.
 - Sec. 3. 1. Before conducting a workshop for a proposed regulation
- 6 pursuant to NRS 233B.061, an agency shall determine whether the
- 7 proposed regulation is likely to:
- 8 (a) Impose a direct and significant economic burden upon a small
- 9 business; or

- (b) Directly restrict the formation, operation or expansion of a small business.
- 2. If an agency determines pursuant to subsection 1 that a proposed regulation is likely to impose a direct and significant economic burden upon a small business or directly restrict the formation, operation or expansion of a small business, the agency shall:
- (a) Insofar as practicable, consult with owners and officers of small businesses that are likely to be affected by the proposed regulation.
- (b) Consider methods to reduce the impact of the proposed regulation on small businesses, including, without limitation:
 - (1) Simplifying the proposed regulation;

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- (2) Establishing different standards of compliance for a small 12 business; and 13
 - (3) Modifying a fee or fine set forth in the regulation so that a small business is authorized to pay a lower fee or fine.
 - (c) Prepare a small business impact statement and make copies of the statement available to the public at the workshop conducted and the public hearing held pursuant to NRS 233B.061.
- Sec. 4. A small business impact statement prepared pursuant to section 3 of this act must set forth the following information: 20
- A description of the manner in which comment was solicited from 21 affected small businesses, a summary of their response and an 22 explanation of the manner in which other interested persons may obtain a copy of the summary.
 - The estimated economic effect of the proposed regulation on the small businesses which it is to regulate, including, without limitation:
 - (a) Both adverse and beneficial effects; and
 - (b) Both direct and indirect effects.
- 3. A description of the methods that the agency considered to reduce the impact of the proposed regulation on small businesses and a statement regarding whether the agency actually used any of those 32 methods.
- 4. The estimated cost to the agency for enforcement of the proposed 33 34 regulation.
 - If the proposed regulation provides a new fee or increases an existing fee, the total annual amount the agency expects to collect and the manner in which the money will be used.
- 37 If the proposed regulation includes provisions which duplicate or 38 are more stringent than federal, state or local standards regulating the same activity, an explanation of why such duplicative or more stringent 41 provisions are necessary.

- Sec. 5. 1. A small business that is aggrieved by a regulation adopted by an agency on or after January 1, 2000, may object to all or a part of the regulation by filing a petition with the agency that adopted the regulation within 90 days after the date on which the regulation was adopted.
- 5 2. A petition filed pursuant to subsection 1 may be based on the following grounds:
 - (a) The agency failed to prepare a small business impact statement as required pursuant to section 3 of this act; or
- 10 (b) The small business impact statement prepared by the agency
 11 pursuant to section 3 of this act did not consider or significantly
 12 underestimated the economic effect of the regulation on small
 13 businesses.

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- 3. After receiving a petition pursuant to subsection 1, an agency shall determine whether the petition has merit. If the agency determines that the petition has merit, the agency may, pursuant to this chapter, take action to amend the regulation to which the small business objected.
 - **Sec. 6.** NRS 233B.030 is hereby amended to read as follows:
- 233B.030 As used in this chapter, unless the context otherwise requires, the words and terms defined in NRS 233B.031 to 233B.0385,
- inclusive, *and section 2 of this act* have the meanings ascribed to them in those sections.
- Sec. 7. Chapter 237 of NRS is hereby amended by adding thereto the provisions set forth as sections 8 to 14, inclusive, of this act.
 - Sec. 8. As used in sections 8 to 14, inclusive, of this act, unless the context otherwise requires, the words and terms defined in sections 9, 10 and 11 of this act have the meanings ascribed them in those sections.
- Sec. 9. "Local government" means a political subdivision of this state, including, without limitation, a city, county, irrigation district, water district or water conservancy district.
- Sec. 10. "Rule" means an ordinance, regulation, resolution or other type of instrument by the adoption of which the governing body of a local government exercises legislative powers.
- Sec. 11. "Small business" has the meaning ascribed to it in section 2 of this act.
- Sec. 11.5. The provisions of sections 8 to 14, inclusive, of this act do not apply with respect to a rule for which a local government does not have the authority to consider less stringent alternatives, including, without limitation, a rule that the local government is required to adopt pursuant to a federal statute or regulation.

- Sec. 12. 1. Before adopting a proposed rule, the governing body of a local government shall determine whether the proposed rule is likely to:
- (a) Impose a direct and significant economic burden upon a small business; or
- (b) Directly restrict the formation, operation or expansion of a small business.
- 2. If the governing body of a local government determines pursuant to subsection 1 that a proposed rule is likely to impose a direct and significant economic burden upon a small business or directly restrict the formation, operation or expansion of a small business, the governing 11 **body shall:**
- (a) Insofar as practicable, consult with owners and officers of small businesses that are likely to be affected by the proposed rule.
- (b) Consider methods to reduce the impact of the proposed rule on 14 15 small businesses, including, without limitation:
 - (1) Simplifying the proposed rule;

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- (2) Establishing different standards of compliance for a small business; and
- (3) Modifying a fee or fine set forth in the rule so that a small 19 business is authorized to pay a lower fee or fine. 20
- (c) Prepare a small business impact statement and make copies of the statement available to any interested person before holding a hearing to 22 adopt the rule. 23
 - Sec. 13. A small business impact statement prepared pursuant to section 12 of this act must set forth the following information:
- A description of the manner in which comment was solicited from 26 affected small businesses, a summary of their response and an 27 28 explanation of the manner in which other interested persons may obtain a copy of the summary.
- The estimated economic effect of the proposed rule on the small 30 businesses which it is to regulate, including, without limitation: 31 32
 - (a) Both adverse and beneficial effects; and
 - (b) Both direct and indirect effects.
- 3. A description of the methods that the governing body of the local 34 government considered to reduce the impact of the proposed rule on small businesses and a statement regarding whether the governing body actually used any of those methods. 37
- 4. The estimated cost to the local government for enforcement of the 38 proposed rule.
- 5. If the proposed rule provides a new fee or increases an existing 41 fee, the total annual amount the local government expects to collect and 42 the manner in which the money will be used.

- 1 6. If the proposed rule includes provisions which duplicate or are
 2 more stringent than federal, state or local standards regulating the same
 3 activity, an explanation of why such duplicative or more stringent
 4 provisions are necessary.
- Sec. 14. 1. A small business that is aggrieved by a rule adopted by the governing body of a local government on or after January 1, 2000, may object to all or a part of the rule by filing a petition with the governing body that adopted the rule within 90 days after the date on which the rule was adopted.
- 10 2. A petition filed pursuant to subsection 1 may be based on the 11 following grounds:
- 12 (a) The governing body of the local government failed to prepare a 13 small business impact statement as required pursuant to section 12 of 14 this act; or
- 15 (b) The small business impact statement prepared by the governing 16 body pursuant to section 12 of this act did not consider or significantly 17 underestimated the economic effect of the rule on small businesses.
- 3. After receiving a petition pursuant to subsection 1, the governing body of a local government shall determine whether the petition has merit. If the governing body determines that the petition has merit, the governing body may take action to amend the rule to which the small business objected.
- Sec. 15. This act becomes effective on January 1, 2000.

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