

ASSEMBLY BILL NO. 27—COMMITTEE ON COMMERCE AND LABOR
(ON BEHALF OF THE PUBLIC UTILITIES COMMISSION OF NEVADA)

PREFILED JANUARY 26, 2007

Referred to Committee on Commerce and Labor

SUMMARY—Revises provisions relating to penalties assessed by the Public Utilities Commission of Nevada. (BDR 58-551)

FISCAL NOTE: Effect on Local Government: No.
Effect on the State: No.

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EXPLANATION – Matter in ***bolded italics*** is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to public utilities; authorizing the Public Utilities Commission of Nevada to assess administrative penalties in certain circumstances; requiring certain administrative fines assessed and collected by the Commission to be deposited in the State General Fund; authorizing the Commission to bring legal action in its own name to collect certain unpaid administrative fines; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Under existing law, any person who violates certain provisions of Nevada public utilities law is subject to a civil penalty. (NRS 703.380) **Section 2** of this bill provides that any person who violates public utilities law is subject to an administrative fine assessed by the Public Utilities Commission of Nevada. **Section 2** also authorizes the Commission to bring legal action in its own name to collect any unpaid administrative fine that it has assessed.

Sections 3 and 4 of this bill remove a limit on certain fees imposed by the Commission on utilities that are delinquent in paying a certain assessment. (NRS 704.035, 704.309) **Section 11** of this bill repeals provisions regarding administrative penalties for a specified violation of public utilities law. (NRS 703.154, 704.430, 704.6881)



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THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

1 **Section 1.** NRS 703.154 is hereby amended to read as follows:

2 703.154 1. The Commission may adopt such regulations as
3 are necessary to ensure the safe operation and maintenance of all
4 storage facilities and intrastate pipelines in this State which are used
5 to store and transport natural gas, liquefied petroleum gas, in its
6 liquid or vapor form, or any mixture thereof. Regulations adopted
7 pursuant to this subsection do not apply to activities that are subject
8 to the provisions of NRS 590.465 to 590.645, inclusive, or chapter
9 704 of NRS.

10 2. If the Commission and any other governmental entity or
11 agency of the State have coexisting jurisdiction over the regulation
12 of such storage facilities and intrastate pipelines, the Commission
13 has the final authority to regulate those facilities and pipelines and
14 to take such actions as are necessary to carry out the regulations
15 adopted pursuant to subsection 1.

16 3. A person who violates any of the provisions of a regulation
17 adopted by the Commission pursuant to subsection 1 is liable for ~~[a~~
18 ~~civil penalty]~~ **an administrative fine** not to exceed \$1,000 per day
19 for each day of the violation and not to exceed \$200,000 for any
20 related series of violations. The amount of the ~~[civil penalty]~~
21 **administrative fine** must be determined ~~[and may be compromised]~~
22 in the manner provided in NRS 703.380.

23 **Sec. 2.** NRS 703.380 is hereby amended to read as follows:

24 703.380 1. Unless another ~~[penalty]~~ **administrative fine** is
25 specifically provided, ~~[any]~~ **a person, including, without limitation,**
26 **a** public utility, alternative seller, provider of discretionary natural
27 gas service, ~~[or]~~ provider of new electric resources ~~[,]~~ **or holder of**
28 **any certificate of registration, license or permit issued by the**
29 **Commission**, or any officer, agent or employee of a public utility,
30 alternative seller, provider of discretionary natural gas service, ~~[or]~~
31 provider of new electric resources **or holder of any certificate of**
32 **registration, license or permit issued by the Commission** who:

33 (a) Violates any applicable provision of this chapter or chapter
34 704, 704B, 705 or 708 of NRS ~~[,]~~ **, including, without limitation,**
35 **the failure to pay any applicable tax, fee or assessment;**

36 (b) Violates any rule or regulation of the Commission; or

37 (c) Fails, neglects or refuses to obey any order of the
38 Commission or any order of a court requiring compliance with an
39 order of the Commission,

40 → is liable for ~~[a civil penalty]~~ **an administrative fine, to be**
41 **assessed by the Commission after notice and the opportunity for a**
42 **hearing, in an amount not to exceed ~~[\$1,000]~~ \$10,000** per day for



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1 each day of the violation and not to exceed ~~\$100,000~~ \$1,000,000
2 for any related series of violations.

3 2. ~~The amount of any civil penalty to be imposed pursuant to
4 this section, and the propriety of any compromise of a penalty, must
5 be determined by a court of competent jurisdiction upon the
6 complaint of the Commission.~~

7 3. ~~Subject to the approval of the court, any civil penalty may be
8 compromised by the Commission.] In determining the amount of the
9 [penalty, or the amount agreed upon in compromise,] **administrative
10 fine, the Commission shall consider** the appropriateness of the
11 **[penalty]** **fine** to the size of the business of the person charged, the
12 gravity of the violation, ~~[and]~~ the good faith of the person charged
13 in attempting to achieve compliance ~~;~~ after notification of a
14 violation ~~, must be considered.~~~~

15 4. **Any penalty] and any repeated violations committed by the
16 person charged.**

17 3. **An administrative fine** assessed pursuant to this section is
18 not a cost of service of a public utility and may not be included in
19 any new application by a public utility for a rate adjustment or rate
20 increase.

21 4. **All money collected by the Commission as an
22 administrative fine pursuant to this section must be deposited in
23 the State General Fund.**

24 5. **The Commission may bring an appropriate action in its
25 own name for the collection of any administrative fine that is
26 assessed pursuant to this section.**

27 6. **The administrative fine prescribed by this section is in
28 addition to any other remedies, other than a monetary fine,
29 provided by law, including, without limitation, the authority of the
30 Commission to revoke a certificate of public convenience and
31 necessity, license or permit pursuant to NRS 703.377.**

32 **Sec. 3.** NRS 704.035 is hereby amended to read as follows:

33 704.035 1. On or before June 15 of each year, the
34 Commission shall mail revenue report forms to all public utilities,
35 providers of discretionary natural gas service and alternative sellers
36 under its jurisdiction, to the address of those utilities, providers of
37 discretionary natural gas service and alternative sellers on file with
38 the Commission. The revenue report form serves as notice of the
39 Commission's intent to assess such entities, but failure to notify any
40 such entity does not invalidate the assessment with respect thereto.

41 2. Each public utility, provider of discretionary natural gas
42 service and alternative seller subject to the provisions of
43 NRS 704.033 shall complete the revenue report referred to in
44 subsection 1, compute the assessment and return the completed
45 revenue report to the Commission accompanied by payment of the



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1 assessment and any **[penalty]** **fee** due, pursuant to the provisions of
2 subsection 5.

3 3. The assessment is due on July 1 of each year, but may, at the
4 option of the public utility, provider of discretionary natural gas
5 service and alternative seller, be paid quarterly on July 1, October 1,
6 January 1 and April 1.

7 4. The assessment computed by the public utility, provider of
8 discretionary natural gas service or alternative seller is subject to
9 review and audit by the Commission, and the amount of the
10 assessment may be adjusted by the Commission as a result of the
11 audit and review.

12 5. Any public utility, provider of discretionary natural gas
13 service or alternative seller failing to pay the assessment provided
14 for in NRS 704.033 on or before August 1, or if paying quarterly, on
15 or before August 1, October 1, January 1 or April 1, shall pay, in
16 addition to such assessment, a **[penalty]** **fee** of 1 percent of the total
17 unpaid balance for each month or portion thereof that the
18 assessment is delinquent. ~~[, or \$10, whichever is greater, but no~~
19 ~~penalty may exceed \$1,000 for each delinquent payment.]~~

20 6. When a public utility, provider of discretionary natural gas
21 service or alternative seller sells, transfers or conveys substantially
22 all of its assets or, if applicable, its certificate of public convenience
23 and necessity, the Commission shall determine, levy and collect the
24 accrued assessment for the current year not later than 30 days after
25 the sale, transfer or conveyance, unless the transferee has assumed
26 liability for the assessment. For purposes of this subsection, the
27 jurisdiction of the Commission over the selling, transferring or
28 conveying public utility, provider of discretionary natural gas
29 service or alternative seller continues until it has paid the
30 assessment.

31 7. The Commission may bring an appropriate action in its own
32 name for the collection of any assessment and **[penalty]** **fee** which is
33 not paid as provided in this section.

34 8. The Commission shall, upon collection, transfer to the
35 Account for the Consumer's Advocate that portion of the
36 assessments collected which belongs to the Consumer's Advocate.

37 **Sec. 4.** NRS 704.309 is hereby amended to read as follows:

38 704.309 1. The Commission shall levy and collect an annual
39 assessment from each railroad subject to the jurisdiction of the
40 Commission that transports cargo into, out of or through this State
41 to support the activities of the Commission relating to railroad
42 safety.

43 2. The annual assessment levied on railroads:

44 (a) Must be equal to the costs incurred by the Commission that
45 are not offset by the fees paid pursuant to NRS 459.512.



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1 (b) Must be not more than 1 cent per ton of cargo transported by
2 the railroads into, out of or through this State during the
3 immediately preceding calendar year.

4 3. On or before September 1 of each year, the Commission
5 shall:

6 (a) Calculate the amount of the assessment to be levied pursuant
7 to this section for the previous fiscal year; and

8 (b) Mail to each railroad subject to the provisions of this section
9 to the current address of the railroad on file with the Commission a
10 notice indicating the amount of the assessment. The failure of the
11 Commission to so notify a railroad does not invalidate the
12 assessment.

13 4. An assessment levied pursuant to this section is due on or
14 before November 1 of each year. Each railroad that is subject to the
15 provisions of this section which fails to pay the assessment on or
16 before December 1, shall pay, in addition to the assessment, a
17 **[penalty] fee** of 1 percent of the total unpaid balance for each month
18 or portion thereof that the assessment is delinquent. **[for \$10,**
19 **~~whichever is greater, except that no penalty may exceed \$1,000 for~~**
20 **~~each delinquent payment.]~~**

21 5. If a railroad sells or transfers its certificate of public
22 convenience and necessity or sells or transfers substantially all of its
23 assets, the Commission shall calculate, levy and collect the accrued
24 assessment for the current year not later than 30 days after the sale
25 or transfer, unless the purchaser or transferee has assumed liability
26 for the assessment. For the purposes of this subsection, the
27 jurisdiction of the Commission over the sale or transfer of a railroad
28 continues until the assessment of the railroad has been paid.

29 6. The Commission may bring an appropriate action in its own
30 name for the collection of any assessment and **[penalty]** **fee** that is
31 not paid pursuant to this section.

32 **Sec. 5.** NRS 704.3296 is hereby amended to read as follows:

33 704.3296 As used in NRS 704.3296 to **[704.430,] 704.410,**
34 inclusive, unless the context otherwise requires, "electric utility" has
35 the meaning ascribed to it in NRS 704.7571.

36 **Sec. 6.** NRS 704.360 is hereby amended to read as follows:

37 704.360 All hearings and investigations under NRS 704.3296
38 to **[704.430,] 704.410,** inclusive, shall be conducted substantially as
39 is provided for hearings and investigations of tolls, charges and
40 service.

41 **Sec. 7.** NRS 704.400 is hereby amended to read as follows:

42 704.400 Every order refusing or granting any certificates of
43 public convenience, or granting or refusing permission to
44 discontinue, modify or restrict service, as provided in NRS
45 704.3296 to **[704.430,] 704.410,** inclusive, is prima facie lawful



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1 from the date of the order until changed or modified by the order of
2 the Commission or pursuant to NRS 703.373 to 703.376, inclusive.

3 **Sec. 8.** NRS 704.600 is hereby amended to read as follows:

4 704.600 Any officer, agent or employee of any public utility
5 who:

6 1. Willfully fails or refuses to fill out and return any blanks as
7 required by this chapter;

8 2. Willfully fails or refuses to answer any questions therein
9 propounded;

10 3. Knowingly or willfully gives a false answer to the questions;

11 4. Evades the answer to any question where the fact inquired of
12 is within his knowledge; or

13 5. Upon proper demand, willfully fails or refuses to exhibit to
14 the Commission or any Commissioners, or any person also
15 authorized to examine the same, any book, paper or account of such
16 public utility which is in his possession or under his control,

17 → is subject to the **[penalty]** **administrative fine** prescribed in
18 NRS 703.380.

19 **Sec. 9.** NRS 704.675 is hereby amended to read as follows:

20 704.675 Every cooperative association or nonprofit corporation
21 or association and every other supplier of services described in this
22 chapter supplying those services for the use of its own members
23 only is hereby declared to be affected with a public interest, to be a
24 public utility, and to be subject to the jurisdiction, control and
25 regulation of the Commission for the purposes of NRS 703.191,
26 704.330, 704.350 to **[704.430,] 704.410**, inclusive, but not to any
27 other jurisdiction, control and regulation of the Commission or to
28 the provisions of any section not specifically mentioned in this
29 section.

30 **Sec. 10.** NRS 704.6881 is hereby amended to read as follows:

31 704.6881 The Commission shall, by regulation:

32 1. Establish standards of performance and reporting regarding
33 the provision of interconnection, unbundled network elements and
34 resold services, which encourage competition and discourage
35 discriminatory conduct in the provision of local telecommunication
36 services; and

37 2. Notwithstanding the provisions of NRS 703.320 to the
38 contrary, establish penalties and expedited procedures for imposing
39 penalties upon a provider of telecommunication services for actions
40 that are inconsistent with the standards established by the
41 Commission pursuant to subsection 1. Such penalties may include
42 financial payment to the complaining provider of
43 telecommunication services for a violation of the standards
44 established by the Commission pursuant to subsection 1, provided
45 that any penalty paid must be deducted, with interest, from any other



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1 award under any other judicial or administrative procedure for the
2 same conduct in the same reporting period. Any penalty imposed
3 pursuant to this subsection is in lieu of the ~~civil penalties~~
4 **administrative fine** set forth in NRS 703.380 and must be:

5 (a) Imposed for violating a standard or standards established by
6 regulations of the Commission pursuant to subsection 1;

7 (b) Determined by the Commission to further the goal of
8 encouraging competition or discouraging discriminatory conduct;
9 and

10 (c) In an amount reasonable to encourage competition or
11 discourage discriminatory conduct.

12 **Sec. 11.** NRS 704.430 is hereby repealed.

13 **Sec. 12.** This act becomes effective on July 1, 2007

TEXT OF REPEALED SECTION

704.430 Penalty; separate offenses.

1. Any person, firm, association or corporation who violates
any provisions of NRS 704.3296 to 704.430, inclusive, shall be
punished by a fine of not more than \$250.

2. Each day's operation without a certificate as provided in
NRS 704.3296 to 704.430, inclusive, or each day that service is
discontinued, modified or restricted, as defined in NRS 704.3296 to
704.430, inclusive, must be considered a separate offense.

