## SENATE BILL NO. 133-COMMITTEE ON COMMERCE AND LABOR

## (ON BEHALF OF LEGISLATIVE COMMITTEE ON WORKERS' COMPENSATION)

FEBRUARY 5, 1999

Referred to Committee on Commerce and Labor

SUMMARY—Establishes provisions governing consolidated insurance programs. (BDR 53-384)

FISCAL NOTE: Effect on Local Government: No. Effect on the State or on Industrial Insurance: No.

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EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to industrial insurance; authorizing certain private companies, public entities and utilities to establish and administer a consolidated insurance program to obtain industrial insurance coverage for a construction project; providing certain limitations regarding the scope of a consolidated insurance program; authorizing a contractor or subcontractor who is engaged in the construction of a project that is covered by a consolidated insurance program to elect to obtain his own industrial insurance coverage for his employees who work at the site of the construction project in certain circumstances; authorizing the state industrial insurance system or certain private carriers to provide industrial insurance coverage for a consolidated insurance program; requiring that a consolidated insurance program must provide for the safety and administration of claims of employees of contractors and subcontractors who are engaged in a construction project; setting forth the provisions that must be included within a contract to provide industrial insurance coverage for a consolidated insurance program; allocating responsibility for the payment of claims for industrial insurance that are covered by a consolidated insurance program; and providing other matters properly relating thereto.

## THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- Section 1. Chapter 616A of NRS is hereby amended by adding thereto
- 2 the provisions set forth as sections 2, 3 and 4 of this act.
- 3 Sec. 2. "Consolidated insurance program" means a program of
- 4 insurance that provides:

- *1*. Industrial insurance coverage;
- 2 A comprehensive program of safety; and
- For the administration of claims for industrial insurance, 3 for each employee of a contractor or subcontractor who is engaged in a construction project when such an employee works at the site of the construction project.
- Sec. 3. "Contractor-controlled insurance program" means a consolidated insurance program that is established and administered by the principal contractor of the construction project.
- Sec. 4. "Owner-controlled insurance program" means a 10 consolidated insurance program that is established and administered by 11 the owner of the construction project.
- **Sec. 5.** NRS 616A.020 is hereby amended to read as follows: 13 616A.020 1. The rights and remedies provided in chapters 616A to 14 616D, inclusive, of NRS for an employee on account of an injury by 15 accident sustained arising out of and in the course of the employment shall be exclusive, except as otherwise provided in those chapters, of all other 17 rights and remedies of the employee, his personal or legal representatives, dependents or next of kin, at common law or otherwise, on account of such 20 injury.
  - The terms, conditions and provisions of chapters 616A to 616D, inclusive, of NRS for the payment of compensation and the amount thereof for injuries sustained or death resulting from such injuries shall be conclusive, compulsory and obligatory upon both employers and employees coming within the provisions of those chapters.
  - The exclusive remedy provided by this section to a principal contractor extends, with respect to any injury by accident sustained by an employee of any contractor in the performance of the contract, to every architect, land surveyor or engineer who performs services for:
    - (a) The contractor:

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- (b) The owner of the property; or
- (c) Any such beneficially interested persons.
- The exclusive remedy provided by this section applies to the owner 34 of a construction project who provides industrial insurance coverage for the project by establishing and administering a consolidated insurance program pursuant to section 8 of this act to the extent that the program covers the employees of the contractors and subcontractors who are engaged in the construction of the project. 38
- If an employee receives any compensation or accident benefits under 39 chapters 616A to 616D, inclusive, of NRS, the acceptance of such 40 compensation or benefits shall be in lieu of any other compensation, award 41 42 or recovery against his employer under the laws of any other state or jurisdiction and such employee is barred from commencing any action or

proceeding for the enforcement or collection of any benefits or award under the laws of any other state or jurisdiction.

- **Sec. 6.** NRS 616A.025 is hereby amended to read as follows:
- 616A.025 As used in chapters 616A to 616D, inclusive, of NRS.
- unless the context otherwise requires, the words and terms defined in NRS
- 616A.030 to 616A.360, inclusive, and sections 2, 3 and 4 of this act, have the meanings ascribed to them in those sections.
- **Sec. 7.** Chapter 616B of NRS is hereby amended by adding thereto the provisions set forth as sections 8 to 21, inclusive, of this act.
  - **Sec. 8.** 1. A private company, public entity or utility may:
  - (a) Establish and administer a consolidated insurance program to provide industrial insurance coverage for employees of contractors and subcontractors who are engaged in a construction project of which the private company, public entity or utility is the owner or principal contractor; and
- (b) Except as otherwise provided in section 9 of this act, as a condition 16 precedent to the award of a contract to perform work on the construction 17 project, require that contractors and subcontractors who will be engaged in the construction of the project participate in the consolidated insurance program.
  - If a private company, public entity or utility:

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- (a) Establishes and administers a consolidated insurance program; 22 and 23
- (b) Pursuant to the contract for the construction of the project, owes a 24 periodic payment to a contractor or subcontractor whose employees are covered under the consolidated insurance program, 26 the private company, public entity or utility shall not withhold such a 27 periodic payment on the basis that the contractor or subcontractor has not signed an employer's report of industrial injury or occupational disease as required pursuant to NRS 616C.045. 30
- Sec. 9. 1. A contractor or subcontractor, other than the principal 32 contractor, who is or will be engaged in the construction of a project that is covered by a consolidated insurance program may elect to obtain his own industrial insurance coverage for his employees who work at the site of the construction project if the contractor or subcontractor can obtain a lower rate for such coverage than the basic premium rate for the consolidated insurance program that is established pursuant to NRS 686B.177.
- If a contractor or subcontractor makes the election described in 39 subsection 1, the employees of the contractor or subcontractor shall not 41 be deemed to be employees of the owner or principal contractor of the 42 construction project pursuant to section 17 of this act.

- Sec. 10. A consolidated insurance program must not cover more than one construction project.
- Sec. 11. A consolidated insurance program may cover more than one construction project.
- Sec. 12. 1. The system or a private carrier who is authorized to transact industrial insurance in this state may contract with a private company, public entity or utility to provide industrial insurance coverage for a consolidated insurance program.
- A private company, public entity or utility that enters into a contract with the system or a private carrier for the provision of industrial insurance coverage for a consolidated insurance program shall file a copy of the contract with the commissioner at least 60 days before the date on which the construction project is scheduled to begin.

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- The commissioner shall, within 60 days after receiving a copy of a contract pursuant to subsection 2, review and approve or disapprove the contract. If the commissioner does not disapprove the contract within 60 days after receiving it, the contract shall be deemed approved.
- Sec. 13. 1. A consolidated insurance program that a private company, public entity or utility is authorized to establish and administer pursuant to section 8 of this act must, in the manner set forth in this section, provide for the safety of an employee of a contractor or subcontractor who is engaged in the construction project when such an employee works at the site of the construction project.
- The owner or principal contractor of the construction project shall develop and carry out a safety program that includes, without limitation:
- (a) The establishment of minimum standards of safety to be observed 26 during construction of the project; 27
  - (b) The holding of regular meetings to address and discuss issues related to safety:
- (c) Training of contractors and subcontractors regarding issues and 30 procedures related to safety: 31
- (d) Regular inspections of the site of the construction project to identify potential safety hazards and ensure that minimum standards of 33 34 safety are being observed;
- (e) The notification of contractors and subcontractors of special hazards that exist at the site of the construction project, including advice on ways in which the contractors and subcontractors can avoid those 38 hazards; and
- (f) The prompt investigation of any injuries that take place at the site 39 of the construction project which result in death or serious bodily injury. 40
- The owner of the construction project, if the project is covered by 41 42 an owner-controlled insurance program, or the principal contractor of the construction project, if the project is covered by a contractor

controlled insurance program, shall appoint two persons to serve as the primary and alternate coordinators for safety for the construction project. A person so appointed must:

- (a) Possess credentials in the field of safety that the commissioner determines to be adequate to prepare a person to act as a coordinator for safety for a construction project, including, without limitation, credentials issued by the:
  - (1) Board of Certified Safety Professionals;
  - (2) World Safety Organization;

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- (3) Insurance Institute of America; or
- (4) American Society of Safety Engineers; or
- (b) Have at least 3 years of experience in overseeing matters of 13 occupational safety and health in the field of construction that the commissioner determines to be adequate to prepare a person to act as a coordinator for safety for a construction project.
  - The primary and alternate coordinators for safety for the construction project:
- (a) Must be full-time employees of the person or entity that appointed 18 them; 19
  - (b) Must not serve as coordinators for safety for another construction project that is covered by a different consolidated insurance program;
- (c) Shall oversee and enforce the safety program established pursuant 22 to subsection 2, including, without limitation, resolving problems related to the operation of the safety program; and
- (d) Shall ensure that the contractors, employers and subcontractors 25 who are engaged in the construction of the project coordinate their 26 efforts regarding issues of occupational safety and health to create and 27 maintain a safe and healthful workplace. 28
  - The alternate coordinator for safety shall report to the primary coordinator for safety regarding activities that take place at the site of the construction project when the primary coordinator is absent.
- The owner of the construction project, if the project is covered by 32 an owner-controlled insurance program, or the principal contractor of 33 34 the construction project, if the project is covered by a contractorcontrolled insurance program, shall ensure that the primary or alternate coordinator for safety for the construction project is physically present at the site of the construction project whenever activity related to 37 construction is taking place at the site.
- Sec. 14. 1. Except as otherwise provided in subsection 2 of section 39 16 of this act, a consolidated insurance program that a private company, public entity or utility is authorized to establish and administer pursuant 42 to section 8 of this act must, in the manner set forth in this section, 43 provide for the administration of claims for industrial insurance for an

employee of a contractor or subcontractor who is engaged in the construction project when such an employee works at the site of the construction project.

- The owner of the construction project, if the project is covered by an owner-controlled insurance program, or the principal contractor of the construction project, if the project is covered by a contractorcontrolled insurance program, shall appoint a person to serve as the administrator of claims for industrial insurance for the construction project. A person so appointed must not serve as an administrator of claims for industrial insurance for another construction project that is covered by a different consolidated insurance program.
- The administrator of claims for industrial insurance for the construction project who is appointed pursuant to subsection 2 shall:

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- (a) Assist an employee who is covered under the consolidated insurance program or, in the event of the employee's death, one of his dependents, in filing a written notice of injury or death as required pursuant to NRS 616C.015 or a written notice of an occupational disease as required pursuant to NRS 617.342;
- (b) Sign and file on behalf of a contractor or subcontractor whose employees are covered under the consolidated insurance program an employer's report of industrial injury or occupational disease as required pursuant to NRS 616C.045 or 617.354;
- (c) Ensure that an employee who is covered under the consolidated insurance program and who has been injured or who has incurred an occupational disease while working on the construction project is 26 directed to a medical facility that will provide treatment to the employee under the program; and
- (d) Handle all issues, to the extent reasonably practicable, relating to 28 29 claims for industrial insurance at the site of the construction project.
  - The owner of the construction project, if the project is covered by an owner-controlled insurance program, or the principal contractor of the construction project, if the project is covered by a contractorcontrolled insurance program, shall ensure that the administrator of claims for industrial insurance for the construction project is physically present at the site of the construction project whenever activity related to construction is taking place at the site.
- Sec. 15. 1. The contractors and subcontractors who are engaged in 37 the construction of a project that is covered by a consolidated insurance 38 program shall post a bond that is adequate to purchase: 39
  - (a) Coverage for completed operations liability; and
- (b) Industrial insurance coverage for the employees of the contractors 41 and subcontractors who are engaged in the construction of the project after the project is completed,

- for at least 5 years after the date on which the construction project is 2 completed, if the project is a residential construction project, or for at 3 least 3 years after the date on which the construction project is completed, if the project is not a residential construction project.
- 2. As used in this section, "completed operations liability" has the meaning ascribed to it in NRS 695E.030.
- Sec. 16. 1. A consolidated insurance program must not provide industrial insurance coverage, a comprehensive program of safety or for the administration of claims for industrial insurance for an employee of a contractor or subcontractor who is engaged in the construction of the 11 project that is covered by the consolidated insurance program at any time 12 that such an employee does not work at the site of the construction 13 *project*.
  - 2. A consolidated insurance program must not provide industrial insurance coverage or for the administration of claims for industrial insurance for an employee of a contractor or subcontractor if the contractor or subcontractor has elected to obtain his own industrial insurance coverage pursuant to section 9 of this act.

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- A contractor or subcontractor who is engaged in the construction of a project that is covered by a consolidated insurance program and who has not elected to obtain his own industrial insurance coverage pursuant 22 to section 9 of this act shall maintain separate industrial insurance coverage for its employees who:
- (a) Are not assigned to participate in the construction of the project; 24 25 or
  - (b) Are assigned to participate in the construction of the project but who do not work at the site of the project.
- The owner of a construction project, if the project is covered by an owner-controlled insurance program, or the principal contractor of a construction project, if the project is covered by a contractor-controlled insurance program, shall, unless the contractor or subcontractor has 32 elected to obtain his own industrial insurance coverage pursuant to section 9 of this act, reimburse a contractor or subcontractor who bids 34 successfully on the construction project for the cost of providing separate industrial insurance coverage for an employee if:
  - (a) The contractor or subcontractor set the amount of his bid in a reasonable, good faith belief that the employee would work at the site of the construction project and would therefore be covered by the consolidated insurance program; and
- (b) Because of changed circumstances not reasonably foreseeable at 40 41 the time the bid was submitted, the employee worked in whole or in part at a location other than the site of the construction project, requiring the

contractor or subcontractor to obtain separate industrial insurance coverage for that employee.

- Sec. 17. Except as otherwise provided in section 9 of this act, if an owner or principal contractor establishes and administers a consolidated insurance program pursuant to section 8 of this act, each employee who is covered under the consolidated insurance program shall be deemed to be an employee of the owner or principal contractor for the purpose of determining the loss experience of the owner or principal contractor.
- Sec. 18. With respect to a construction project for which the owner intends to establish and administer an owner-controlled insurance 11 program or the principal contractor intends to establish and administer a 12 contractor-controlled insurance program, the owner or principal 13 contractor, as appropriate, shall:
- In the notice or advertisement for bids for the construction of the 14 project, state: 15
  - (a) That the employees of contractors and subcontractors who are engaged in the construction of the project will be covered under a consolidated insurance program when such employees work at the site of the project; and
- (b) Whether such a program will be an owner-controlled insurance 21 program or a contractor-controlled insurance program; and
- Hold a pre-bid conference at which it provides to potential 22 contractors and subcontractors, without limitation, the following information:

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- (a) A general explanation of the manner in which a consolidated insurance program operates;
- (b) An overview of the provisions of sections 8 to 21, inclusive, of this 27 act: 28
  - (c) A general description of the safety procedures that will be required as part of the consolidated insurance program; and
- (d) The procedures pursuant to which claims for industrial insurance 31 will be administered. 32
  - Sec. 19. The system or a private carrier who contracts to provide industrial insurance coverage for a consolidated insurance program pursuant to section 12 of this act is liable to pay each claim for industrial insurance that is covered by the program, regardless of whether:
- The claim is filed after the completion of the construction project; 37 38 or
- Any party to the contract is not transacting business within this 39 state at the time the claim is filed. 40
- Sec. 20. A contract for the provision of industrial insurance that is 41 42 authorized pursuant to section 12 of this act must include, without 43 *limitation*:

- 1. Provisions that require compliance with each of the requirements relating to safety and the administration of claims for industrial insurance at the site of the construction project that are set forth in sections 13 and 14 of this act;
- 2. The names and qualifications of the persons appointed to oversee issues of safety and the administration of claims for industrial insurance at the site of the construction project pursuant to sections 13 and 14 of this act;
- 9 3. The terms and conditions pursuant to which the contract provides industrial insurance coverage. The terms and conditions must include, without limitation:
  - (a) A definition of the site of the construction project that:

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- (1) Delineates clearly the area within which coverage is provided; and
- 15 (2) Is reasonably contiguous to the actual physical site of the construction project; and
  - (b) A description of the scope and details of the construction project and the duration of industrial insurance coverage that is provided for the project;
- 4. A list in which the owner, principal contractor, construction
   manager, contractors and subcontractors of the construction project are
   set forth as named insureds; and
  - 5. A provision setting forth the penalties to which the owner, principal contractor, construction manager, contractors and subcontractors of the construction project may be subject if such persons or entities fail to comply with the provisions relating to safety and the administration of claims for industrial insurance that are required pursuant to sections 13 and 14 of this act.
- Sec. 21. The commissioner may adopt such regulations as the commissioner determines are necessary to carry out the provisions of sections 8 to 21, inclusive, of this act, to the extent that the authority granted pursuant to this section does not duplicate authority granted to the administrator.
  - Sec. 22. NRS 616B.612 is hereby amended to read as follows:
- 616B.612 1. Every employer within the provisions of chapters 616A to 616D, inclusive, of NRS, and those employers who accept the terms of those chapters and are governed by their provisions, shall provide and secure compensation according to the terms, conditions and provisions of those chapters for any personal injuries by accident sustained by an employee arising out of and in the course of the employment.
- 2. A contractor or subcontractor shall be deemed to have provided and secured compensation for his employees as required pursuant to

subsection 1 to the extent that those employees are covered by a consolidated insurance program.

- Travel for which an employee receives wages shall, for the purposes of chapters 616A to 616D, inclusive, of NRS, be deemed in the course of employment.
- In such cases the employer or any insurer of the employer is relieved from other liability for recovery of damages or other compensation for those personal injuries unless otherwise provided by the terms of chapters 616A to 616D, inclusive, of NRS.
  - **Sec. 23.** NRS 616C.045 is hereby amended to read as follows:
- 1. [Within] Except as otherwise provided in section 14 of 11 12 this act, within 6 working days after the receipt of a claim for compensation from a physician or chiropractor, an employer shall complete 13 and file with his insurer or third-party administrator an employer's report of industrial injury or occupational disease.
- The report must: 16

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- (a) Be on a form prescribed by the administrator;
- (b) Be signed by the employer or his designee;
- (c) Contain specific answers to all questions required by the regulations 19 of the administrator; and 20
  - (d) Be accompanied by a statement of the wages of the employee if the claim for compensation received from the treating physician or chiropractor indicates that the injured employee is expected to be off work for 5 days or more.
  - 3. An employer who files the report required by subsection 1 by electronic transmission shall, upon request, mail to the insurer or thirdparty administrator the form that contains the original signature of the employer or his designee. The form must be mailed within 7 days after receiving such a request.
- The administrator shall impose an administrative fine of not more 30 than \$1,000 on an employer for each violation of this section. 31
  - **Sec. 24.** NRS 617.354 is hereby amended to read as follows:
- 617.354 1. [Within] Except as otherwise provided in section 14 of 33
- 34 this act, within 6 working days after the receipt of a claim for
- compensation from a physician or chiropractor, an employer shall complete
- and file with his insurer or third-party administrator an employer's report of industrial injury or occupational disease. 37
- 38 The report must:
  - (a) Be on a form prescribed by the administrator;
- (b) Be signed by the employer or his designee; 40
- (c) Contain specific answers to all questions required by the regulations 41 42 the department;

and

- (d) Be accompanied by a statement of the wages of the employee if the claim for compensation received from the treating physician or chiropractor indicates that the employee is expected to be off work for 5 days or more.
- 3. An employer who files the report required by subsection 1 by electronic transmission shall, upon request, mail to the insurer or third-party administrator the form that contains the original signature of the employer or his designee. The form must be mailed within 7 days after receiving such a request.
- 4. The administrator shall impose an administrative fine of not more than \$1,000 against an employer for each violation of this section.

Sec. 25. NRS 686A.200 is hereby amended to read as follows: 686A.200 1. [No] Except as otherwise provided in section 8 of this act, no person shall require, directly or indirectly, or through any trustee, director, officer, agent or employee or affiliate, as a condition, agreement or understanding to selling or furnishing any other person any loan, or extension thereof, credit, sale, goods, property, contract, lease or service, that such other person shall place, continue (other than as to life insurance) or renew any policy of insurance of any kind through any particular agent, broker or insurer. No agent, broker or insurer shall knowingly participate in any such prohibited plan or transaction. No person shall fix a price charged for such thing or service, or discount from or rebate upon price, on the condition, agreement or understanding that any insurance is to be obtained through a particular agent, broker or insurer.

2. Subsection 1 does not prevent:

- (a) The exercise by any such person upon a reasonable basis of any right to approve or disapprove of the insurer and representative to underwrite the insurance. Such basis shall relate only to the adequacy and terms of the coverage with respect to the interest of the vendor, lender, lessor or provider of service to be insured thereunder, the financial standards to be met by the insurer, and the ability of the insurer or representative to service the policy.
- (b) The exercise by the vendor, lender, lessor or provider of service of the right to furnish or renew the insurance, and to charge the account of the other person with the costs thereof, if such other person fails to deliver such insurance to the lender, vendor, lessor or provider of service, where otherwise called for and in order, at least 15 days prior to expiration of the existing policy.

Sec. 26. NRS 686A.220 is hereby amended to read as follows:
686A.220 1. [No] Except as otherwise provided in section 8 of this
act, no officer or employee of this state, or of any public agency, public
authority or public corporation (except a public corporation or public
authority created pursuant to agreement or compact with another state), and
no person acting or purporting to act on behalf of such officer or employee,

or public agency or public authority or public corporation, shall, with respect to any public building or construction contract which is about to be or which has been competitively bid, require the bidder to make application or furnish financial data to, or to obtain or procure any of the surety bonds or contracts of insurance specified in connection with such contracts or by any law from, a particular insurer or agent or broker.

2. [No] Except as otherwise provided in section 8 of this act, no such officer or employee or any person acting or purporting to act on behalf of such officer or employee shall negotiate, make application for, obtain or procure any of such surety bonds or contracts of insurance (except contracts of insurance for builder's risk or owner's protective liability) which can be obtained or procured by the bidder, contractor or subcontractor.

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- 3. This section does not, however, prevent the exercise by such officer or employee on behalf of the state or such public agency, public authority or public corporation of its right to approve the form, sufficiency or manner of execution of the surety bonds or contracts of insurance furnished by the insurer selected by the bidder to underwrite such bonds or contracts of insurance.
- 4. Any provisions in any invitation for bids or in any of the contract documents in conflict with this section are declared to be contrary to the public policy of this state.
- 5. A violation of this section is subject to the penalties provided by NRS 679A.180 (general penalty).
- Sec. 27. 1. This section and sections 1 to 10, inclusive, and 12 to 26, inclusive, of this act become effective on October 1, 1999.
- 27 2. Section 10 of this act expires by limitation on September 30, 2001.
- 3. Section 11 of this act becomes effective on October 1, 2001.

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