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ASSEMBLY BILL NO. 649-COMMITTEE ON GOVERNMENT AFFAIRS

MARCH 26, 2001

Referred to Committee on Government Affairs

SUMMARY—Revises certain provisions regarding governmental purchasing. (BDR 27-1127)

FISCAL NOTE: Effect on Local Government: No.

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Effect on the State: No.

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EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to governmental purchasing; authorizing a local government and the chief of the purchasing division of the department of administration to receive bids on secure websites on the Internet or its successor; removing the provision requiring notice of the expiration of the insurance coverage of a local government; authorizing a local government to charge fees for the use of a credit card or debit card or the electronic transfer of money when remitting fees or payments to the local government; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 332 of NRS is hereby amended by adding thereto a new section to read as follows:

1. A governing body or its authorized representative may use on-line bidding to receive bids submitted in response to a request for bids. The governing body shall not use on-line bidding as the exclusive means of receiving bids for the request for bids.

2. A request for bids for which bids may be submitted pursuant to subsection 1 must designate a date and time at which bids may be submitted and may designate a date and time after which bids will no longer be received.

3. A governing body or its authorized representative may require bidders to:

(a) Register before the date and time at which bids may be submitted; and

(b) Agree to terms, conditions or requirements of the request for bids
 to facilitate on-line bidding.
 The procedures established by a governing body or its authorized

4. The procedures established by a governing body or its authorized representative for the purposes of conducting on-line bidding must not conflict with the provisions of this chapter.



- 5. As used in this section, "on-line bidding" means a process by which bidders submit bids for a contract on a secure website on the Internet or its successor, if any, which is established and maintained for that purpose.
- **Sec. 2.** NRS 332.025 is hereby amended to read as follows:
 - 332.025 As used in this chapter, unless the context otherwise requires:
- 1. "Authorized representative" means [the] a person designated by the governing body to be responsible for the development, award and proper administration of all purchases and contracts [, or either of them, under] for a local government or a department, division, agency, board or unit of a local government made pursuant to this chapter.
- "Chief administrative officer" means the person directly responsible to the governing body for the administration of that particular entity.
- "Evaluator" means an authorized representative officer, employee, representative, agent, consultant or member of a governing body who has participated in:
 - (a) The evaluation of bids;

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- (b) Negotiations concerning purchasing by a local government; or
- (c) The review or approval of the award, modification or extension of a contract.
- 4. "Governing body" means the board, council, commission or other body in which the general legislative and fiscal powers of the local government are vested.
 - [4.] 5. "Proprietary information" means:
- (a) Any trade secret or confidential business information that is contained in a bid submitted to a governing body or its authorized representative on a particular contract; or
- (b) Any other trade secret or confidential business information submitted to a governing body or its authorized representative by a bidder and designated as proprietary by the governing body or its authorized representative.
- As used in this subsection, "confidential business information" means any information relating to the amount or source of any income, profits, losses or expenditures of a person, including data relating to cost, for price, or the customers of a bidder which is submitted in support of a bid. The term does not include the amount of a bid submitted to a governing body or its authorized representative.
- "Purchasing officer" means an authorized representative, officer, employee, representative, agent, consultant or member of a governing body 40 who has participated in:
 - (a) The evaluation of bids:
 - (b) Negotiations concerning purchasing by a local government; or
- (c) The review or approval of the award, modification or extension of a 43 44
 - 6. "Trade secret" has the meaning ascribed to it in NRS 600A.030.

 - Sec. 3. NRS 332.061 is hereby amended to read as follows: 332.061 1. Except as otherwise provided in *this* subsection, [2,] proprietary information regarding a trade secret does not constitute public information and is confidential.



- 42. A person shall not disclose proprietary information regarding a trade secret unless the disclosure is made for the purpose of a civil, administrative or criminal investigation or proceeding, and the person receiving the information represents in writing that protections exist under applicable law to preserve the integrity, confidentiality and security of the information.
- 2. A bid which contains a provision that requires negotiation or evaluation by the governing body or an evaluator may not be disclosed until the bid is recommended for the award of a contract.

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Sec. 4. NRS 332.065 is hereby amended to read as follows:
332.065 1. If a governing body or its *authorized* representative has advertised for or requested bids in letting a contract, the [award] governing body or its authorized representative must, except as otherwise provided in subsection 2, the made award the contract to the lowest responsive and responsible bidder. The lowest responsive and responsible bidder must be judged on the basis of price, conformance to specifications, [bidders'] qualifications, including [the bidders'], without limitation, past performance, [in such matters,] quality and utility of services, supplies, materials or equipment offered and [their] adaptability to the required purpose and [in] the best [interest] interests of the public. [each of the factors being considered.

- The governing body : or its authorized representative:
- (a) Shall give preference to recycled products if:
 - (1) The product meets the applicable standards;
- (2) The product can be substituted for a comparable nonrecycled product; and
- (3) The product costs no more than a comparable nonrecycled product.
 - (b) May give preference to recycled products if:
 - (1) The product meets the applicable standards;
- (2) The product can be substituted for a comparable nonrecycled product; and
- (3) The product costs no more than 5 percent more than a comparable nonrecycled product.
- (c) May purchase recycled paper products if the specific recycled paper product is:
- (1) Available at a price which is not more than 10 percent higher than that of paper products made from virgin material;
 - (2) Of adequate quality; and
 - (3) Available to the purchaser within a reasonable period.
- 3. If after the lowest responsive and responsible bidder has been awarded the contract, during the term of the contract he does not supply goods or services in accordance with the bid specifications, or if he repudiates the contract, the governing body or its authorized representative may reaward the contract to the next lowest responsive and responsible bidder without requiring that new bids be submitted. Reawarding the contract to the next lowest responsive and responsible bidder is not a waiver of any liability of the initial bidder awarded the contract.



4. As used in this section:

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- (a) "Post-consumer waste" means a finished material which would normally be disposed of as a solid waste having completed its life cycle as
- (b) "Recycled paper product" means all paper and wood-pulp products containing in some combination at least 50 percent of its total weight:
 - (1) Post-consumer waste; and
 - (2) Secondary waste,

but does not include fibrous waste generated during the manufacturing process such as fibers recovered from waste water or trimmings of paper machine rolls, wood slabs, chips, sawdust or other wood residue from a manufacturing process.

(c) "Secondary waste" means fragments of products or finished products of a manufacturing process, which has converted a virgin resource into a commodity of real economic value.

Sec. 5. NRS 332.085 is hereby amended to read as follows: 332.085 In determining the responsibility of any bidder, the governing body or its authorized representative shall consider the possession of and limit on any required license and may consider the financial responsibility, experience, adequacy of equipment, past performance and ability of the bidder to [complete performance.] perform the contract.

Sec. 6. NRS 332.095 is hereby amended to read as follows: 332.095

1. No contract awarded may be assigned to any other person without the consent of the governing body or its authorized representative.

2. No contract awarded or any portion thereof may be assigned to any person who was declared by the governing body or its authorized representative not to be a responsible person to perform the particular contract.

Sec. 7. NRS 332.115 is hereby amended to read as follows:332.115 1. Contracts which by their nature are not adapted to award by competitive bidding, including contracts for:

- (a) Items which may only be contracted from a sole source;
- (b) Professional services;
- (c) Additions to and repairs and maintenance of equipment which may be more efficiently added to, repaired or maintained by a certain person;
- (d) Equipment which, by reason of the training of the personnel or of an inventory of replacement parts maintained by the local government is compatible with existing equipment;
 - (e) Perishable goods;
 - (f) Insurance;
 - (g) Hardware and associated peripheral equipment and devices for computers;
 - (h) Software for computers;
 - (i) Books, library materials and subscriptions;
- (j) Motor vehicle fuel purchased by a local law enforcement agency for use in an undercover investigation;
- (k) Motor vehicle fuel for use in a vehicle operated by a local law 47 enforcement agency or local fire department if such fuel is not available



within the vehicle's assigned service area from a fueling station owned by the State of Nevada or a local government;

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- (1) Purchases made with money in a store fund for prisoners in a jail or local detention facility for the provision and maintenance of a canteen for the prisoners;
- (m) Supplies, materials or equipment that are available from *contracts* with the General Services Administration or another governmental agency in the regular course of its business; [and]
- (n) Items for resale through a retail outlet operated in this state by a
- local government or the State of Nevada [1]; and
 (0) Goods or services purchased from organizations or agencies whose primary purpose is the training and employment of handicapped

are not subject to the requirements of this chapter for competitive bidding as determined by the governing body or its authorized representative.

- 2. The purchase of equipment for use by a local law enforcement agency in the course of an undercover investigation is not subject to the requirements of this chapter for competitive bidding if:
- (a) The equipment is an electronic or mechanical device which by design is intended to monitor and document in a clandestine manner suspected criminal activity; [and] or
- (b) Purchasing the equipment pursuant to such requirements would limit or compromise the use of such equipment by an agency authorized to conduct such investigations.
- 3. The governing body of a hospital required to comply with the provisions of this chapter, or its authorized representative, may purchase goods commonly used by the hospital, under a contract [properly] awarded pursuant to NRS 332.065, without additional competitive bidding even if at the time the contract was awarded:
- (a) The vendor supplying such goods to the person awarded the contract was not identified as a supplier to be used by the person awarded the contract; or
- (b) The vendor was identified as a supplier but was not identified as the supplier of such goods.

The governing body of the hospital shall make available for public inspection each such contract and records related to those purchases.

- 4. Except in cases of emergency, at least 60 days before the expiration of an existing contract for insurance in which the local government is the insured, the governing body shall cause to be given, by advertising or in another manner deemed adequate and desirable by the governing body, notice of the date the contract for insurance expires
- 5.1 This section does not prohibit a governing body or its authorized representative from advertising for or requesting bids.
 - **Sec. 8.** NRS 332.146 is hereby amended to read as follows:
- 332.146 1. Except as otherwise provided by law, if the [chief] administrative officer of the local government concurs with the] governing body or its authorized representative determines that the supplies, materials or equipment can be purchased at any public auction, closeout sale, bankruptcy sale, sale of merchandise left after an exhibition, or other



similar sale at a reasonable savings over the cost of like merchandise and below the market cost in the community, a contract or contracts may be let or the purchase made without complying with the requirements of this chapter for competitive bidding.

The documentation for the purchase or acquisition must be summarized for the next regularly scheduled meeting of the governing body, together with written justification showing the savings involved.

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- Sec. 9. NRS 332.155 is hereby amended to read as follows: 332.155 1. No member of the governing body may be interested, directly or indirectly, in any contract entered into by the governing body, but the governing body may purchase supplies, not to exceed \$300 in the aggregate in any 1 calendar month from a member of such governing body, when not to do so would be of great inconvenience due to a lack of any other local source.
- 2. An [authorized representative of a governing body] evaluator may not be interested, directly or indirectly, in any contract awarded by such governing body H or its authorized representative.
- 3. A member of a governing body who furnishes supplies in the manner permitted by subsection 1 $\frac{1}{100}$ may not vote on the allowance of the claim for such supplies.
- 4. A violation of this section is a misdemeanor and, in the case of a member of a governing body, cause for removal from office.

Sec. 10. NRS 332.161 is hereby amended to read as follows:

- 332.161 1. Before a contract is awarded, a person who has bid on the contract or an officer, employee, representative, agent or consultant of such a person shall not:
- (a) Make an offer or promise of future employment or business opportunity to, or engage in a discussion of future employment or business opportunity with, a purchasing officer an evaluator or member of the governing body offering the contract;
- (b) Offer, give or promise to offer or give money, a gratuity or any other thing of value to [a purchasing officer] an evaluator or member of the governing body offering the contract; or
- (c) Solicit or obtain from an officer, employee or member of the governing body offering the contract, any proprietary information regarding the contract.
- 2. A person who violates any of the provisions of subsection 1 is guilty of a gross misdemeanor and shall be punished by imprisonment in the county jail for not more than 1 year, or by a fine of not less than \$2,000 nor more than \$50,000, or by both fine and imprisonment.
 - **Sec. 11.** NRS 332.165 is hereby amended to read as follows:
- 332.165 1. Any agreement or collusion among bidders or prospective bidders in restraint of freedom of competition by agreement to bid a fixed price, or otherwise, shall render the bids of such bidders void.
- 2. Advance disclosures of any information to any particular bidder which would give that particular bidder any advantage over any other interested bidder in advance of the opening of bids, whether in response to advertising or an informal request for bids, made or permitted by a member of the governing body or an employee or representative thereof, shall



operate to void all [proposals of] bids received in response to that particular [bid solicitation or request.] request for bids.

Sec. 12. NRS 332.175 is hereby amended to read as follows:

332.175 [When purchasing personal property, the] A governing body or its authorized representative may solicit and accept [advantageous] trade-in allowances for personal property of the public entity which has been determined by the governing body or its authorized representative to be no longer required for public use [, and may award any bid to the bidder submitting the lowest net bid after deduction of the trade in allowance.] in any manner authorized by law.

Sec. 13. NRS 332.185 is hereby amended to read as follows:

332.185 1. Except as otherwise provided in subsection 2 , NRS 244.1505 and NRS 334.070, all sales [or leases] of personal property of the local government must be made, as nearly as possible, under the same conditions and limitations as required by this chapter in the purchase of personal property. The governing body or its authorized representative may [sell any such] dispose of personal property of the local government by any manner, including, without limitation, at public auction, if [it] the governing body or its authorized representative determines that the property is no longer required for public use and deems such [a sale] action desirable and in the best interests of the local government.

- 2. The board of trustees of a school district may donate surplus personal property of the school district to a charter school that is located within the school district without regard to:
 - (a) The provisions of this chapter; or

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- (b) Any statute, regulation, ordinance or resolution that requires:
 - (1) The posting of notice or public advertising.
 - (2) The inviting or receiving of competitive bids.
- (3) The selling or leasing of personal property by contract or at a public auction.
- 3. The provisions of this chapter do not apply to the purchase, sale, lease or transfer of real property by the governing body.
 - **Sec. 14.** NRS 332.195 is hereby amended to read as follows:
- 332.195 1. **[Local governments]** A governing body or its authorized representative and the State of Nevada may join or use the contracts of other local governments within this state with the authorization of the contracting vendor. The originally contracting local government is not liable for the obligations of the local government which joins or uses the contract.
- 2. [Local governments] A governing body or its authorized representative may join or use the contracts of the State of Nevada with the authorization of the contracting vendor. The State of Nevada is not liable for the obligations of the local government which joins or uses the contract.
- **Sec. 15.** Chapter 333 of NRS is hereby amended by adding thereto a new section to read as follows:
- 1. The chief may use on-line bidding to receive proposals or bids in response to a request for proposals or invitation to bid.
- 2. A request for proposals or invitation to bid for which proposals or bids may be submitted pursuant to subsection 1 must designate a date



and time at which proposals or bids may be submitted and may designate a date and time after which proposals or bids will no longer be received.

- 3. The chief may require bidders to:
- (a) Register before the date and time at which proposals or bids may be submitted; and
- (b) Agree to terms, conditions or requirements of the request for proposals or invitation to bid to facilitate on-line bidding.
- 4. The procedures established by the chief for the purposes of conducting on-line bidding must not conflict with the provisions of this
- 5. As used in this section, "on-line bidding" means a process by which bidders submit proposals or bids for a contract on a secure website on the Internet or its successor, if any, which is established and maintained for that purpose.
 - **Sec. 16.** NRS 333.330 is hereby amended to read as follows:
- 333.330 1. All bids on more than one item on which bids are called for by the same notice must be itemized and give a price for each item.
 - 2. All bids must:

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- (a) Bel Except as otherwise provided in section 15 of this act, be in writing and signed.
- (b) Be sealed or, if the bid is submitted electronically, secured by an electronic equivalent of a seal, as approved by the purchasing division.
- (c) Be opened and read publicly by the chief or his designated agent as they are opened.
- Sec. 16.3 NRS 333.480 is hereby amended to read as follows: 333.480 The chief may purchase or acquire on behalf of the State of Nevada, and all officers, departments, institutions, boards, commissions, schools and other agencies in the executive department of the state government, volunteer fire departments, local governments as defined in NRS 354.474, conservation districts or irrigation districts of the State of Nevada, any supplies, materials or equipment of any kind required or deemed advisable for the state officers, departments, institutions, boards, commissions, schools, volunteer fire departments and other agencies or local governments as defined in NRS 354.474, conservation districts or irrigation districts that may be available [from the General Administration or any other pursuant to an agreement with a vendor who has entered into an agreement with the General Services Administration or another governmental agency dealing in supplies, materials, equipment or donable surplus material | if:
- 1. The prices for the supplies, materials or equipment negotiated in the agreement that the chief enters into with the vendor are substantially similar to the prices for those supplies, materials or equipment that the vendor had negotiated with the General Services Administration or other governmental agency; and
- 2. The chief determines that such an agreement would be in the best interests of the state.
 - **Sec. 16.7.** NRS 353.1465 is hereby amended to read as follows:
- 353.1465 1. Upon approval of the state board of finance, a state agency may enter into contracts with issuers of credit cards or debit cards



or operators of systems that provide for the electronic transfer of money to provide for the acceptance of credit cards, [or] debit cards or electronic transfers of money by the agency:

- (a) For the payment of money owed to the agency for taxes, interest, penalties or any other obligation; or
 - (b) In payment for goods or services.

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- 2. Before a state agency may enter into a contract pursuant to subsection 1, the agency must submit the proposed contract to the state treasurer for his review and transmittal to the state board of finance.
- 3. **III** Except as otherwise provided in subsection 4, if the issuer or operator charges the state agency a fee for each use of a credit card or debit card [,a contract entered into pursuant to subsection 1 must include a provision that requires the state agency to pay the fee charged by the issuer for the use of the credit card or debit card.
- 4. Except as otherwise provided in subsection 5, the payment of fees charged by the issuer for each use of a credit card or debit card must be treated in the same manner as any other administrative cost of the agency.
- —5.] or for each electronic transfer of money, the state agency may require the cardholder or the person requesting the electronic transfer of money to pay a fee, which must not exceed the amount charged to the state agency by the issuer or operator.
- 4. A state agency that is required to pay a fee charged by the issuer or operator for the use of a credit card or debit card or for an electronic transfer of money may, pursuant to NRS 353.148, file a claim with the director of the department of administration for reimbursement of the fees paid to the issuer *or operator* during the immediately preceding quarter.
- [6.] 5. As used in this section:
 (a) "Cardholder" means the person or organization named on the face of a credit card or debit card to whom or for whose benefit the credit card or debit card is issued by an issuer.
- (b) "Credit card" means any instrument or device, whether known as a credit card or credit plate, or by any other name, issued with or without a fee by an issuer for the use of the cardholder in obtaining money, property, goods, services or anything else of value on credit.
- (c) "Debit card" means any instrument or device, whether known as a debit card or by any other name, issued with or without a fee by an issuer for the use of the cardholder in depositing, obtaining or transferring funds.
- (d) "Electronic transfer of money" has the meaning ascribed to it in NRS 463.01473.
- (e) "Issuer" means a business organization, financial institution or authorized agent of a business organization or financial institution that issues a credit card or debit card.
 - **Sec. 17.** NRS 354.770 is hereby amended to read as follows:
- 354.770 1. A local government may enter into contracts with issuers of credit cards or debit cards, or operators of systems that provide for the electronic transfer of money to provide for the acceptance of credit cards, for debit cards or electronic transfers of money by the local government:
- (a) For the payment of money owed to the local government for taxes, interest, penalties or any other obligation; or



(b) In payment for goods or services.

 2. If the issuer *or operator* charges the local government a fee for each use of a credit card or debit card {, a contract entered into pursuant to subsection 1 must include a provision that requires the local government to pay the fee charged by the issuer for the use of the credit card or debit card

3. The payment of fees charged by the issuer for each use of a credit card or debit card must be treated in the same manner as any other administrative cost of the local government.

—4.] or for each electronic transfer of money, the local government may require the cardholder or the person requesting the electronic transfer of money to pay a fee, which must not exceed the amount charged to the local government by the issuer or operator.

- **3.** As used in this section:
- (a) "Cardholder" means the person or organization named on the face of a credit card or debit card to whom or for whose benefit the credit card or debit card is issued by an issuer.
- (b) "Credit card" means any instrument or device, whether known as a credit card or credit plate, or by any other name, issued with or without a fee by an issuer for the use of the cardholder in obtaining money, property, goods, services or anything else of value on credit.
- (c) "Debit card" means any instrument or device, whether known as a debit card or by any other name, issued with or without a fee by an issuer for the use of the cardholder in depositing, obtaining or transferring funds.
- (d) "Electronic transfer of money" has the meaning ascribed to it in NRS 463.01473.
- (e) "Issuer" means a business organization, financial institution or authorized agent of a business organization or financial institution that issues a credit card or debit card.
- [(e)] (f) "Local government" has the meaning ascribed to it in NRS 354.474, except that the term does not include a court that has entered into a contract pursuant to NRS 1.113.
 - Sec. 18. This bill becomes effective on July 1, 2001.

