SENATE BILL NO. 297—COMMITTEE ON HUMAN RESOURCES AND EDUCATION

(ON BEHALF OF THE DEPARTMENT OF HUMAN RESOURCES, DIRECTOR'S OFFICE)

MARCH 24, 2005

Referred to Committee on Human Resources and Education

SUMMARY—Makes various changes concerning family resource centers and funding of certain public welfare services. (BDR 38-168)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

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EXPLANATION – Matter in **bolded italics** is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to public welfare; revising provisions governing family resource centers; creating the Grants Management Advisory Committee within the Department of Human Resources to provide guidance and oversight concerning awards of money to certain agencies, organizations and institutions for the provision of services to persons served by the programs administered by the Department; abolishing the Committee for Protection of Children; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 430A of NRS is hereby amended by adding thereto a new section to read as follows:

"Action plan" means a plan established by a family resource center, with input from the family resource center council, which describes the services to be offered by the family resource center in an at-risk community.



- **Sec. 2.** NRS 430A.010 is hereby amended to read as follows:
- 430A.010 As used in this chapter, unless the context otherwise requires, the words and terms defined in NRS 430A.020 to 430A.080, inclusive, *and section 1 of this act*, have the meanings ascribed to them in those sections.
 - **Sec. 3.** NRS 430A.020 is hereby amended to read as follows:
- 430A.020 "At-risk [neighborhood"] community" means a geographic area that the Director has declared to be in need of social and economic assistance and social service programs because of the number of families who reside there who:
 - 1. Have low incomes;
 - 2. Are transient; or

- 3. Have members whose ability to excel in academics, work and social situations is impaired by the educational, economic and social situation of the family as a unit.
 - **Sec. 4.** NRS 430A.040 is hereby amended to read as follows:
- 430A.040 "Family resource center" means a facility within an at-risk [neighborhood] community where families [who reside within that neighborhood] or a contiguous at risk neighborhood] may obtain:
 - 1. An assessment of their eligibility for social services;
 - Social services; and
- 3. Referrals to obtain social services from other social service agencies or organizations.
 - **Sec. 5.** NRS 430A.070 is hereby amended to read as follows:
 - 430A.070 ["Neighborhood] "Family resource center council" means an organization of people who reside in an at-risk [neighborhood] community who assist and advise the family resource center [in their neighborhood or] which serves their [neighborhood which is created pursuant to NRS 430A.150.] community.
 - **Sec. 6.** NRS 430A.100 is hereby amended to read as follows:
 - 430A.100 1. The Director may solicit and accept gifts and grants of money and other property, including real property, from any public or private source and may use the property and expend the money, subject to any limitations contained in the gift or grant, to carry out the provisions of this chapter.
 - 2. Money received by the Director pursuant to this section must be accounted for separately in the State General Fund. The money in the account does not revert to the State General Fund at the end of any fiscal year and must be carried forward to the next fiscal year.
- 3. The Director may make grants of money from the account to [local governing boards or directly to] family resource centers to pay for any expenses incurred by those [boards or] centers in



carrying out their responsibilities, and may place such conditions on the acceptance of those grants as he determines are necessary, including requiring a [board or] center to provide matching money.

- 4. The Advisory Committee shall review all requests for grants of money to family resource centers and shall make recommendations to the Director concerning the allocation of money in the account.
- 5. As used in this section, "Advisory Committee" means the Grants Management Advisory Committee created by section 18 of this act or a working group of the Grants Management Advisory Committee that is appointed pursuant to section 20 of this act.
 - **Sec. 7.** NRS 430A.110 is hereby amended to read as follows:
- 430A.110 The Director may enter into a contract with any person, association, government, governmental agency or political subdivision of a government to assist him [and the local governing boards] in carrying out the provisions of this chapter.
 - **Sec. 8.** NRS 430A.120 is hereby amended to read as follows:
- 430A.120 The Director shall adopt such regulations as are necessary to carry out the provisions of this chapter. The regulations must provide:
- 1. Criteria for evaluating and determining [which neighborhoods are at-risk neighborhoods.] the geographic boundaries for at-risk communities.
- 2. A method for establishing family resource centers, which must include the option of designating existing organizations as family resource centers.
- 3. Criteria for evaluating and approving [neighborhood] action plans. The criteria must provide that no *action* plan will be approved unless it is:
 - (a) Tailored to meet the specific needs of the **[local]** community;
- (b) [Supported by active involvement of residents of the neighborhood and local businesses;] Developed with input from members of the family resource center council; and
- (c) Feasible in relation to the resources available to the family resource center to which the *action* plan applies.
- 4. Criteria for the establishment and composition of a family resource center council.
 - **Sec. 9.** NRS 430A.130 is hereby amended to read as follows:
- 430A.130 Each [local governing board,] family resource center and [neighborhood] family resource center council may solicit and accept gifts and grants of money and other property, including real property, from any public or private source and may use the property and expend the money, subject to any limitations contained in the gift or grant, to carry out its functions.



- **Sec. 10.** NRS 430A.140 is hereby amended to read as follows:
- 430A.140 1. Before a family resource center may obtain a grant from the Director, the [appropriate local governing board must submit the neighborhood] family resource center:
- (a) Must submit to the Director an action plan created by the [neighborhood council or the] family resource center [, along with its own recommendations as to an appropriate neighborhood action plan for that] with input from the family resource center council; and
- **(b) Must** obtain approval from the Director of [the 11 neighborhood] that action plan. [for the family resource center.
 - 2. A neighborhood

- **2.** An action plan must be resubmitted to the Director for his approval:
 - (a) On or before [December] July 1 of each year; and
- (b) Any time the [neighborhood council or] family resource center adopts a proposed amendment to the *action* plan.
 - **Sec. 11.** NRS 430A.150 is hereby amended to read as follows:
 - 430A.150 1. [If the residents of an at risk neighborhood want to have a] Each family resource center [established or designated to serve their neighborhood, they shall, with the assistance of the local governing board serving their neighborhood, establish a neighborhood council of not less than 8 persons and not more than 25 persons. At least 60 percent of the members] shall establish a family resource center council. The composition of the family resource center council must be [parents of children who live in the neighborhood who are not employed by local governmental entities, including school districts.] consistent with the criteria set forth by regulations adopted pursuant to NRS 430A.120.
 - 2. All meetings of a [neighborhood] family resource center council must be conducted in accordance with the provisions of chapter 241 of NRS.
 - **Sec. 12.** NRS 430A.160 is hereby amended to read as follows:
- 430A.160 1. [Each family resource center may offer services directly through its own employees and resources or contract with social service agencies to provide services, or may do both.
- 37 2.] Each family resource center shall [provide, or] provide referrals to obtain, if available, the following services:
- 39 (a) Education on caring for infants and day care services for 40 infants;
 - (b) Education on parenting;
- 42 (c) Health care services for children, including all required 43 immunizations:
 - (d) Programs to identify and assist developmentally disabled infants and young children of up to 5 years of age; [and]



- (e) Day care for children who are old enough to attend school, both before and after school -
- 3. Each family resource center may provide, or provide 3 referrals to obtain, if available: 4 5
 - (a)];

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- (f) Programs to assist senior citizens;
- (g) Programs to supplement formal education, including, without limitation, mentor programs for pupils in elementary and secondary schools, literacy programs, programs that encourage parental involvement in school, programs that teach English as a second language, programs to assist in the naturalization process and other alternative educational programs;
- (h) Programs to teach adults and children skills for employment and self-sufficiency;
- (i) Services that will assist families with physical and mental health issues, the special needs of children, food and nutritional needs, recreational needs, housing problems, domestic violence and substance abuse;
 - [(d)] (j) Programs designed to [:
- 20 (1) Reduce reduce the rate of pregnancies in unmarried 21 teenage girls;
 - (2) Reduce
- 23 (k) **Programs designed to reduce** the rate at which pupils drop out of school; [and 24
- 25 (3) Educate and assist parents to help their children;
- 26 (e) (l) Transportation services, particularly to assist people in 27 traveling to the social service agencies from which they may be 28 receiving services pursuant to this section; 29
 - (m) Classes that teach alternative means of resolving disputes that arise in the family; and
- 31 (n) Any other services for which the [neighborhoods] 32 *communities* that the family resource center serves have a need.
 - [4.] 2. Each family resource center may offer services directly through its own employees and resources or contract with social service agencies to provide services, or may do both.
 - 3. Any family resource center that offers services directly through its own employees and resources shall comply with all applicable state and federal laws and regulations regarding the delivery of the services.
 - **Sec. 13.** NRS 430A.200 is hereby amended to read as follows:
 - 430A.200 1. On or before [April] August 1 of each year, each [local governing board] family resource center shall submit a report to the Director summarizing its achievements [and progress toward reaching the goals outlined in the neighborhood action plans in effect in its jurisdiction and accounting for the expenditure of



any money provided to it by the Director H for the previous fiscal 2 year.

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- On or before September 30 of each year, the Director shall provide a written report to the Interim Finance Committee concerning the expenditure during the preceding fiscal year of all money received by the Director for carrying out the provisions of this chapter.
- NRS 430A.210 is hereby amended to read as follows: Sec. 14. 430A.210 All social service agencies shall cooperate with [local governing boards] *family resource centers* in carrying out the provisions of this chapter, to the extent that doing so does not conflict with federal law or a specific state statute or administrative regulation.
 - **Sec. 15.** NRS 432.131 is hereby amended to read as follows:
- 432.131 The Children's Trust Account is hereby created in 1. the State General Fund. [The] Except as otherwise provided in subsection 2, the money in the Account must be used to prevent the abuse or neglect of children.
- 2. No more than 5 percent of the money credited to the Account each year may be used for the expenses [of]:
 - (a) Of administering the Fund. Account; and
- (b) For travel of members of the Grants Management Advisory Committee created by section 18 of this act or members of a working group of the Grants Management Advisory Committee that is appointed pursuant to section 20 of this act.
- The interest and income earned on the money in this 26 27 Account, after deducting any applicable charges, must be credited to 28 the Account.
- Any money remaining in the Account at the end of each 30 fiscal year does not revert to the State General Fund but must be carried over into the next fiscal year.
 - **Sec. 16.** NRS 432.133 is hereby amended to read as follows:
 - 432.133 1. The Director of the Department of Human Resources is responsible for administering the Children's Trust Account. [He may delegate to the Administrator any of the duties involved in administering the Account.]
 - The Director shall make awards of money, by contract or grant, from the Children's Trust Account to agencies of the State its political subdivisions and nonprofit community organizations or educational institutions which provide or will provide services for the prevention of the abuse or neglect of children. The duration of an award granted pursuant to this subsection must not exceed 3 years.
- 44 The Director shall report to each regular session of the 45 Legislature regarding the agencies, [or] organizations or



institutions that have been awarded money from the Children's Trust Account, the money credited to the Account, the interest and income on the money in the Account, any unexpended money in the Account [...] and the general expenses of administering the Account.

4. Requests for awards of money from the Children's Trust Account must be reviewed by the Grants Management Advisory

Committee created by section 18 of this act.

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Sec. 17. Chapter 232 of NRS is hereby amended by adding thereto the provisions set forth as sections 18, 19 and 20 of this act.

Sec. 18. 1. The Grants Management Advisory Committee is hereby created within the Department.

- 2. The Advisory Committee consists of the following 11 members appointed by the Director:
 - (a) A superintendent of a county school district;
- (b) A director of a local agency providing services for abused or neglected children;
- (c) A representative of a community organization involved with children;
- (d) A representative of a department of juvenile justice services;
- (e) A member who possesses knowledge, skill and experience in the provision of services to senior citizens;
- (f) Two members who possess knowledge, skill and experience in finance or in business generally;
 - (g) A representative of the Nevada Association of Counties;
- (h) A representative of a broad-based nonprofit organization who possesses knowledge, skill and experience in collaborating with the community and in building partnerships between the public sector and the private sector; and
- 30 (i) Two members of the public who possess knowledge of or 31 experience in the provision of services to persons or families who 32 are disadvantaged or at-risk.
 - 3. The Director shall ensure that, insofar as practicable, the members whom he appoints reflect the ethnic and geographical diversity of this State.
- 4. After the initial terms, each member of the Advisory Committee serves for a term of 2 years. Each member of the Advisory Committee continues in office until his successor is appointed.
 - 5. Each member of the Advisory Committee who is not an officer or employee of this State or a political subdivision of this State is entitled to receive a salary of not more than \$80 per day, fixed by the Director, while engaged in the business of the Advisory Committee.



6. While engaged in the business of the Advisory Committee, each member of the Advisory Committee is entitled to receive the per diem allowance and travel expenses provided for state officers and employees generally.

7. A majority of the members of the Advisory Committee constitutes a quorum for the transaction of business, and a majority of a quorum present at any meeting is sufficient for any

official action taken by the Advisory Committee.

8. A member of the Advisory Committee who is an officer or employee of this State or a political subdivision of this State must be relieved from his duties without loss of his regular compensation so that he may prepare for and attend meetings of the Advisory Committee and perform any work necessary to carry out the duties of the Advisory Committee in the most timely manner practicable. A state agency or political subdivision of this State shall not require an officer or employee who is a member of the Advisory Committee to:

- 18 (a) Make up the time he is absent from work to carry out his 19 duties as a member of the Advisory Committee; or
 - (b) Take annual leave or compensatory time for the absence.

9. The Advisory Committee shall:

- 22 (a) At its first meeting and annually thereafter, elect a 23 Chairman from among its members;
 - (b) Meet at the call of the Director, the Chairman or a majority of its members as necessary, within the budget of the Advisory Committee, but not to exceed six meetings per year; and
 - (c) Adopt rules for its own management and government.
 - Sec. 19. The Grants Management Advisory Committee created by section 18 of this act shall:
- 1. Review all requests received by the Department for awards of money from agencies of the State or its political subdivisions and nonprofit community organizations or educational institutions which provide or will provide services to persons served by the programs administered by the Department;

 2. Submit recommendations to the Director concerning each
 - 2. Submit recommendations to the Director concerning each request for an award of money that the Advisory Committee believes should be granted, including, without limitation, the name of the agency, nonprofit community organization or educational institution that submitted the request;
- 40 3. Adopt policies setting forth criteria to determine which 41 agencies, organizations and institutions to recommend for an 42 award of money;
 - 4. Monitor awards of money granted by the Department to agencies of the State or its political subdivisions, and nonprofit community organizations or educational institutions which



provide or will provide services to persons served by the programs administered by the Department;

5. Assist the staff of the Department in determining the needs of local communities and in setting priorities for funding

programs administered by the Department; and

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6. Consider funding strategies for the Department, including, without limitation, seeking ways to avoid unnecessary duplication of the services for which awards of money to agencies of the State or its political subdivisions and nonprofit community organizations or educational institutions are granted, and make recommendations concerning funding strategies to the Director.

- Sec. 20. The Chairman of the Grants Management Advisory Committee created by section 18 of this act may appoint working groups composed of members of the Advisory Committee, former members of the Advisory Committee and members of the public who have relevant experience or knowledge:
- 1. To consider specific problems or other matters that are related to and within the scope of the functions of the Advisory Committee; and
- 20 2. To review requests for awards of money related to specific programs administered by the Department.
 - **Sec. 21.** NRS 232.290 is hereby amended to read as follows:
- 23 232.290 As used in NRS 232.290 to 232.465, inclusive, *and* sections 18, 19 and 20 of this act, unless the context requires otherwise:
 - 1. "Department" means the Department of Human Resources.
 - 2. "Director" means the Director of the Department.
 - **Sec. 22.** NRS 232.320 is hereby amended to read as follows:
- 29 232.320 1. Except as otherwise provided in subsection 2, the 30 Director:
 - (a) Shall appoint, with the consent of the Governor, administrators of the divisions of the Department, who are respectively designated as follows:
 - (1) The Administrator of the Aging Services Division;
 - (2) The Administrator of the Health Division;
 - (3) The State Welfare Administrator;
- 37 (4) The Administrator of the Division of Child and Family 38 Services; and
- 39 (5) The Administrator of the Division of Health Care 40 Financing and Policy. 41 (b) Shall administer, through the divisions of the Department
 - (b) Shall administer, through the divisions of the Department and the Office of Disability Services, the provisions of chapters 63, 423, 424, 425, 426A, 427A, 432A to 442, inclusive, 446 to 450,
- 43 423, 424, 425, 426A, 427A, 432A to 442, inclusive, 446 to 450, inclusive, of NRS, NRS 127.220 to 127.310, inclusive, 422.001 to
- 45 422.410, inclusive, 422.580, 426.205 to 426.295, inclusive, 432.010



to [432.139,] 432.133, inclusive, 444.003 to 444.430, inclusive, and 445A.010 to 445A.055, inclusive, and all other provisions of law relating to the functions of the divisions of the Department and the Office of Disability Services, but is not responsible for the clinical activities of the Health Division or the professional line activities of the other divisions or the Office of Disability Services.

- (c) Shall, after considering advice from agencies of local governments and nonprofit organizations which provide social services, adopt a master plan for the provision of human services in this State. The Director shall revise the plan biennially and deliver a copy of the plan to the Governor and the Legislature at the beginning of each regular session. The plan must:
- (1) Identify and assess the plans and programs of the Department for the provision of human services, and any duplication of those services by federal, state and local agencies;
 - (2) Set forth priorities for the provision of those services;
- (3) Provide for communication and the coordination of those services among nonprofit organizations, agencies of local government, the State and the Federal Government;
- (4) Identify the sources of funding for services provided by the Department and the allocation of that funding;
- (5) Set forth sufficient information to assist the Department in providing those services and in the planning and budgeting for the future provision of those services; and
- (6) Contain any other information necessary for the Department to communicate effectively with the Federal Government concerning demographic trends, formulas for the distribution of federal money and any need for the modification of programs administered by the Department.
 - (d) May, by regulation, require nonprofit organizations and state and local governmental agencies to provide information to him regarding the programs of those organizations and agencies, excluding detailed information relating to their budgets and payrolls, which he deems necessary for his performance of the duties imposed upon him pursuant to this section.
 - (e) Has such other powers and duties as are provided by law.
- 2. The Governor shall appoint the Administrator of the Division of Mental Health and Developmental Services.
 - **Sec. 23.** NRS 440.690 is hereby amended to read as follows:
- 40 440.690 1. The State Registrar shall keep a true and correct account of all fees received under this chapter.
 - 2. The money collected pursuant to subsection 2 of NRS 440.700 must be remitted by the State Registrar to the State Treasurer for credit to the Children's Trust Account [...] created by NRS 432.131. The money collected pursuant to subsection 3 of



NRS 440.700 must be remitted by the State Registrar to the State Treasurer for credit to the Review of Death of Children Account ... created by NRS 432B.409. Any other proceeds accruing to the State of Nevada under the provisions of this chapter must be forwarded to the State Treasurer for deposit in the State General Fund.

3. Upon the approval of the State Board of Examiners and pursuant to its regulations, the Health Division may maintain an account in a bank or credit union for the purpose of refunding overpayments of fees for vital statistics.

Sec. 24. NRS 440.700 is hereby amended to read as follows: 440.700 1. The State Registrar shall charge and collect the following fees:

For searching the files for one name, if no copy is made \$8 For establishing and filing a record of paternity, other than a hospital-based paternity, [), and For correcting a record on file with the State Registrar and providing a certified copy of the corrected record... 20 For replacing a record on file with the State Registrar and providing a certified copy of the new record 20 For filing a delayed certificate of birth and providing a For the services of a Notary Public [provided by the For an index of records of marriage provided on microfiche to a person other than a county recorder For an index of records of divorce provided on microfiche to a person other than a county recorder For compiling data files which require specific changes

- 2. The fee collected for furnishing a copy of a certificate of birth or death includes the sum of \$3 for credit to the Children's Trust Account : created by NRS 432.131.
- 3. The fee collected for furnishing a copy of a certificate of death includes the sum of \$1 for credit to the Review of Death of Children Account [...] created by NRS 432B.409.
- 4. Upon the request of any parent or guardian, the State Registrar shall supply, without the payment of a fee, a certificate



limited to a statement as to the date of birth of any child as disclosed by the record of such birth when the certificate is necessary for admission to school or for securing employment.

- 5. The United States Bureau of the Census may obtain, without expense to the State, transcripts or certified copies of births and deaths without payment of a fee.
- **Sec. 25.** NRS 430A.050, 430A.060, 430A.090, 432.135, 432.137 and 432.139 are hereby repealed.
- **Sec. 26.** As soon as practicable after the effective date of this section, the Director of the Department of Human Resources shall appoint to the Grants Management Advisory Committee created by section 18 of this act:
- 1. Five members whose terms begin on July 1, 2005, and expire on June 30, 2006; and
- 2. Six members whose terms begin on July 1, 2005, and expire on June 30, 2007.
- Sec. 27. 1. The term of each member of the Committee for Protection of Children created by NRS 432.135 expires on June 30, 2005.
 - 2. To the extent practicable, the Director of the Department of Human Resources shall ensure that each person who was a member of the Committee for Protection of Children on June 30, 2005, is appointed as a member of or otherwise involved with:
 - (a) The Grants Management Advisory Committee created by section 18 of this act; or
 - (b) A working group of the Grants Management Advisory Committee that is appointed pursuant to section 20 of this act.
 - **Sec. 28.** Notwithstanding the provisions of sections 19 and 25 of this act that transfer the authority to adopt certain regulations from the Committee for Protection of Children created by NRS 432.135 to the Grants Management Advisory Committee created by section 18 of this act, any regulations adopted by the Committee for Protection of Children pursuant to NRS 432.139 before July 1, 2005, remain in effect and may be enforced by the Grants Management Advisory Committee until the Grants Management Advisory Committee adopts regulations to replace those regulations of the Committee for Protection of Children.
 - **Sec. 29.** If there is any time remaining on the duration of an award of money granted by the Committee for Protection of Children pursuant to NRS 432.139, the Grants Management Advisory Committee shall monitor the award of money for the time remaining.
- **Sec. 30.** 1. This section becomes effective upon passage and approval.



2. Sections 8 and 19 of this act become effective upon passage and approval for the purpose of adopting regulations and policies and on July 1, 2005, for all other purposes.

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- 3. Section 26 of this act becomes effective upon passage and approval for the purposes of appointing members to the Grants Management Advisory Committee created by section 18 of this act and on July 1, 2005, for all other purposes.
- 4. Sections 1 to 7, inclusive, 9 to 18, inclusive, 20 to 25, inclusive, 27 and 28 of this act become effective on July 1, 2005.

LEADLINES OF REPEALED SECTIONS

430A.050 "Local governing board" defined.

430A.060 "Neighborhood action plan" defined.

430A.090 Director of Department of Human Resources to appoint local governing board; Director to identify at-risk neighborhoods; duties of local governing boards.

432.135 Committee for Protection of Children: Creation; composition.

432.137 Committee for Protection of Children: Meetings; payment for travel of certain members.

432.139 Committee for Protection of Children: Duties.



