

SENATE BILL NO. 352—SENATOR HORSFORD

MARCH 19, 2007

Referred to Committee on Government Affairs

SUMMARY—Makes various changes relating to the Southern Nevada Enterprise Community. (BDR S-1315)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact.
Effect on the State: No.

CONTAINS UNFUNDED MANDATE (§11)
(NOT REQUESTED BY AFFECTED LOCAL GOVERNMENT)

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to economic development; requiring the Southern Nevada Enterprise Community Advisory Board to develop a project to make certain improvements to infrastructure in and near the Community; extending the temporary tax incentive for locating or expanding businesses that are or will become grocery stores within the Community; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

1 This bill enacts the Southern Nevada Enterprise Community Infrastructure
2 Improvement Act and requires the Southern Nevada Enterprise Community
3 Advisory Board to develop a project to make certain improvements to infrastructure
4 in and near the Southern Nevada Enterprise Community. This bill also extends the
5 temporary tax incentive for locating or expanding businesses that are or will
6 become grocery stores within the Southern Nevada Enterprise Community.
7 (Chapter 198, Statutes of Nevada 2005, p. 639)

1 WHEREAS, On December 21, 1994, President William Jefferson
2 Clinton designated nine census tracts in the urban core of the Las
3 Vegas Valley as an “enterprise community”; and

4 WHEREAS, The designation was accompanied by an award of
5 \$2,950,000 in Title XX funds to be used for projects in the
6 enterprise community; and



1 WHEREAS, The Southern Nevada Enterprise Community so
2 created includes the target areas of West Las Vegas, East Las Vegas,
3 Meadows Village and North Las Vegas; and

4 WHEREAS, The Southern Nevada Enterprise Community
5 involves a partnership among the cities of Las Vegas and North Las
6 Vegas, and Clark County, working together to harness resources
7 from the public, private and nonprofit sectors to provide programs,
8 services and facilities to the target areas; and

9 WHEREAS, The empowerment of persons and neighborhoods
10 within the Southern Nevada Enterprise Community includes “weed
11 and seed” strategies to “weed” out violence, gangs, drug trafficking
12 and drug-related crime, and to “seed” neighborhoods with social
13 services and economic revitalization; and

14 WHEREAS, Efforts to revitalize neighborhoods economically, to
15 be successful, require a certain minimum level of “infrastructure” in
16 the form of the basic facilities, services and installations needed for
17 the proper functioning of a community; now, therefore,

18
19 THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
20 SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:
21

22 **Section 1.** This act may be cited as the Southern Nevada
23 Enterprise Community Infrastructure Improvement Act.

24 **Sec. 2.** As used in sections 1 to 14, inclusive, of this act,
25 unless the context otherwise requires, the words and terms defined
26 in sections 3 to 7, inclusive, of this act have the meanings ascribed
27 to them in those sections.

28 **Sec. 3.** “Advisory Board” means the Southern Nevada
29 Enterprise Community Advisory Board created pursuant to section 8
30 of this act.

31 **Sec. 4.** (Deleted by amendment.)

32 **Sec. 5.** “Community” means the Southern Nevada Enterprise
33 Community, nine census tracts designated by President William
34 Jefferson Clinton on December 21, 1994.

35 **Sec. 6.** “Infrastructure” means publicly owned or publicly
36 supported facilities that are necessary or desirable to support intense
37 habitation within a region, including, without limitation, parks,
38 roads, schools, libraries, community centers, police and fire
39 protection, sanitary sewers, facilities for mass transit and facilities
40 for the conveyance of water and the treatment of wastewater.

41 **Sec. 7.** “Project” means the Southern Nevada Enterprise
42 Community Improvement Project developed pursuant to section 11
43 of this act.

44 **Sec. 8.** 1. The Southern Nevada Enterprise Community
45 Advisory Board is hereby created.



* S B 3 5 2 R 4 *

2. The Advisory Board consists of nine members, appointed in consultation with residents of the Community, as follows:

(a) One member of the Nevada Congressional Delegation selected from among its membership or his designee;

(b) One member of the Nevada Legislature who represents the Community;

(c) One member of the Clark County Board of County Commissioners selected from among its membership or his designee;

(d) One member of the Las Vegas City Council from among its membership or his designee;

(e) One member of the North Las Vegas City Council from among its membership or his designee;

(f) Two residents of the Community, recommended and selected jointly by the Clark County Board of County Commissioners, the Las Vegas City Council and the North Las Vegas City Council;

(g) A representative of the private sector appointed by the Chamber of Commerce established in the Community; and

(h) A representative of the nonprofit charitable, educational and religious organizations in the Community, recommended and selected jointly by the Clark County Board of County Commissioners, the Las Vegas City Council and the North Las Vegas City Council.

3. Each member of the Advisory Board serves for a term of 3 years. A vacancy on the Advisory Board must be filled in the same manner as the original appointment. A member may be reappointed to the Advisory Board.

4. The members of the Advisory Board shall elect a Chairman and Vice Chairman by majority vote. After the initial election, the Chairman and Vice Chairman shall hold office for a term of 1 year beginning on August 1 of each year. If a vacancy occurs in the chairmanship or vice chairmanship, the members of the Advisory Board shall elect a Chairman or Vice Chairman, as appropriate, from among its members for the remainder of the unexpired term.

5. The City of North Las Vegas shall provide administrative support for the Advisory Board.

Sec. 9. The primary purposes of the Advisory Board are to:

1. Advise the governmental entities that have members on the Advisory Board with respect to the Project; and

2. Ensure that the needs and opinions of the residents of the Community are reflected adequately by the Project.

Sec. 10. (Deleted by amendment.)

Sec. 11. 1. On or before January 31, 2008, the Advisory Board shall prepare a written plan to carry out the Project to address the needs and issues of the Community.



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2. The Advisory Board shall, within 120 days after preparing the written plan:

(a) Hold at least two public hearings on the written plan, each of which must be preceded by at least 30 days' notice within the Community; and

(b) Approve or reject the written plan based on input from the Community received at the public hearings.

3. A written plan adopted by the Advisory Board must:

(a) Set forth an adequate framework for carrying out the Project;

(b) Set forth a reasonable period in which to accomplish the goals of the Project; and

(c) Incorporate each of the required elements of the Project, as set forth in section 12 of this act.

4. If the Advisory Board rejects the written plan, the Advisory Board shall:

(a) Provide to the appropriate officers of the governmental entities that have members on the Advisory Board a written explanation of its reasons for the rejection; and

(b) Prepare a revised written plan and repeat the notice and hearings required by subsection 2 before approving or rejecting the revised written plan.

Sec. 12. The Project must include, without limitation, goals, objectives and policies relating to, and feasible timeframes for achieving:

1. The construction, repair and refurbishment of streets, buildings and other facilities as necessary to attract and maintain the viability of successful businesses within the Community;

2. The incorporation within the Community of open space, facilities for recreation, facilities for medical care and other measures as necessary to ensure that the Community develops with mixed uses;

3. The eradication of brownfields, the rehabilitation of condemned properties and the removal of structures and facilities that create a disincentive for development; and

4. The identification of sources of money to carry out the Project.

Sec. 13. The Advisory Board may accept any gifts, grants or donations for the purpose of preparing, developing and carrying out the Project.

Sec. 14. On or before February 1, 2009, the Advisory Board shall submit to the Director of the Legislative Counsel Bureau for transmission to the 75th Session of the Nevada Legislature a report that summarizes the activities of the Advisory Board during the period between the effective date of this act and December 31, 2008.



1 **Sec. 15.** The provisions of NRS 354.599 do not apply to any
2 additional expenses of a local government that are related to the
3 provisions of this act.

4 **Sec. 16.** Section 6 of chapter 198, Statutes of Nevada 2005, at
5 page 643, is hereby amended to read as follows:

6 Sec. 6. 1. A person who intends to locate a grocery
7 store within the Southern Nevada Enterprise Community
8 established pursuant to 24 C.F.R. Part 597 during Fiscal Year
9 2004-2005, ~~for~~ 2005-2006, *2006-2007, 2007-2008 or 2008-*
10 *2009* may submit a request to the governing body of the
11 county, city or town in which the grocery store would operate
12 for endorsement of an application by the person to the
13 Commission on Economic Development for a partial
14 abatement of one or more of the taxes imposed pursuant to
15 chapter 361 or 374 of NRS. The governing body of the
16 county, city or town shall provide notice of the request to the
17 board of trustees of the school district in which the business
18 would operate. The notice must set forth the date, time and
19 location of the hearing at which the governing body will
20 consider whether to endorse the application.

21 2. The governing body of a county, city or town shall
22 develop procedures for:

23 (a) Evaluating whether such an abatement would be
24 beneficial for the economic development of the county, city
25 or town.

26 (b) Issuing a certificate of endorsement for an application
27 for such an abatement that is found to be beneficial for the
28 economic development of the county, city or town.

29 3. A person whose application has been endorsed by the
30 governing body of the county, city or town, as applicable,
31 pursuant to this section may submit the application to the
32 Commission. The Commission shall approve the application
33 if the Commission makes the following determinations:

34 (a) The applicant has executed an agreement with the
35 Commission which states that the grocery store will, after the
36 date on which a certificate of eligibility for the abatement is
37 issued pursuant to subsection 4:

38 (1) Commence operation and continue in operation in
39 the Southern Nevada Enterprise Community established
40 pursuant to 24 C.F.R. Part 597 for a period specified by the
41 Commission, which must be at least 5 years; and

42 (2) Continue to meet the eligibility requirements set
43 forth in this subsection.

44 ➤ The agreement must bind successors in interest of the
45 grocery store for the specified period.



(b) The grocery store is registered pursuant to the laws of this State or the applicant commits to obtain a valid business license and all other permits required by the county, city or town in which the grocery store will operate.

(c) The applicant invested or commits to invest a minimum of \$500,000 in capital.

4. If the Commission on Economic Development approves an application for a partial abatement, the Commission shall immediately forward a certificate of eligibility for the abatement to:

(a) The Department of Taxation;

(b) The Nevada Tax Commission; and

(c) If the partial abatement is from the property tax imposed pursuant to chapter 361 of NRS, the county treasurer of the county in which the grocery store will be located.

5. The Commission on Economic Development may adopt such regulations as the Commission determines to be necessary or advisable to carry out the provisions of this section.

6. An applicant for an abatement who is aggrieved by a final decision of the Commission on Economic Development may petition for judicial review in the manner provided in chapter 233B of NRS.

7. As used in this section:

(a) "Grocery store" means a business selling at retail groceries, including, without limitation, food for human consumption, articles used in the preparation of food, household supplies, dairy products, meat and produce, and having more than 10,000 square feet of floor space available to the public.

(b) "Selling at retail" has the meaning ascribed to it in NRS 372.050.

Sec. 17. Section 7 of chapter 198, Statutes of Nevada 2005, at page 644, is hereby amended to read as follows:

Sec. 7. 1. A person who intends to expand a grocery store or expand a business to become a grocery store within the Southern Nevada Enterprise Community established pursuant to 24 C.F.R. Part 597 during Fiscal Year 2004-2005, ~~for~~ 2005-2006, 2006-2007, 2007-2008 or 2008-2009 may submit a request to the governing body of the county, city or town in which the business operates for endorsement of an application by the person to the Commission on Economic Development for a partial abatement of the taxes imposed on capital equipment pursuant to chapter 374 of NRS. The governing body of the county, city or town shall provide



1 notice of the request to the board of trustees of the school
2 district in which the business operates. The notice must set
3 forth the date, time and location of the hearing at which the
4 governing body will consider whether to endorse the
5 application.

6 2. The governing body of a county, city or town shall
7 develop procedures for:

8 (a) Evaluating whether such an abatement would be
9 beneficial for the economic development of the county, city
10 or town.

11 (b) Issuing a certificate of endorsement for an application
12 for such an abatement that is found to be beneficial for the
13 economic development of the county, city or town.

14 3. A person whose application has been endorsed by the
15 governing body of the county, city or town, as applicable,
16 pursuant to this section may submit the application to the
17 Commission. The Commission shall approve the application
18 if the Commission makes the following determinations:

19 (a) The applicant has executed an agreement with the
20 Commission which states that the grocery store will, after the
21 date on which a certificate of eligibility for the abatement is
22 issued pursuant to subsection 4:

23 (1) Continue in operation in the Southern Nevada
24 Enterprise Community established pursuant to 24 C.F.R. Part
25 597 for a period specified by the Commission, which must be
26 at least 5 years; and

27 (2) Continue to meet the eligibility requirements set
28 forth in this subsection.

29 ➡ The agreement must bind successors in interest of the
30 grocery store for the specified period.

31 (b) The grocery store is registered pursuant to the laws of
32 this State or the applicant commits to obtain a valid business
33 license and all other permits required by the county, city or
34 town in which the grocery store operates.

35 (c) The applicant invested or commits to invest a
36 minimum of \$250,000 in capital equipment.

37 4. If the Commission on Economic Development
38 approves an application for a partial abatement, the
39 Commission shall immediately forward a certificate of
40 eligibility for the abatement to:

41 (a) The Department of Taxation; and

42 (b) The Nevada Tax Commission.

43 5. The Commission on Economic Development may
44 adopt such regulations as the Commission determines to be



necessary or advisable to carry out the provisions of this section.

6. An applicant for an abatement who is aggrieved by a final decision of the Commission on Economic Development may petition for judicial review in the manner provided in chapter 233B of NRS.

7. As used in this section:

(a) "Grocery store" means a business selling at retail groceries, including, without limitation, food for human consumption, articles used in the preparation of food, household supplies, dairy products, meat and produce, and having more than 10,000 square feet of floor space available to the public.

(b) "Selling at retail" has the meaning ascribed to it in NRS 372.050.

Sec. 18. Section 8 of chapter 198, Statutes of Nevada 2005, at page 646, is hereby amended to read as follows:

Sec. 8. During the Fiscal Years ~~[2005-2006 and]~~ 2006-2007, **2007-2008 and 2008-2009**, the Commission on Economic Development shall, until the Commission has granted \$1,000,000 in partial abatements pursuant to sections 2, 3, 6 and 7 of this act, give priority to and expedite the processing of applications received by the Commission pursuant to section 6 or 7 of this act.

Sec. 19. This act becomes effective upon passage and approval.

