(REPRINTED WITH ADOPTED AMENDMENTS) SECOND REPRINT A.B. 483

ASSEMBLY BILL NO. 483-ASSEMBLYMEN BEERS, TIFFANY, BERMAN, Brown, Carpenter, Collins, Hettrick, Humke, Lee, MARVEL AND PRICE

MARCH 19, 2001

Referred to Committee on Elections, Procedures, and Ethics

SUMMARY—Makes various changes concerning reporting of campaign contributions and expenditures. (BDR 24-557)

FISCAL NOTE: Effect on Local Government: Yes.

Effect on the State: Yes.

EXPLANATION – Matter in **bolded italics** is new; matter between brackets formitted material is material to be omitted.

AN ACT relating to elections; establishing the general form used by a candidate for reporting campaign contributions and expenses; revising the dates for filing those reports; revising the reporting period included in those reports; revising a provision governing the listing of certain categories of campaign expenses or expenditures; and providing other matters properly relating thereto.

> THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 294A of NRS is hereby amended by adding thereto a new section to read as follows: 2 1. Each report of campaign contributions and expenses that is filed pursuant to NRS 294A.120, 294A.125, 294A.200 or 294A.360 must be 3 4 5 substantially in the following form: 6 7 SECTION 1: SUMMARY OF CAMPAIGN CONTRIBUTIONS AND 8 EXPENSES DURING THE REPORTING PERIOD 9 1. Total amount of the balances of all bank 10 accounts for the campaign at the beginning of the reporting period (Amount of line 1 that is from a previous 11 12 13 campaign_ 14 2. Total amount of contributions received 15 during the reporting period that are each in excess of \$100 16



.....

2	during the reporting period that are each \$100
3	or less
4	4. The total amount of expenses incurred by the
5	candidate and of disposals made by the
6	candidate pursuant to NRS 294A.160 during
7	the reporting period that are each in excess of
8	\$100
9	5. The total amount of expenses incurred by the
Ó	candidate and of disposals made by the
1	candidate pursuant to NRS 294A.160 during
2	the reporting period that are each \$100 or less
3	6. Total amount of any interest or income
4	earned on all bank accounts for the campaign
5	during the reporting period
6	7. Total amount of the balances of all bank
7	accounts for the campaign at the end of the
8	accounts for the campaign at the end of the
	reporting period
9	CECTION 1. EACH CONTRIBUTION DECEMED DUDING THE
20	SECTION 2: EACH CONTRIBUTION RECEIVED DURING THE REPORTING PERIOD
21	
22 23	SECTION 2A: EACH LOAN RECEIVED
	Name and address of lender Date of loan Amount of loan
24	CECTION OR EACH OTHER CONTRIBUTION RECEIVED
25	SECTION 2B: EACH OTHER CONTRIBUTION RECEIVED
26	Name and address of contributor Date of Amount of
27	contribution contribution
28	(Complete this column only if the
29	contribution is in excess of \$100
30	or the contributions of the contributor
31	since the beginning of the reporting
32	period cumulatively exceed \$100)
33	
34	SECTION 3: EACH EXPENSE INCURRED AND EACH AMOUNT
35	DISPOSED OF PURSUANT TO NRS 294A.160 BY THE
36	CANDIDATE DURING THE REPORTING PERIOD
37	THAT IS IN EXCESS OF \$100
88	Name and address of recipient Category of Date of Amount of
39	payment payment payment
10	
1	2. The secretary of state shall design the specific format of the form
12	set forth in this section for each candidate who is required to use the
13	form to file a report pursuant to NRS 294A.120, 294A.125 or 294A.200.
14	Each city clerk shall design the specific format of the form set forth in
15	this section for each candidate who is required to use the form to file a
16	report pursuant to NRS 294A.360. The secretary of state and each city
! 7	clerk shall design the format of the form so that a candidate who uses the
18	form may record in the form a list of each campaign contribution as the
19	contribution is received, each amount in excess of \$100 that is disposed



1 of pursuant to NRS 294A.160 as the amount is disposed of and each 2 expense in excess of \$100 as it is incurred.

3. Upon request, the secretary of state shall provide a copy of the form set forth in this section to each candidate who is required to file a report of his campaign contributions and expenses pursuant to NRS 294A.120, 294A.125 or 294A.200. Upon request, each city clerk shall provide a copy of the form set forth in this section to each candidate who is required to file a report of his campaign contributions and expenses pursuant to NRS 294A.360.

Sec. 2. NRS 294A.120 is hereby amended to read as follows:

294A.120 1. Every candidate for state, district, county or township office at a primary or general election shall, not later than January 15 of each year that the provisions of this subsection apply to the candidate, for the period from January 1 of the previous year through December 31 of the previous year, list each of the campaign contributions he received during the period on the form set forth in section 1 of this act and provided by the secretary of state. The form must be signed by the candidate under penalty of perjury. The provisions of this subsection apply to the candidate beginning the year of the general election for that office through the year immediately preceding the next general election for that office.

2. Every candidate for state, district, county or township office at a primary or general election shall, if the general election for the office for which he is a candidate is held on or after January 1 and before the July 1 immediately following that January 1, not later than:

(a) Seven days before the primary election [] for that office, for the period from [30 days before the regular session of the legislature after the last election for that office up to] the January 1 immediately preceding the primary election through 12 days before the primary election;

(b) Seven days before the general election [, whether or not the candidate won the primary election,] for that office, for the period from [12] 11 days before the primary election [up to] through 12 days before the general election; [and]

(e) The 15th day of the second month after the general election, for the remaining period up to 30 days before the next regular session of the legislature,

(c) July 15 of the year of the general election for that office, for the period from 11 days before the general election through June 30 of that year; and

(d) January 15 of the year immediately following the general election for that office, for the period from the July 1 through the December 31 immediately preceding that January 15,

list each of the campaign contributions he receives during the period on **[forms designed and]** the form set forth in section 1 of this act and provided by the secretary of state. **[and]** The form must be signed by the candidate under penalty of perjury.

[2.] 3. Every candidate for state, district, county or township office at a primary or general election shall, if the general election for the office



for which he is a candidate is held on or after July 1 and before the January 1 immediately following that July 1, not later than:

- (a) Seven days before the primary election for that office, for the period from the January 1 immediately preceding the primary election through 12 days before the primary election;
- (b) Seven days before the general election for that office, for the period from 11 days before the primary election through 12 days before the general election; and
- (c) January 15 of the year immediately following the general election for that office, for the period from 11 days before the general election through the December 31 immediately preceding that January 15, list each of the campaign contributions he received during the period on the form set forth in section 1 of this act and provided by the secretary of state. The form must be signed by the candidate under penalty of perjury.
- 4. Except as otherwise provided in subsection [3,] 5, every candidate for a district office at a special election shall, not later than:
- (a) Seven days before the special election, for the period from his nomination fup to through 12 days before the special election; and
- (b) Thirty days after the special election, for the remaining period to through the special election, list each of the campaign contributions he receives during the period on forms designed and the form set forth in section 1 of this act and provided by the secretary of state. Land The form must be signed by the

[forms designed and] the form set forth in section 1 of this act and provided by the secretary of state. [and] The form must be signed by the candidate under penalty of perjury.

[3.] 5. Every candidate for state, district, county, municipal or

- township office at a special election to determine whether a public officer will be recalled shall list each of the campaign contributions he receives on **[forms designed and]** the form set forth in section 1 of this act provided by the secretary of state and signed by the candidate under penalty of perjury, 30 days after:
- (a) The special election, for the period from the filing of the notice of intent to circulate the petition for recall [up to] through the special election; or
- (b) A district court determines that the petition for recall is legally insufficient pursuant to subsection 5 of NRS 306.040, for the period from the filing of the notice of intent to circulate the petition for recall [up to] through the date of the district court's decision.
- [4.] 6. Reports of campaign contributions must be filed with the officer with whom the candidate filed the declaration of candidacy or acceptance of candidacy. A candidate may mail the report to that officer by certified mail. If certified mail is used, the date of mailing shall be deemed the date of filing.
- [5.] 7. Every county clerk who receives from candidates for legislative or judicial office, except the office of justice of the peace or municipal judge, reports of campaign contributions pursuant to subsection [4] 6 shall file a copy of each report with the secretary of state within 10 working days after he receives the report.
- [6.] 8. The name and address of the contributor and the date on which the contribution was received must be included on the list for each



contribution in excess of \$100 and contributions which a contributor has made cumulatively in excess of that amount since the beginning of the [first] current reporting period. [The form designed and provided by the secretary of state for the reporting of contributions pursuant to this section must be designed to be used by a candidate to record in the form of a list each campaign contribution as he receives it.

Sec. 3. NRS 294A.125 is hereby amended to read as follows:

294A.125 1. [In addition to complying with the requirements set forth in NRS 294A.120, 294A.200 and 294A.360, a] A candidate who receives contributions in any year before the year [in which the general election or general city election in which the candidate intends to seek election to public office is held,] for which he is required to file a report pursuant to NRS 294A.120, 294A.200 or 294A.360, shall, for:

- (a) The year in which he receives contributions in excess of \$10,000, list each of the contributions he receives and the expenditures in excess of \$100 he made in that year.
- (b) Each year after the year in which he received contributions in excess of \$10,000, until the year fof the general election or general city election in which the candidate intends to seek election to public office is held, for which he is required to file a report pursuant to NRS 294A.120, 294A.200 or 294A.360, list each of the contributions he received and the expenditures in excess of \$100 he made in that year.
- 2. The reports required by subsection 1 must be submitted on factoring designed and the form set forth in section 1 of this act and provided by the secretary of state and must be signed by the candidate under penalty of perjury.
- The name and address of the contributor and the date on which the contribution was received must be included on the list for each contribution in excess of \$100 and contributions that a contributor has made cumulatively in excess of that amount [. The forms designed and provided by the secretary of state for the reporting of contributions and expenditures pursuant to this section must be designed to be used by a candidate to record in the form of a list each campaign contribution as he receives it and each expenditure as it is made.] since the beginning of the current reporting period.

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- 4. The report must be filed:(a) With the officer with whom the candidate will file the declaration of candidacy or acceptance of candidacy for the public office the candidate intends to seek. A candidate may mail the report to that officer by certified mail. If certified mail is used, the date of mailing shall be deemed the date of filing.
- (b) On or before January 15 of the year immediately after the year for which the report is made.
- 5. A county clerk who receives from a candidate for legislative or judicial office, except the office of justice of the peace or municipal judge, a report of contributions and expenditures pursuant to subsection 4 shall file a copy of the report with the secretary of state within 10 working days after he receives the report.



Sec. 4. NRS 294A.200 is hereby amended to read as follows:

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294A.200 1. Every candidate for state, district, county or township office at a primary or general election shall, not later than January 15 of each year that the provisions of this subsection apply to the candidate, for the period from January 1 of the previous year through December 31 of the previous year, list each of the campaign expenses in excess of \$100 that he incurs and each amount in excess of \$100 that he disposes of pursuant to NRS 294A.160 during the period on the form set forth in section 1 of this act and provided by the secretary of state. The form must be signed by the candidate under penalty of perjury. The provisions of this subsection apply to the candidate:

- (a) Beginning the year of the general election for that office through the year immediately preceding the next general election for that office; and
- (b) Each year immediately succeeding a calendar year during which the candidate disposes of contributions pursuant to NRS 294A.160.
- 2. Every candidate for state, district, county or township office at a primary or general election shall, if the general election for the office for which he is a candidate is held on or after January 1 and before the July 1 immediately following that January 1, not later than:
- (a) Seven days before the primary election [,] for that office, for the period from [30 days before the regular session of the legislature after the last election for that office up to] the January 1 immediately preceding the primary election through 12 days before the primary election;
- (b) Seven days before the general election {, whether or not the candidate won the primary election,} for that office, for the period from {12} 11 days before the primary election {up to} through 12 days before the general election; {and}
- (c) The 15th day of the second month after the general election, for the remaining period up to 30 days before the next regular session of the legislature.
- (c) July 15 of the year of the general election for that office, for the period from 11 days before the general election through June 30 of that year; and
- (d) January 15 of the year immediately following the general election for that office, for the period from the July 1 through the December 31 immediately preceding that January 15,
- list each of the campaign expenses in excess of \$100 that he incurs during the period on [forms designed and] the form set forth in section 1 of this act and provided by the secretary of state. [and] The form must be signed by the candidate under penalty of perjury.
- [2.] 3. Every candidate for state, district, county or township office at a primary or general election shall, if the general election for the office for which he is a candidate is held on or after July 1 and before the January 1 immediately following that July 1, not later than:
- (a) Seven days before the primary election for that office, for the period from the January 1 immediately preceding the primary election through 12 days before the primary election;



- (b) Seven days before the general election for that office, for the period from 11 days before the primary election through 12 days before the general election; and
- (c) January 15 of the year immediately following the general election for that office, for the period from 11 days before the general election through the December 31 immediately preceding that January 15, list each of the campaign expenses in excess of \$100 that he incurs during the period on the form set forth in section 1 of this act and provided by the secretary of state. The form must be signed by the candidate under penalty of perjury.
- 4. Except as otherwise provided in subsection [3,] 5, every candidate for a district office at a special election shall, not later than:
- (a) Seven days before the special election, for the period from his nomination fup tol through 12 days before the special election; and
- (b) [Sixty] Thirty days after the special election, for the remaining period [up to 30 days after] through the special election, list each of the campaign expenses in excess of \$100 that he incurs during the period on [forms designed and] the form set forth in section 1 of this act and provided by the secretary of state. [and] The form must be signed by the candidate under penalty of perjury.
- [3.] 5. Every candidate for state, district, county, municipal or township office at a special election to determine whether a public officer will be recalled shall list each of the campaign expenses in excess of \$100 that he incurs on [forms designed and] the form set forth in section 1 of this act provided by the secretary of state and signed by the candidate under penalty of perjury, [60] 30 days after:
- (a) The special election, for the period from the filing of the notice of intent to circulate the petition for recall [up to 30 days after] through the special election; or
- (b) [A] If the special election is not held because a district court determines that the petition for recall is legally insufficient pursuant to subsection 5 of NRS 306.040, for the period from the filing of the notice of intent to circulate the petition for recall [up to] through the date of the district court's decision.
- [4.] 6. Reports of campaign expenses must be filed with the officer with whom the candidate filed the declaration of candidacy or acceptance of candidacy. A candidate may mail the report to that officer by certified mail. If certified mail is used, the date of mailing shall be deemed the date of filing.
 - [5. County clerks who receive]

- 7. A county clerk who receives from candidates for legislative or judicial office, except the office of justice of the peace or municipal judge, reports of campaign expenses pursuant to subsection [4] 6 shall file a copy of each report with the secretary of state within 10 working days after he receives the report.
- [6. The forms designed and provided by the secretary of state for the reporting of campaign expenses pursuant to this section must be designed to be used by a candidate to record in the form of a list each campaign expense as he incurs it.]



Sec. 5. NRS 294A.360 is hereby amended to read as follows:

294A.360 1. Every candidate for city office [where the] at a primary city election or general city election [is preceded by a primary city election] shall file the reports in the manner required by NRS 294A.120 [, 294A.200 and 294A.350] and 294A.200 for other offices not later than January 15 of each year that the provisions of this subsection apply to the candidate, for the period from January 1 of the previous year through December 31 of the previous year. The provisions of this subsection apply to the candidate:

- (a) Beginning the year of the general city election for that office through the year immediately preceding the next general city election for that office; and
- (b) Each year immediately succeeding a calendar year during which the candidate disposes of contributions pursuant to NRS 294A.160.
- 2. Every candidate for city office at a primary city election or general city election, if the general city election for the office for which he is a candidate is held on or after January 1 and before the July 1 immediately following that January 1, shall file the reports in the manner required by NRS 294A.120 and 294A.200 for other offices not later than:
- (a) Seven days before the primary city election [,] for that office, for the period from [30 days after the last election for that office up to] the January 1 immediately preceding the primary city election through 12 days before the primary city election;
- (b) Seven days before the general city election [, whether or not the candidate won the primary city election,] for that office, for the period from [12] 11 days before the primary city election [up to] through 12 days before the general city election; [and]
- (c) The 15th day of the second month after the general city election, for the remaining period up to 30 days after the general city election.
- 2. Every]

- (c) July 15 of the year of the general city election for that office, for the period from 11 days before the general city election through the June 30 of that year; and
- (d) January 15 of the year immediately following the general city election for that office, for the period from the July 1 through the December 31 immediately preceding that January 15.
- 3. Every candidate for city office at a primary city election or general city election, if the general city election for the office for which he is a candidate is held on or after July 1 and before the January 1 immediately following that July 1, shall file the reports in the manner required by NRS 294A.120 and 294A.200 for other offices not later than:
- (a) Seven days before the primary city election for that office, for the period from the January 1 immediately preceding the primary city election through 12 days before the primary city election;
- (b) Seven days before the general city election for that office, for the period from 11 days before the primary city election through 12 days before the general city election; and
- (c) January 15 of the year immediately following the general city election for that office, for the period from 11 days before the general city



election through the December 31 immediately preceding that January 15.

- 4. Except as otherwise provided in subsection 5, every candidate for city office [where there is no primary city] at a special election shall so file those reports:
- (a) Seven days before the [general city] special election, for the period from [30 days after the last election for that office up to] his nomination through 12 days before the [general city] special election; and
- (b) [The 15th day of the second month] Thirty days after the [general eityl special election, for the remaining period fup to 30 days after the general city election.
- 3. The city clerk shall design the form for each report a candidate for city office is required to file pursuant to NRS 294A.120 and 294A.200. The form designed and provided by the city clerk for the reporting of eampaign contributions and campaign expenses pursuant to this section must be designed to be used to record in the form of a list each campaign contribution as it is made and each campaign expense as it is incurred. The city clerk shall submit the form to the secretary of state for approval. The city clerk shall not use such a form until it is approved.] through the
- 5. Every candidate for city office at a special election to determine whether a public officer will be recalled shall so file those reports 30 days
- (a) The special election, for the period from the filing of the notice of intent to circulate the petition for recall through the special election; or
- (b) If the special election is not held because a district court determines that the petition for recall is legally insufficient pursuant to subsection 5 of NRS 306.040, for the period from the filing of the notice of intent to circulate the petition for recall through the date of the district court's decision.
 - **Sec. 6.** NRS 294A.365 is hereby amended to read as follows:
- 294A.365 1. Each report of [expenses or] expenditures required pursuant to NRS [294A.125, 294A.200,] 294A.210, 294A.220 and 294A.280 must consist of a list of the [expenses incurred or] expenditures made during the periods for reporting. Each report of expenses required pursuant to NRS 294A.125 and 294A.200 must consist of a list of each expense in excess of \$100 that was incurred during the periods for reporting. The list in each report must state the category and amount of the expense or expenditure and the [approximate] date on which the expense was incurred or the expenditure was made.
- 2. The categories of expense or expenditure for use on the report of expenses or expenditures are:
 - (a) Office expenses;

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special election.

- (b) Expenses related to volunteers;
- (c) Expenses related to travel;
- (d) Expenses related to advertising;
 - (e) Expenses related to paid staff;
- 48 (f) Expenses related to consultants; 49
 - (g) Expenses related to polling;



- (h) Expenses related to special events;
- (i) Goods and services provided in kind for which money would otherwise have been paid; and
 - (j) Other miscellaneous expenses.

- 3. The secretary of state and each city clerk shall not require a candidate to provide separately the total amount of each category of expenses described in this section.
 - **Sec. 7.** NRS 294A.390 is hereby amended to read as follows:

294A.390 The officer from whom a candidate or entity requests a form for:

- A declaration of candidacy;
- 2. An acceptance of candidacy;
- 3. The registration of a committee for political action pursuant to NRS 294A.230 or a committee for the recall of a public officer pursuant to NRS 294A.250; or
- 4. The reporting of campaign contributions, expenses or expenditures pursuant to NRS 294A.120, 294A.140, 294A.150, [294A.180,] 294A.200, 294A.210, 294A.220, 294A.270, 294A.280 or 294A.360,
- shall furnish the candidate with the necessary forms for reporting and copies of the regulations adopted by the secretary of state pursuant to this chapter. An explanation of the applicable provisions of NRS 294A.100, 294A.120, 294A.140, 294A.150, [294A.180,] 294A.200, 294A.210, 294A.220, 294A.270, 294A.280 or 294A.360 relating to the making, accepting or reporting of campaign contributions, expenses or expenditures and the penalties for a violation of those provisions as set forth in NRS 294A.100 or 294A.420 must be printed on the forms. The candidate or entity shall acknowledge receipt of the material.

Sec. 8. NRS 294A.420 is hereby amended to read as follows:

- 294A.420 1. If the secretary of state receives information that a person or entity that is subject to the provisions of NRS 294A.120, 294A.140, 294A.150, [294A.180,] 294A.200, 294A.210, 294A.220, 294A.270, 294A.280 or 294A.360 has not filed a report pursuant to the applicable provisions of those sections, the secretary of state may, after giving notice to that person or entity, cause the appropriate proceedings to be instituted in the first judicial district court.
- 2. Except as otherwise provided in this section, a person or entity that violates an applicable provision of NRS 294A.112, 294A.120, 294A.130, 294A.140, 294A.150, 294A.160, 294A.170, [294A.180,] 294A.200, 294A.210, 294A.220, 294A.270, 294A.280, 294A.300, 294A.310, 294A.320 or 294A.360 is subject to a civil penalty of not more than \$5,000 for each violation and payment of court costs and attorney's fees. The civil penalty must be recovered in a civil action brought in the name of the State of Nevada by the secretary of state in the first judicial district court and deposited with the state treasurer for credit to the state general fund.
- 3. If a civil penalty is imposed because a person or entity has reported its contributions, expenses or expenditures after the date the report is due, the amount of the civil penalty is:
- 48 (a) If the report is not more than 7 days late, \$25 for each day the report 49 is late.



- (b) If the report is more than 7 days late but not more than 15 days late, \$50 for each day the report is late.
- (c) If the report is more than 15 days late, \$100 for each day the report is late.
- 4. For good cause shown, the secretary of state may waive a civil penalty that would otherwise be imposed pursuant to this section. If the secretary of state waives a civil penalty pursuant to this subsection, the secretary of state shall:
- 9 (a) Create a record which sets forth that the civil penalty has been waived and describes the circumstances that constitute the good cause shown; and
 (b) Ensure that the record created pursuant to paragraph (a) is available
 - (b) Ensure that the record created pursuant to paragraph (a) is available for review by the general public.
 - Sec. 9. NRS 294A.180 is hereby repealed.

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TEXT OF REPEALED SECTION

294A.180 Candidate or elected public officer to file report relating to disposition of unspent contributions; procedure for reporting.

- 294A.180 1. Each candidate for a state, district, county, city or township office who is not elected to that office shall, not later than the 15th day of the second month after his defeat, file a report with the secretary of state stating the amount of contributions which he received for that campaign but did not spend and the disposition of those unspent contributions.
- 2. Each public officer who is elected to a state, district, county, city or township office shall file a report:
- (a) Not later than the 15th day of the second month after his election, stating the amount of campaign contributions which he received but did not spend and the amount, if any, of those unspent contributions disposed of pursuant to subsection 2 of NRS 294A.160 as of the last day of the first month after his election;
- (b) Not later than January 15th of each year of his term beginning the year after he filed the report required by paragraph (a), stating the amount, if any, of those unspent contributions disposed of pursuant to NRS 294A.160 during the period from the last date covered by his last report through December 31 of the immediately preceding year and the manner in which they were disposed of; and
- (c) Not later than the 15th day of the second month after he no longer holds that office, stating the amount and disposition of any remaining unspent contributions.
- 3. The reports required by subsections 1 and 2 must be submitted on a form designed and provided by the secretary of state and signed by the candidate or public officer under penalty of perjury.
 - 4. A public officer filing a report pursuant to subsection 2:
- (a) Shall file the report with the officer with whom he filed his declaration of candidacy or acceptance of candidacy.



(b) May file the report by certified mail. If certified mail is used, the date of mailing shall be deemed the date of filing.
5. A county clerk who receives from a legislative or judicial officer, other than a justice of the peace or municipal judge, a report pursuant to subsection 4 shall file a copy of the report with the secretary of state within 10 working days after he receives the report.



