Amendment No. 117

Senate Amendment to Senate Bill No. 187	(BDR 16-640)						
Proposed by: Senate Committee on Judiciary							
Amends: Summary: No Title: Yes Preamble: No Joint Sponsorship: I	No Digest: Yes						

ASSEMBLY ACTION			Initial and Date	SENATE ACTION Initial and Date		
Adopted		Lost		Adopted	Lost	
Concurred In		Not		Concurred In	Not	
Receded		Not		Receded	Not	

EXPLANATION: Matter in (1) *blue bold italics* is new language in the original bill; (2) *green bold italic underlining* is new language proposed in this amendment; (3) red strikethrough is deleted language in the original bill; (4) purple double strikethrough is language proposed to be deleted in this amendment; (5) orange double underlining is deleted language in the original bill that is proposed to be retained in this amendment; and (6) green bold underlining is newly added transitory language.

NCA/BAW Date: 4/14/2011

S.B. No. 187—Revises provisions governing parole. (BDR 16-640)



SENATE BILL NO. 187-COMMITTEE ON JUDICIARY

(ON BEHALF OF THE ADVISORY COMMISSION ON THE ADMINISTRATION OF JUSTICE)

February 22, 2011

Referred to Committee on Judiciary

SUMMARY—Revises provisions governing parole. (BDR 16-640)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State: Yes.

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EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to parole; replacing the requirement for prisoners convicted of certain sexual offenses to be certified by a panel before being released on parole with a process to evaluate such prisoners before their parole is granted or continued; authorizing the State Board of Parole Commissioners to request an evaluation of certain sex offenders; revising provisions relating to immunity from liability based upon certain actions of a panel; providing that certain meetings of a panel are subject to [and exempt from] the provisions of the Open Meeting Law; requiring the adoption of regulations; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law prohibits the State Board of Parole Commissioners from releasing on parole a prisoner convicted of certain sexual offenses unless a panel certifies that the prisoner does not represent a high risk to reoffend. (NRS 213.1214) The Nevada Supreme Court has held that: (1) certification by a panel is necessary only when parole will lead to a prisoner's release from prison; (2) the statutory immunity from liability does not prohibit a cause of action regarding the process of conducting a panel hearing or the validity of the statute; and (3) when the panel considers new allegations, the panel must comply with the requirements of the Open Meeting Law. (Stockmeier v. Psychol. Rev. Panel, 122 Nev. 385 (2006))

This bill: (1) removes the requirement that a prisoner convicted of certain sexual offenses be certified by a panel and instead requires that before being granted or continued on parole, such a prisoner be evaluated by a panel as to his or her risk to reoffend in a sexual manner; (2) authorizes the State Board of Parole Commissioners to require an evaluation of a sex offender if the evaluation may assist the Board in certain decisions related to parole; (3) clarifies that a prisoner does not have a right to be evaluated or reevaluated by a panel and that the actions of a panel in evaluating, not evaluating or considering or relying on an evaluation do not give rise to a cause of action; and (4) provides that certain meetings of a panel are subject to [and exempt from] the requirements of the Open Meeting Law.

Section 1. NRS 213.1214 is hereby amended to read as follows:

213.1214 1. The Board shall not [release on] grant parole to or continue the parole of a prisoner who has served, is serving or has yet to serve a sentence on his or her current term of imprisonment for having been convicted of an offense listed in subsection [5] 8 unless a panel consisting of:

- (a) The Administrator of the Division of Mental Health and Developmental Services of the Department of Health and Human Services or his or her designee;
 - (b) The Director of the Department of Corrections or his or her designee; and
- (c) A psychologist licensed to practice in this State or a psychiatrist licensed to practice medicine in this State,
- ⇒ [certifies that] evaluates the prisoner [was under observation while confined in an institution of the Department of Corrections and does not represent a high risk to reoffend based upon], within 120 days before a hearing to consider granting or continuing his or her parole, using a currently accepted standard of assessment [-] to determine the prisoner's likelihood to reoffend in a sexual manner. The panel shall provide a report of its evaluation to the Board before the hearing.
- 2. [A prisoner who has been certified pursuant to subsection 1 and who returns for any reason to the custody of the Department of Corrections may not be paroled unless a panel recertifies the prisoner in the manner set forth in subsection 1.] The Board may require the panel to conduct an evaluation of a prisoner who is a sex offender [1, as defined in NRS 179D.095,] if an evaluation may assist the Board in determining whether parole should be granted or continued. The panel shall provide a report of its evaluation to the Board before the hearing to consider granting or continuing the prisoner's parole.
- 3. [The panel may revoke the certification of a prisoner certified pursuant to subsection 1 at any time.
- 4.] This section does not create a right in any prisoner to be [certified or to continue to be certified. No prisoner may bring a] evaluated or reevaluated more frequently than the prisoner's regularly scheduled parole hearings or under a current or previous standard of assessment and does not restrict the panel from conducting [an evaluation] additional evaluations of a prisoner if [an evaluation] such evaluations may assist the Board in determining whether parole should be granted or continued. No cause of action may be brought against the State, its political subdivisions, or the agencies, boards, commissions, departments, officers or employees of the State or its political subdivisions for [not certifying] evaluating, not evaluating or considering or relying on an evaluation of a prisoner [pursuent to], if such decisions or actions are made or conducted in compliance with the procedures set forth in this section. [or for refusing to place a prisoner before a panel for certification pursuant to this section.
- 5.] 4. The panel shall adopt regulations pertaining to the evaluation of prisoners subject to the provisions of this section to determine a prisoner's risk to reoffend in a sexual manner. The regulations must be adopted in accordance with the provisions of chapter 233B of NRS and must be codified in the Nevada Administrative Code.
 - 5. The regulations adopted pursuant to subsection 4 must require that:
- (a) The evaluation be based on currently accepted standards of assessment designed to determine the risk of an offender to reoffend in a sexual manner;

- that may mitigate or aggravate the results of the evaluation; and

 (e)] The report of the evaluation contain a statement rating the prisoner as a low, moderate or high risk to reoffend in a sexual manner [-]; and

 (c) If the report of the evaluation varies from the standard of assessment, the
 - (c) If the report of the evaluation varies from the standard of assessment, the panel include a written statement of any mitigating or aggravating factors which justified such deviation.

(b) [The report of the evaluation contain a statement by the panel as to the

validity of the evaluation based on other information known about the prisoner

- 6. The panel shall:
- (a) Review the standards of assessment and procedures adopted by regulation at least once every 3 years; and
- (b) Make a finding regarding the validity of the use of any standard of assessment.
- 7. If the panel finds that a standard of assessment is ineffective, or another standard of assessment is more effective, in predicting whether a prisoner may reoffend in a sexual manner, the panel may discontinue the use of the current standard of assessment and adopt a new standard of assessment that is determined to be more effective.
- **8.** The provisions of this section apply to a prisoner convicted of any of the following offenses:
 - (a) Sexual assault pursuant to NRS 200.366.
 - (b) Statutory sexual seduction pursuant to NRS 200.368.
 - (c) Battery with intent to commit sexual assault pursuant to NRS 200.400.
- (d) Abuse or neglect of a child pursuant to NRS 200.508 [-], if the abuse involved sexual abuse or sexual exploitation and is punished as a felony.
- (e) An offense involving pornography and a minor pursuant to NRS 200.710 to 200.730, inclusive.
 - (f) Incest pursuant to NRS 201.180.
- (g) Solicitation of a minor to engage in acts constituting the infamous crime against nature pursuant to NRS 201.195.
 - (h) Open or gross lewdness pursuant to NRS 201.210.
 - (i) Indecent or obscene exposure pursuant to NRS 201.220.
 - (j) Lewdness with a child pursuant to NRS 201.230.
 - (k) Sexual penetration of a dead human body pursuant to NRS 201.450.
- (l) Luring a child or a person with mental illness pursuant to NRS 201.560, if punished as a felony.
 - (m) An attempt to commit an offense listed in paragraphs (a) to (l), inclusive.
- (n) An offense that is determined to be sexually motivated pursuant to NRS 175.547.
- (o) Coercion or attempted coercion that is determined to be sexually motivated pursuant to NRS 207.193.
- 9. The Board may adopt by regulation the manner in which the Board will consider an evaluation prepared pursuant to this section in conjunction with the standards adopted by the Board pursuant to NRS 213.10885.
 - 10. Meetings of a panel \\ \operatorname \o
- (a) To evaluate a prisoner pursuant to this section are not required to comply with the provisions of chapter 241 of NRS.
- (b) To consider matters other than to evaluate a prisoner] pursuant to this section must be conducted in accordance with the provisions of chapter 241 of NRS.
 - 11. As used in this section:
- (a) "Current term of imprisonment" means one or more sentences being served concurrently or consecutively with the sentence first imposed.

(b) "Reoffend in a sexual manner" means to commit any offense listed in 1 23456789 subsection 8. (c) "Sex offender" means a person who, after July 1, 1956, is or has been: (1) Convicted of a sexual offense; or (2) Adjudicated delinquent or found guilty by a court having jurisdiction over juveniles of a sexual offense listed in subparagraph 19 of paragraph (d). → The term includes, but is not limited to, a sexually violent predator or a nonresident sex offender who is a student or worker within this State. (d) "Sexual offense" means any of the following offenses: 10 (1) Murder of the first degree committed in the perpetration or attempted 11 perpetration of sexual assault or of sexual abuse or sexual molestation of a child 12 less than 14 years of age pursuant to paragraph (b) of subsection 1 of NRS 13 *200.030*. 14 (2) Sexual assault pursuant to NRS 200.366. 15 (3) Statutory sexual seduction pursuant to $\overline{N}RS$ 200.368. (4) Battery with intent to commit sexual assault pursuant to NRS 16 17 200.400. 18 (5) An offense involving the administration of a drug to another person 19 with the intent to enable or assist the commission of a felony pursuant to NRS 20 200.405, if the felony is an offense listed in this paragraph. 21 (6) An offense involving the administration of a controlled substance to 22 another person with the intent to enable or assist the commission of a crime of 23 violence pursuant to NRS 200.408, if the crime of violence is an offense listed in 24 this paragraph. 25 (7) Abuse of a child pursuant to NRS 200.508, if the abuse involved 26 <u>sexual abuse or sexual exploitation.</u> 27 (8) An offense involving pornography and a minor pursuant to NRS 28 200.710 to 200.730, inclusive. 29 (9) Incest pursuant to NRS 201.180. 30 (10) Solicitation of a minor to engage in acts constituting the infamous 31 crime against nature pursuant to NRS 201.195. 32 (11) Open or gross lewdness pursuant to NRS 201.210. 33 (12) Indecent or obscene exposure pursuant to NRS 201.220. 34 (13) Lewdness with a child pursuant to NRS 201.230. 35 (14) Sexual penetration of a dead human body pursuant to NRS 201.450. 36 (15) Luring a child or a person with mental illness pursuant to NRS 37 201.560, if punished as a felony. 38 (16) An attempt or conspiracy to commit an offense listed in 39 subparagraphs 1 to 15, inclusive. 40 (17) An offense that is determined to be sexually motivated pursuant to 41 NRS 175.547 or 207.193. 42 (18) An offense committed in another jurisdiction that, if committed in 43 this State, would be an offense listed in this paragraph. This subparagraph 44 includes, but is not limited to, an offense prosecuted in: (I) A tribal court. 45 46 (II) A court of the United States or the Armed Forces of the United 47 States. 48 (19) An offense of a sexual nature committed in another jurisdiction, 49 whether or not the offense would be an offense listed in this paragraph, if the 50 person who committed the offense resides or has resided or is or has been a 51 student or worker in any jurisdiction in which the person is or has been required 52 by the laws of that jurisdiction to register as a sex offender because of the 13 14

1 offense. This subparagraph includes, but is not limited to, an offense prosecuted in:

3 (I) A tribal court.

4 (II) A court of the United States or the Armed Forces of the United States.

6 (III) A court having jurisdiction over juveniles.

7 The term does not include an offense involving consensual sexual conduct if the victim was an adult, unless the adult was under the custodial authority of the offender at the time of the offense, or if the victim was at least 13 years of age and the offender was not more than 4 years older than the victim at the time of the commission of the offense.

Sec. 2. The amendatory provisions of this act apply to any person who is

Sec. 2. The amendatory provisions of this act apply to any person who is subject to the provisions of NRS 213.1214 on or after October 1, 2011, whether or not the person was convicted before, on or after October 1, 2011.