SENATE BILL NO. 148-COMMITTEE ON FINANCE

(ON BEHALF OF LEGISLATIVE COMMITTEE ON EDUCATION)

FEBRUARY 15, 2001

Referred to Committee on Finance

SUMMARY—Makes various changes regarding educational personnel. (BDR 34-219)

FISCAL NOTE: Effect on Local Government: Yes.

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Effect on the State: Contains Appropriation not included in Executive Budget.

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EXPLANATION – Matter in **bolded italics** is new; matter between brackets **[omitted material]** is material to be omitted.

AN ACT relating to educational personnel; revising the provisions governing the increase of salary for a teacher who is certified by the National Board for Professional Teaching Standards; requiring the boards of trustees of school districts to pay the increase of salary retroactively under certain circumstances; authorizing under certain circumstances the employment of licensed teachers who do not hold endorsements in a particular subject area; authorizing under certain circumstances the licensure and employment of teachers who are not citizens of the United States; authorizing transfers of money from the state distributive school account to continue the operation of the regional training programs for the professional development of teachers and administrators and to provide 1 additional day of professional development for teachers; making an appropriation for the reimbursement of certain costs of teachers who acquire certification by the National Board for Professional Teaching Standards; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 387.303 is hereby amended to read as follows:

387.303 1. Not later than November 10 of each year, the board of trustees of each school district shall submit to the superintendent of public instruction and the department of taxation a report which includes the following information:

(a) For each fund within the school district, including, without limitation, the school district's general fund and any special revenue fund which receives state money, the total number and salaries of licensed and nonlicensed persons whose salaries are paid from the fund and who are employed by the school district in full-time positions or in part-time



positions added together to represent full-time positions. Information must be provided for the current school year based upon the school district's final budget, including any amendments and augmentations thereto, and for the preceding school year. An employee must be categorized as filling an instructional, administrative, instructional support or other position.

- (b) The count of pupils computed pursuant to paragraph (a) of subsection 1 of NRS 387.1233.
- (c) The average daily attendance for the preceding school year and the estimated average daily attendance for the current school year of part-time pupils enrolled in courses which are approved by the department as meeting the requirements for an adult to earn a high school diploma.
- (d) The school district's actual expenditures in the fiscal year immediately preceding the report.
- (e) The school district's proposed expenditures for the current fiscal year.
- (f) The schedule of salaries for licensed employees in the current school year and a statement of whether the negotiations regarding salaries for the current school year have been completed. If the negotiations have not been completed at the time the schedule of salaries is submitted, the board of trustees shall submit a supplemental report to the superintendent of public instruction upon completion of negotiations or the determination of an arbitrator concerning the negotiations that includes the schedule of salaries agreed to or required by the arbitrator.
- (g) The number of teachers who received an increase in salary pursuant to subsection 2 of NRS 391.160 for the current and preceding fiscal years. If the board of trustees is required to pay an increase in salary retroactively pursuant to subsection 2 of NRS 391.160, the board of trustees shall submit a supplemental report to the superintendent of public instruction not later than February 15 of the year in which the retroactive payment was made that includes the number of teachers to whom an increase in salary was paid retroactively.
- (h) The number of employees eligible for health insurance within the school district for the current and preceding fiscal years and the amount paid for health insurance for each such employee during those years.
- (i) The rates for fringe benefits, excluding health insurance, paid by the school district for its licensed employees in the preceding and current fiscal years.
- (j) The amount paid for extra duties, supervision of extracurricular activities and supplemental pay and the number of employees receiving that pay in the preceding and current fiscal years.
- 2. On or before November 25 of each year, the superintendent of public instruction shall submit to the department of administration and the fiscal analysis division of the legislative counsel bureau, in a format approved by the director of the department of administration, a compilation of the reports made by each school district pursuant to subsection 1.
- 3. The superintendent of public instruction shall, in the compilation required by subsection 2, reconcile the revenues and expenditures of the school districts with the apportionment received by those districts from the state distributive school account for the preceding year.



- **Sec. 2.** Chapter 391 of NRS is hereby amended by adding thereto a new section to read as follows:
- 1. If the board of trustees of a school district determines that a shortage of teachers exists within the school district in a particular subject area, the board of trustees may submit a written request to the superintendent of public instruction to employ persons who are licensed teachers but who do not hold an endorsement to teach in the subject area for which there is a shortage of teachers. The superintendent of public instruction may grant such a request if the superintendent determines that a shortage of teachers exists in the subject area. If the superintendent of public instruction grants a request pursuant to this subsection, a person who holds a license to teach but not an endorsement in the subject area for which the request was granted may be employed by the school district for not more than 2 school years to teach in that subject area.
- 2. If the superintendent of public instruction grants a request pursuant to subsection 1, the superintendent shall submit a written report to the commission that includes the name of the school district for which the request was granted and the subject area for which the request was granted. Upon receipt of such a report, the commission shall consider whether to adopt revisions to the requirements for an endorsement in that subject area to address the shortage of teachers.
 - **Sec. 3.** NRS 391.019 is hereby amended to read as follows:
- 391.019 1. Except as otherwise provided in NRS 391.027, the commission:
 - (a) Shall adopt regulations:

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- (1) Prescribing the qualifications for licensing teachers and other educational personnel and the procedures for the issuance and renewal of such licenses.
- (2) Identifying fields of specialization in teaching which require the specialized training of teachers.
- (3) [Requiring] Except as otherwise provided in section 2 of this act, requiring teachers to obtain from the department an endorsement in a field of specialization to be eligible to teach in that field of specialization.
- (4) Setting forth the educational requirements a teacher must satisfy to qualify for an endorsement in each field of specialization.
- (5) Setting forth the qualifications and requirements for obtaining a license or endorsement to teach American Sign Language.
- (b) May adopt such other regulations as it deems necessary for its own government or to carry out its duties.
- 2. Any regulation which increases the amount of education, training or experience required for licensing:
- (a) Must, in addition to the requirements for publication in chapter 233B of NRS, be publicized before its adoption in a manner reasonably calculated to inform those persons affected by the change.
- (b) Must not become effective until at least 1 year after the date it is adopted by the commission.
- (c) Is not applicable to a license in effect on the date the regulation becomes effective.



Sec. 4. NRS 391.060 is hereby amended to read as follows:

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- 391.060 1. Except as otherwise provided in this section and NRS 391.070, it is unlawful for:
- (a) The superintendent of public instruction to issue a license to, or a board of trustees of a school district or a governing body of a charter school to employ, any teacher, instructor, principal or superintendent of schools who is not a citizen of the United States or a person who has filed a valid declaration to become a citizen or valid petition for naturalization, or who is not a lawful permanent resident of the United States.
- (b) The state controller or any county auditor to issue any warrant to any teacher, instructor, principal or superintendent of schools who is not a citizen of the United States or a person who has filed a valid declaration to become a citizen or valid petition for naturalization, or who is not a lawful permanent resident of the United States.
- 2. Upon the request of a school district, the superintendent of public instruction may issue a license to a person who does not meet the requirements of subsection 1 but is otherwise entitled to work in the United States pursuant to federal laws and regulations if:
- (a) The school district has demonstrated to the satisfaction of the superintendent of public instruction that a shortage of teachers exists in the subject area for which the person is qualified;
- (b) The person is otherwise qualified to teach in the subject area for which there is a shortage of teachers, except that he does not meet the requirements of subsection 1; and
- (c) The school district agrees to employ the person to teach in the subject area for which there is a shortage of teachers.
- 3. A license issued by the superintendent of public instruction pursuant to subsection 2:
- (a) Automatically expires on the date that the licensee is no longer entitled to work in the United States pursuant to federal laws and regulations; and
 - (b) Authorizes the person who holds the license to teach only in the:
- (1) School district that submitted the request for the issuance of the license to that person; and
 - (2) Subject area for which the person is qualified.
- 4. Upon compliance with all applicable federal laws and regulations, the board of trustees of a school district may employ a person who does not meet the requirements of subsection 1 if the person holds a license issued by the superintendent of public instruction pursuant to subsection 2. A teacher's employment with a school district pursuant to this subsection automatically expires on the date that he is no longer entitled to work in the United States pursuant to federal laws and regulations.
- 5. The state controller or a county auditor may issue a warrant to a teacher who is employed pursuant to subsection 4.
- 6. Any person who violates any of the provisions of this section is guilty of a misdemeanor.
- Sec. 5. NRS 391.080 is hereby amended to read as follows:391.080 1. Each teacher or other licensed employee employed in this state whose compensation is payable out of public money, except teachers



employed pursuant to the provisions of *subsection 4 of NRS 391.060 or* NRS 391.070, must take and subscribe to the constitutional oath of office before entering upon the discharge of his duties.

 2. The oath of office, when taken and subscribed, must be filed with the department. [of education.]

3. The superintendent of public instruction, his deputy superintendents and other members of the professional staff of the department designated by the superintendent, members of boards of trustees of school districts, superintendents of schools, principals of schools and notaries public may administer the oath of office to teachers and other licensed employees.

Sec. 6. NRS 391.160 is hereby amended to read as follows:

- 391.160 1. The salaries of teachers and other employees must be determined by the character of the service required. A school district shall not discriminate between male and female employees in the matter of salary.
- 2. Each year when determining the salary of a teacher who holds certification issued by the National Board for Professional Teaching Standards, a school district shall add 5 percent to the salary that the teacher would otherwise receive in 1 year for his classification on the schedule of salaries for the school district if:
- (a) On or before [September 15] January 31 of the school year, the teacher has submitted evidence satisfactory to the school district of his current certification; and
- (b) The teacher is assigned by the school district to provide classroom instruction during that school year.

No increase in salary may be given during a particular school year to a teacher who submits evidence of certification after [September 15] January 31 of that school year. For the first school year that a teacher submits evidence of his current certification, the board of trustees of the school district to whom the evidence was submitted shall pay the increase in salary required by this subsection retroactively to the beginning of that school year. Once a teacher has submitted evidence of such certification to the school district, the school district shall retain the evidence in its records, as applicable, for future school years. An increase in salary given in accordance with this subsection is in addition to any other increase to which the teacher may otherwise be entitled.

- 3. In determining the salary of a licensed teacher who is employed by a school district after the teacher has been employed by another school district in this state, the present employer shall, except as otherwise provided in subsection 5:
- (a) Give the teacher the same credit for previous teaching service as he was receiving from his former employer at the end of his former employment; and
- (b) Give the teacher credit for his final year of service with his former employer, if credit for that service is not included in credit given pursuant to paragraph (a).
- 4. A school district may give the credit required by subsection 3 for previous teaching service earned in another state if the commission has approved the standards for licensing teachers of that state. The commission



shall adopt regulations that establish the criteria by which the commission will consider the standards for licensing teachers of other states for the purposes of this subsection. The criteria may include, without limitation, whether the commission has authorized reciprocal licensure of educational personnel from the state under consideration.

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- (a) Require a school district to allow a teacher more credit for previous teaching service than the maximum credit for teaching experience provided for in the schedule of salaries established by it for its licensed personnel.
- (b) Permit a school district to deny a teacher credit for his previous teaching service on the ground that the service differs in kind from the teaching experience for which credit is otherwise given by the school district.
- 6. As used in this section, "previous teaching service" means the total of:
- (a) Any period of teaching service for which a teacher received credit from his former employer at the beginning of his former employment; and
 - (b) His period of teaching service in his former employment.
- Sec. 7. NRS 391.170 is hereby amended to read as follows: 391.170 1. Except as otherwise provided in subsection 2, a teacher or other employee for whom a license is required is not entitled to receive any portion of public money for schools as compensation for services rendered
- (a) He is legally employed by the board of trustees of the school district in which he is teaching or performing other educational functions.
- (b) He has a license authorizing him to teach or perform other educational functions at the level and except as otherwise provided in section 2 of this act, in the field for which he is employed, issued in accordance with law and in full force at the time the services are rendered.
- 2. The provisions of subsection 1 do not prohibit the payment of public money to teachers or other employees who are employed by a charter school pursuant to the provisions of NRS 386.590 and 386.595.
- **Sec. 8.** 1. The department of education is hereby authorized to transfer from the state distributive school account to the school districts specified in this section the following sums for fiscal years 2001-2002 and 2002-2003:

School District	2001-2002	2002-2003
Clark County School District	\$2,365,491	\$3,041,127
Douglas County School District	\$832,851	\$892,339
Elko County School District		\$915,738
Washoe County School District		\$1,197,768
•	\$5 152 255	\$6,046,972

- 2. A school district that receives an allocation pursuant to subsection 1 shall:
- (a) Use the money to maintain and continue the operation of a regional training program for the professional development of teachers and



administrators established by the school district pursuant to section 16 of chapter 559, Statutes of Nevada 1999, at page 2930;

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(b) Comply with the provisions of section 16 of chapter 559, Statutes of Nevada 1999, at page 2930; and

- (c) Notwithstanding the provisions of subsection 9 of section 16 of chapter 559, Statutes of Nevada 1999, at page 2930, to the contrary, provide training for teachers in the standards established by the council to establish academic standards for public schools pursuant to NRS 389.520.
- 3. In lieu of the requirement of paragraph (b) of subsection 13 of section 16 of chapter 559, Statutes of Nevada 1999, at page 2930, the annual report of the board of trustees of a school district must include an evaluation of whether the training received by teachers through the regional training program in the immediately preceding year included the standards of content and performance established by the council to establish academic standards for public schools pursuant to NRS 389.520.
- 4. Any remaining balance of the transfers made by subsection 1 for the 2001-2002 fiscal year must be added to the money received by the school districts for the 2002-2003 fiscal year and may be expended as that money is expended. Any remaining balance of the transfers made by subsection 1 for the 2002-2003 fiscal year, including any money added from the allocation for the previous fiscal year, must not be committed for expenditure after June 30, 2003, and reverts to the state distributive school account as soon as all payments of money committed have been made.
- **Sec. 9.** 1. The school districts that receive an allocation pursuant to section 8 of this act are hereby authorized to continue the consortium formed pursuant to section 17 of chapter 559, Statutes of Nevada 1999, at page 2934, and to receive \$65,000 in each fiscal year of the 2001-2003 biennium from the state distributive school account to spend for an evaluation of the regional training programs for the professional development of teachers and administrators.
- 2. The consortium of school districts, after consulting with the legislative bureau of educational accountability and program evaluation, shall use the money allocated by subsection 1 to:
- (a) Continue the services of the consultant hired pursuant to section 17 of chapter 559, Statutes of Nevada 1999, at page 2934, to conduct an evaluation of the effectiveness of the four regional training programs; or
- (b) Hire another qualified, independent consultant to conduct an evaluation of the effectiveness of the four regional training programs. The evaluation must include, without limitation, a review of the annual reports submitted by the governing body of each regional training program pursuant to subsection 12 of section 16 of chapter 559, Statutes of Nevada 1999, at page 2930, and the annual reports submitted by the board of trustees of each school district pursuant to subsection 13 of section 16 of chapter 559, Statutes of Nevada 1999, at page 2930.
- 3. On or before February 1, 2003, the consultant shall submit a written report of the results of his evaluation to the consortium and the legislative bureau of educational accountability and program evaluation. On or before February 19, 2003, the legislative bureau of educational accountability and program evaluation shall submit a copy of the written evaluation, including



any recommendations for legislation, to the director of the legislative counsel bureau for transmission to the 72nd session of the Nevada Legislature.

- 4. Any remaining balance of the allocation made by subsection 1 must not be committed for expenditure after June 30, 2003, and reverts to the state distributive school account as soon as all payments of money committed have been made.
- **Sec. 10.** 1. The department of education is hereby authorized to transfer from the state distributive school account the sum of \$14.8 million for the addition of 1 day to each school year of the 2001-2003 biennium to be used for the professional development of teachers. The department shall allocate this money in a fair and equitable manner among the 17 county school districts to ensure that the requirements of subsection 2 are met.
- 2. A school district that receives an allocation of money pursuant to subsection 1 shall:
- (a) Add 1 day to the regular school year to each school year of the 2001-2003 biennium to be used for 1 additional day of professional development for teachers;
- (b) Require the teachers who are employed by the school district to attend at least 1 additional day of professional development for training that:
- (1) Includes the standards established by the council to establish academic standards for public schools pursuant to NRS 389.520; and
- (2) Is provided by a regional training program for the professional development of teachers and administrators established pursuant to section 16 of chapter 559, Statutes of Nevada 1999, at page 2930; and
- (c) Use the money to pay for the salaries and other compensation of teachers to attend 1 additional day of professional development as required by paragraph (b).
- 3. Any remaining balance of the sum authorized for expenditure pursuant to subsection 1 must not be committed for expenditure after June 30, 2003, and reverts to the state distributive school account as soon as all payments of money committed have been made.
- **Sec. 11.** 1. There is hereby appropriated from the state general fund to the department of education the sum of \$150,000 for reimbursement of certain costs of public school teachers related to acquiring certification by the National Board for Professional Teaching Standards.
- 2. If a public school teacher desires to obtain reimbursement from the department of education for the costs that will be incurred in acquiring certification by the National Board for Professional Teaching Standards, the teacher shall file a statement of intended certification with the school district or the governing body of the charter school by whom he is employed. The statement must be filed at least 1 year before the teacher reasonably believes that he will acquire the certification. Upon receipt of such a statement, the school district or governing body shall forward a copy of the statement to the department of education.



- 3. Upon certification, a public school teacher who has filed such a statement may request reimbursement by submitting to the school district or the governing body of the charter school by whom he is employed:
- (a) A written statement indicating that the teacher understands that if he does not teach in a public school in this state, including, without limitation, a charter school, for at least 2 years after the date on which he receives the reimbursement, he will be required to repay the reimbursement in full to the department of education;
 - (b) Proof that he has acquired the certification; and

- (c) A statement of the costs incurred by the teacher in acquiring the certification.
- 4. A school district or the governing body of a charter school shall verify the certification and the statement of costs submitted by a teacher pursuant to subsection 3. Upon verification, the school district or governing body shall notify the department of education of the certification and the amount of verified costs and shall request the department to reimburse the teacher. Upon receipt of such a request, the department shall cause the teacher to be reimbursed if the teacher agrees to teach in a public school in this state, including, without limitation, a charter school, for at least 2 years after the date on which he receives the reimbursement. Such a reimbursement must not exceed an amount equal to the actual verified costs incurred by the teacher or \$2,000, whichever is less, to the extent that money is available from the appropriation made by subsection 1 for this purpose or other sources.
- 5. Except as otherwise provided in this subsection, if a teacher who receives a reimbursement pursuant to this section does not teach in a public school in this state, including, without limitation, a charter school, for at least 2 years after the date on which he received the reimbursement, the teacher shall repay the full amount of the reimbursement to the department of education. The teacher may request that the department of education grant a waiver from the repayment required by this subsection. The department of education may grant a waiver if the department determines that the teacher suffers from a hardship that warrants a waiver. The department of education shall prescribe the procedures for the repayment required by this subsection and the procedures for a teacher to request a waiver from the repayment.
- 6. The department of education shall use any money that it receives pursuant to this subsection to reimburse the costs of other teachers who acquire certification by the National Board of Professional Teaching Standards. The department of education shall not use the money appropriated by subsection 1 to reimburse costs related to certification acquired by a teacher before July 1, 2001.
- 7. Any remaining balance of the appropriation made by subsection 1 must not be committed for expenditure after June 30, 2003, and reverts to the state general fund as soon as all payments of money committed have been made.



- **Sec. 12.** The board of trustees of a school district shall pay the increase in salary required by subsection 2 of NRS 391.160 retroactively for the 2000-2001 school year for each teacher employed by the board of 2
- Acquired certification by the National Board for Professional Teaching Standards in the year 2000;
 Submits evidence satisfactory to the school district of the teacher's 6
- current certification; and
 3. Provided classroom instruction during the 2000-2001 school year.

 Sec. 13. This act becomes effective on July 1, 2001. 8 9
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