SENATE BILL NO. 381-SENATOR RHOADS

MARCH 17, 2003

Referred to Committee on Finance

SUMMARY—Authorizes pilot program to allow state agencies to retain certain cost savings. (BDR 31-936)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

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EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to state finances; authorizing a pilot program to allow a state agency to retain a portion of its unexpended budget that is identified as savings under certain circumstances; authorizing the use of that portion of the savings for training of employees and equipment purchases; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- **Section 1.** Chapter 353 of NRS is hereby amended by adding thereto the provisions set forth as sections 2 to 10, inclusive, of this
- Sec. 2. As used in sections 2 to 10, inclusive, of this act, unless the context otherwise requires, the words and terms defined in sections 3 and 4 of this act have the meanings ascribed to them in those sections.
- Sec. 3. "Chief" means the Chief of the Budget Division of the Department of Administration.
- 10 Sec. 4. Except as otherwise provided in NRS 353.005, "state agency" means a department, division, bureau, institution, office, 11 board, commission or other agency of the Executive Department 12 of the State Government. 13
- Sec. 5. 1. On or before October 1 of each fiscal year, the 14 Chief shall identify the amount of each reversion to the State 15



General Fund of the unencumbered balance of the sums appropriated to a state agency for expenditure in the preceding fiscal year.

- 2. On or before December 1 of each fiscal year, the State Controller shall, with the consent of the Governor and except as otherwise required by specific state statute or other legislative measure, by federal law or as a condition to the receipt of money from any source:
- (a) Establish a special account in the State General Fund on behalf of a state agency for which a portion of the reversion has been identified by the Legislative Auditor as savings, unless the state agency has ceased to exist; and
- (b) Transfer one-half of the identified savings into the account and one-half of the identified savings into the Fund to Stabilize the Operation of the State Government.
- Sec. 6. 1. On or before October 1 of each fiscal year, the Chief shall identify the unexpended balance after subtracting the sum expended by a state agency during the preceding fiscal year from the sum authorized during the most recent legislative session for expenditure from sources other than appropriations from the State General Fund.
- 2. On or before December 1 of each fiscal year, the administrator of a fund in which is maintained any unexpended balance identified pursuant to subsection 1 shall, with the consent of the Governor and except as otherwise required by specific state statute or other legislative measure, by federal law or as a condition to the receipt of money from any source:
- (a) Establish a special account in that fund on behalf of a state agency for which a portion of the unexpended balance has been identified by the Legislative Auditor as savings, unless the state agency has ceased to exist; and
- (b) Transfer one-half of the identified savings into the account and one-half of the identified savings into the Fund to Stabilize the Operation of the State Government.
- Sec. 7. 1. The Interim Finance Committee shall develop a form to be used by state agencies to determine the portion of the reversion identified pursuant to section 5 of this act or of the unexpended balance identified pursuant to section 6 of this act that constitutes savings.
- 2. A state agency may, on or before October 15 of each year, submit to the Legislative Auditor an application to identify unspent money as savings. The application must be submitted on the form developed by the Interim Finance Committee pursuant to subsection 1. The application must include:



- (a) The amount appropriated to the state agency for its work program for the fiscal year;
- (b) The amount authorized for expenditure by the state agency in its work program for the fiscal year; and
- (c) A description of the claimed savings and the manner in which they were realized.
- 3. Except as otherwise provided in subsection 4, the description of the manner in which savings were realized must include:
 - (a) The amount of the claimed savings;

- (b) The program used to realize the savings;
- (c) The date on which the program was initiated;
- (d) The time required to carry out the program;
- (e) The manner in which the program improved the efficiency of the state agency or the service provided by the state agency, or both; and
- (f) Any other information necessary to determine whether the savings were realized as a result of increased efficiency and not from money that does not qualify for consideration as savings pursuant to subsection 4.
- 4. The following sources of money do not qualify for consideration as savings:
- (a) Money that was set aside as a reserve pursuant to NRS 353.225;
- (b) Money realized from the deferred payment of a capital expense or for equipment purchased by the state agency;
 - (c) Supplemental appropriations;
- (d) Money realized from shifting costs to another state agency or governmental entity;
- (e) Money realized by the state agency from the failure to fill a position, unless the position is eliminated;
 - (f) Money received from a grant that was not expended; and
- (g) Money realized from reducing the amount or quality of services provided by the state agency.
- Sec. 8. On or before November 15 of each fiscal year, the Legislative Auditor shall:
- 1. Review the forms submitted pursuant to section 7 of this act to identify any amounts that qualify as savings pursuant to that section; and
- 2. Transmit to the Governor for his approval all forms that the Legislative Auditor determines to include amounts that qualify as savings, indicating the amount that the Legislative Auditor has identified as savings.
- 44 Sec. 9. For the purposes of NRS 353.205 to 353.220, 45 inclusive, and 353.230, money transferred to a special account



pursuant to section 5 or 6 of this act, and money expended from such an account, must not be considered as a source of revenue or an expenditure of a state agency or be included in the budget of a state agency.

- Sec. 10. 1. A state agency may expend money transferred to a special account pursuant to section 5 or 6 of this act for:
 - (a) Purchasing equipment, including computers; and

- (b) The expenses of training for employees of the state agency.
- 2. Any interest earned on money in a special account established on behalf of a state agency pursuant to section 5 or 6 of this act must be credited to the special account.
 - **Sec. 11.** NRS 353.255 is hereby amended to read as follows:
- 353.255 1. [The] Except as otherwise provided in sections 2 to 10, inclusive, of this act, the sums appropriated for the various branches of expenditure in the public service of the State [shall] must be applied solely to the objects for which they are respectively made, and for no others.
- 2. Any person violating the provisions of subsection 1 shall be punished by a fine of not more than \$500.
- **Sec. 12.** 1. Notwithstanding the provisions of sections 2 to 10, inclusive, of this act, a state agency may apply to identify unspent money as savings pursuant to those sections only if it has been approved pursuant to this section to participate in a pilot program for the fiscal year for which the savings are sought to be identified.
- 2. A state agency that wishes to participate in a pilot program pursuant to sections 2 to 10, inclusive, of this act for the Fiscal Year 2003-2004, 2004-2005 or 2005-2006 shall submit an application to the Chief of the Budget Division on or before August 15 of the respective fiscal year. The application must identify that budget account to which the program would apply, the reasons that the state agency believes that it should participate in the pilot program and any programs that it believes could save money that would constitute savings for the purposes of sections 2 to 10, inclusive, of this act.
- 3. The Chief shall review the applications received pursuant to subsection 2 and approve not more than 16 budget accounts for participation in the pilot program in any fiscal year. To the extent practicable, the Chief shall select budget accounts that:
- (a) Have, as indicated in the application, a demonstrated potential to generate savings; and
 - (b) Represent a variety of state agencies and programs.
- 4. The Chief shall notify the state agencies selected to participate in the pilot program each fiscal year on or before October 1 of that year. The Chief shall indicate the budget account



to which the provisions of sections 2 to 10, inclusive, of this act will apply. A state agency selected to participate in the pilot program shall submit the application required pursuant to section 7 of this act and otherwise carry out the provisions of sections 2 to 10, inclusive, of this act for that budget account for that fiscal year.

5. As used in this section:

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- (a) "Chief" means the Chief of the Budget Division of the Department of Administration.
- 9 (b) "State agency" has the meaning ascribed to it in section 4 of 10 this act.
 - **Sec. 13.** This act becomes effective on July 1, 2003, and expires by limitation on July 1, 2007.



