SENATE BILL NO. 464–COMMITTEE ON GOVERNMENT AFFAIRS

(ON BEHALF OF THE STATE TREASURER)

MARCH 29, 2005

Referred to Committee on Government Affairs

SUMMARY—Revises certain provisions relating to state financial administration. (BDR 31-580)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: No.

EXPLANATION - Matter in bolded italics is new; matter between brackets formitted material is material to be omitted.

AN ACT relating to state financial administration; revising certain provisions relating to oversight by the State Treasurer of certain depositories; abolishing the Account for Travel Advances; transferring certain duties relating to travel advances from the State Treasurer to the State Controller; revising various provisions relating to the issuance and interest rate of certain securities; revising the authority of certain agents in regard to certain securities; and providing other matters properly relating thereto.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 356.330 is hereby amended to read as follows: 1 356.330 1. "Public money" means all money deposited with a depository by [the State or a local government.]:

(a) The State Treasurer; or

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- (b) A custodian with plenary authority to control money belonging to, or held for the benefit of, the State or any of its political subdivisions, public corporations, corporations, agencies, courts, boards, commissions committees.
- 2. The term includes money held by a public administrator 10 11 acting as a trustee, agent or bailee.



1 3. The term does not include money deposited with a 2 depository by:

- (a) A Native American tribe or an agent or representative thereof;
- (b) The Federal Government or an agent or representative thereof; or
- (c) The Public Employees' Retirement System or an agent or representative thereof.
 - **Sec. 2.** NRS 356.360 is hereby amended to read as follows:
- 356.360 1. The program established pursuant to NRS 356.350 must provide that:
- (a) Each depository is required to maintain as collateral acceptable securities having a fair market value that is at least 102 percent of the amount of the uninsured balances of the public money held by the depository;
- (b) A depository may satisfy the requirement set forth in paragraph (a) by arranging for a third-party depository to hold securities on behalf of the depository for the benefit of the State Treasurer [-] pursuant to NRS 356.300 to 356.390, inclusive;
- (c) No depository may, at any one time, hold public money in an amount exceeding the total equity of the depository, as reflected on the financial statement of the depository;
- (d) Each depository is required to submit to the State Treasurer, in the form and manner prescribed by the State Treasurer, the following reports:
- (1) A daily report of the total amount of public money held by the depository;
- (2) A weekly summary report of the total fair market value of securities held by a third-party depository on behalf of the depository [;], if the State Treasurer is unable to obtain such information by alternative means;
- (3) A monthly report setting forth a list of acceptable securities, including, without limitation, the fair market value of those securities, held by the depository or held by any third-party depository on behalf of the depository; and
- (4) A current annual report containing the financial statement of the depository; and
- 38 (e) The State Treasurer may impose an administrative fine not to exceed:
 - (1) One hundred dollars per day against a depository that fails to submit in a timely manner a report described in paragraph (d); and
 - (2) Two hundred fifty dollars per day against a depository that fails to maintain collateral as described in paragraph (a).



- 1 2. As used in this section, "acceptable securities" means the securities described in:
 - (a) Subsection 1 of NRS 356.020; and
 - (b) Subsection 1 of NRS 356.133.

- **Sec. 3.** NRS 281.172 is hereby amended to read as follows:
- 281.172 1. Any state officer or employee may apply for advance money for authorized travel expenses and subsistence allowances arising out of his official duties or employment in the amounts as provided for in NRS 281.160 by filing a request with the administrative head of the state office, department or agency by which he is employed.
- 2. If the administrative head or his designee approves the request, he shall process a voucher for a cash advance for travel in the approved amount in the same manner as other claims against the State are processed.
- 3. Unless otherwise approved by the Budget Division of the Department of Administration before the travel occurs, all cash advances for travel issued by the administrative head or his designee must be charged to the budget account to which money was appropriated or authorized for expenditure for the travel.
- 4. If the administrative head or his designee cannot process a cash advance for travel because of a temporary budget restriction, the administrative head or his designee may forward a copy of the request and approval to the State [Treasurer.] Controller.
- 5. Upon receiving a copy of the request and approval from the administrative head or his designee, the State [Treasurer or one of his officers or employees whom he has designated for the purpose may issue a check or warrant drawn upon the Account for Travel Advances for the amount of the advance requested.] Controller may issue a check drawn upon the State Treasurer's main bank account.
 - **Sec. 4.** NRS 281.173 is hereby amended to read as follows:
- 281.173 A cash advance for travel, when approved by the administrative head or his designee or the State [Treasurer,] Controller, constitutes a lien in favor of the State of Nevada upon the accrued wages of the requesting officer or employee in an amount equal to the sum advanced, but the administrative head or his designee or the State [Treasurer] Controller may, in his discretion, advance more than the amount of the accrued wages of the officer or employee.
- **Sec. 5.** NRŜ 281.174 is hereby amended to read as follows:
- 281.174 1. Upon the return of the officer or employee, he is entitled to receive any authorized expenses and subsistence allowances in excess of the amount advanced, and a sum equal to



the advance must be paid into the account from which the advance was made.

- 2. If an advance is not repaid, the administrative head or his designee or the State [Treasurer] Controller may file a claim with the State Board of Examiners for money to replenish the account from which the advance was made. If the State Board approves the claim it must be paid from the Reserve for Statutory Contingency Account.
- 3. If an officer or employee of an agency terminates his employment after he receives [a payment from the Account for Travel Advances] an advance for travel but before repayment [to the Account,] of the advance, the State [Treasurer] Controller may collect from the agency the amount advanced.

Sec. 6. NRS 281.1745 is hereby amended to read as follows:

281.1745 When an officer or employee receives a cash advance for travel from the State [Treasurer] Controller or uses a charge card issued at the request of the State for cash advances or travel expenses, or both, and the receipt of his travel reimbursement may be delayed more than 5 working days after the date of the initial submission of the travel reimbursement claim, the administrative head or his designee shall immediately issue to the officer or employee, for payment to the State [Treasurer] Controller or the issuer of the charge card issued at the request of the State, a cash advance as described in NRS 281.172 in the amount of the cash advance made by the State [Treasurer] Controller or the total travel expenses charged on the charge card, whichever is applicable.

Sec. 7. NRS 281.175 is hereby amended to read as follows:

281.175 The State [Treasurer] Controller may make reasonable rules and regulations to carry out the provisions of NRS [281.171] 281.172 to 281.175, inclusive.

Sec. 8. NRS 349.227 is hereby amended to read as follows:

349.227 1. [The] In the case of securities bearing interest at a variable rate, or in the case of securities with a term of 270 days or less, the act or resolution authorizing the issuance of any state securities or any trust indenture or other instrument appertaining thereto may fix a rate or rates of interest or provide for the determination of the rate or rates from time to time by a designated agent according to the procedure specified in that resolution or other instrument. The rate so determined must approximate the rates then being paid for other securities which contain similar provisions and have an equivalent rating. The Commission may contract with or select any person to make that determination [...], and shall specify parameters for the interest rate if it is fixed by such an agent.

2. The Commission may enter into an agreement with a third party for an assurance of payment of the principal of, the interest on,



or premiums, if any, due in connection with any state securities issued by the Commission. The obligation of the Commission to reimburse that third party for any advances made pursuant to that agreement may be provided in that agreement, recited in those securities or evidenced by another instrument as designated in the act or resolution authorizing the issuance of those securities or any other instrument appertaining thereto. The Commission may assign its rights under that agreement.

Sec. 9. NRS 349.303 is hereby amended to read as follows:

349.303 1. The Commission may, before any sale of [bonds,] securities, delegate to the treasurer or his designee, or an agent in the case of securities described in subsection 1 of NRS 349.227, the authority to sign a contract for the purchase of the [bonds] securities or to accept a binding bid for the [bonds] securities subject to the requirements specified by the Commission concerning:

- (a) The rate of interest on the [bonds;] securities;
- (b) The dates on which and the prices at which the **[bonds]** securities may be called for redemption before maturity;
 - (c) The price at which the **[bonds]** securities will be sold; and
- (d) The principal amount of the **[bonds]** securities and the amount of principal maturing in any particular year.
 - 2. All terms of the **bonds** securities other than:
- (a) The rate of interest;

- (b) The dates and prices for the redemption of the [bonds;] securities:
 - (c) The price for the sale of the [bonds;] securities;
 - (d) The principal amount of the [bonds;] securities; and
- 29 (e) The requirements for the principal maturing in particular 30 years,
 - must be approved by the Commission before the **[bonds]** securities are delivered.
 - 3. The final rate of interest, dates and prices of redemption, price for the sale of the [bonds,] securities, principal amount and the requirements for the principal amount maturing in particular years are not required to be approved by the Commission if each of those terms complies with the requirements specified by the Commission before the contract for the purchase of the [bonds] securities is signed or the bid for the [bonds] securities is accepted.
 - **Sec. 10.** NRS 350.165 is hereby amended to read as follows:
 - 350.165 1. The governing body of a municipality may, before any sale of bonds, whether by competitive bid or negotiated sale, delegate to the chief administrative officer or chief financial officer of the municipality, or an agent in the case of securities described in subsection 1 of NRS 350.583, the authority to sign a



contract for the purchase of the bonds or to accept a binding bid for the bonds subject to the requirements specified by the governing body concerning:

- (a) The rate of interest on the bonds;
- (b) The dates on which and the prices at which the bonds may be called for redemption before maturity;
 - (c) The price at which the bonds will be sold; and
- (d) The principal amount of the bonds and the amount of principal maturing in any particular year.
 - 2. All terms of the bonds other than:
 - (a) The rate of interest;

- (b) The dates and prices for the redemption of the bonds;
- (c) The price for the sale of the bonds;
- (d) The principal amount of the bonds; and
- (e) The requirements for the principal maturing in particular years,
- must be approved by the governing body of the municipality before the bonds are delivered.
- 3. The final rate of interest, dates and prices of redemption, price for the sale of the bonds, principal amount and the requirements for the principal amount maturing in particular years are not required to be approved by the governing body of the municipality if each of those terms complies with the requirements specified by the governing body before the contract for the purchase of the bonds is signed or the bid for the bonds is accepted.

Sec. 11. NRS 350.583 is hereby amended to read as follows:

- a variable rate, or in the case of securities with a term of 270 days or less which are issued by a municipality whose population is 50,000 or more, the ordinance or resolution authorizing the issuance of any municipal securities or any trust indenture or other instrument appertaining thereto may fix a rate or rates of interest or provide for the determination of the rate or rates from time to time by a designated agent according to the procedure specified in that ordinance or other instrument. The rate so determined must approximate the rates then being paid for other securities which contain similar provisions and have an equivalent rating. A governing body of a municipality may contract with or select any person to make that determination [.], and shall specify parameters for the interest rate if it is fixed by such an agent.
- 2. A governing body of a municipality may enter into an agreement with a third party for an assurance of payment of the principal of, the interest on, or premiums, if any, due in connection with any municipal securities issued by the governing body. The obligation of the governing body to reimburse that third party for



any advances made pursuant to that agreement may be provided in that agreement, recited in those securities or evidenced by another instrument as designated in the ordinance or resolution authorizing the issuance of those securities or any other instrument appertaining thereto. The governing body may assign its rights under that agreement.

- **Sec. 12.** NRS 350A.152 is hereby amended to read as follows: 350A.152 1. Before state securities may be issued pursuant to this chapter for the purpose of acquiring bonds which are issued by a water authority organized as a political subdivision created by cooperative agreement that operates in all or a portion of a county whose population is 400,000 or more:
- (a) [The] Except for refunding bonds, the water authority must obtain approval for the bonds from the debt management commission of each county in which any member of the water authority that is obligated to make payments on the bonds of the water authority is located; and
- (b) The members of the water authority must contract with the water authority to make payments from the revenues of the members' water systems that, in the aggregate, are fully sufficient to pay those bonds as they become due. If the water revenues of any such member are insufficient to pay that member's share of the amount due on the bonds, the member shall pay the deficiency out of money available for that purpose in the general fund of the member. If the money in the general fund of the member is insufficient to pay fully any such deficiency promptly, the member shall levy a general ad valorem tax on all taxable property within the member's boundaries at a rate necessary to produce revenue in an amount sufficient to pay that member's share of the payments due on the bonds.
- 2. Notwithstanding the provisions of paragraph (a) of subsection 1, the obligations of the members of the water authority to the water authority and the State of Nevada as a result of the acquisition of bonds of the water authority pursuant to this chapter do not constitute indebtedness of the members within the meaning of any constitutional, charter or statutory limitation or other provisions restricting the incurrence of any debt.
 - 3. A property tax levied pursuant to this section:
- (a) Shall be considered to have been levied for the payment of bonded indebtedness for the purposes of NRS 361.463.
- (b) Is exempt from the limitations on property taxes contained in chapter 354 of NRS.
 - Sec. 13. NRS 396.8455 is hereby amended to read as follows:
- 396.8455 1. The Board may, before any sale of securities, whether by competitive bid or negotiated sale, delegate to the



Chancellor of the University or the Vice Chancellor for Finance of the University, or an agent in the case of securities described in subsection 1 of NRS 396.8495, the authority to sign a contract for the purchase of the securities or to accept a binding bid for the securities subject to the requirements specified by the Board concerning:

- (a) The rate of interest on the securities;
- (b) The dates on which and the prices at which the securities may be called for redemption before maturity;
 - (c) The price at which the securities will be sold; and
- (d) The principal amount of the securities and the amount of principal maturing in any particular year.
 - 2. All terms of the securities other than:
 - (a) The rate of interest;

- (b) The dates and prices for the redemption of the securities;
- (c) The price for the sale of the securities;
- (d) The principal amount of the securities; and
- 18 (e) The requirements for the principal maturing in particular 19 years,
 - must be approved by the Board before the securities are delivered.
 - 3. The final rate of interest, dates and prices of redemption, price for the sale of the securities, principal amount and the requirements for the principal amount maturing in particular years are not required to be approved by the Board if each of those terms complies with the requirements specified by the Board before the contract for the purchase of the securities is signed or the bid for the securities is accepted.

Sec. 14. NRS 396.8495 is hereby amended to read as follows:

- 396.8495 1. [The] In the case of securities bearing interest at a variable rate, or in the case of securities with a term of 270 days or less, the resolution authorizing the issuance of any securities or any trust indenture or other instrument appertaining thereto may fix a rate or rates of interest or provide for the determination of the rate or rates from time to time by a designated agent according to the procedure specified in that resolution or other instrument. The rate so determined must approximate the rates then being paid for other securities which contain similar provisions and have an equivalent rating. The Board may contract with or select any person to make that determination [.], and shall specify parameters for the interest rate if it is fixed by such an agent.
- 2. The Board may enter into an agreement with a third party for an assurance of payment of the principal of, the interest on, or premiums, if any, due in connection with any securities issued by the Board. The obligation of the Board to reimburse that third party



for any advances made pursuant to that agreement may be provided in that agreement, recited in those securities or evidenced by another instrument as designated in the resolution authorizing the issuance of those securities or any other instrument appertaining thereto. The Board may assign its rights under that agreement.

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- 3. In fixing the rate or rates of interest for securities pursuant to subsection 1 or the rate or rates of interest imposed on the Board for reimbursement of any advances made under an agreement pursuant to subsection 2, the Board is not subject to any limitations on rates of interest provided by statute, including, without limitation, NRS 396.852. The resolution fixing that rate or rates of interest must contain the findings of the Board that the procedure specified therein for determining that rate or rates is reasonable under existing or anticipated conditions in the market and is necessary and advisable for marketing the securities. These findings are conclusive. This section does not prohibit the Board from fixing a maximum rate of interest.
 - **Sec. 15.** NRS 281.171 and 356.320 are hereby repealed.
- **Sec. 16.** Any balance remaining in the Account for Travel Advances created by NRS 281.171 that has not been committed for expenditure on or before the effective date of this act must be reverted to the State General Fund on the effective date of this act.
- **Sec. 17.** This act becomes effective upon passage and approval.

TEXT OF REPEALED SECTIONS

281.171 Account for Travel Advances: Creation; use; duties of State Treasurer.

- 1. The Account for Travel Advances is hereby created. Money in the Account must be used by the State Treasurer to provide advance money to state officers and employees for travel expenses and subsistence allowances.
- 2. The State Treasurer shall deposit the money in the Account in a bank or credit union qualified to receive deposits of public money, and the deposit must be secured by collateral satisfactory to the State Board of Examiners.
- 3. The State Treasurer or any of his officers or employees whom he has designated for this purpose may sign all checks and warrants drawn upon the Account.



356.320 "Local government" defined. "Local government" has the meaning ascribed to it in NRS 354.474.



