

SENATE BILL NO. 79—COMMITTEE ON REVENUE

(ON BEHALF OF THE ATTORNEY GENERAL)

PREFILED DECEMBER 15, 2010

Referred to Committee on Revenue

SUMMARY—Makes various changes relating to the Tobacco Master Settlement Agreement. (BDR 32-291)

FISCAL NOTE: Effect on Local Government: No.  
Effect on the State: Yes.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to tobacco; revising provisions relating to the Tobacco Master Settlement Agreement; and providing other matters properly relating thereto.

**Legislative Counsel's Digest:**

On November 23, 1998, leading United States tobacco product manufacturers entered into a settlement agreement, entitled the "Master Settlement Agreement," with the State of Nevada. The Master Settlement Agreement obligates these manufacturers, in return for a release of past, present and certain future claims against them as described in the Master Settlement Agreement, to pay substantial sums to the State, to fund a national foundation devoted to the interests of public health and to make substantial changes in their advertising and marketing practices and corporate culture, with the intention of reducing underage smoking. To prevent tobacco product manufacturers who determined not to enter into such a settlement from using a resulting cost advantage to derive large, short-term profits in the years before liability may arise without ensuring that the State would have an eventual source of recovery from those manufacturers if they are proven to have acted culpably, the Nevada Legislature, in 1999, enacted provisions requiring all manufacturers of tobacco products sold in this State to participate in the Master Settlement Agreement or to place money in escrow. (Chapter 370A of NRS) In 2005, the Legislature made a finding that violations of chapter 370A of NRS threatened the integrity of the Master Settlement Agreement, the fiscal soundness of the State and public health, and enacted procedural safeguards to aid in the enforcement of the provisions of chapter 370A of NRS and thereby safeguard the Master Settlement Agreement, the fiscal soundness of the State and public health. (NRS 370.600-370.705) This bill revises those procedural safeguards.

**Section 2** of this bill makes a wholesale dealer of cigarettes liable for a proportionate share of the unpaid required escrow deposits of a nonparticipating manufacturer whose cigarettes were stamped or distributed in this State by the



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wholesale dealer, exempts a wholesale dealer from that liability if the wholesale dealer requires the nonparticipating manufacturer to prepay those escrow deposits and the wholesale dealer obtains verification of the payment of those escrow deposits from the Attorney General, and provides the wholesale dealer with a claim against the nonparticipating manufacturer for the amount of any such escrow deposits made by the wholesale dealer. **Section 3** of this bill requires a nonparticipating manufacturer, under certain circumstances, to post a bond approved by the Attorney General for the benefit of the State of Nevada to ensure the payment of escrow amounts due. **Section 4** of this bill authorizes the suspension or revocation of the license of a wholesale dealer under certain circumstances if a similar license of the wholesale dealer is suspended or revoked in another state. Similarly, **section 4** also authorizes the removal of a nonparticipating manufacturer from the state directory of manufacturers that have provided current and accurate certifications conforming to the requirements of NRS 370.600-370.705, which is maintained by the Department of Taxation, if the manufacturer is removed from the directory of another state based on an act or omission that would, if the act or omission had occurred in this State, be grounds for the removal of the manufacturer from the directory in this State, and under certain other circumstances. **Section 5** of this bill creates the Account for Tobacco Enforcement in the State General Fund, provides permissible uses for the money in the Account and requires that the Account be administered by the Attorney General. **Section 6** of this bill authorizes the Attorney General to apply for available grants and to accept gifts, grants, appropriations and donations to carry out certain enforcement duties. **Sections 7 and 8** of this bill provide civil penalties for certain violations of the provisions of chapters 370 and 370A of NRS and set forth additional penalties that may be imposed if the civil penalties are not paid timely.

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THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN  
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** Chapter 370 of NRS is hereby amended by adding thereto the provisions set forth as sections 2 to 8, inclusive, of this act.

**Sec. 2. 1. *Except as otherwise provided in subsection 5:***

***(a) A wholesale dealer is liable for escrow deposits required pursuant to this chapter and chapter 370A of NRS if :***

***(1) The wholesale dealer receives notice from the Attorney General or the Department that there is a shortfall in a qualified escrow fund with respect to cigarettes of a nonparticipating manufacturer that were stamped or distributed by the wholesale dealer; and***

***(2) The shortfall is not cured by the wholesale dealer or nonparticipating manufacturer within 90 calendar days after the wholesale dealer receives that notice.***

***↪ The liability of the wholesale dealer for the escrow deposits must be calculated pursuant to paragraph (b).***

***(b) If there is a shortfall in the qualified escrow fund of a nonparticipating manufacturer for a calendar quarter, each wholesale dealer that sold or distributed cigarettes of that***



1 *nonparticipating manufacturer during that calendar quarter shall*  
2 *deposit into an escrow account designated by the Attorney General*  
3 *an amount equal to the shortfall multiplied by a fraction, the*  
4 *numerator of which is the number of cigarettes of that*  
5 *nonparticipating manufacturer that were sold in or into this State*  
6 *by the wholesale dealer during that calendar quarter, and the*  
7 *denominator of which is the total number of cigarettes of that*  
8 *nonparticipating manufacturer that were sold or distributed by all*  
9 *wholesale dealers in or into this State during that calendar*  
10 *quarter. In making the calculation, any cigarettes of the*  
11 *nonparticipating manufacturer that were sold or distributed in or*  
12 *into this State by a wholesale dealer during the calendar quarter*  
13 *in which the wholesale dealer collected and deposited the required*  
14 *escrow deposit amount on or before the due date for deposits for*  
15 *that quarter must be excluded from both the numerator and the*  
16 *denominator of the fraction.*

17 2. *To the extent that a wholesale dealer makes any payment*  
18 *with respect to a shortfall pursuant to this section, the wholesale*  
19 *dealer has a claim against the nonparticipating manufacturer for*  
20 *the amount of the payment.*

21 3. *A wholesale dealer may require a nonparticipating*  
22 *manufacturer, as a condition of the agreement of the wholesale*  
23 *dealer to purchase the cigarettes of the nonparticipating*  
24 *manufacturer, to:*

25 (a) *Prepay the escrow deposit amount of the nonparticipating*  
26 *manufacturer into the escrow account designated in the*  
27 *certification of the nonparticipating manufacturer filed with the*  
28 *Attorney General pursuant to NRS 370.665; and*

29 (b) *Require the escrow agent to provide to the wholesale dealer*  
30 *and the Attorney General proof of that prepayment.*

31 4. *Upon the request of a wholesale dealer who requires a*  
32 *nonparticipating manufacturer to comply with the provisions of*  
33 *paragraphs (a) and (b) of subsection 3, the Attorney General shall*  
34 *provide to the wholesale dealer a written verification of whether*  
35 *the nonparticipating manufacturer has made the escrow deposits*  
36 *required from the nonparticipating manufacturer pursuant to this*  
37 *chapter and chapter 370A of NRS for a calendar quarter.*

38 5. *If a wholesale dealer requires a nonparticipating*  
39 *manufacturer to comply with the provisions of paragraph (a) of*  
40 *subsection 3 and receives a written verification from the Attorney*  
41 *General that the nonparticipating manufacturer has made the*  
42 *escrow deposits required from the nonparticipating manufacturer*  
43 *pursuant to this chapter and chapter 370A of NRS for a calendar*  
44 *quarter:*



1     (a) *The wholesale dealer is not liable for any of those escrow*  
2 *deposits required for that calendar quarter;*

3     (b) *The provisions of subsection 1 do not apply to the*  
4 *wholesale dealer with respect to any cigarettes of the*  
5 *nonparticipating manufacturer that were sold or distributed in or*  
6 *into this State during that calendar quarter; and*

7     (c) *The cigarettes of the nonparticipating manufacturer that*  
8 *were sold or distributed in or into this State by the wholesale*  
9 *dealer during that calendar quarter must be excluded entirely*  
10 *from the calculations required by subsection 1.*

11     **Sec. 3. 1.** *A nonparticipating manufacturer shall post a*  
12 *bond approved by the Attorney General for the benefit of the State*  
13 *of Nevada if:*

14     (a) *The cigarettes of the nonparticipating manufacturer have*  
15 *not been sold in this State during any of the 4 immediately*  
16 *preceding calendar quarters;*

17     (b) *The nonparticipating manufacturer or an affiliate failed to*  
18 *make a full and timely escrow deposit due under this chapter or*  
19 *chapter 370A of NRS during any of the immediately preceding 5*  
20 *calendar years, unless the failure was neither knowing nor*  
21 *reckless and was promptly cured upon notice; or*

22     (c) *The nonparticipating manufacturer or an affiliate, or any*  
23 *of the brand families of the nonparticipating manufacturer or an*  
24 *affiliate, were removed from the directory of this or any other state*  
25 *during any of the immediately preceding 5 calendar years, unless*  
26 *the removal is determined to have been erroneous or illegal.*

27     **2.** *The bond must be posted not less than 10 days before the*  
28 *beginning of each calendar quarter as a condition of the*  
29 *nonparticipating manufacturer and its brand families being*  
30 *included in the directory for that quarter. The amount of the bond*  
31 *must be the greater of \$25,000 or the largest required escrow*  
32 *amount due from the nonparticipating manufacturer or its*  
33 *predecessor for any of the immediately preceding 12 calendar*  
34 *quarters.*

35     **3.** *If a nonparticipating manufacturer that posted a bond has*  
36 *failed to make or have made on its behalf escrow deposits equal to*  
37 *the full amount due for a calendar quarter within 15 business days*  
38 *after the due date for that calendar quarter, the State of Nevada*  
39 *may execute upon the bond in an amount equal to any remaining*  
40 *escrow amount due.*

41     **4.** *Any amount that the State of Nevada collects on a bond*  
42 *posted by a nonparticipating manufacturer pursuant to this*  
43 *section:*

44     (a) *Must be deposited into a special escrow account established*  
45 *and maintained by the State of Nevada and used for purposes*



1 authorized for the use of money in the qualified escrow fund of the  
2 nonparticipating manufacturer pursuant to this chapter and  
3 chapter 370A of NRS; and

4 (b) Reduces the escrow amount due from the nonparticipating  
5 manufacturer in the dollar amount collected.

6 5. Escrow obligations above the amount collected on the bond  
7 remain due from the nonparticipating manufacturer and, as  
8 provided in section 2 of this act, from wholesale dealers that sold  
9 the cigarettes of the nonparticipating manufacturer during that  
10 calendar quarter.

11 6. The withholding, use or return of amounts deposited into  
12 the special escrow account must be handled in the same manner  
13 as amounts deposited in the qualified escrow fund of the  
14 nonparticipating manufacturer pursuant to the provisions of this  
15 chapter and chapter 370A of NRS.

16 7. As used in this section, "affiliate" has the meaning  
17 ascribed to it in NRS 370A.030.

18 **Sec. 4. 1.** The license of a wholesale dealer may be  
19 suspended or revoked if a similar license of the wholesale dealer is  
20 suspended or revoked in any other state based on an act or  
21 omission that would, if the act or omission had occurred in this  
22 State, be grounds for the suspension or revocation of the license of  
23 the wholesale dealer pursuant to NRS 370.379, unless the  
24 wholesale dealer demonstrates that the suspension or revocation  
25 of its license in the other state was effected without due process. A  
26 wholesale dealer whose license is suspended or revoked in this  
27 State pursuant to this subsection is eligible for reinstatement upon  
28 the earlier of the date on which the violation in the other state is  
29 cured or the date on which the license of the wholesale dealer is  
30 reinstated in the other state.

31 2. A nonparticipating manufacturer and its brand families  
32 may be denied listing in the directory or removed from the  
33 directory for any of the following reasons:

34 (a) The nonparticipating manufacturer is removed from the  
35 directory of another state based on an act or omission that would,  
36 if the act or omission had occurred in this State, be grounds for  
37 the removal of the nonparticipating manufacturer from the  
38 directory of this State pursuant to NRS 370.675, unless the  
39 nonparticipating manufacturer demonstrates that its removal from  
40 the directory of the other state was effected without due process. A  
41 nonparticipating manufacturer that is removed from the directory  
42 of this State pursuant to this paragraph is eligible for  
43 reinstatement to the directory upon the earlier of the date on  
44 which the violation in the other state is cured or the date on which



1 *the nonparticipating manufacturer is reinstated to the directory of*  
2 *the other state.*

3 *(b) The nonparticipating manufacturer is convicted of any*  
4 *crime relating to the manufacture, sale or distribution of tobacco*  
5 *products in this State or another state.*

6 *(c) The nonparticipating manufacturer fails to report the*  
7 *existence or result, including any conviction, of any investigation*  
8 *of the nonparticipating manufacturer which is known to the*  
9 *nonparticipating manufacturer regarding the commission of any*  
10 *crime relating to the manufacture, sale or distribution of tobacco*  
11 *products in this State or another state.*

12 *(d) The nonparticipating manufacturer fails to report any*  
13 *investigation of the nonparticipating manufacturer which is*  
14 *known to the nonparticipating manufacturer regarding any*  
15 *violation of the laws of any other state based on an act or omission*  
16 *that would, if the act or omission had occurred in this State, be*  
17 *grounds for the removal of the nonparticipating manufacturer*  
18 *from the directory of this State pursuant to NRS 370.675.*

19 *(e) The nonparticipating manufacturer knowingly makes a*  
20 *false, material statement in any report, filing or other*  
21 *communication provided to this State pursuant to this chapter or*  
22 *chapter 370A of NRS.*

23 *3. The provisions of NRS 233B.121 to 233B.150, inclusive,*  
24 *apply to:*

25 *(a) The suspension or revocation of the license of a wholesale*  
26 *dealer pursuant to subsection 1; and*

27 *(b) The removal of a nonparticipating manufacturer and its*  
28 *brand families from the directory pursuant to subsection 2.*

29 **Sec. 5. 1. The Account for Tobacco Enforcement is hereby**  
30 **created in the State General Fund. The Attorney General shall**  
31 **administer the Account.**

32 **2. The money in the Account must only be used to enforce the**  
33 **provisions of NRS 370.600 to 370.705, inclusive, and sections 2 to**  
34 **8, inclusive, of this act and to pay the expenses incurred by the**  
35 **Attorney General in the discharge of his or her duties, including,**  
36 **without limitation, expenses relating to the provision of training**  
37 **and the payment of the salaries and benefits of employees.**

38 **3. Money in the Account must remain in the Account and**  
39 **does not revert to the State General Fund at the end of any fiscal**  
40 **year.**

41 **Sec. 6. 1. Except as otherwise provided in subsection 2, the**  
42 **Attorney General may apply for any available grant and may**  
43 **accept any gift, grant or donation to assist in carrying out his or**  
44 **her duties pursuant to NRS 370.600 to 370.705, inclusive, and**  
45 **sections 2 to 8, inclusive, of this act.**



2. The Attorney General shall not accept any gift, grant or donation from any manufacturer of tobacco products or any other manufacturer, as that term is defined in NRS 370.0315.

3. Any money received by the Attorney General pursuant to this section must be deposited in the Account for Tobacco Enforcement.

**Sec. 7.** 1. In addition to or in lieu of any other penalty or remedy provided by law, the Attorney General may seek a civil penalty in an amount not to exceed \$1,000 per day for the failure of a wholesale dealer timely or accurately to comply with any provision of this chapter or chapter 370A of NRS. The license of the wholesale dealer may be suspended or revoked if the wholesale dealer fails to pay such a civil penalty within 30 days after it is imposed.

2. In addition to or in lieu of any other penalty or remedy provided by law, the Attorney General may seek a civil penalty in an amount not to exceed \$1,000 per day for the failure of a nonparticipating manufacturer timely or accurately to comply with any provision of this chapter or chapter 370A of NRS. A nonparticipating manufacturer and the brand families of a nonparticipating manufacturer may be denied listing in the directory or removed from the directory if the nonparticipating manufacturer fails to pay such a civil penalty within 30 days after it is imposed.

3. Any civil penalty collected pursuant to this section must be deposited in the Account for Tobacco Enforcement.

**Sec. 8.** In addition to or in lieu of any other penalty or remedy provided by law, the Attorney General may seek a civil penalty in an amount not to exceed \$20,000 against any wholesale dealer or nonparticipating manufacturer that makes a certification pursuant to this chapter or chapter 370A of NRS which asserts the truth of any material matter that the wholesale dealer or nonparticipating manufacturer knows to be false or inaccurate. Any civil penalty collected pursuant to this section must be deposited in the Account for Tobacco Enforcement. If such a civil penalty is not paid within 30 days after it is imposed against:

1. A wholesale dealer, the license of the wholesale dealer may be suspended or revoked.

2. A nonparticipating manufacturer, the nonparticipating manufacturer and the brand families of the nonparticipating manufacturer may be denied listing in the directory or removed from the directory.





**Sec. 9.** NRS 370.257 is hereby amended to read as follows:

370.257 1. Each manufacturer, wholesale dealer and retail dealer shall provide to the Executive Director and his or her designees and to the Secretary or his or her designee, upon request, access to all the reports and records required by NRS 370.001 to 370.430, inclusive. The Department at its sole discretion may share the records and reports required by those sections with law enforcement officials of the Federal Government, this State, other states, Indian tribes or international authorities.

2. Except as otherwise provided in this subsection, the reports submitted by licensees pursuant to NRS 370.001 to 370.430, inclusive, are public records. ~~Any~~ *Unless otherwise directed or ordered by a court of competent jurisdiction, any* information contained in those reports about quantities of cigarettes by brand must not be released to anyone other than persons permitted access to those reports pursuant to subsection 1.

3. The Department may audit the records of each dealer to determine whether the manufacturer, wholesale dealer or retail dealer has complied with the provisions of NRS 370.001 to 370.430, inclusive.

**Sec. 10.** NRS 370.379 is hereby amended to read as follows:

370.379 1. The Department may suspend or revoke the license of a retail or wholesale dealer who violates the provisions of NRS 370.371 to 370.379, inclusive, or any regulation adopted thereunder, after notice to the licensee and a hearing as prescribed by the Department.

2. The Department, upon a finding that the licensee has failed to comply with any provision of NRS 370.371 to 370.379, inclusive, or any regulation adopted by the Executive Director, shall, in the case of a first offender, suspend the license of the licensee for not less than 5 nor more than 20 consecutive business days. If the Department finds the offender has been guilty of willful and persistent violations, it may suspend for not more than 6 months or revoke the person's license.

3. ~~Any~~ *Except as otherwise provided in section 4 of this act, a* person whose license has been revoked may apply to the Department at the end of 1 year for a reinstatement of the license. The Department may reinstate the license if the Department determines that the licensee will comply with the provisions of this chapter and the regulations adopted by the Department.

4. A person whose license has been suspended or revoked shall not sell cigarettes or permit cigarettes to be sold during the period of suspension or revocation on the premises occupied by the person or upon other premises controlled by the person. The expiration, transfer, surrender, continuance, renewal or extension of a license



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1 issued pursuant to this chapter does not bar or abate any disciplinary  
2 proceedings or action.

3 **Sec. 11.** NRS 370.605 is hereby amended to read as follows:

4 370.605 As used in NRS 370.600 to 370.705, inclusive, *and*  
5 *sections 2 to 8, inclusive, of this act*, unless the context otherwise  
6 requires, the words and terms defined in NRS 370.610 to 370.660,  
7 inclusive, have the meanings ascribed to them in those sections.

8 **Sec. 12.** NRS 370.690 is hereby amended to read as follows:

9 370.690 1. To promote compliance with the provisions of  
10 NRS 370A.140, the Department may adopt regulations requiring a  
11 manufacturer of tobacco products to make the escrow deposits  
12 required by NRS 370A.140 in quarterly installments during the year  
13 in which the sales covered by those deposits are made. The  
14 Department may require the production of information sufficient to  
15 enable the Department to determine the adequacy of the amount of  
16 each quarterly installment.

17 2. The Department may adopt such regulations as it deems  
18 necessary to carry out the provisions of NRS 370.600 to 370.705,  
19 inclusive *H*, *and sections 2 to 8, inclusive, of this act*.

20 **Sec. 13.** NRS 370.700 is hereby amended to read as follows:

21 370.700 1. The Attorney General, on behalf of the  
22 Department, may bring an action in the district court of this State to:

23 (a) Enjoin any threatened or actual violation of the provisions of  
24 NRS 370.600 to 370.705, inclusive, *and sections 2 to 8, inclusive,*  
25 *of this act* by a distributor *or manufacturer* and to compel the  
26 distributor *or manufacturer* to comply with those provisions; or

27 (b) Enforce any of the provisions of NRS 370.600 to 370.705,  
28 inclusive *H*, *and sections 2 to 8, inclusive, of this act*.

29 2. In any action brought by the State to enforce the provisions  
30 of NRS 370.600 to 370.705, inclusive, *and sections 2 to 8,*  
31 *inclusive, of this act*, the State is entitled to recover any costs of  
32 investigation, expert witness fees, costs of the action and reasonable  
33 attorney's fees.

34 3. If a court determines that a person has violated any provision  
35 of NRS 370.600 to 370.705, inclusive, *and sections 2 to 8,*  
36 *inclusive, of this act*, the court shall order any profits, gain, gross  
37 receipts or other benefit from the violation to be disgorged and paid  
38 to the State Treasurer for deposit in the State General Fund.

39 4. The remedies and penalties provided in NRS 370.600 to  
40 370.705, inclusive, *and sections 2 to 8, inclusive, of this act* are  
41 cumulative to each other and to the remedies and penalties available  
42 under any other law of this State.

43 **Sec. 14.** NRS 370.705 is hereby amended to read as follows:

44 370.705 1. If a court of competent jurisdiction finds that the  
45 provisions of NRS 370.600 to 370.705, inclusive, *and sections 2 to*



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1 *8, inclusive, of this act* conflict and cannot be harmonized with the  
2 provisions of chapter 370A of NRS, then the provisions of chapter  
3 370A of NRS shall be deemed to control.

4 2. If any section, subsection, subdivision, paragraph, sentence,  
5 clause or phrase of NRS 370.600 to 370.705, inclusive, *and sections*  
6 *2 to 8, inclusive, of this act* causes chapter 370A of NRS to no  
7 longer constitute a qualifying or model statute, as those terms are  
8 defined in the Master Settlement Agreement, then that portion of  
9 NRS 370.600 to 370.705, inclusive, *and sections 2 to 8, inclusive,*  
10 *of this act* shall be deemed to be invalid.

11 3. If any section, subsection, subdivision, paragraph, sentence,  
12 clause or phrase of ~~NRS 370.600 to 370.705, inclusive,~~ *this*  
13 *chapter* is for any reason held to be invalid, unlawful or  
14 unconstitutional, that decision shall be deemed not to affect the  
15 validity of the remaining portions of ~~NRS 370.600 to 370.705,~~  
16 ~~inclusive,~~ *this chapter* or any part thereof.

