

SENATE JOINT RESOLUTION NO. 14—COMMITTEE ON JUDICIARY

MARCH 28, 2011

Referred to Committee on Judiciary

SUMMARY—Proposes to amend the Nevada Constitution to create an intermediate appellate court. (BDR C-1013)

FISCAL NOTE: Effect on Local Government: No.
Effect on the State: Yes.

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EXPLANATION – Matter in **bolded italics** is new; matter between brackets ~~omitted material~~ is material to be omitted.

SENATE JOINT RESOLUTION—Proposing to amend the Nevada Constitution to create an intermediate appellate court.

Legislative Counsel’s Digest:

This resolution proposes an amendment to the Nevada Constitution to create an intermediate appellate court, known as the court of appeals. The court of appeals will consist of three judges, but the Legislature may by law increase the number of judges. The initial three judges must be appointed by the Governor from among three nominees for each seat chosen by the Commission on Judicial Selection. These initial judges will be appointed for a term of 2 years beginning on the first Monday of January of the year following the effective date of this constitutional amendment. After the initial terms, the judges of the court of appeals will be elected at the general election to serve a term of 6 years.

The court of appeals will have appellate jurisdiction in civil cases arising in district courts and in criminal cases within the original jurisdiction of the district courts. The Nevada Supreme Court must fix the jurisdiction of the court of appeals by rule and provide for the review of appeals decided by the court of appeals. In addition, the Nevada Supreme Court must provide by rule for the assignment of one or more judges of the court of appeals to devote a part of their time to serve as supplemental district judges, where needed.

RESOLVED BY THE SENATE AND ASSEMBLY OF THE STATE OF NEVADA, JOINTLY, That a new section, designated Section 3A, be added to Article 6 of the Nevada Constitution to read as follows:

Sec. 3A. 1. The court of appeals consists of three judges or such greater number as the Legislature may provide by law. If the number of judges is so increased, the Supreme Court must provide by rule for the assignment of each appeal to a panel of three judges for decision.



* S J R 1 4 *

1 2. After the initial terms, each judge of the court of
2 appeals must be elected by the qualified electors of this State
3 at the general election for a term of 6 years beginning on
4 the first Monday of January next after the election. The
5 initial three judges of the court of appeals must be
6 appointed by the Governor from among three nominees
7 selected for each individual seat by the permanent
8 Commission on Judicial Selection described in subsection 3
9 of section 20 of this Article. After the expiration of 30 days
10 from the date on which the permanent Commission on
11 Judicial Selection has delivered to the Governor its list of
12 nominees for the initial judges, if the Governor has not
13 made the appointments required by this Section, the
14 Governor shall make no other appointment to any public
15 office until the Governor has appointed a judge from the list
16 submitted. The term of the initial judges is 2 years
17 beginning on the first Monday of January next after the
18 effective date of this Section, and an initial judge may
19 succeed himself. If there is an increase in the number of
20 judges, each additional judge must be elected by the
21 qualified electors of this State at the first general election
22 following the increase for a term of 6 years beginning on
23 the first Monday of January next after the election.

24 3. The Chief Justice of the Supreme Court shall
25 appoint one of the judges of the court of appeals to be chief
26 judge. The chief judge serves a term of 4 years, except that
27 the term of the initial chief judge is 2 years. The chief judge
28 may succeed himself. The chief judge may resign the
29 position of chief judge without resigning from the court of
30 appeals.

31 4. The Supreme Court shall provide by rule for the
32 assignment of one or more judges of the court of appeals to
33 devote a part of their time to serve as supplemental district
34 judges, where needed.

35 And be it further

36 RESOLVED, That Section 1 of Article 6 of the Nevada
37 Constitution be amended to read as follows:

38 Section 1. The judicial power of this State ~~{shall be}~~ is
39 vested in a court system, comprising a Supreme Court, **a**
40 **court of appeals**, district courts ~~{H}~~ and justices of the peace.
41 The Legislature may also establish, as part of the system,
42 courts for municipal purposes only in incorporated cities and
43 towns.



1 And be it further

2 RESOLVED, That Section 4 of Article 6 of the Nevada
3 Constitution be amended to read as follows:

4 Sec. 4. 1. The Supreme Court ~~{shall}~~ *and the court of*
5 *appeals* have appellate jurisdiction in all civil cases arising in
6 district courts, and also on questions of law alone in all
7 criminal cases in which the offense charged is within the
8 original jurisdiction of the district courts. *The Supreme Court*
9 *shall fix by rule the jurisdiction of the court of appeals and*
10 *shall provide for the review, where appropriate, of appeals*
11 *decided by the court of appeals.* The ~~{court shall also}~~
12 *Supreme Court and the court of appeals* have power to issue
13 writs of mandamus, certiorari, prohibition, quo warranto ~~{}~~
14 and habeas corpus and also all writs necessary or proper to
15 the complete exercise of ~~{its appellate}~~ *their* jurisdiction.
16 Each ~~{of the justices shall have power to}~~ *justice of the*
17 *Supreme Court and judge of the court of appeals may* issue
18 writs of habeas corpus to any part of the State, upon petition
19 by, or on behalf of, any person held in actual custody ~~{}~~ *in*
20 *this State* and may make such writs returnable ~~{}~~ before
21 ~~{himself}~~ *the issuing justice or judge* or the ~~{Supreme Court,}~~
22 *court of which the justice or judge is a member,* or before
23 any district court in the State or ~~{before}~~ any judge of ~~{said~~
24 ~~courts.}~~ *a district court.*

25 2. In case of the disability or disqualification, for any
26 cause, of ~~{the Chief Justice or one of the associate justices}~~ *a*
27 *justice* of the Supreme Court, ~~{for any two of them,}~~ the
28 Governor ~~{is authorized and empowered to}~~ *may* designate
29 ~~{any}~~ *a judge of the court of appeals or a* district judge ~~{or~~
30 ~~judges}~~ to sit in the place ~~{or places}~~ of ~~{such}~~ *the* disqualified
31 or disabled justice . ~~{for justices, and said judge or judges so~~
32 ~~designated shall receive their}~~ *The judge designated by the*
33 *Governor is entitled to receive his* actual expense of travel
34 and otherwise while sitting in the Supreme Court.

35 3. *In the case of the disability or disqualification, for*
36 *any cause, of a judge of the court of appeals, the Governor*
37 *may designate a district judge to sit in the place of the*
38 *disabled or disqualified judge. The judge whom the*
39 *Governor designates is entitled to receive his actual expense*
40 *of travel and otherwise while sitting in the court of appeals.*

41 And be it further

42 RESOLVED, That Section 7 of Article 6 of the Nevada
43 Constitution be amended to read as follows:

44 Sec. 7. The times of holding the Supreme Court , *the*
45 *court of appeals* and *the* district courts ~~{shall}~~ *must* be as



fixed by law. The terms of the Supreme Court ~~{shall}~~ **must** be held at the seat of government unless the Legislature otherwise provides by law, except that the Supreme Court may hear oral argument at other places in the State. **The terms of the court of appeals must be held at the place provided by law.** The terms of the district courts ~~{shall}~~ **must** be held at the county seats of their respective counties unless the Legislature otherwise provides by law.

And be it further

RESOLVED, That Section 8 of Article 6 of the Nevada Constitution be amended to read as follows:

Sec. 8. **1.** The Legislature shall determine the number of justices of the peace to be elected in each city and township of the State ~~{}~~ and shall fix by law their qualifications, their terms of office and the limits of their civil and criminal jurisdiction, according to the amount in controversy, the nature of the case, the penalty provided ~~{}~~ or any combination of these.

2. The provisions of this section affecting the number, qualifications, terms of office and jurisdiction of justices of the peace become effective on the first Monday of January, 1979.

3. The Legislature shall also prescribe by law the manner, and determine the cases , in which appeals may be taken from justices and other courts. The Supreme Court, **the court of appeals**, the district courts ~~{}~~ and such other courts ~~{}~~ as the Legislature ~~{shall designate, shall be}~~ **designates are** courts of record.

And be it further

RESOLVED, That Section 11 of Article 6 of the Nevada Constitution be amended to read as follows:

Sec. 11. The justices of the Supreme Court , **the judges of the court of appeals** and the district judges ~~{shall be}~~ **are** ineligible to any office, other than a judicial office, during the term for which they ~~{shall}~~ have been elected or appointed . ~~{}~~ **and all** All elections or appointments of any such judges by the people, Legislature ~~{}~~ or otherwise ~~{}~~ during said period ~~{}~~ to any office other than judicial ~~{shall be}~~ **are** void.

And be it further

RESOLVED, That Section 15 of Article 6 of the Nevada Constitution be amended to read as follows:

Sec. 15. The justices of the Supreme Court , **the judges of the court of appeals** and **the** district judges ~~{shall}~~ **are** each **entitled to** receive for their services a compensation to be fixed by law and paid in the manner provided by law, which



~~{shall}~~ **must** not be increased or diminished during the term for which they ~~{shall}~~ have been elected, unless a vacancy occurs, in which case the successor of the former incumbent ~~{shall}~~ **is entitled to** receive only such salary as may be provided by law at the time of his election or appointment. ~~{~~ **and provision shall** **A provision must** be made by law for setting apart from each year's revenue a sufficient amount of money ~~}~~ to pay such compensation.

And be it further

RESOLVED, That Section 20 of Article 6 of the Nevada Constitution be amended to read as follows:

Sec. 20. 1. When a vacancy occurs before the expiration of any term of office in the Supreme Court **or the court of appeals** or among the district judges, the Governor shall appoint a justice or judge from among three nominees selected for such individual vacancy by the Commission on Judicial Selection.

2. The term of office of any justice or judge so appointed expires on the first Monday of January following the next general election.

3. Each nomination for the Supreme Court ~~{shall}~~ **or the court of appeals must** be made by the permanent Commission, composed of:

(a) The Chief Justice or an associate justice designated by him;

(b) Three members of the State Bar of Nevada, a public corporation created by statute, appointed by its Board of Governors; and

(c) Three persons, not members of the legal profession, appointed by the Governor.

4. Each nomination for the district court ~~{shall}~~ **must** be made by a temporary commission composed of:

(a) The permanent Commission;

(b) A member of the State Bar of Nevada resident in the judicial district in which the vacancy occurs, appointed by the Board of Governors of the State Bar of Nevada; and

(c) A resident of such judicial district, not a member of the legal profession, appointed by the Governor.

5. If at any time the State Bar of Nevada ceases to exist as a public corporation or ceases to include all attorneys admitted to practice before the courts of this State, the Legislature shall provide by law, or if it fails to do so the **Supreme** Court shall provide by rule, for the appointment of attorneys at law to the positions designated in this Section to be occupied by members of the State Bar of Nevada.



6. The term of office of each appointive member of the permanent Commission, except the first members, is 4 years. Each appointing authority shall appoint one of the members first appointed for a term of 2 years. If a vacancy occurs, the appointing authority shall fill the vacancy for the unexpired term. The additional members of a temporary commission ~~shall~~ **must** be appointed when a vacancy occurs, and their terms ~~shall~~ expire when the nominations for such vacancy have been transmitted to the Governor.

7. An appointing authority shall not appoint to the permanent Commission more than:

(a) One resident of any county.

(b) Two members of the same political party.

No member of the permanent Commission may be a member of ~~the~~ **the** Commission on Judicial Discipline.

8. After the expiration of 30 days from the date on which the Commission on Judicial Selection has delivered to him its list of nominees for any vacancy, if the Governor has not made the appointment required by this Section, he shall make no other appointment to any public office until he has appointed a justice or judge from the list submitted.

~~If a commission on judicial selection is established by another section of this Constitution to nominate persons to fill vacancies on the Supreme Court, such commission shall serve as the permanent Commission established by subsection 3 of this Section.]~~

And be it further

RESOLVED, That Section 21 of Article 6 of the Nevada Constitution be amended to read as follows:

Sec. 21. 1. A justice of the Supreme Court, **a judge of the court of appeals**, a district judge, a justice of the peace or a municipal judge may, in addition to the provision of Article 7 for impeachment, be censured, retired, removed or otherwise disciplined by the Commission on Judicial Discipline. Pursuant to rules governing appeals adopted by the Supreme Court, a justice or judge may appeal from the action of the Commission to the Supreme Court, which may reverse such action or take any alternative action provided in this subsection.

2. The Commission is composed of:

(a) Two justices or judges appointed by the Supreme Court;

(b) Two members of the State Bar of Nevada, a public corporation created by statute, appointed by its Board of Governors; and



(c) Three persons, not members of the legal profession, appointed by the Governor.

The Commission shall elect a Chairman from among its three lay members.

3. If at any time the State Bar of Nevada ceases to exist as a public corporation or ceases to include all attorneys admitted to practice before the courts of this State, the Legislature shall provide by law, or if it fails to do so the **Supreme** Court shall provide by rule, for the appointment of attorneys at law to the positions designated in this Section to be occupied by members of the State Bar of Nevada.

4. The term of office of each appointive member of the Commission, except the first members, is 4 years. Each appointing authority shall appoint one of the members first appointed for a term of 2 years. If a vacancy occurs, the appointing authority shall fill the vacancy for the unexpired term. An appointing authority shall not appoint more than one resident of any county. The Governor shall not appoint more than two members of the same political party. No member may be a member of a commission on judicial selection.

5. The Legislature shall establish:

(a) In addition to censure, retirement and removal, the other forms of disciplinary action that the Commission may impose;

(b) The grounds for censure and other disciplinary action that the Commission may impose, including, but not limited to, violations of the provisions of the Code of Judicial Conduct;

(c) The standards for the investigation of matters relating to the fitness of a justice or judge; and

(d) The confidentiality or nonconfidentiality, as appropriate, of proceedings before the Commission, except that, in any event, a decision to censure, retire or remove a justice or judge must be made public.

6. The Supreme Court shall adopt a Code of Judicial Conduct.

7. The Commission shall adopt rules of procedure for the conduct of its hearings and any other procedural rules it deems necessary to carry out its duties.

8. No justice or judge may by virtue of this Section be:

(a) Removed except for willful misconduct, willful or persistent failure to perform the duties of his office or habitual intemperance; or

(b) Retired except for advanced age which interferes with the proper performance of his judicial duties, or for mental or



1 physical disability which prevents the proper performance of
2 his judicial duties and which is likely to be permanent in
3 nature.

4 9. Any matter relating to the fitness of a justice or judge
5 may be brought to the attention of the Commission by any
6 person or on the motion of the Commission. The Commission
7 shall, after preliminary investigation, dismiss the matter or
8 order a hearing to be held before it. If a hearing is ordered, a
9 statement of the matter ~~[shall]~~ **must** be served upon the justice
10 or judge against whom the proceeding is brought. The
11 Commission in its discretion may suspend a justice or judge
12 from the exercise of his office pending the determination of
13 the proceedings before the Commission. Any justice or judge
14 whose removal is sought is liable to indictment and
15 punishment according to law. A justice or judge retired for
16 disability in accordance with this Section is entitled thereafter
17 to receive such compensation as the Legislature may provide.

18 10. If a proceeding is brought against a justice of the
19 Supreme Court, no justice of the Supreme Court may sit on
20 the Commission for that proceeding. ***If a proceeding is***
21 ***brought against a judge of the court of appeals, no judge of***
22 ***the court of appeals may sit on the Commission for that***
23 ***proceeding.*** If a proceeding is brought against a district
24 judge, no district judge from the same judicial district may sit
25 on the Commission for that proceeding. If a proceeding is
26 brought against a justice of the peace, no justice of the peace
27 from the same township may sit on the Commission for that
28 proceeding. If a proceeding is brought against a municipal
29 judge, no municipal judge from the same city may sit on the
30 Commission for that proceeding. If an appeal is taken from an
31 action of the Commission to the Supreme Court, any justice
32 who sat on the Commission for that proceeding is disqualified
33 from participating in the consideration or decision of the
34 appeal. When any member of the Commission is disqualified
35 by this subsection, the Supreme Court shall appoint a
36 substitute from among the eligible judges.

37 11. The Commission may:

38 (a) Designate for each hearing an attorney or attorneys at
39 law to act as counsel to conduct the proceeding;

40 (b) Summon witnesses to appear and testify under oath
41 and compel the production of books, papers, documents and
42 records;

43 (c) Grant immunity from prosecution or punishment when
44 the Commission deems it necessary and proper in order to



1 compel the giving of testimony under oath and the production
2 of books, papers, documents and records; and

3 (d) Exercise such further powers as the Legislature may
4 from time to time confer upon it.

5 And be it further

6 RESOLVED, That Section 3 of Article 7 of the Nevada
7 Constitution be amended to read as follows:

8 ~~{Sec:}~~ **Sec. 3.** For any reasonable cause to be entered on
9 the journals of each House, which may ~~{}~~ or may not be
10 sufficient grounds for impeachment, the ~~{Chief Justice and~~
11 ~~associate}~~ justices of the Supreme Court , **the judges of the**
12 **court of appeals** and **the** judges of the district courts ~~{shall}~~
13 **must** be removed from office on the vote of two thirds of the
14 members elected to each branch of the Legislature . ~~{, and~~
15 ~~the}~~ **The** justice or judge complained of ~~{, shall}~~ **must** be
16 served with a copy of the complaint against him, and ~~{shall}~~
17 have an opportunity of being heard in person or by counsel in
18 his defense . ~~{, provided, that no}~~ **No** member of either branch
19 of the Legislature ~~{shall be}~~ **is** eligible to fill the vacancy
20 occasioned by such removal.

21 And be it further

22 RESOLVED, That Section 8 of Article 15 of the Nevada
23 Constitution be amended to read as follows:

24 ~~{Sec:}~~ **Sec. 8.** The Legislature shall provide for the
25 speedy publication of all statute laws of a general nature ~~{}~~
26 and such decisions of the Supreme Court ~~{}~~ **and the court of**
27 **appeals** as it may deem expedient . ~~{, and all}~~ **All** laws and
28 judicial decisions ~~{shall}~~ **must** be free for publication by any
29 person . ~~{, provided, that no}~~ **No** judgment of the Supreme
30 Court **or the court of appeals** shall take effect and be
31 operative until the opinion of the court in such case ~~{shall be}~~
32 **is** filed with the clerk of said court.

