

ASSEMBLY BILL NO. 84—ASSEMBLYMEN McCLEARY, LESLIE,  
PARKS, MANENDO, MUNFORD, ATKINSON AND PIERCE

FEBRUARY 18, 2005

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Referred to Committee on Health and Human Services

SUMMARY—Makes various changes concerning homeless persons. (BDR 40-810)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact.  
Effect on the State: Yes.

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EXPLANATION – Matter in ***bolded italics*** is new; matter between brackets [omitted material] is material to be omitted.

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AN ACT relating to public welfare; exempting homeless persons from paying certain fees to obtain replacements of certain forms of identifying information; requiring the Legislative Commission to appoint an interim committee to study the problem of homelessness in Nevada; and providing other matters properly relating thereto.

**Legislative Counsel's Digest:**

1 Existing law requires the State Registrar to charge a fee for the issuance of a  
2 certified birth certificate. (NRS 440.700) Existing law also requires the Department  
3 of Motor Vehicles to charge a fee for the issuance of a duplicate driver's license or  
4 duplicate identification card. (NRS 483.410, 483.820)

5 This bill prohibits the State Registrar and the Department of Motor Vehicles  
6 from charging those fees to a person who signs an affidavit stating that he is  
7 homeless.

8 This bill also requires the Legislative Commission to appoint an interim  
9 committee to study the problem of homelessness in Nevada.

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1 WHEREAS, With a growth rate of 4.1 percent according to the  
2 United States Census Bureau, Nevada has ranked first in growth  
3 among states for the 18th consecutive year; and

4 WHEREAS, Along with growth in the general population comes  
5 an increase in the homeless population, leaving those that are most  
6 vulnerable without access to the most basic human necessities; and

7 WHEREAS, The United States Department of Housing and Urban  
8 Development defines a chronically homeless person as someone



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1 who has been continuously homeless for a year or more or who has  
2 had at least four episodes of homelessness in the past 4 years; and

3 WHEREAS, While the causes of homelessness are many and  
4 complex, research shows that chronically homeless persons  
5 generally have developmental or physical disabilities, mental health  
6 conditions or substance abuse problems, and that they cycle  
7 repeatedly through the community care system, using costly services  
8 such as shelters, outreach programs, and correctional and medical  
9 care facilities; and

10 WHEREAS, Many families that live paycheck-to-paycheck find  
11 themselves homeless without warning when the breadwinner is  
12 unexpectedly laid off, or when there is a catastrophic medical event,  
13 they have no insurance and they cannot afford to pay the medical  
14 bills; and

15 WHEREAS, Many homeless persons are victims of domestic  
16 violence, leaving women and children with nowhere to go and with  
17 no means of providing for themselves since they often leave with  
18 only the clothes on their backs; and

19 WHEREAS, The Urban Institute reports that one out of every four  
20 homeless adults was homeless before his 18th birthday, because  
21 many of them ran away from homes in which they were abused and  
22 they feel safer on the streets than they do in their own homes, which  
23 underlines the importance of providing services to runaways early  
24 on to make them independent; and

25 WHEREAS, Other factors in homelessness include low wages  
26 and the rising cost of housing; and

27 WHEREAS, According to Philip Mangano, Executive Director of  
28 the United States Interagency Council on Homelessness, statistics  
29 show that 10 percent of the homeless population uses more than 50  
30 percent of public resources, including emergency medical and law  
31 enforcement services, psychiatric treatment and shelters; and

32 WHEREAS, Homeless persons are disproportionately victims of  
33 hate crimes and violence and have medical problems requiring  
34 frequent trips to emergency rooms which might be avoided if they  
35 had regular medical care and safe and sanitary living conditions; and

36 WHEREAS, While some homeless persons commit crimes to  
37 finance their addictions or to support their basic needs, the cost of  
38 arresting, processing and jailing them is higher than the cost of  
39 creating housing and providing programs that would make them  
40 self-reliant, allowing them to break free of the cycle of chronic  
41 homelessness; and

42 WHEREAS, Because the tourist industry is so vital to the  
43 economy of Nevada, it is important to protect tourists visiting this  
44 State from intrusion by people asking them for money on the street



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1 by providing homeless persons with adequate resources and, where  
2 possible, the chance to become self-supporting; and

3 WHEREAS, To develop and implement a plan to prevent and end  
4 homelessness requires collaboration and coordination at all levels of  
5 federal, state and local government, together with private,  
6 philanthropic, faith-based and business sectors, to determine how  
7 best to deliver essential services and to provide housing; and

8 WHEREAS, Supportive housing is a concept which takes  
9 homeless persons off the streets or out of temporary shelters and  
10 puts them in more permanent housing, along with continuing  
11 supportive services such as health care, mental health counseling  
12 and substance abuse treatment; and

13 WHEREAS, Research has shown that the cost of providing  
14 supportive housing is substantially offset by savings in the more  
15 expensive systems of community care such as hospitals and jails,  
16 and these supportive strategies improve the quality of life for the  
17 individuals being housed, allowing them to seek permanent  
18 employment once they have stability in their lives, and will  
19 contribute to the economic development and betterment of the  
20 communities at large; now, therefore,

21 THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN  
22 SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

23 **Section 1.** NRS 440.700 is hereby amended to read as follows:  
24 440.700 1. **[The] Except as otherwise provided in this**  
25 **section, the** State Registrar shall charge and collect the following  
26 fees:

27	For searching the files for one name, if no copy is made ....	\$8
28	For verifying a vital record .....	8
29	For establishing and filing a record of paternity (other than a hospital-based paternity), and providing a certified copy of the new record .....	20
30	For a certified copy of a record of birth .....	13
31	For a certified copy of a record of death .....	10
32	For correcting a record on file with the State Registrar and providing a certified copy of the corrected record .....	20
33	For replacing a record on file with the State Registrar and providing a certified copy of the new record .....	20
34	For filing a delayed certificate of birth and providing a certified copy of the certificate .....	20
35	For the services of a Notary Public, provided by the State Registrar.....	2



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1	For an index of records of marriage provided on	
2	microfiche to a person other than a county recorder	
3	of a county of this State .....	\$200
4	For an index of records of divorce provided on	
5	microfiche to a person other than a county recorder	
6	of a county in this State.....	100
7	For compiling data files which require specific changes	
8	in computer programming.....	200
9		

10       2. The fee collected for furnishing a copy of a certificate of  
11 birth or death includes the sum of \$3 for credit to the Children's  
12 Trust Account.

13       3. The fee collected for furnishing a copy of a certificate of  
14 death includes the sum of \$1 for credit to the Review of Death of  
15 Children Account.

16       4. *The State Registrar shall not charge a fee for furnishing a*  
17 *certified copy of a record of birth to a homeless person who*  
18 *submits a signed affidavit on a form prescribed by the State*  
19 *Registrar stating that the person is homeless.*

20       5. Upon the request of any parent or guardian, the State  
21 Registrar shall supply, without the payment of a fee, a certificate  
22 limited to a statement as to the date of birth of any child as disclosed  
23 by the record of such birth when the certificate is necessary for  
24 admission to school or for securing employment.

25       6. The United States Bureau of the Census may obtain,  
26 without expense to the State, transcripts or certified copies of births  
27 and deaths without payment of a fee.

28       **Sec. 2.** NRS 483.410 is hereby amended to read as follows:

29       483.410 1. Except as otherwise provided in subsection 6, for  
30 every driver's license, including a motorcycle driver's license,  
31 issued and service performed, the following fees must be charged:

32	A license issued to a person 65 years of age or older .....	\$14
33	An original license issued to any other person.....	19
34	A renewal license issued to any other person .....	19
35	Reinstatement of a license after suspension, revocation	
36	or cancellation, except a revocation for a violation	
37	of NRS 484.379 or 484.3795 or pursuant to NRS	
38	484.384 and 484.385.....	40
39	Reinstatement of a license after revocation for a	
40	violation of NRS 484.379 or 484.3795 or pursuant	
41	to NRS 484.384 and 484.385.....	65
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1           A new photograph, change of name, change of other  
2           information, except address, or any combination ..... \$5  
3           A duplicate license ..... 14  
4

5        2. For every motorcycle endorsement to a driver's license, a  
6        fee of \$5 must be charged.

7        3. If no other change is requested or required, the Department  
8        shall not charge a fee to convert the number of a license from the  
9        licensee's social security number, or a number that was formulated  
10      by using the licensee's social security number as a basis for the  
11      number, to a unique number that is not based on the licensee's social  
12      security number.

13      4. The increase in fees authorized by NRS 483.347 and the fees  
14      charged pursuant to NRS 483.383 and 483.415 must be paid in  
15      addition to the fees charged pursuant to subsections 1 and 2.

16      5. A penalty of \$10 must be paid by each person renewing his  
17      license after it has expired for a period of 30 days or more as  
18      provided in NRS 483.386 unless he is exempt pursuant to that  
19      section.

20       6. The Department may not charge a fee for ~~the~~:

21       (a) *The* reinstatement of a driver's license that has been:

22       ~~(a)~~ (1) Voluntarily surrendered for medical reasons; or

23       ~~(b)~~ (2) Cancelled pursuant to NRS 483.310.

24       (b) *Furnishing a duplicate driver's license to a homeless*  
25      *person who submits a signed affidavit on a form prescribed by the*  
26      *Department stating that the person is homeless.*

27       7. All fees and penalties are payable to the Administrator at the  
28      time a license or a renewal license is issued.

29       8. Except as otherwise provided in NRS 483.340, 483.415 and  
30      483.840, all money collected by the Department pursuant to this  
31      chapter must be deposited in the State Treasury for credit to the  
32      Motor Vehicle Fund.

33      **Sec. 3.** NRS 483.820 is hereby amended to read as follows:

34      483.820 1. A person who applies for an identification card in  
35      accordance with the provisions of NRS 483.810 to 483.890,  
36      inclusive, is entitled to receive an identification card if he is:

37       (a) A resident of this State and is 10 years of age or older and  
38       does not hold a valid driver's license or identification card from any  
39       state or jurisdiction; or

40       (b) A seasonal resident who does not hold a valid Nevada  
41       driver's license.

42       2. ~~The~~ *Except as otherwise provided in subsection 3, the*  
43      *Department shall charge and collect the following fees for the*  
44      *issuance of an original, duplicate or changed identification card:*



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1	An original or duplicate identification card issued to a person 65 years of age or older.....	\$4
2	An original or duplicate identification card issued to a person under 18 years of age .....	3
3	A renewal of an identification card for a person under 18 years of age .....	3
4	An original or duplicate identification card issued to any other person.....	9
5	A renewal of an identification card for any person at least 18 years of age, but less than 65 years of age.....	9
6	A new photograph or change of name, or both.....	4

13       3. The Department shall not charge a fee for:

14       (a) An identification card issued to a person who has voluntarily  
15 surrendered his driver's license pursuant to NRS 483.420; ~~for~~  
16       (b) A renewal of an identification card for a person 65 years of  
17 age or older ~~H~~; or

18       (c) *Furnishing a duplicate identification card to a homeless  
19 person who submits a signed affidavit on a form prescribed by the  
20 Department stating that the person is homeless.*

21       4. The increase in fees authorized in NRS 483.347 must be paid in addition to the fees charged pursuant to this section.

22       5. As used in this section, "photograph" has the meaning ascribed to it in NRS 483.125.

23       **Sec. 4.** 1. The Legislative Commission shall appoint an interim committee to study the problem of homelessness in Nevada composed of three members of the Senate and three members of the Assembly.

24       2. The Legislative Commission shall designate a chairman of the interim committee who shall appoint an advisory committee of not more than five persons, who are not Legislators, who have experience and expertise with issues relating to homelessness.

25       3. The study must include, without limitation, an examination of:

26       (a) The feasibility of consolidating services provided to homeless persons into two regional locations, one for Northern Nevada and one for Southern Nevada, and the practicality of relocating the facilities for providing these services to outlying regions of urban areas;

27       (b) All resources, both public and private, that provide assistance to homeless persons to prevent duplication of programs and to develop and implement a plan to alleviate homelessness in this State;

28       (c) Programs to reunite homeless persons with their families where they may have an existing support system;



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1       (d) Programs available for the education and health care of  
2 children and runaway youths, to prevent the continuation of the  
3 cycle of homelessness;

4       (e) Outreach programs and emergency shelter services;

5       (f) The best methods for providing services that meet the needs  
6 of homeless persons, including, without limitation, as counseling  
7 services for substance abuse and for mental health, transportation,  
8 education, health care, food, shelter and services that provide other  
9 basic needs; and

10      (g) Legislation that may be needed to alleviate homelessness to  
11 enable the individuals and families to lead productive, self-sufficient  
12 lives.

13      4. Any recommended legislation proposed by the interim  
14 committee must be approved by a majority of the members of the  
15 Senate and a majority of the members of the Assembly appointed to  
16 the committee.

17      5. The Legislative Commission shall submit a report of the  
18 results of the study and any recommendations for legislation to the  
19 74th Session of the Nevada Legislature.

20      **Sec. 5.** This act becomes effective on July 1, 2005.

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