ASSEMBLY BILL NO. 465-ASSEMBLYMAN CHRISTENSEN

MARCH 19, 2007

Referred to Concurrent Committees on Education and Ways and Means

SUMMARY—Revises provisions governing the Governor Guinn Millennium Scholarship Program. (BDR 34-1039)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State: Yes.

EXPLANATION - Matter in bolded italics is new; matter between brackets formitted material; is material to be omitted.

AN ACT relating to education; changing the name of the Governor Guinn Millennium Scholarship Program to the Governor Guinn Millennium Scholarship and Student Loan Program; prescribing the criteria for eligibility to receive a millennium loan; establishing the criteria for the repayment of a millennium loan upon graduation or withdrawal from an eligible institution; providing that certain students who must repay a millennium loan are not required to pay interest on the loan; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law creates the Governor Guinn Millennium Scholarship Program. (NRS 396.911-396.938) A student who has been a resident of this State for at least 2 years before he applies for a millennium scholarship is eligible for the scholarship if he maintained in high school at least a 3.25 grade point average on a 4.0 grading scale and if he otherwise satisfies the criteria for eligibility. (NRS 396.930)

Section 8 of this bill changes the name of the Program to the Governor Guinn Millennium Scholarship and Student Loan Program. Section 4 of this bill provides that a student who did not maintain in high school a 3.25 grade point average but maintained at least a 2.90 grade point average may apply for a millennium loan. If a student graduates from an eligible institution and he remains a resident of this State after the date of graduation, the interest on the loan must be waived. Section 5 of this bill provides that if a student does not remain a resident of this State for 5 consecutive years after the date of his graduation, interest will be applied to the unpaid balance on the loan at a rate of at least 3 percent but not more than 5 percent per annum, as set by the Board of Regents of the University of Nevada.





10

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 385.34691 is hereby amended to read as follows:

385.34691 1. The State Board shall prepare a plan to improve the achievement of pupils enrolled in the public schools in this State. The plan:

- (a) Must be prepared in consultation with:
 - (1) Employees of the Department;
- (2) At least one employee of a school district in a county whose population is 100,000 or more, appointed by the Nevada Association of School Boards:
- (3) At least one employee of a school district in a county whose population is less than 100,000, appointed by the Nevada Association of School Boards; and
- (4) At least one representative of the Statewide Council for the Coordination of the Regional Training Programs created by NRS 391.516, appointed by the Council; and
 - (b) May be prepared in consultation with:
 - (1) Representatives of institutions of higher education;
 - (2) Representatives of regional educational laboratories;
 - (3) Representatives of outside consultant groups;
- (4) Representatives of the regional training programs for the professional development of teachers and administrators created by NRS 391.512;
 - (5) The Bureau; and
- (6) Other persons who the State Board determines are appropriate.
- 2. A plan to improve the achievement of pupils enrolled in public schools in this State must include:
- (a) A review and analysis of the data upon which the report required pursuant to NRS 385.3469 is based and a review and analysis of any data that is more recent than the data upon which the report is based.
- (b) The identification of any problems or factors common among the school districts or charter schools in this State, as revealed by the review and analysis.
- (c) Strategies based upon scientifically based research, as defined in 20 U.S.C. § 7801(37), that will strengthen the core academic subjects, as set forth in NRS 389.018.
- (d) Strategies to improve the academic achievement of pupils enrolled in public schools in this State, including, without limitation, strategies to:





- (1) Instruct pupils who are not achieving to their fullest potential, including, without limitation:
 - (I) The curriculum appropriate to improve achievement;
- (II) The manner by which the instruction will improve the achievement and proficiency of pupils on the examinations administered pursuant to NRS 389.015 and 389.550; and
- (III) An identification of the instruction and curriculum that is specifically designed to improve the achievement and proficiency of pupils in each subgroup identified in paragraph (b) of subsection 1 of NRS 385.361;
- (2) Increase the rate of attendance of pupils and reduce the number of pupils who drop out of school;
- (3) Integrate technology into the instructional and administrative programs of the school districts;
 - (4) Manage effectively the discipline of pupils; and
- (5) Enhance the professional development offered for the teachers and administrators employed at public schools in this State to include the activities set forth in 20 U.S.C. § 7801(34) and to address the specific needs of the pupils enrolled in public schools in this State, as deemed appropriate by the State Board.
- (e) Strategies designed to provide to the pupils enrolled in middle school, junior high school and high school, the teachers and counselors who provide instruction to those pupils, and the parents and guardians of those pupils information concerning:
- (1) The requirements for admission to an institution of higher education and the opportunities for financial aid;
- (2) The availability of Governor Guinn Millennium Scholarships *and Millennium Loans* pursuant to NRS 396.911 to 396.938, inclusive [;], *and sections 3, 4 and 5 of this act*; and
- (3) The need for a pupil to make informed decisions about his curriculum in middle school, junior high school and high school in preparation for success after graduation.
- (f) An identification, by category, of the employees of the Department who are responsible for ensuring that each provision of the plan is carried out effectively.
- (g) For each provision of the plan, a timeline for carrying out that provision, including, without limitation, a timeline for monitoring whether the provision is carried out effectively.
- (h) For each provision of the plan, measurable criteria for determining whether the provision has contributed toward improving the academic achievement of pupils, increasing the rate of attendance of pupils and reducing the number of pupils who drop out of school.
- (i) Strategies to improve the allocation of resources from this State, by program and by school district, in a manner that will





improve the academic achievement of pupils. If this State has a financial analysis program that is designed to track educational expenditures and revenues to individual schools, the State Board shall use that statewide program in complying with this paragraph. If a statewide program is not available, the State Board shall use the Department's own financial analysis program in complying with this paragraph.

- (i) Based upon the reallocation of resources set forth in paragraph (i), the resources available to the State Board and the Department to carry out the plan, including, without limitation, a budget for the overall cost of carrying out the plan.
- (k) A summary of the effectiveness of appropriations made by the Legislature to improve the academic achievement of pupils and programs approved by the Legislature to improve the academic achievement of pupils.
 - 3. The State Board shall:
- (a) Review the plan prepared pursuant to this section annually to evaluate the effectiveness of the plan; and
- (b) Based upon the evaluation of the plan, make revisions, as necessary, to ensure that the plan is designed to improve the academic achievement of pupils enrolled in public schools in this State.
- 4. On or before December 15 of each year, the State Board shall submit the plan or the revised plan, as applicable, to the:
 - (a) Governor;
 - (b) Committee:
 - (c) Bureau;

2

5 6

7

8

9

10

11

12 13

14

15

16

17

18

19

20 21

22

23

24

25

26 27

28

31

32

33

35

36

37

38

39

40 41

- (d) Board of Regents of the University of Nevada;
- 29 (e) Council to Establish Academic Standards for Public Schools 30 created by NRS 389.510:
 - (f) Board of trustees of each school district; and
 - (g) Governing body of each charter school.
- Sec. 2. Chapter 396 of NRS is hereby amended by adding thereto the provisions set forth as sections 3, 4 and 5 of this act. 34
 - Sec. 3. "Millennium loan" means a Governor Guinn Millennium Loan that is made from the Trust Fund to a student.
 - Sec. 4. 1. Except as otherwise provided in subsections 2 and 3, a student who does not qualify for the millennium scholarship pursuant to subparagraph (3) of paragraph (d) of subsection 1 of NRS 396.930 because he did not maintain in high school at least a 3.25 grade point average on a 4.0 grading scale may apply to the Board of Regents for a millennium loan if he:
- 43 (a) Has been a resident of this State for at least 2 years before 44 he applies for the loan;





- (b) Except as otherwise provided in paragraph (c) of this subsection, graduated from a public or private high school in this State after May 1, 2003, and, except as otherwise provided in paragraph (c) of subsection 2, not more than 6 years before he applies for the loan;
 - (c) Does not satisfy the requirements of paragraph (b) and:
- (1) Was enrolled as a pupil in a public or private high school in this State with a class of pupils who were regularly scheduled to graduate after May 1, 2000;
- (2) Received his high school diploma within 4 years after he was regularly scheduled to graduate; and

(3) Applies for the loan not more than 6 years after he was

regularly scheduled to graduate from high school;

- (d) Maintained in high school in the courses designated by the Board of Regents pursuant to paragraph (b) of subsection 2, at least a 2.90 grade point average on a 4.0 grading scale, if he was a member of the graduating class of 2007 or a later graduating class; and
 - (e) Is enrolled in at least:

- (1) Six semester credit hours in a community college within the System; or
- (2) Twelve semester credit hours in another eligible institution.
 - 2. The Board of Regents:
- (a) Shall define the core curriculum that a student must complete in high school to be eligible for a millennium loan.
- (b) Shall designate the courses in which a student must earn the minimum grade point average set forth in paragraph (d) of subsection 1.
- (c) May establish criteria with respect to students who have been on active duty serving in the Armed Forces of the United States to exempt such students from the 6-year limitation on applications that is set forth in paragraph (b) of subsection 1.
- (d) Shall establish criteria with respect to students who have a documented physical or mental disability or who were previously subject to an individualized education program under the Individuals with Disabilities Education Act, 20 U.S.C. §§ 1400 et seq., or a plan under Title V of the Rehabilitation Act of 1973, 29 U.S.C. §§ 791 et seq. The criteria must provide an exemption for those students from:
- (1) The 6-year limitation on applications that is set forth in paragraph (b) of subsection 1 and subparagraph (3) of paragraph (c) of subsection 1.
- 44 (2) The minimum number of credits prescribed in 45 paragraph (e) of subsection 1.





- 3. Except as otherwise provided in paragraph (c) of subsection 1, for students who did not graduate from a public or private high school in this State and who have been residents of this State for at least 2 years, the Board of Regents shall establish:
- (a) The minimum score on a standardized test that such students must receive; or
 - (b) Other criteria that students must meet,
 - to be eligible for millennium loans.

- 4. In awarding loans, the Board of Regents shall enhance its outreach to students who:
 - (a) Are pursuing a career in education or health care;
- (b) Come from families who lack sufficient financial resources to pay for the costs of sending their children to an eligible institution; or
- (c) Substantially participated in an antismoking, antidrug or antialcohol program during high school.
- 5. A student who receives a millennium scholarship is not eligible to receive a millennium loan.
- Sec. 5. 1. A student who receives a millennium loan must repay the loan upon graduation or withdrawal from the System or eligible institution. Except as otherwise provided in subsection 2, the terms and conditions for repayment of loans that apply to other loans made to students by the System must be applied to the repayment of millennium loans pursuant to this section.
- 2. If a student graduates from an eligible institution and remains a resident of this State after the date of graduation, the eligible institution shall waive the payment of interest on the student's millennium loan. If the student does not remain a resident of this State for at least 5 consecutive years after the date of his graduation, interest must be applied to the remaining unpaid balance of the loan at a rate of at least 3 percent but not more than 5 percent per annum, as set by the Board of Regents, commencing on the date on which he no longer resides in this State.
 - **Sec. 6.** NRS 396.914 is hereby amended to read as follows:
- 396.914 As used in NRS 396.911 to 396.938, inclusive, *and sections 3, 4 and 5 of this act* unless the context otherwise requires, the words and terms defined in NRS 396.916, 396.918 and 396.922 *and section 3 of this act* have the meanings ascribed to them in those sections.
- **Sec. 7.** NRS 396.922 is hereby amended to read as follows:
- 42 396.922 "Trust Fund" means the Millennium Scholarship *and*43 *Student Loan* Trust Fund created pursuant to NRS 396.926.





Sec. 8. NRS 396.926 is hereby amended to read as follows:

396.926 1. The Governor Guinn Millennium Scholarship and Student Loan Program is hereby created for the distribution of the Governor Guinn Millennium Scholarships and the Governor Guinn Millennium Loans in accordance with NRS 396.911 to 396.938, inclusive [...], and sections 3, 4 and 5 of this act. The Millennium Scholarship and Student Loan Trust Fund is hereby created in the State Treasury. The State Treasurer may accept gifts, grants, bequests and donations for deposit in the Trust Fund.

2. The State Treasurer shall deposit in the Trust Fund:

(a) Forty percent of all money received by the State of Nevada pursuant to any settlement entered into by the State of Nevada and a manufacturer of tobacco products;

(b) Forty percent of all money recovered by the State of Nevada from a judgment in a civil action against a manufacturer of tobacco products; and

(c) Any gifts, grants, bequests or donations specifically designated for the Trust Fund by the donor.

- 3. The State Treasurer shall administer the Trust Fund. As administrator of the Trust Fund, the State Treasurer, except as otherwise provided in this section:
 - (a) Shall maintain the financial records of the Trust Fund;
- (b) Shall invest the money in the Trust Fund as the money in other state funds is invested;
 - (c) Shall manage any account associated with the Trust Fund;
- (d) Shall maintain any instruments that evidence investments made with the money in the Trust Fund;
- (e) May contract with vendors for any good or service that is necessary to carry out the provisions of this section; and
- (f) May perform any other duties necessary to administer the Trust Fund.
- 4. In addition to the investments authorized pursuant to paragraph (b) of subsection 3, the State Treasurer may, except as otherwise provided in subsection 5, invest the money in the Trust Fund in:
- (a) Common or preferred stock of a corporation created by or existing under the laws of the United States or of a state, district or territory of the United States, if:
 - (1) The stock of the corporation is:
 - (I) Listed on a national stock exchange; or
- (II) Traded in the over-the-counter market, if the price quotations for the over-the-counter stock are quoted by the National Association of Securities Dealers Automated Quotations System (NASDAQ);





- (2) The outstanding shares of the corporation have a total market value of not less than \$50,000,000;
- (3) The maximum investment in stock is not greater than 25 percent of the book value of the total investments of the Trust Fund;
- (4) Except for investments made pursuant to paragraph (c), the amount of an investment in a single corporation is not greater than 3 percent of the book value of the assets of the Trust Fund; and
- (5) Except for investments made pursuant to paragraph (c), the total amount of shares owned by the Trust Fund is not greater than 5 percent of the outstanding stock of a single corporation.
- (b) A pooled or commingled real estate fund or a real estate security that is managed by a corporate trustee or by an investment advisory firm that is registered with the Securities and Exchange Commission, either of which may be retained by the State Treasurer as an investment manager. The shares and the pooled or commingled fund must be held in trust. The total book value of an investment made under this paragraph must not at any time be greater than 5 percent of the total book value of all investments of the Trust Fund.
- (c) Mutual funds or common trust funds that consist of any combination of the investments authorized pursuant to paragraph (b) of subsection 3 and paragraphs (a) and (b) of this subsection.
- 5. The State Treasurer shall not invest any money in the Trust Fund pursuant to subsection 4 unless the State Treasurer obtains a judicial determination that the proposed investment or category of investments will not violate the provisions of Section 9 of Article 8 of the Constitution of the State of Nevada. The State Treasurer shall contract for the services of independent contractors to manage any investments of the State Treasurer made pursuant to subsection 4. The State Treasurer shall establish such criteria for the qualifications of such an independent contractor as are appropriate to ensure that each independent contractor has expertise in the management of such investments.
- 6. All interest and income earned on the money in the Trust Fund must, after deducting any applicable charges, be credited to the Trust Fund. All claims against the Trust Fund must be paid as other claims against the State are paid.
- 7. Not more than 3 percent of the anticipated annual revenue to the State of Nevada from the settlement agreements with and civil actions against manufacturers of tobacco products anticipated for deposit in the Trust Fund may be used to pay the costs of administering the Trust Fund.
- 8. The money in the Trust Fund remains in the Fund and does not revert to the State General Fund at the end of any fiscal year.





- 9. Money in the Trust Fund may be used only for the purposes set forth in NRS 396.914 to 396.934, inclusive [...], and sections 3, 4 and 5 of this act.
 - **Sec. 9.** NRS 396.934 is hereby amended to read as follows:
- 396.934 1. Except as otherwise provided in this section, within the limits of money available in the Trust Fund, a student who is eligible for a millennium scholarship *or a millennium loan* is entitled to receive:
- (a) If he is enrolled in a community college within the System, including, without limitation, a summer academic term, \$40 per credit for each lower division course and \$60 per credit for each upper division course in which the student is enrolled, or the amount of money that is necessary for the student to pay the costs of attending the community college that are not otherwise satisfied by other grants or scholarships, whichever is less. The Board of Regents shall provide for the designation of upper and lower division courses for the purposes of this paragraph. In no event may a student who is eligible for a millennium scholarship *or a millennium loan* receive more than the cost of 12 semester credits per semester pursuant to this paragraph.
- (b) If he is enrolled in a state college within the System, including, without limitation, a summer academic term, \$60 per credit for which the student is enrolled, or the amount of money that is necessary for the student to pay the costs of attending the state college that are not otherwise satisfied by other grants or scholarships, whichever is less. In no event may a student who is eligible for a millennium scholarship *or a millennium loan* receive more than the cost of 12 semester credits per semester pursuant to this paragraph.
- (c) If he is enrolled in another eligible institution, including, without limitation, a summer academic term, \$80 per credit for which the student is enrolled, or the amount of money that is necessary for the student to pay the costs of attending the university that are not otherwise satisfied by other grants or scholarships, whichever is less. In no event may a student who is eligible for a millennium scholarship *or a millennium loan* receive more than the cost of 12 semester credits per semester pursuant to this paragraph.
- 2. No student may be awarded a millennium scholarship [:] or a millennium loan:
 - (a) To pay for remedial courses.
 - (b) For a total amount in excess of \$10,000.
- 42 3. A student who receives a millennium scholarship *or a*43 *millennium loan* shall:





- (a) Make satisfactory academic progress toward a recognized degree or certificate, as determined by the Board of Regents pursuant to subsection 7; and
- (b) If the student graduated from high school after May 1, 2003, maintain:
- (1) At least a 2.60 grade point average on a 4.0 grading scale for each semester during the first year of enrollment in the Governor Guinn Millennium Scholarship *and Student Loan* Program.
- (2) At least a 2.75 grade point average on a 4.0 grading scale for each semester during the second year of enrollment in the Governor Guinn Millennium Scholarship *and Student Loan* Program and for each semester during each year of enrollment thereafter.
- 4. If a student does not satisfy the requirements of subsection 3 during one semester of enrollment, excluding a summer academic term, he is not eligible for the millennium scholarship *or the millennium loan* for the succeeding semester of enrollment. If such a student:
- (a) Subsequently satisfies the requirements of subsection 3 in a semester in which he is not eligible for the scholarship [,] or loan, he is eligible for the scholarship or loan for his next semester of enrollment.
- (b) Fails a second time to satisfy the requirements of subsection 3 during any subsequent semester, excluding a summer academic term, he is no longer eligible for a millennium scholarship [...] or a millennium loan.
- 5. A millennium scholarship *or a millennium loan* must be used only:
- (a) For the payment of registration fees and laboratory fees and expenses;
 - (b) To purchase required textbooks and course materials; and
 - (c) For other costs related to the attendance of the student at the eligible institution.
 - 6. The Board of Regents shall certify a list of eligible students to the State Treasurer. The State Treasurer shall disburse a millennium scholarship *or a millennium loan* for each semester on behalf of an eligible student directly to the eligible institution in which the student is enrolled, upon certification from the eligible institution of the number of credits for which the student is enrolled, which must meet or exceed the minimum number of credits required for eligibility and certification that the student is in good standing and making satisfactory academic progress toward a recognized degree or certificate, as determined by the Board of Regents pursuant to subsection 7. The scholarship *or loan* must be administered by the eligible institution as other similar scholarships





or loans are administered and may be used only for the expenditures authorized pursuant to subsection 5.

- 7. The Board of Regents shall establish criteria for determining whether a student is making satisfactory academic progress toward a recognized degree or certificate for purposes of subsection 6.
- 8. The Board of Regents shall establish procedures to ensure that all money from a millennium scholarship *or a millennium loan* awarded to a student that is refunded in whole or in part for any reason is refunded to the Trust Fund and not the student.
 - **Sec. 10.** NRS 396.938 is hereby amended to read as follows:
- 396.938 The Board of Regents shall develop a plan to direct a significant portion of other available financial aid to culturally disadvantaged or at-risk students, and students who graduated from high school before May 1, 2000, who wish to attend college and have the potential to be successful, but who do not otherwise meet the eligibility requirements for millennium scholarships [...] or millennium loans.
- **Sec. 11.** NRS 120A.370 is hereby amended to read as follows: 120A.370 1. There is hereby created in the State Treasury the Abandoned Property Trust Fund.
- 2. All money received by the Administrator under this chapter, including the proceeds from the sale of abandoned property, must be deposited by the Administrator in the State Treasury for credit to the Abandoned Property Trust Fund.
- 3. Before making a deposit, the Administrator shall record the name and last known address of each person appearing from the holders' reports to be entitled to the abandoned property and the name and last known address of each insured person or annuitant, and with respect to each policy or contract listed in the report of an insurance company, its number, the name of the company and the amount due. The record must be available for public inspection at all reasonable business hours.
- 4. The Administrator may pay from money available in the Abandoned Property Trust Fund:
 - (a) Any costs in connection with the sale of abandoned property.
- (b) Any costs of mailing and publication in connection with any abandoned property.
 - (c) Reasonable service charges.
- (d) Any costs incurred in examining the records of a holder and in collecting the abandoned property.
 - (e) Any valid claims filed pursuant to this chapter.
- 5. At the end of each fiscal year, the amount of the balance in the Fund in excess of \$100,500 must be transferred. The first \$7,600,000 each year must be transferred to the Millennium Scholarship *and Student Loan* Trust Fund created by NRS 396.926.





The remainder must be transferred to the State General Fund, but remains subject to the valid claims of holders pursuant to NRS 120A.340 or owners pursuant to NRS 120A.380.

6. If there is an insufficient amount of money in the Abandoned Property Trust Fund to pay any cost or charge pursuant to subsection 4, the State Board of Examiners may, upon the application of the Administrator, authorize a temporary transfer from the State General Fund to the Abandoned Property Trust Fund of an amount necessary to pay those costs or charges. The Administrator shall repay the amount of the transfer as soon as sufficient money is available in the Abandoned Property Trust Fund.

Sec. 12. This act becomes effective on July 1, 2007.





5

10

