

SENATE BILL NO. 79—COMMITTEE ON REVENUE

(ON BEHALF OF THE ATTORNEY GENERAL)

PREFILED DECEMBER 15, 2010

Referred to Committee on Revenue

SUMMARY—Makes various changes relating to the Tobacco Master Settlement Agreement. (BDR 32-291)

FISCAL NOTE: Effect on Local Government: No.
Effect on the State: Yes.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to tobacco; revising provisions relating to the Tobacco Master Settlement Agreement; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

On November 23, 1998, leading United States tobacco product manufacturers entered into a settlement agreement, entitled the “Master Settlement Agreement,” with the State of Nevada. The Master Settlement Agreement obligates these manufacturers, in return for a release of past, present and certain future claims against them as described in the Master Settlement Agreement, to pay substantial sums to the State, to fund a national foundation devoted to the interests of public health and to make substantial changes in their advertising and marketing practices and corporate culture, with the intention of reducing underage smoking. To prevent tobacco product manufacturers who determined not to enter into such a settlement from using a resulting cost advantage to derive large, short-term profits in the years before liability may arise without ensuring that the State would have an eventual source of recovery from those manufacturers if they are proven to have acted culpably, the Nevada Legislature, in 1999, enacted provisions requiring all manufacturers of tobacco products sold in this State to participate in the Master Settlement Agreement or to place money in escrow. (Chapter 370A of NRS) In 2005, the Legislature made a finding that violations of chapter 370A of NRS threatened the integrity of the Master Settlement Agreement, the fiscal soundness of the State and public health, and enacted procedural safeguards to aid in the enforcement of the provisions of chapter 370A of NRS and thereby safeguard the Master Settlement Agreement, the fiscal soundness of the State and public health. (NRS 370.600-370.705) This bill revises those procedural safeguards.

Section 2 of this bill makes a wholesale dealer of cigarettes liable for a proportionate share of the unpaid required escrow deposits of a nonparticipating manufacturer whose cigarettes were stamped or distributed in this State by the



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wholesale dealer, and provides the wholesale dealer with a claim against the nonparticipating manufacturer for the amount of any such payments made by the wholesale dealer. **Section 3** of this bill requires a nonparticipating manufacturer, under certain circumstances, to post a bond approved by the Attorney General for the benefit of the State of Nevada to ensure the payment of escrow amounts due. **Section 4** of this bill authorizes the suspension or revocation of the license of a wholesale dealer under certain circumstances if a similar license of the wholesale dealer is suspended or revoked in another state. Similarly, **section 4** also authorizes the removal of a manufacturer from the state directory of manufacturers that have provided current and accurate certifications conforming to the requirements of NRS 370.600-370.705, which is maintained by the Department of Taxation, if the manufacturer is removed from the directory of another state based on an act or omission that would, if done in this State, be grounds for the removal of the manufacturer from the directory in this State, and under certain other circumstances. **Section 5** of this bill creates the Account for Tobacco Enforcement in the State General Fund, provides permissible uses for the money in the Account and requires that the Account be administered by the Attorney General. **Section 6** of this bill authorizes the Attorney General to apply for available grants and to accept gifts, grants, appropriations and donations to carry out certain enforcement duties. **Sections 7 and 8** of this bill provide civil penalties for certain violations of the provisions of chapters 370 and 370A of NRS and set forth additional penalties that may be imposed if the civil penalties are not paid timely.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 370 of NRS is hereby amended by adding thereto the provisions set forth as sections 2 to 8, inclusive, of this act.

Sec. 2. 1. A wholesale dealer is liable for escrow deposits required pursuant to this chapter and chapter 370A of NRS if the wholesale dealer receives notice from the Attorney General or the Department that there is a shortfall in a qualified escrow fund with respect to cigarettes of a nonparticipating manufacturer that were stamped or distributed by the wholesale dealer. The liability of the wholesale dealer for the escrow deposits must be calculated pursuant to subsection 2.

2. If there is a shortfall in the qualified escrow fund of a nonparticipating manufacturer for a calendar quarter, each wholesale dealer that sold or distributed cigarettes of that nonparticipating manufacturer during that calendar quarter shall deposit into an escrow account designated by the Attorney General an amount equal to the shortfall multiplied by a fraction, the numerator of which is the number of cigarettes of that nonparticipating manufacturer that were sold in or into this State by the wholesale dealer during that calendar quarter, and the denominator of which is the total number of cigarettes of that nonparticipating manufacturer that were sold or distributed by all



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1 *wholesale dealers in or into this State during that calendar*
2 *quarter. In making the calculation, any cigarettes of the*
3 *nonparticipating manufacturer that were sold or distributed in or*
4 *into this State by a wholesale dealer during the calendar quarter*
5 *in which the wholesale dealer collected and deposited the required*
6 *escrow deposit amount on or before the due date for deposits for*
7 *that quarter must be excluded from both the numerator and the*
8 *denominator of the fraction.*

9 3. *To the extent that a wholesale dealer makes any payment*
10 *with respect to a shortfall pursuant to this section, the wholesale*
11 *dealer has a claim against the nonparticipating manufacturer for*
12 *the amount of the payment.*

13 4. *A wholesale dealer may require a nonparticipating*
14 *manufacturer, as a condition of the agreement of the wholesale*
15 *dealer to purchase the cigarettes of the nonparticipating*
16 *manufacturer, to prepay the escrow deposit amount to the*
17 *wholesale dealer for deposit by the wholesale dealer on behalf of*
18 *the nonparticipating manufacturer into an escrow account*
19 *designated by the Attorney General.*

20 **Sec. 3. 1.** *A nonparticipating manufacturer shall post a*
21 *bond approved by the Attorney General for the benefit of the State*
22 *of Nevada if:*

23 (a) *The cigarettes of the nonparticipating manufacturer have*
24 *not been sold in this State during any of the 4 immediately*
25 *preceding calendar quarters;*

26 (b) *The nonparticipating manufacturer or an affiliate failed to*
27 *make a full and timely escrow deposit due under this chapter or*
28 *chapter 370A of NRS during any of the immediately preceding 5*
29 *calendar years, unless the failure was neither knowing nor*
30 *reckless and was promptly cured upon notice; or*

31 (c) *The nonparticipating manufacturer or an affiliate, or any*
32 *of the brand families of the nonparticipating manufacturer or an*
33 *affiliate, were removed from the directory of this or any other state*
34 *during any of the immediately preceding 5 calendar years, unless*
35 *the removal is determined to have been erroneous or illegal.*

36 2. *The bond must be posted not less than 10 days before the*
37 *beginning of each calendar quarter as a condition of the*
38 *nonparticipating manufacturer and its brand families being*
39 *included in the directory for that quarter. The amount of the bond*
40 *must be the greater of \$25,000 or the largest required escrow*
41 *amount due from the nonparticipating manufacturer or its*
42 *predecessor for any of the immediately preceding 12 calendar*
43 *quarters.*

44 3. *If a nonparticipating manufacturer that posted a bond has*
45 *failed to make or have made on its behalf escrow deposits equal to*



1 *the full amount due for a calendar quarter within 15 business days*
2 *after the due date for that calendar quarter, the State of Nevada*
3 *may execute upon the bond in an amount equal to any remaining*
4 *escrow amount due.*

5 *4. Any amount that the State of Nevada collects on a bond*
6 *posted by a nonparticipating manufacturer pursuant to this*
7 *section:*

8 *(a) Must be deposited into a special escrow account established*
9 *and maintained by the State of Nevada and used for purposes*
10 *authorized for the use of money in the qualified escrow fund of the*
11 *nonparticipating manufacturer pursuant to this chapter and*
12 *chapter 370A of NRS; and*

13 *(b) Reduces the escrow amount due from the nonparticipating*
14 *manufacturer in the dollar amount collected.*

15 *5. Escrow obligations above the amount collected on the bond*
16 *remain due from the nonparticipating manufacturer and, as*
17 *provided in section 2 of this act, from wholesale dealers that sold*
18 *the cigarettes of the nonparticipating manufacturer during that*
19 *calendar quarter.*

20 *6. The withholding, use or return of amounts deposited into*
21 *the special escrow account must be handled in the same manner*
22 *as amounts deposited in the qualified escrow fund of the*
23 *nonparticipating manufacturer pursuant to the provisions of this*
24 *chapter and chapter 370A of NRS.*

25 *7. As used in this section, "affiliate" has the meaning*
26 *ascribed to it in NRS 370A.030.*

27 **Sec. 4. 1.** *The license of a wholesale dealer may be*
28 *suspended or revoked if a similar license of the wholesale dealer is*
29 *suspended or revoked in any other state based on an act or*
30 *omission that would, if the act or omission had occurred in this*
31 *State, be grounds for the suspension or revocation of the license of*
32 *the wholesale dealer pursuant to NRS 370.379, unless the*
33 *wholesale dealer demonstrates that the suspension or revocation*
34 *of its license in the other state was effected without due process. A*
35 *wholesale dealer whose license is suspended or revoked in this*
36 *State pursuant to this subsection is eligible for reinstatement upon*
37 *the earlier of the date on which the violation in the other state is*
38 *cured or the date on which the license of the wholesale dealer is*
39 *reinstated in the other state.*

40 *2. A manufacturer and the brand families of a manufacturer*
41 *may be denied listing in the directory or removed from the*
42 *directory for any of the following reasons:*

43 *(a) The manufacturer is removed from the directory of another*
44 *state based on an act or omission that would, if done in this State,*
45 *be grounds for the removal of the manufacturer from the directory*



1 of this State pursuant to NRS 370.675, unless the manufacturer
2 demonstrates that its removal from the directory of the other state
3 was effected without due process. A manufacturer that is removed
4 from the directory of this State pursuant to this paragraph is
5 eligible for reinstatement to the directory upon the earlier of the
6 date on which the violation in the other state is cured or the date
7 on which the manufacturer is reinstated to the directory of the
8 other state.

9 (b) The manufacturer is under investigation for committing
10 any crime relating to the manufacture, sale or distribution of
11 tobacco products in this State or another state, or the reporting of
12 any matter relating thereto. A manufacturer that is removed from
13 the directory of this State pursuant to this paragraph is eligible for
14 reinstatement to the directory upon the earlier of the date on
15 which all such criminal investigations are terminated without the
16 filing of criminal charges or the date on which the manufacturer
17 is exonerated by a court of competent jurisdiction of all criminal
18 charges arising from any such investigation.

19 (c) The manufacturer knowingly makes a false, material
20 statement in any report, filing or other communication provided to
21 this State pursuant to this chapter or chapter 370A of NRS.

22 **Sec. 5. 1.** The Account for Tobacco Enforcement is hereby
23 created in the State General Fund. The Attorney General shall
24 administer the Account.

25 2. The money in the Account must only be used to enforce the
26 provisions of NRS 370.600 to 370.705, inclusive, and sections 2 to
27 8, inclusive, of this act and to pay the expenses incurred by the
28 Attorney General in the discharge of his or her duties, including,
29 without limitation, expenses relating to the provision of training
30 and the payment of the salaries and benefits of employees.

31 3. Money in the Account must remain in the Account and
32 does not revert to the State General Fund at the end of any fiscal
33 year.

34 **Sec. 6. 1.** The Attorney General may apply for any
35 available grant and may accept any gift, grant, appropriation or
36 donation to assist in carrying out his or her duties pursuant to
37 NRS 370.600 to 370.705, inclusive, and sections 2 to 8, inclusive,
38 of this act.

39 2. Any money received by the Attorney General pursuant to
40 this section must be deposited in the Account for Tobacco
41 Enforcement.

42 **Sec. 7. 1.** In addition to or in lieu of any other penalty or
43 remedy provided by law, the Attorney General may seek a civil
44 penalty in an amount not to exceed \$1,000 per day for the failure
45 of a wholesale dealer timely or accurately to comply with any



1 *provision of this chapter or chapter 370A of NRS. The license of*
2 *the wholesale dealer may be suspended or revoked if the wholesale*
3 *dealer fails to pay such a civil penalty within 30 days after it is*
4 *imposed.*

5 *2. In addition to or in lieu of any other penalty or remedy*
6 *provided by law, the Attorney General may seek a civil penalty in*
7 *an amount not to exceed \$1,000 per day for the failure of a*
8 *nonparticipating manufacturer timely or accurately to comply*
9 *with any provision of this chapter or chapter 370A of NRS. A*
10 *nonparticipating manufacturer and the brand families of a*
11 *nonparticipating manufacturer may be denied listing in the*
12 *directory or removed from the directory if the nonparticipating*
13 *manufacturer fails to pay such a civil penalty within 30 days after*
14 *it is imposed.*

15 *3. Any civil penalty collected pursuant to this section must be*
16 *deposited in the Account for Tobacco Enforcement.*

17 **Sec. 8.** *In addition to or in lieu of any other penalty or*
18 *remedy provided by law, the Attorney General may seek a civil*
19 *penalty in an amount not to exceed \$20,000 against any wholesale*
20 *dealer or nonparticipating manufacturer that makes a*
21 *certification pursuant to this chapter or chapter 370A of NRS*
22 *which asserts the truth of any material matter that the wholesale*
23 *dealer or nonparticipating manufacturer knows to be false or*
24 *inaccurate. Any civil penalty collected pursuant to this section*
25 *must be deposited in the Account for Tobacco Enforcement. If*
26 *such a civil penalty is not paid within 30 days after it is imposed*
27 *against:*

28 *1. A wholesale dealer, the license of the wholesale dealer may*
29 *be suspended or revoked.*

30 *2. A nonparticipating manufacturer, the nonparticipating*
31 *manufacturer and the brand families of the nonparticipating*
32 *manufacturer may be denied listing in the directory or removed*
33 *from the directory.*

34 **Sec. 9.** NRS 370.257 is hereby amended to read as follows:

35 370.257 1. Each manufacturer, wholesale dealer and retail
36 dealer shall provide to the Executive Director and his or her
37 designees and to the Secretary or his or her designee, upon request,
38 access to all the reports and records required by NRS 370.001 to
39 370.430, inclusive. The Department at its sole discretion may share
40 the records and reports required by those sections with law
41 enforcement officials of the Federal Government, this State, other
42 states, Indian tribes or international authorities.

43 2. Except as otherwise provided in this subsection, the reports
44 submitted by licensees pursuant to NRS 370.001 to 370.430,
45 inclusive, are public records. ~~[Any]~~ *Unless otherwise directed or*



1 *ordered by a court of competent jurisdiction, any* information
2 contained in those reports about quantities of cigarettes by brand
3 must not be released to anyone other than persons permitted access
4 to those reports pursuant to subsection 1.

5 3. The Department may audit the records of each dealer to
6 determine whether the manufacturer, wholesale dealer or retail
7 dealer has complied with the provisions of NRS 370.001 to 370.430,
8 inclusive.

9 **Sec. 10.** NRS 370.379 is hereby amended to read as follows:

10 370.379 1. The Department may suspend or revoke the
11 license of a retail or wholesale dealer who violates the provisions of
12 NRS 370.371 to 370.379, inclusive, or any regulation adopted
13 thereunder, after notice to the licensee and a hearing as prescribed
14 by the Department.

15 2. The Department, upon a finding that the licensee has failed
16 to comply with any provision of NRS 370.371 to 370.379, inclusive,
17 or any regulation adopted by the Executive Director, shall, in the
18 case of a first offender, suspend the license of the licensee for not
19 less than 5 nor more than 20 consecutive business days. If the
20 Department finds the offender has been guilty of willful and
21 persistent violations, it may suspend for not more than 6 months or
22 revoke the person's license.

23 3. ~~[A]~~ *Except as otherwise provided in section 4 of this act, a*
24 person whose license has been revoked may apply to the
25 Department at the end of 1 year for a reinstatement of the license.
26 The Department may reinstate the license if the Department
27 determines that the licensee will comply with the provisions of this
28 chapter and the regulations adopted by the Department.

29 4. A person whose license has been suspended or revoked shall
30 not sell cigarettes or permit cigarettes to be sold during the period of
31 suspension or revocation on the premises occupied by the person or
32 upon other premises controlled by the person. The expiration,
33 transfer, surrender, continuance, renewal or extension of a license
34 issued pursuant to this chapter does not bar or abate any disciplinary
35 proceedings or action.

36 **Sec. 11.** NRS 370.605 is hereby amended to read as follows:

37 370.605 As used in NRS 370.600 to 370.705, inclusive, *and*
38 *sections 2 to 8, inclusive, of this act*, unless the context otherwise
39 requires, the words and terms defined in NRS 370.610 to 370.660,
40 inclusive, have the meanings ascribed to them in those sections.

41 **Sec. 12.** NRS 370.690 is hereby amended to read as follows:

42 370.690 1. To promote compliance with the provisions of
43 NRS 370A.140, the Department may adopt regulations requiring a
44 manufacturer of tobacco products to make the escrow deposits
45 required by NRS 370A.140 in quarterly installments during the year



1 in which the sales covered by those deposits are made. The
2 Department may require the production of information sufficient to
3 enable the Department to determine the adequacy of the amount of
4 each quarterly installment.

5 2. The Department may adopt such regulations as it deems
6 necessary to carry out the provisions of NRS 370.600 to 370.705,
7 inclusive ~~[H]~~, *and sections 2 to 8, inclusive, of this act.*

8 **Sec. 13.** NRS 370.700 is hereby amended to read as follows:

9 370.700 1. The Attorney General, on behalf of the
10 Department, may bring an action in the district court of this State to:

11 (a) Enjoin any threatened or actual violation of the provisions of
12 NRS 370.600 to 370.705, inclusive, *and sections 2 to 8, inclusive,*
13 *of this act* by a distributor *or manufacturer* and to compel the
14 distributor *or manufacturer* to comply with those provisions; or

15 (b) Enforce any of the provisions of NRS 370.600 to 370.705,
16 inclusive ~~[H]~~, *and sections 2 to 8, inclusive, of this act.*

17 2. In any action brought by the State to enforce the provisions
18 of NRS 370.600 to 370.705, inclusive, *and sections 2 to 8,*
19 *inclusive, of this act*, the State is entitled to recover any costs of
20 investigation, expert witness fees, costs of the action and reasonable
21 attorney's fees.

22 3. If a court determines that a person has violated any provision
23 of NRS 370.600 to 370.705, inclusive, *and sections 2 to 8,*
24 *inclusive, of this act*, the court shall order any profits, gain, gross
25 receipts or other benefit from the violation to be disgorged and paid
26 to the State Treasurer for deposit in the State General Fund.

27 4. The remedies and penalties provided in NRS 370.600 to
28 370.705, inclusive, *and sections 2 to 8, inclusive, of this act* are
29 cumulative to each other and to the remedies and penalties available
30 under any other law of this State.

31 **Sec. 14.** NRS 370.705 is hereby amended to read as follows:

32 370.705 1. If a court of competent jurisdiction finds that the
33 provisions of NRS 370.600 to 370.705, inclusive, *and sections 2 to*
34 *8, inclusive, of this act* conflict and cannot be harmonized with the
35 provisions of chapter 370A of NRS, then the provisions of chapter
36 370A of NRS shall be deemed to control.

37 2. If any section, subsection, subdivision, paragraph, sentence,
38 clause or phrase of NRS 370.600 to 370.705, inclusive, *and sections*
39 *2 to 8, inclusive, of this act* causes chapter 370A of NRS to no
40 longer constitute a qualifying or model statute, as those terms are
41 defined in the Master Settlement Agreement, then that portion of
42 NRS 370.600 to 370.705, inclusive, *and sections 2 to 8, inclusive,*
43 *of this act* shall be deemed to be invalid.

44 3. If any section, subsection, subdivision, paragraph, sentence,
45 clause or phrase of ~~[NRS 370.600 to 370.705, inclusive,]~~ *this*



- 1 *chapter* is for any reason held to be invalid, unlawful or
- 2 unconstitutional, that decision shall be deemed not to affect the
- 3 validity of the remaining portions of ~~NRS 370.600 to 370.705,~~
- 4 ~~inclusive,]~~ *this chapter* or any part thereof.

