

**MINUTES OF THE  
JOINT SUBCOMMITTEE ON PUBLIC SAFETY/NATURAL  
RESOURCES/TRANSPORTATION  
OF THE SENATE COMMITTEE ON FINANCE  
AND THE ASSEMBLY COMMITTEE ON WAYS AND MEANS**

**Seventy-third Session  
April 28, 2005**

The Joint Subcommittee on Public Safety/Natural Resources/Transportation of the Senate Committee on Finance and the Assembly Committee on Ways and Means, was called to order at 8:05 a.m. on Thursday, April 28, 2005. Chair Dean A. Rhoads presided in Room 2134 of the Legislative Building, Carson City, Nevada. [Exhibit A](#) is the Agenda. [Exhibit B](#) is the Attendance Roster. All exhibits are available and on file at the Research Library of the Legislative Counsel Bureau.

**SENATE COMMITTEE MEMBERS PRESENT:**

Senator Dean A. Rhoads, Chair  
Senator Bob Beers  
Senator Dina Titus

**ASSEMBLY COMMITTEE MEMBERS PRESENT:**

Ms. Ellen M. Koivisto, Acting Chair  
Mr. Mo Denis  
Mrs. Heidi S. Gansert  
Mr. Joseph M. Hogan  
Ms. Sheila Leslie  
Ms. Valerie E. Weber

**COMMITTEE MEMBERS ABSENT:**

Ms. Kathy A. McClain, Chair (Excused)

**STAFF MEMBERS PRESENT:**

Bob Guernsey, Principal Deputy Fiscal Analyst  
Leslie Johnstone, Program Analyst  
Mark Krmpotic, Senior Program Analyst  
Mark W. Stevens, Assembly Fiscal Analyst  
Jo Greenslate, Committee Secretary

**OTHERS PRESENT:**

Jackie Crawford, Director, Department of Corrections  
Lorraine Bagwell, Administration Division, Department of Corrections  
Howard Skolnik, Assistant Director, Prison Industries, Department of Corrections  
Tim Bunting, Deputy Director, Peace Officers' Standards and Training Commission (P.O.S.T.)  
Richard P. Clark, Executive Director, Peace Officers' Standards and Training Commission (P.O.S.T.)

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## CORRECTIONS

Prison Medical Care – Budget Page CORRECTIONS-18 (Volume III)  
Budget Account 101-3706

LESLIE JOHNSTONE (Program Analyst, Fiscal Analysis Division, Legislative Counsel Bureau):

My remarks on budget account (B/A) 101-3706 are contained in the Joint Subcommittee on Public Safety/Natural Resources/Transportation Closing List #4 ([Exhibit C](#), original is on file at the Research Library) on pages 2 through 5.

### M-101 Inflation – Page CORRECTIONS-20

Staff recommends the budget be adjusted to use each of the medical Consumer Price Index (CPI) indications. The impact of this recommendation would be a reduction of approximately \$340,000 in fiscal year (FY) 2006 and a reduction of approximately \$520,000 in FY 2007.

Of the Other Closing Items on page 5 of [Exhibit C](#), I would like to bring the Subcommittee's attention to item 4. This has to do with the assumptions on how the budget is built regarding contract services. The budget is based upon contract maximum amounts in the non-inmate-driven categories, and staff recommends using past utilization of these contracts adjusted for the current contract rates. This uses the Base Budget concept rather than budget for the potential cost. Staff recommends we look at past utilization and update it for the current contract prices.

ASSEMBLYWOMAN GANSERT:

Are you recommending to modify the budget using the medical CPI in the future? Are you setting a precedent by using the medical CPI or are you saying this would contain the cost for the biennia?

Ms. JOHNSTONE:

It would be establishing a precedent in terms of identifying the appropriate index on which future budgets could be built.

SENATOR BEERS:

It sounds like this is the first of a series of questions regarding the proposed youthful offender facility with the steeply ramped up staffing level. Are we going to tackle this one sub-question at a time, or are we going to have an overall discussion on the wisdom of increased staffing?

Ms. JOHNSTONE:

On the medical services, it is not driven as much by what type of population is at the facility as it is that we would have inmates at the facility.

SENATOR BEERS:

In other words, the medical staff is not that much larger than it was when we operated this facility the last time?

Ms. JOHNSTONE:

Correct. We have also compared it against the most recent example of establishing medical services at Southern Nevada Women's Correctional Facility. It is consistent with that pattern.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3706 INCORPORATING THE M-202 INCREASES AT THE SOUTHERN NEVADA CORRECTIONAL CENTER OF 22.51 FTE, MEDICAL CPI, OPTION I, AND OTHER CLOSING ITEMS RECOMMENDED BY STAFF.

ASSEMBLYWOMAN KOIVISTO SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Ms. JOHNSTONE:

I would like to talk about a more global issue before we go into the individual conservation camp budget closings. We have provided background information in the handout entitled Department of Corrections – Conservation Camp Population ([Exhibit D](#)). The issue has to do with the overall housing plan encompassing the Casa Grande Transitional Housing Facility. The housing plan that has been incorporated into the closing document, as prepared by the Department, provides for 400 inmates to be moved to the Casa Grande facility in December 2005. There are concerns about the practicality of opening Casa Grande immediately with a 400-inmate population. The concerns relate to shaking down the new facility and the Department's ability to get these inmates employed within the 30-day period upon which the budget was based.

With that in mind, we have a couple of alternatives for the Subcommittee's consideration on Casa Grande that impact the housing plan for the camps. This does not have a substantial impact on the camps other than calculation of the room and board income and the inmate-driven costs in each individual budget. We want to address this issue today so that staff can proceed with closing.

The first alternative is similar to that which was approved by the Interim Finance Committee (IFC) when Casa Grande was originally considered. That would populate Casa Grande with 200 inmates in December 2005, when the facility is ready, and add 200 inmates at a later date. In this alternative, we have used the date of July 2006. That would allow the Department time to adjust to the new programming and the facility shakedown. The impact on the camps would be that the population would remain at capacity through FY 2006 with some reduction at the Warm Springs Correctional Center and Stewart Conservation Camp. The last three pages of [Exhibit D](#) provide staff's representation of what the impact could be on the population. It includes the Department proposal, and Option 1 would have all of the smaller camps populated through FY 2006 with Warm Springs, Stewart, Pioche and Indian Springs near capacity through 2006.

The second alternative, Option 2, would be the one talked about during the budget hearing where both housing facilities at Casa Grande would be opened in

December 2005, but there would be a slower phase-in of the population of approximately 50 inmates every two weeks. This would also provide the Department more time to ramp up the programming and shakedown the facilities. This alternative would take approximately four months to fill Casa Grande. With either of these alternatives, we have the same situation at the camps during FY 2007 with all being run with approximately 20 inmates below capacity. The fiscal impact of either alternative is similar for different reasons at approximately \$320,000 added cost in FY 2006.

Under Option 1, we have assumed the second housing facility would not have to be staffed until approximately May 2006, and there would be a more significant reduction in the room and board income from what has been included in the Department's housing plan. Option 2 has a lesser impact on room and board. We would not be able to save on personnel costs because it is not practical to delay hiring the staff with that type of phase-in approach. We would like discussion from the Subcommittee and potentially a decision on how we would proceed with the housing plan for these camp budgets. Subsequently, we look forward to the Casa Grande budget closing in a couple of weeks.

CHAIR RHOADS:

If we chose Option 2, in which we would phase in 50 inmates at a time, would we only save \$300,000?

Ms. JOHNSTONE:

It would be an added cost to the General Fund of \$320,000 due to the reduction in room and board income. The Casa Grande budget is driven by the assumption the inmates would be able to pay room and board after the first 30 days.

CHAIR RHOADS:

Are you saying we would not save money?

Ms. JOHNSTONE:

That is correct.

SENATOR BEERS:

What I find confusing is the relatively static level of inmate-driven expenses across all three proposals. If they are inmate-driven expenses, then why, under Option 1, is it not one-half the cost for the first six months since we would have only one-half the number of inmates for the first six months? Why are the inmate-driven expenses constant if under the three plans there are a different number of inmates there over the course of the year?

Ms. JOHNSTONE:

I have mislabeled the inmate-driven expenses; that is actually the total operating cost and much of that is fixed. The biggest piece of that is the lease-purchase payment on the facility itself.

JACKIE CRAWFORD (Director, Department of Corrections):

I am confused because I thought we submitted Option 2 with the alternative of opening both housing units within two-week intervals to move in the inmates 50 at a time. We have a population projection, and as we all know, our

Department absorbed approximately 850 inmates over the last 1.5 years without additional staff. I am concerned that you are going to put me in a situation where if I need to continue to remove those inmates after they have been paroled, I will only have 200 inmates. I wish Casa Grande had been completed by now. I am worried that if we hold off on the second tier, I may have to come back to you with an urgent need for those beds. We anticipated that Option 2 was going to offset some of our needs. I am hoping this will encourage more paroles because if the Parole Board knows the inmate is going into an area where he will be assisted, the Board will be more receptive to authorizing paroles. I need flexibility. If I do not have that flexibility, I am not comfortable with only one tier opening.

It was indicated, through planning with my fiscal people, we would move in inmates in 50-person intervals until the facility was filled. On shakedowns, we closed the Southern Nevada Correctional Center at Jean and opened the High Desert State Prison, and I transferred 850 inmates without incident. In approximately 4 weeks, I moved 250 inmates across the state to the Nevada State Prison without incident.

CHAIR RHOADS:

Do you think you can move 400 inmates into Casa Grande?

MS. CRAWFORD:

Yes, by moving 50 at a time, as indicated in Option 2.

CHAIR RHOADS:

Are we going to close down any honor camps?

MS. CRAWFORD:

No. I need all the space we can get. Inmates are continuing to come in quickly.

MS. JOHNSTONE:

I want to ensure that the Subcommittee is aware the *Executive Budget* is based upon 400 inmates populating Casa Grande in October 2005. The proposal we received from the Department, when we got the updated population, proposed 400 inmates moving in December because of the delay in construction, but it was still 400 in one month.

SENATOR BEERS:

It makes sense to spend the extra money and move inmates into Casa Grande as Director Crawford suggests.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO IMPLEMENT OPTION 2 AS DESCRIBED IN [EXHIBIT C](#) FOR MOVING INMATES INTO THE CASA GRANDE TRANSITIONAL HOUSING FACILITY, 50 INMATES AT A TIME, EVERY TWO WEEKS, ONCE CASA GRANDE OPENS.

ASSEMBLYWOMAN KOIVISTO SECONDED THE MOTION.

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ASSEMBLYMAN DENIS:

Does that mean we are going to adjust the other budgets with inmate-driven expenses?

Ms. JOHNSTONE:

Yes. I will need to work with the Department to adjust the housing plan to reflect Option 2. That will mean changing each of the closing sheets in the area of inmate-driven expenses which is somewhat formula in nature. That could be considered a technical adjustment, and we will get that as part of the authority for staff to make those adjustments.

ACTING CHAIR KOIVISTO:

Was Option 1 the one that was presented to the IFC?

Ms. JOHNSTONE:

It is similar, but the timing is different. When the IFC considered it, the plan provided for 200 inmates to move in July 2005, and another 200 in July 2006 for a total of 400 inmates.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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MARK W. STEVENS (Assembly Fiscal Analyst, Fiscal Analysis Division, Legislative Counsel Bureau):

I want to ensure the Subcommittee is aware, as we go through the camp budgets on the closing list, staff will need to verify the population numbers in each camp based on Option 2 you just approved. We will need to make adjustments to the closing sheets in [Exhibit C](#) based on the number of inmates projected to be in those camps throughout the biennium. It will be different from what you are being presented today.

Restitution Center-North – Budget Page CORRECTIONS-96 (Volume III)  
Budget Account 101-3724

Ms. JOHNSTONE:

My remarks on B/A 101-3724 are contained in [Exhibit C](#) on pages 6 and 7. All of these camp budgets are similar in that there are no major closing issues. As Mr. Stevens indicated, each of them will need to be adjusted for the population on the inmate-driven expenses and the room and board revenue assumptions.

CHAIR RHOADS:

Are most of them full?

Ms. JOHNSTONE:

We will have to verify the population with this option, but it would be close to what is in Option 2. That would leave most of the smaller camps full until April 2006 at which point they would start to have excess capacity. The camps would be full through February, and starting in February, we would have excess capacity of 72 going up to 233 by June.

ASSEMBLYWOMAN KOIVISTO MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3724 WITH STAFF ADJUSTMENTS TO THE POPULATION, REFLECTING ROOM AND BOARD AND INMATE-DRIVEN EXPENSES AND TO REPLACE EQUIPMENT ITEMS.

SENATOR BEERS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Stewart Conservation Camp – Budget Page CORRECTIONS-101 (Volume III)  
Budget Account 101-3722

Ms. JOHNSTONE:

My remarks on B/A 101-3722 are contained in [Exhibit C](#) on pages 8 and 9.

ASSEMBLYWOMAN KOIVISTO MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3722 WITH STAFF ADJUSTMENTS TO THE POPULATION, REFLECTING ROOM AND BOARD AND INMATE-DRIVEN EXPENSES AND TO REPLACE EQUIPMENT ITEMS.

SENATOR BEERS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Pioche Conservation Camp – Budget Page CORRECTIONS-106 (Volume III)  
Budget Account 101-3723

Ms. JOHNSTONE:

My remarks on B/A 101-3723 are contained in [Exhibit C](#) on pages 10 and 11.

ASSEMBLYMAN HOGAN MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3723 WITH STAFF ADJUSTMENTS TO THE POPULATION, REFLECTING ROOM AND BOARD AND INMATE-DRIVEN EXPENSES AND TO REPLACE EQUIPMENT ITEMS.

ASSEMBLYMAN DENIS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Indian Springs Conservation Camp – Budget Page CORRECTIONS-111  
(Volume III)  
Budget Account 101-3725



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Ms. JOHNSTONE:

My remarks on B/A 101-3725 are contained in [Exhibit C](#) on pages 12 and 13.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3725 WITH STAFF ADJUSTMENTS TO THE POPULATION, REFLECTING ROOM AND BOARD AND INMATE-DRIVEN EXPENSES AND TO REPLACE EQUIPMENT ITEMS.

ASSEMBLYWOMAN KOIVISTO SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Wells Conservation Camp – Budget Page CORRECTIONS-116 (Volume III)  
Budget Account 101-3739

Ms. JOHNSTONE:

My remarks on B/A 101-3739 are contained on pages 14 and 15 of [Exhibit C](#).

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3739 WITH STAFF ADJUSTMENTS TO THE POPULATION, REFLECTING ROOM AND BOARD AND INMATE-DRIVEN EXPENSES, REPLACE EQUIPMENT ITEMS AND THE REMAINING ITEMS.

ASSEMBLYMAN DENIS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Humboldt Conservation Camp – Budget Page CORRECTIONS-121 (Volume III)  
Budget Account 101-3741

Ms. JOHNSTONE:

My remarks on B/A 101-3741 are contained in [Exhibit C](#) on pages 16 and 17.

CHAIR RHOADS:

Was this the camp that was getting old and was going to be rebuilt?

Ms. JOHNSTONE:

There was a deferred maintenance item in the administrative budget for \$500,000 to replace the exterior of these buildings. Of that, \$400,000 has been recommended to be reallocated to the sewer ponds at the Southern Nevada Correctional Center. At this point, the *Executive Budget*, as amended, has \$100,000 recommended for the anticipated renovation. We need to discuss that in a couple of weeks, but there is still \$100,000 remaining.



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CHAIR RHOADS:

Is that still in the Capital Improvement Program (CIP)?

Ms. JOHNSTONE:

It is not in the CIP, it is in a deferred maintenance decision unit for the administrative budget, the Director's office budget.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3741 WITH STAFF ADJUSTMENTS TO THE POPULATION, REFLECTING ROOM AND BOARD AND INMATE-DRIVEN EXPENSES, A CONTRACT PRICE AND TO REPLACE EQUIPMENT ITEMS.

ASSEMBLYWOMAN KOIVISTO SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Ely Conservation Camp – Budget Page CORRECTIONS-126  
Budget Account 101-3747

Ms. JOHNSTONE:

My remarks on B/A 101-3747 are contained in [Exhibit C](#) on pages 18 and 19.

ASSEMBLYWOMAN KOIVISTO MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3747 WITH STAFF ADJUSTMENTS TO THE POPULATION, REFLECTING ROOM AND BOARD AND INMATE-DRIVEN EXPENSES, TECHNICAL ADJUSTMENTS FOR CONTRACT PRICES AND TO REPLACE EQUIPMENT ITEMS.

SENATOR BEERS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Jean Conservation Camp – Budget Page CORRECTIONS-131 (Volume III)  
Budget Account 101-3748

Ms. JOHNSTONE:

Jean Conservation Camp is not impacted by the population change because it is a female facility. This B/A could be closed as presented. There are equipment items that we have reviewed and would recommend.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3748 AS PRESENTED ON PAGES 20 AND 21 OF [EXHIBIT C](#).

ASSEMBLYMAN DENIS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Silver Springs Conservation Camp – Budget Page CORRECTIONS-136  
(Volume III)  
Budget Account 101-3749

Ms. JOHNSTONE:

The Silver Springs Conservation Camp also would not be impacted by the population change because it is a female facility. It could be closed as recommended. Similar to the other camps, we have made technical changes. Additionally, there are equipment replacement items we have reviewed and would recommend.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3749 AS PRESENTED ON PAGES 22 AND 23 OF [EXHIBIT C](#).

ASSEMBLYWOMAN KOIVISTO SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Carlin Conservation Camp – Budget Page CORRECTIONS-141 (Volume III)  
Budget Account 101-3752

Ms. JOHNSTONE:

My remarks on B/A 101-3752 are contained in [Exhibit C](#) on pages 24 and 25.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3752 AS PRESENTED ON PAGES 24 AND 25 OF [EXHIBIT C](#).

ASSEMBLYMAN DENIS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Tonopah Conservation Camp – Budget Page CORRECTIONS-146 (Volume III)  
Budget Account 101-3754

Ms. JOHNSTONE:

My remarks on B/A 101-3754 are contained in [Exhibit C](#) on pages 26 and 27.

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SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3754 AS PRESENTED ON PAGES 26 AND 27 OF [EXHIBIT C](#).

ASSEMBLYMAN DENIS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Offenders' Store Fund – Budget Page CORRECTIONS-151 (Volume III)  
Budget Account 240-3708

Ms. JOHNSTONE:

My remarks on B/A 240-3708 are contained in [Exhibit C](#) on pages 28 through 30.

CHAIR RHOADS:

Many of these budgets have many adjustments. Is there any way this process could be simplified? In this Subcommittee, as well as in other committees on which I serve, we sometimes have four pages of adjustments for actual interest and so forth. Could it be made simpler so that a layperson could look at the budget and determine what the revenue and expenses are?

MR. STEVENS:

We will do whatever you would like. The reason it is done this way is that our budgetary system requires these amendments be made to the Governor's recommendation in order to have the printouts come out correctly. We can summarize that in some fashion if you would like. I would point out this particular account is not a General Fund account. In General Fund accounts, there is usually a General Fund impact stated at the end of the account. You could at least look at whether it is positive or negative.

Ms. JOHNSTONE:

There are no major issues in this account. We ask permission for authority to make any adjustments necessary to synchronize the transfer between the Offenders' Store Fund and the Inmate Welfare Account.

SENATOR BEERS:

Could we get a brief description of what these funds are used for in more specific detail?

Ms. JOHNSTONE:

We can address that in the next budget account, Inmate Welfare. That is where the money is actually spent that is earned from store purchases.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 240-3708 AS OUTLINED ON PAGES 28 THROUGH 30 OF [EXHIBIT C](#).

ASSEMBLYWOMAN KOIVISTO SECONDED THE MOTION.

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THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER  
WERE ABSENT FOR THE VOTE.)

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Inmate Welfare Account – Budget Page CORRECTIONS-159 (Volume III)  
Budget Account 240-3763

MS. JOHNSTONE:  
My remarks on B/A 240-3763 are contained in [Exhibit C](#) on pages 31 and 32.

CHAIR RHOADS:  
Are we mandated, by law, to provide television to inmates?

LORRAINE BAGWELL (Administration Division, Department of Corrections):  
No, we are not mandated, by law, to pay for television for inmates. The inmates pay for it themselves by purchasing items through the store. The profits from that activity are used to provide the satellite television.

CHAIR RHOADS:  
They do not have free television?

MS. BAGWELL:  
It is paid for from items they purchase by either using the telephones or by buying products in the store.

CHAIR RHOADS:  
What about the law library?

MS. BAGWELL:  
By law, we have to provide the law library, and we use the store funds to do that. We have had several court cases regarding that.

SENATOR BEERS:  
I thought occasionally withholding television was a behavior modification tool.

MS. BAGWELL:  
Certainly, based on our level system, they may or may not enjoy certain amenities in their cells.

SENATOR BEERS:  
How can that be if they are paying for it?

MS. BAGWELL:  
We provide television in the recreational main areas. It would not necessarily be brought to their cells.

SENATOR BEERS:  
Does the Inmate Welfare Account pay for the satellite system?

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MS. BAGWELL:

It provides approximately seven channels at each location and four channels at a camp.

SENATOR BEERS:

However, it does not buy televisions.

MS. BAGWELL:

No, the inmates have to purchase television sets themselves through the store.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 240-3763 AS OUTLINED ON PAGES 31 AND 32 OF [EXHIBIT C](#).

ASSEMBLYWOMAN KOIVISTO SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Prison Industry – Budget Page CORRECTIONS-166 (Volume III)  
Budget Account 525-3719

MS. JOHNSTONE:

My remarks on B/A 525-3719 are contained in [Exhibit C](#) on pages 33 and 34. I will take this opportunity to bring to the Subcommittee's attention a request for a Letter of Intent we have received from the Department having to do with the Cook/Chill Project. A copy has been given to each Subcommittee member ([Exhibit E](#)). The Department is asking for a Letter of Intent with authority to come before the IFC when they have a full proposal for the Cook/Chill Project. That has to do with a change in how all food is provided at the different facilities. The Department is currently in negotiations with the vendor but does not yet have a final proposal.

MR. STEVENS:

I would recommend to the Subcommittee not to send the Letter of Intent. Mr. Howard Skolnik, Assistant Director, Prison Industries, has a legitimate concern that the Subcommittee be aware the Department may come back to the IFC. There is nothing that prevents the Department from coming to the the IFC. Instead of a Letter of Intent for something for which they can come to the IFC, to handle the Department's concern, you may want to put something into the record in the minutes. If the Department of Corrections was asked by the IFC why they were here, it would be on the record and that would prevent having to write a Letter of Intent.

SENATOR BEERS:

My concern would be that Mr. Skolnik is considering the Letter of Intent as a negotiation document with which he could drive a better bargain with the vendor than without it. If we have the actual intent in mind that this is a good idea, he may want a physical piece of paper.

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HOWARD SKOLNIK (Assistant Director, Prison Industries, Department of Corrections):

I could probably achieve my goal either way. A Letter of Intent would be helpful in our negotiations, but having something in the record that I could point to with Aramark would serve almost as good a purpose.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 525-3719 WITH STAFF RECOMMENDATIONS DESCRIBED ON PAGES 33 AND 34 OF [EXHIBIT C](#) AND A LETTER OF INTENT IN ACCORDANCE WITH [EXHIBIT E](#).

ASSEMBLYMAN HOGAN SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMAN KOIVISTO VOTED NO. ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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Prison Dairy – Budget Page CORRECTIONS-173 (Volume III)  
Budget Account 525-3727

MS. JOHNSTONE:

My remarks on B/A 525-3727 are contained in [Exhibit C](#) on pages 35 and 36. Staff would recommend closure of this budget account as recommended in the *Executive Budget*.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 525-3727 AS OUTLINED ON PAGES 35 AND 36 OF [EXHIBIT C](#) AND AS RECOMMENDED IN THE *EXECUTIVE BUDGET*.

ASSEMBLYMAN DENIS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMEN McCLAIN AND WEBER WERE ABSENT FOR THE VOTE.)

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PEACE OFFICERS STANDARDS AND TRAINING

Peace Officers Standards & Training Commission – Budget Page POST-1  
(Volume III)  
Budget Account 101-3774

MARK KRMPOTIC (Senior Program Analyst, Fiscal Analyst Division, Legislative Counsel Bureau):

My remarks on B/A 101-3774 are contained in [Exhibit C](#) on pages 37 through 39.

CHAIR RHOADS:

The new computer technology amazes me. I saw a laptop at Radio Shack for \$400, but yet every time we go into an agency, we have to update and upgrade and it costs another \$15,000, \$20,000 or \$30,000. Computers are getting smarter, but we still spend a lot of money for computers and technology. You cannot fix anything anymore. If you take something in to have it fixed, they sell you a new one. It is amazing how much money we are spending on new technology which is supposed to create savings.

SENATOR BEERS:

In many of humankind's pursuits, those investments in technology are offset by a decrease in clerical and administrative labor. That component is what is missing from the state's ongoing tragedy of technology implementation.

MR. KRMPOTIC:

Staff would point out, on page 39 of [Exhibit C](#), an additional 12 gigabytes of memory is recommended to provide storage for the application extender being proposed and for image document storage. If the Subcommittee did not approve the application extender, some portion of that funding would need to be decreased in relation to that item.

ASSEMBLYMAN DENIS:

Regarding the added memory, the 12 gigabytes is not a lot of memory, and it is inexpensive. Was this for a mainframe?

MR. KRMPOTIC:

The agency, to staff's knowledge, does not utilize the mainframe currently. They have stand-alone computers.

TIM BUNTING (Deputy Director, Peace Officers' Standards and Training Commission [P.O.S.T.]):

We have a stand-alone server, and we want to add 12 gigabytes of memory onto the server. The vendor who wants to sell us the application extender recommended adding 12 gigabytes of memory.

RICHARD P. CLARK (Executive Director, Peace Officers' Standards and Training Commission [P.O.S.T.]):

We respectfully disagree with cutting the budget for purchasing vehicles for the emergency vehicle operation training. The issues are safety and quality of training. Regarding the safety part of it, just in this last year, 154 officers were killed in the United States, and the No. 1 cause was traffic accidents. Over the past 30 years, shooting deaths have decreased by 36 percent, but automobile accident deaths with police officers have increased by 40 percent. There is also a huge liability issue with driving. Driving is a major, critical part of training. For many years, we have acquired vehicles with 80,000 miles or more on the odometers which are considered unfit for field service. We pick them up and train young people how to drive fast and give them critical driving skills training on courses with these high-mileage vehicles.

We would have training vehicles for a period of from five to ten years. We have talked to the Purchasing Division and found out what it would cost to refit the vehicles to make them of a quality and practicality for the officers to use, not



only in emergency vehicle operation, but also in practical scenario training. Officers would be able to disengage a shotgun from a shotgun rack and have the equipment in the vehicle they would be using in the field. This is a practical and realistic way to train these individuals.

Using sport utility vehicles to train people in what many will be driving in the agencies when they finish training is also practical, realistic and the right thing to do. There is a safety issue in continuing to purchase vehicles considered unfit for field use for peace officers and turning them over to trainees. I recognize the amount of time, at least for the emergency driving portion, is a couple of weeks a year, but it would be similar to having your family drive on bald tires on one trip to Florida a year. It is critical to have vehicles on which we can depend. We have not had a problem so far. We have had vehicles with broken axles in the past but have not had anyone injured. We calculate an extra \$6,000 to be the difference between vehicles with 80,000 miles plus with added equipment and a newer vehicle. We can get many more years of service out of newer vehicles, and they will be safer and set up the way we want for practical training of peace officers.

CHAIR RHOADS:

You are saying 80,000 miles on a car is old age? I can remember a Volkswagen I had while attending college with 300,000 miles on it. A car with 100,000 miles used to be many miles, but now I have a Toyota pickup with 170,000 miles on it. I do not think 80,000 is that many miles.

MR. CLARK:

I am sure with the vehicles you drove, you did not drive as peace officers do everyday in the field pursuing people at high speeds.

CHAIR RHOADS:

I am a rancher, and probably 90 percent of the time my pickups are on dirt roads. We have diesel pickups with 200,000 miles on them. I cannot see how 80,000 miles on a vehicle, going from stop light to stop light, can be excessive.

ASSEMBLYMAN DENIS:

I would like to go back to the computer memory issue. Five hundred dollars a gigabyte seems expensive. Are we really talking about 12 gigabytes?

MR. BUNTING:

The High Desert Microimaging, Inc., in Sparks, provided the cost estimate and the recommended amount of memory. We do not have an information technology person on staff. We clear information technology decisions through the Department of Information Technology.

ASSEMBLYMAN DENIS:

I would recommend, when we make the motion, we instruct staff to double check, and if the cost of memory is lower, to lower the amount in the budget.

SENATOR BEERS MOVED TO RECOMMEND TO THE FULL COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3774 WITH STAFF RECOMMENDATIONS AS DESCRIBED ON PAGES 37 THROUGH 39 OF [EXHIBIT C](#), USE OF SURPLUS VEHICLES FOR EMERGENCY VEHICLE

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TRAINING AND ASSEMBLYMAN DENIS' INSTRUCTION TO MAKE  
LOWER INCREMENTAL ADJUSTMENTS TO THE BUDGET FOR THE  
ACTUAL COST OF 12 GIGABYTES OF MEMORY.

ASSEMBLYMAN DENIS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMAN McCLAIN WAS ABSENT  
FOR THE VOTE.)

\* \* \* \* \*

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Budget Account 101-3772

MR. KRMPOTIC:

My remarks on B/A 101-3772 are contained in [Exhibit C](#) on pages 40 and 41.

CHAIR RHOADS:

If we close this budget and the federal government comes through with funding,  
can we reopen the budget with the IFC?

MR. KRMPOTIC:

The agency could come back to the IFC and request adjustments to their  
funding levels based on whatever federal action is taken.

CHAIR RHOADS:

Do you have any idea when that could take place?

MR. KRMPOTIC:

Previously, the agency indicated they expected an answer sometime this month.  
I believe the agency is attending a meeting next week and is looking forward to  
direction from the federal government.

ASSEMBLYWOMAN KOIVISTO MOVED TO RECOMMEND TO THE FULL  
COMMITTEE TO CLOSE BUDGET ACCOUNT 101-3772 WITH STAFF  
RECOMMENDATIONS DESCRIBED ON PAGES 40 AND 41 OF [EXHIBIT C](#).

SENATOR BEERS SECONDED THE MOTION.

THE MOTION CARRIED. (ASSEMBLYWOMAN McCLAIN WAS ABSENT  
FOR THE VOTE.)

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CHAIR RHOADS:  
There being no further business to come before the Subcommittee, the meeting is adjourned at 9:19 a.m.

RESPECTFULLY SUBMITTED:

\_\_\_\_\_  
Jo Greenslate,  
Committee Secretary

APPROVED BY:

\_\_\_\_\_  
Senator Dean A. Rhoads, Chair

DATE: \_\_\_\_\_

\_\_\_\_\_  
Assemblywoman Ellen M. Koivisto, Acting Chair

DATE: \_\_\_\_\_