

**Amendment No. 181**

Assembly Amendment to Assembly Bill No. 172 (BDR 28-110)

**Proposed by:** Assembly Committee on Government Affairs

**Amends:** Summary: No Title: No Preamble: No Joint Sponsorship: No Digest: Yes

ASSEMBLY ACTION				Initial and Date	SENATE ACTION				Initial and Date
Adopted	<input type="checkbox"/>	Lost	<input type="checkbox"/>	_____	Adopted	<input type="checkbox"/>	Lost	<input type="checkbox"/>	_____
Concurred In	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____	Concurred In	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____
Receded	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____	Receded	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____

EXPLANATION: Matter in (1) *blue bold italics* is new language in the original bill; (2) *green bold italic underlining* is new language proposed in this amendment; (3) ~~red strikethrough~~ is deleted language in the original bill; (4) ~~purple double strikethrough~~ is language proposed to be deleted in this amendment; (5) orange double underlining is deleted language in the original bill that is proposed to be retained in this amendment; and (6) *green bold underlining* is newly added transitory language.

AAK/WLK



Date: 4/9/2013

A.B. No. 172—Revises provisions governing bidder preferences on certain public works. (BDR 28-110)



ASSEMBLY BILL NO. 172—ASSEMBLYMEN HORNE, KIRKPATRICK, BOBZIEN,  
BENITEZ-THOMPSON, HICKEY; AND BUSTAMANTE ADAMS

FEBRUARY 25, 2013

Referred to Committee on Government Affairs

SUMMARY—Revises provisions governing bidder preferences on certain public works. (BDR 28-110)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact.  
Effect on the State: Yes.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to public works; revising provisions relating to preferences in bidding for contracts for certain public works projects; and providing other matters properly relating thereto.

**Legislative Counsel's Digest:**

Existing law requires that a contractor, applicant to serve as a construction manager at risk or design-build team that wishes to receive a preference in bidding for a contract for a public work submit an affidavit to the public body sponsoring or financing the public work certifying that: (1) at least 50 percent of all workers employed on the public work will hold a valid Nevada driver's license or identification card; (2) all vehicles used primarily for the public work will be either registered in this State or partially apportioned to this State; (3) at least 50 percent of all design professionals working on the public work will hold a valid Nevada driver's license or identification card; (4) at least 25 percent of the suppliers of the materials used for the public work will be located in this State unless the public body requires the acquisition of materials or equipment that cannot be obtained from a supplier located in this State; and (5) certain records will be maintained and made available for inspection within this State. (NRS 338.0117) **Section 1** of this bill revises the requirements for such a preference in bidding by: (1) ~~increasing from 50 percent to 100 percent the percentage of workers employed on the public work that are required to hold a valid Nevada driver's license or identification card; (2) requiring that each worker and 50 percent of the design professionals working on the public work register in this State all vehicles owned by the worker or design professional for personal use and operated upon any highway in this State; and (3)~~ **limiting the requirement for design professionals to design-build teams; and (2)** eliminating the requirement that a percentage of suppliers of the materials used for the public work be located in this State. **Section 1** clarifies that the driver's licenses and identification cards used to satisfy the statutory requirements must be issued by the Department of Motor Vehicles of the State of Nevada. **Section 1** requires a contractor to meet those requirements only if the contractor was awarded the contract for a public work as a result of the preference in bidding. **Section 1** restricts who can file a written objection alleging a violation of those requirements to only persons who submitted a bid on the public work.

Existing law prohibits a contractor from being qualified to bid on certain state and local public works if the contractor has failed to comply with certain requirements within the preceding year for a contract for a public work that cost more than \$25,000,000. ~~(NRS 338.1279) Section 2 of this bill eliminates that provision.~~

~~Existing law~~ and prohibits a contractor who has failed to comply with certain requirements for a contract for a public work which exceeds \$5,000,000 from receiving a preference in bidding for public works for 5 years. (NRS ~~338.1379, 338.1382, 338.1389, Section 4, 338.1415, 338.147, 408.333~~) Sections 4-8 of this bill ~~eliminates that prohibition~~ instead condition those prohibitions on a material breach of a contract for a public work which exceeds \$25,000,000 or \$5,000,000, as applicable.

Section 9 of this bill provides that the revised requirements for a preference in bidding on a contract for a public work apply to any public work that is first advertised for bid after July 1, 2013. Section 9 also declares that any contract for such a public work that fails to comply with this bill is void.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN  
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** NRS 338.0117 is hereby amended to read as follows:

338.0117 1. To qualify to receive a preference in bidding pursuant to subsection 2 of NRS 338.1389, subsection 2 of NRS 338.147, subsection 3 of NRS 338.1693, subsection 3 of NRS 338.1727 or subsection 2 of NRS 408.3886, a contractor, an applicant or a design-build team, respectively, must submit to the public body sponsoring or financing a public work a signed affidavit which certifies that, for the duration of the project ~~it is, on average, collectively, and not on any specific day:~~

(a) At least 50 percent of ~~all~~ the workers ~~Each worker~~ employed on the public work, including, without limitation, any employees of the contractor, applicant or design-build team and of any subcontractor engaged on the public work, will hold ~~is~~

~~(1) Hold~~ a valid driver's license or identification card issued by the Department of Motor Vehicles ~~of the State of Nevada; and~~

~~(2) Register in this State all vehicles owned by the worker for personal use and operated upon any highway in this State;~~

(b) All vehicles used primarily for the public work will be:

(1) Registered and partially apportioned to Nevada pursuant to the International Registration Plan, as adopted by the Department of Motor Vehicles pursuant to NRS 706.826; or

(2) Registered in this State;

(c) ~~At~~ If applying to receive a preference in bidding pursuant to subsection 3 of NRS 338.1727 or subsection 2 of NRS 408.3886, at least 50 percent of the design professionals working on the public work, including, without limitation, ~~any~~ employees of the ~~contractor, applicant or~~ design-build team and of any subcontractor ~~or consultant~~ engaged ~~in the design of~~ the public work, will have ~~is~~

~~(1) Have~~ a valid driver's license or identification card issued by the Department of Motor Vehicles ~~of the State of Nevada; and~~

~~(2) Register in this State all vehicles owned by the design professional for personal use and operated upon any highway in this State; and~~

~~(d) At least 25 percent of the suppliers of the materials used for the public work will be located in this State unless the public body requires the acquisition of materials or equipment that cannot be obtained from a supplier located in this State; and~~

~~(e)~~ The contractor, applicant or design-build team and any subcontractor engaged on the public work will maintain and make available for inspection within this State his or her records concerning payroll relating to the public work.

2. Any contract for a public work *that is* awarded to a contractor, applicant or design-build team who submits the affidavit described in subsection 1 ~~and who receives~~ *as a result of the contractor, applicant or design-build team receiving* a preference in bidding described in subsection 1 must:

(a) Include a provision in the contract that substantially incorporates the requirements of paragraphs (a) to ~~((e))~~ (d), inclusive, of subsection 1; and

(b) Provide that a failure to comply with any requirement of paragraphs (a) to ~~((e))~~ (d), inclusive, of subsection 1 ~~is a material breach of the contract and~~ entitles the public body to ~~liquidated damages~~ *a penalty* only as provided in subsections 5 and 6.

3. A person ~~for entity~~ *who submitted a bid on the public work and/or an entity* who believes that a contractor, applicant or design-build team has obtained a preference in bidding as described in subsection 1 but has failed to comply with a requirement of paragraphs (a) to ~~((e))~~ (d), inclusive, of subsection 1 may file, *before the substantial completion of the public work*, a written objection with the public body for which the contractor, applicant or design-build team is performing the public work. A written objection authorized pursuant to this subsection must set forth proof or substantiating evidence to support the belief of the person *or entity* that the contractor, applicant or design-build team has failed to comply with a requirement of paragraphs (a) to ~~((e))~~ (d), inclusive, of subsection 1.

4. If a public body receives a written objection pursuant to subsection 3, the public body shall determine whether the objection is accompanied by the proof or substantiating evidence required pursuant to that subsection. If the public body determines that the objection is not accompanied by the required proof or substantiating evidence, the public body shall dismiss the objection. If the public body determines that the objection is accompanied by the required proof or substantiating evidence or if the public body determines on its own initiative that proof or substantiating evidence of a failure to comply with a requirement of paragraphs (a) to ~~((e))~~ (d), inclusive, of subsection 1 exists, the public body shall determine whether the contractor, applicant or design-build team has failed to comply with a requirement of paragraphs (a) to ~~((e))~~ (d), inclusive, of subsection 1 and the public body or its authorized representative may proceed to award the contract accordingly or, if the contract has already been awarded, seek the remedy authorized in subsection 5.

5. A public body may recover, by civil action against the party responsible for a failure to comply with a requirement of paragraphs (a) to ~~((e))~~ (d), inclusive, of subsection 1, ~~liquidated damages~~ *a penalty* as described in subsection 6 for ~~a breach of a contract for a public work caused by~~ a failure to comply with a requirement of paragraphs (a) to ~~((e))~~ (d), inclusive, of subsection 1. If a public body recovers ~~liquidated damages~~ *a penalty* pursuant to this subsection, ~~for a breach of a contract for a public work,~~ the public body shall report to the State Contractors' Board the date of the ~~breach~~ *failure to comply*, the name of each entity which ~~breached the contract~~ *failed to comply* and the cost of the contract ~~to which the entity that failed to comply was a party~~. The Board shall maintain this information for not less than 6 years. Upon request, the Board shall provide this information to any public body or its authorized representative.

6. If a contractor, applicant or design-build team submits the affidavit described in subsection 1, receives a preference in bidding described in subsection 1 and is awarded the contract ~~as a result of that preference~~, the contract between the contractor, applicant or design-build team and the public body, each contract between the contractor, applicant or design-build team and a subcontractor ~~for supplier~~ and each contract between a subcontractor and a *lower tier* subcontractor ~~for supplier~~ must provide that:

(a) If a party to the contract causes ~~fa material breach of the contract between~~ the contractor, applicant or design-build team ~~and the public body as a result of a failure~~ to fail to comply with a requirement of paragraphs (a) to ~~((e))~~ (d), inclusive, of subsection 1, the party is liable to the public body for ~~liquidated damages~~ a penalty in the amount of 1 percent of the cost of the largest contract to which he or she is a party;

(b) The right to recover the amount determined pursuant to paragraph (a) by the public body pursuant to subsection 5 may be enforced by the public body directly against the party that ~~causes the material breach~~ caused the failure to comply with a requirement of paragraphs (a) to (d), inclusive, of subsection 1; and

(c) No other party to the contract is liable to the public body for ~~liquidated damages~~ a penalty.

7. A public body that awards a contract for a public work to a contractor, applicant or design-build team who submits the affidavit described in subsection 1 and who receives a preference in bidding described in subsection 1 shall, on or before July 31 of each year, submit a written report to the Director of the Legislative Counsel Bureau for transmittal to the Legislative Commission. The report must include information on each contract for a public work awarded to a contractor, applicant or design-build team who submits the affidavit described in subsection 1 and who receives a preference in bidding described in subsection 1, including, without limitation, the name of the contractor, applicant or design-build team who was awarded the contract, the cost of the contract, a brief description of the public work and a description of the degree to which the contractor, applicant or design-build team and each subcontractor complied with the requirements of paragraphs (a) to ~~((e))~~ (d), inclusive, of subsection 1.

8. As used in this section:

(a) "Lower tier subcontractor" means a subcontractor who contracts with another subcontractor to provide labor, materials or services to the other subcontractor for a construction project.

(b) "Vehicle used primarily for the public work" does not include any vehicle that is present at the site of the public work only occasionally and for a purpose incidental to the public work including, without limitation, the delivery of materials. Notwithstanding the provisions of the paragraph, the term includes any vehicle which is:

(1) Owned or operated by the contractor or any subcontractor ~~or any employee thereof~~ who is engaged on the public work; and

(2) Present at the site of the public work.

Sec. 2. ~~NRS 338.070 is hereby amended to read as follows:~~

~~338.070 1. Any public body awarding a contract shall~~

~~(a) Investigate possible violations of the provisions of NRS 338.010 to 338.090, inclusive, committed in the course of the execution of the contract, and determine whether a violation has been committed and inform the Labor Commissioner of any such violations; and~~

~~(b) When making payments to the contractor engaged on the public work of money becoming due under the contract, withhold and retain all sums forfeited pursuant to the provisions of NRS 338.010 to 338.090, inclusive.~~

~~2. No sum may be withheld, retained or forfeited, except from the final payment, without a full investigation being made by the awarding public body.~~

~~3. Except as otherwise provided in subsection 6, it is lawful for any contractor engaged on a public work to withhold from any subcontractor engaged on the public work sufficient sums to cover any penalties withheld from the contractor by the awarding public body on account of the failure of the subcontractor to comply~~

1 with the terms of NRS 338.010 to 338.090, inclusive. If payment has already been  
2 made to the subcontractor, the contractor may recover from the subcontractor the  
3 amount of the penalty or forfeiture in a suit at law.

4 ~~4. A contractor [engaged on] awarded the contract for a public work and~~  
5 ~~each subcontractor engaged by that contractor on the public work shall keep or~~  
6 ~~ease to be kept:~~

7 ~~(a) An accurate record showing, for each worker employed by the contractor or~~  
8 ~~subcontractor in connection with the public work:~~

9 ~~(1) The name of the worker;~~

10 ~~(2) The occupation of the worker;~~

11 ~~(3) If the worker has a driver's license or identification card, an indication~~  
12 ~~of the state or other jurisdiction that issued the license or card; and~~

13 ~~(4) The actual per diem, wages and benefits paid to the worker; and~~

14 ~~(b) An additional accurate record showing, for each worker employed by the~~  
15 ~~contractor or subcontractor in connection with the public work who has a driver's~~  
16 ~~license or identification card:~~

17 ~~(1) The name of the worker;~~

18 ~~(2) The driver's license number or identification card number of the~~  
19 ~~worker; and~~

20 ~~(3) The state or other jurisdiction that issued the license or card.~~

21 ~~→ The provisions of this subsection do not apply to any contractor that was not~~  
22 ~~awarded the contract for a public work.~~

23 ~~5. The records maintained pursuant to subsection 4 must be open at all~~  
24 ~~reasonable hours to the inspection of the public body awarding the contract. The~~  
25 ~~contractor engaged on the public work or subcontractor engaged on the public work~~  
26 ~~shall ensure that a copy of each record for each calendar month is received by the~~  
27 ~~public body awarding the contract no later than 15 days after the end of the month.~~  
28 ~~The copy of the record maintained pursuant to paragraph (a) of subsection 4 must~~  
29 ~~be open to public inspection as provided in NRS 339.010. The copy of the record~~  
30 ~~maintained pursuant to paragraph (b) of subsection 4 is confidential and not open to~~  
31 ~~public inspection. The records in the possession of the public body awarding the~~  
32 ~~contract may be discarded by the public body 2 years after final payment is made~~  
33 ~~by the public body for the public work.~~

34 ~~6. A contractor engaged on a public work shall not withhold from a~~  
35 ~~subcontractor engaged on the public work the sums necessary to cover any~~  
36 ~~penalties provided pursuant to subsection 3 of NRS 338.060 that may be withheld~~  
37 ~~from the contractor by the public body awarding the contract because the public~~  
38 ~~body did not receive a copy of the record maintained by the subcontractor pursuant~~  
39 ~~to subsection 4 for a calendar month by the time specified in subsection 5 if:~~

40 ~~(a) The subcontractor provided to the contractor, for submission to the public~~  
41 ~~body by the contractor, a copy of the record not later than the later of:~~

42 ~~(1) Ten days after the end of the month; or~~

43 ~~(2) A date agreed upon by the contractor and subcontractor; and~~

44 ~~(b) The contractor failed to submit the copy of the record to the public body by~~  
45 ~~the time specified in subsection 5.~~

46 ~~→ Nothing in this subsection prohibits a subcontractor from submitting a copy of a~~  
47 ~~record for a calendar month directly to the public body by the time specified in~~  
48 ~~subsection 5.~~

49 ~~7. Any contractor or subcontractor, or agent or representative thereof,~~  
50 ~~performing work for a public work who neglects to comply with the provisions of~~  
51 ~~this section is guilty of a misdemeanor.] (Deleted by amendment.)~~

1       **Sec. 3.** ~~NRS 338.1379 is hereby amended to read as follows:~~

2       ~~338.1379 1. Except as otherwise provided in NRS 338.1382, a contractor~~  
3 ~~who wishes to qualify as a bidder on a contract for a public work must submit an~~  
4 ~~application to the Division or the local government.~~

5       ~~2. Upon receipt of an application pursuant to subsection 1, the Division or the~~  
6 ~~local government shall:~~

7       ~~(a) Investigate the applicant to determine whether the applicant is qualified to~~  
8 ~~bid on a contract; and~~

9       ~~(b) After conducting the investigation, determine whether the applicant is~~  
10 ~~qualified to bid on a contract. The determination must be made within 45 days after~~  
11 ~~receipt of the application.~~

12       ~~3. The Division or the local government shall notify each applicant in writing~~  
13 ~~of its determination. If an application is denied, the notice must set forth the reasons~~  
14 ~~for the denial and inform the applicant of the right to a hearing pursuant to NRS~~  
15 ~~338.1381.~~

16       ~~4. The Division or the local government may determine an applicant is~~  
17 ~~qualified to bid:~~

18       ~~(a) On a specific project; or~~

19       ~~(b) On more than one project over a period of time to be determined by the~~  
20 ~~Division or the local government.~~

21       ~~5. [Except as otherwise provided in subsection 8, the] The Division shall not~~  
22 ~~use any criteria other than criteria adopted by regulation pursuant to NRS 338.1375~~  
23 ~~in determining whether to approve or deny an application.~~

24       ~~6. [Except as otherwise provided in subsection 8, the] The local government~~  
25 ~~shall not use any criteria other than the criteria described in NRS 338.1377 in~~  
26 ~~determining whether to approve or deny an application.~~

27       ~~7. Except as otherwise provided in NRS 239.0115, financial information and~~  
28 ~~other data pertaining to the net worth of an applicant which is gathered by or~~  
29 ~~provided to the Division or a local government to determine the financial ability of~~  
30 ~~an applicant to perform a contract is confidential and not open to public inspection.~~

31       ~~8. The Division or the local government shall deny an application and revoke~~  
32 ~~any existing qualification to bid if it finds that the applicant has, within the~~  
33 ~~preceding year, breached a contract for a public work for which the cost exceeds~~  
34 ~~\$25,000,000 by failing to comply with a requirement of paragraphs (a) to (e),~~  
35 ~~inclusive, of subsection 1 of NRS 338.0117. **(Deleted by amendment.)**~~

36       **Sec. 4.** NRS 338.1382 is hereby amended to read as follows:

37       338.1382 In lieu of adopting criteria pursuant to NRS 338.1377 and  
38 determining the qualification of bidders pursuant to NRS 338.1379, a governing  
39 body may deem a person to be qualified to bid on:

40       1. Contracts for public works of the local government if the person has not,  
41 within the preceding year, **materially breached** ~~with regard to~~ a contract for a  
42 public work for which the cost exceeds \$25,000,000, ~~by failing~~ **failed to**  
43 ~~comply with a requirement of paragraphs (a) to (e);~~ ~~(d), inclusive, of subsection~~  
44 ~~1 of NRS 338.0117,~~ and has been determined by:

45       (a) The Division pursuant to NRS 338.1379 to be qualified to bid on contracts  
46 for public works of the State pursuant to criteria adopted pursuant to NRS  
47 338.1375; or

48       (b) Another governing body pursuant to NRS 338.1379 to be qualified to bid  
49 on contracts for public works of that local government pursuant to the criteria set  
50 forth in NRS 338.1377.

51       2. A contract for a public work of the local government if:

52       (a) The person has been determined by the Department of Transportation  
53 pursuant to NRS 408.333 to be qualified to bid on the contract for the public work;

(b) The public work will be owned, operated or maintained by the Department of Transportation after the public work is constructed by the local government; and

(c) The Department of Transportation requested that bidders on the contract for the public work be qualified to bid on the contract pursuant to NRS 408.333.

**Sec. 5.** NRS 338.1389 is hereby amended to read as follows:

338.1389 1. Except as otherwise provided in subsection 10 and NRS 338.1385, 338.1386 and 338.13864, a public body or its authorized representative shall award a contract for a public work for which the estimated cost exceeds \$250,000 to the contractor who submits the best bid.

2. Except as otherwise provided in subsection 10 or limited by subsection 11, the lowest bid that is:

(a) Submitted by a responsive and responsible contractor who:

(1) Has been determined by the public body to be a qualified bidder pursuant to NRS 338.1379 or 338.1382;

(2) At the time the contractor submits his or her bid, ~~has~~ *provides* a valid certificate of eligibility to receive a preference in bidding on public works issued to the contractor by the State Contractors' Board pursuant to subsection 3 or 4; and

(3) ~~At the time the contractor submits his or her bid,~~ *Within 2 hours after the completion of the opening of the bids by the public body or its authorized representative,* submits a signed affidavit that meets the requirements of subsection 1 of NRS 338.0117; and

(b) Not more than 5 percent higher than the bid submitted by the lowest responsive and responsible bidder who :

~~(1) Does not have,~~ *provide,* at the time he or she submits the bid, a valid certificate of eligibility to receive a preference in bidding on public works issued to him or her by the State Contractors' Board pursuant to subsection 3 or 4 ~~or~~ ; *or*

~~(2) Does not submit, at the time he or she submits the bid,~~ *within 2 hours after the completion of the opening of the bids by the public body or its authorized representative, a signed affidavit certifying that he or she will comply with the requirements of paragraphs (a) to (e), (d), inclusive, of subsection 1 of NRS 338.0117 for the duration of the contract,*

shall be deemed to be the best bid for the purposes of this section.

3. The State Contractors' Board shall issue a certificate of eligibility to receive a preference in bidding on public works to a general contractor who is licensed pursuant to the provisions of chapter 624 of NRS and submits to the Board an affidavit from a certified public accountant setting forth that the general contractor has, while licensed as a general contractor in this State:

(a) Paid directly, on his or her own behalf:

(1) The sales and use taxes imposed pursuant to chapters 372, 374 and 377 of NRS on materials used for construction in this State, including, without limitation, construction that is undertaken or carried out on land within the boundaries of this State that is managed by the Federal Government or is on an Indian reservation or Indian colony, of not less than \$5,000 for each consecutive 12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant;

(2) The governmental services tax imposed pursuant to chapter 371 of NRS on the vehicles used in the operation of his or her business in this State of not less than \$5,000 for each consecutive 12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant; or

(3) Any combination of such sales and use taxes and governmental services tax; or



(b) Acquired, by purchase, inheritance, gift or transfer through a stock option plan, all the assets and liabilities of a viable, operating construction firm that possesses a:

(1) License as a general contractor pursuant to the provisions of chapter 624 of NRS; and

(2) Certificate of eligibility to receive a preference in bidding on public works.

4. The State Contractors' Board shall issue a certificate of eligibility to receive a preference in bidding on public works to a specialty contractor who is licensed pursuant to the provisions of chapter 624 of NRS and submits to the Board an affidavit from a certified public accountant setting forth that the specialty contractor has, while licensed as a specialty contractor in this State:

(a) Paid directly, on his or her own behalf:

(1) The sales and use taxes pursuant to chapters 372, 374 and 377 of NRS on materials used for construction in this State, including, without limitation, construction that is undertaken or carried out on land within the boundaries of this State that is managed by the Federal Government or is on an Indian reservation or Indian colony, of not less than \$5,000 for each consecutive 12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant;

(2) The governmental services tax imposed pursuant to chapter 371 of NRS on the vehicles used in the operation of his or her business in this State of not less than \$5,000 for each consecutive 12-month period for 60 months immediately preceding the submission of the affidavit from the certified public accountant; or

(3) Any combination of such sales and use taxes and governmental services tax; or

(b) Acquired, by purchase, inheritance, gift or transfer through a stock option plan, all the assets and liabilities of a viable, operating construction firm that possesses a:

(1) License as a specialty contractor pursuant to the provisions of chapter 624 of NRS; and

(2) Certificate of eligibility to receive a preference in bidding on public works.

5. For the purposes of complying with the requirements set forth in paragraph (a) of subsection 3 and paragraph (a) of subsection 4, a contractor shall be deemed to have paid:

(a) Sales and use taxes and governmental services taxes that were paid in this State by an affiliate or parent company of the contractor, if the affiliate or parent company is also a general contractor or specialty contractor, as applicable; and

(b) Sales and use taxes that were paid in this State by a joint venture in which the contractor is a participant, in proportion to the amount of interest the contractor has in the joint venture.

6. A contractor who has received a certificate of eligibility to receive a preference in bidding on public works from the State Contractors' Board pursuant to subsection 3 or 4 shall, at the time for the renewal of his or her contractor's license pursuant to NRS 624.283, submit to the Board an affidavit from a certified public accountant setting forth that the contractor has, during the immediately preceding 12 months, paid the taxes required pursuant to paragraph (a) of subsection 3 or paragraph (a) of subsection 4, as applicable, to maintain eligibility to hold such a certificate.

7. A contractor who fails to submit an affidavit to the Board pursuant to subsection 6 ceases to be eligible to receive a preference in bidding on public works

1 unless the contractor reapplies for and receives a certificate of eligibility pursuant to  
2 subsection 3 or 4, as applicable.

3 8. If a contractor holds more than one contractor's license, the contractor must  
4 submit a separate application for each license pursuant to which the contractor  
5 wishes to qualify for a preference in bidding. Upon issuance, the certificate of  
6 eligibility to receive a preference in bidding on public works becomes part of the  
7 contractor's license for which the contractor submitted the application.

8 9. If a contractor who applies to the State Contractors' Board for a certificate  
9 of eligibility to receive a preference in bidding on public works :

10 (a) Submits ~~submits~~ false information to the Board regarding the required  
11 payment of taxes, the contractor is not eligible to receive a preference in bidding on  
12 public works for a period of 5 years after the date on which the Board becomes  
13 aware of the submission of the false information ~~ff~~ ; or

14 (b) Is found by the Board to have, within the preceding 5 years, materially  
15 breached a contract for a public work for which the cost exceeds \$5,000,000, ~~by~~  
16 failing to comply with a requirement of paragraphs (a) to (e), inclusive, of  
17 subsection 1 of NRS 338.0117, the contractor is not eligible to receive a preference  
18 in bidding on public works.

19 10. If any federal statute or regulation precludes the granting of federal  
20 assistance or reduces the amount of that assistance for a particular public work  
21 because of the provisions of subsection 2, those provisions do not apply insofar as  
22 their application would preclude or reduce federal assistance for that work.

23 11. If a bid is submitted by two or more contractors as a joint venture or by  
24 one of them as a joint venturer, the bid may ~~be deemed the best bid~~ receive a  
25 preference in bidding only if both or all of the joint venturers separately meet the  
26 requirements of subsection 2.

27 12. The State Contractors' Board shall adopt regulations and may assess  
28 reasonable fees relating to the certification of contractors for a preference in  
29 bidding on public works.

30 13. A person or entity ~~who submitted a bid on the public work and~~ who  
31 believes that ~~that~~ the contractor who was awarded the contract for the public work  
32 wrongfully holds a certificate of eligibility to receive a preference in bidding on  
33 public works may challenge the validity of the certificate by filing a written  
34 objection with the public body to which the contractor has submitted a bid on a  
35 contract for the construction of a public work. A written objection authorized  
36 pursuant to this subsection must:

37 (a) Set forth proof or substantiating evidence to support the belief of the person  
38 or entity that the contractor wrongfully holds a certificate of eligibility to receive a  
39 preference in bidding on public works; and

40 (b) Be filed with the public body not later than 3 business days after the  
41 opening of the bids by the public body or its authorized representative.

42 14. If a public body receives a written objection pursuant to subsection 13, the  
43 public body shall determine whether the objection is accompanied by the proof or  
44 substantiating evidence required pursuant to paragraph (a) of that subsection. If the  
45 public body determines that the objection is not accompanied by the required proof  
46 or substantiating evidence, the public body shall dismiss the objection and the  
47 public body or its authorized representative may proceed immediately to award the  
48 contract. If the public body determines that the objection is accompanied by the  
49 required proof or substantiating evidence, the public body shall determine whether  
50 the contractor qualifies for the certificate pursuant to the provisions of this section  
51 and the public body or its authorized representative may proceed to award the  
52 contract accordingly.

1       **Sec. 6.** NRS 338.1415 is hereby amended to read as follows:

2       338.1415 A local government or its authorized representative shall not accept  
3 a bid on a contract for a public work if the contractor who submits the bid has,  
4 within the preceding year, materially breached ~~with regard to~~ a contract for a  
5 public work for which the cost exceeds \$25,000,000. ~~by failing to~~ ~~failed to~~  
6 ~~comply with a requirement of paragraphs (a) to (e), inclusive, of subsection~~  
7 ~~1 of NRS 338.0117.~~

8       **Sec. 7.** NRS 338.147 is hereby amended to read as follows:

9       338.147 1. Except as otherwise provided in subsection 10 and NRS  
10 338.143, 338.1442 and 338.1446, a local government or its authorized  
11 representative shall award a contract for a public work for which the estimated cost  
12 exceeds \$250,000 to the contractor who submits the best bid.

13       2. Except as otherwise provided in subsection 10 or limited by subsection 11,  
14 the lowest bid that is:

15       (a) Submitted by a contractor who:

16       (1) Has been found to be a responsible and responsive contractor by the  
17 local government or its authorized representative;

18       (2) At the time the contractor submits his or her bid, ~~has~~ provides a valid  
19 certificate of eligibility to receive a preference in bidding on public works issued to  
20 the contractor by the State Contractors' Board pursuant to subsection 3 or 4; and

21       (3) ~~At the time the contractor submits his or her bid,~~ Within 2 hours after  
22 the completion of the opening of the bids by the local government or its  
23 authorized representative, submits a signed affidavit that meets the requirements of  
24 subsection 1 of NRS 338.0117; and

25       (b) Not more than 5 percent higher than the bid submitted by the lowest  
26 responsive and responsible bidder who:

27       (1) Does not ~~have,~~ provide, at the time he or she submits the bid, a valid  
28 certificate of eligibility to receive a preference in bidding on public works issued to  
29 him or her by the State Contractors' Board pursuant to subsection 3 or 4; or

30       (2) Does not submit, ~~at the time he or she submits the bid,~~ within 2 hours  
31 after the completion of the opening of the bids by the public body or its  
32 authorized representative, a signed affidavit certifying that he or she will comply  
33 with the requirements of paragraphs (a) to ~~(e),~~ (d), inclusive, of subsection 1 of  
34 NRS 338.0117 for the duration of the contract,

35       ➤ shall be deemed to be the best bid for the purposes of this section.

36       3. The State Contractors' Board shall issue a certificate of eligibility to  
37 receive a preference in bidding on public works to a general contractor who is  
38 licensed pursuant to the provisions of chapter 624 of NRS and submits to the Board  
39 an affidavit from a certified public accountant setting forth that the general  
40 contractor has, while licensed as a general contractor in this State:

41       (a) Paid directly, on his or her own behalf:

42       (1) The sales and use taxes imposed pursuant to chapters 372, 374 and 377  
43 of NRS on materials used for construction in this State, including, without  
44 limitation, construction that is undertaken or carried out on land within the  
45 boundaries of this State that is managed by the Federal Government or is on an  
46 Indian reservation or Indian colony, of not less than \$5,000 for each consecutive  
47 12-month period for 60 months immediately preceding the submission of the  
48 affidavit from the certified public accountant;

49       (2) The governmental services tax imposed pursuant to chapter 371 of  
50 NRS on the vehicles used in the operation of his or her business in this State of not  
51 less than \$5,000 for each consecutive 12-month period for 60 months immediately  
52 preceding the submission of the affidavit from the certified public accountant; or

1 (3) Any combination of such sales and use taxes and governmental  
2 services tax; or

3 (b) Acquired, by purchase, inheritance, gift or transfer through a stock option  
4 plan, all the assets and liabilities of a viable, operating construction firm that  
5 possesses a:

6 (1) License as a general contractor pursuant to the provisions of chapter  
7 624 of NRS; and

8 (2) Certificate of eligibility to receive a preference in bidding on public  
9 works.

10 4. The State Contractors' Board shall issue a certificate of eligibility to  
11 receive a preference in bidding on public works to a specialty contractor who is  
12 licensed pursuant to the provisions of chapter 624 of NRS and submits to the Board  
13 an affidavit from a certified public accountant setting forth that the specialty  
14 contractor has, while licensed as a specialty contractor in this State:

15 (a) Paid directly, on his or her own behalf:

16 (1) The sales and use taxes pursuant to chapters 372, 374 and 377 of NRS  
17 on materials used for construction in this State, including, without limitation,  
18 construction that is undertaken or carried out on land within the boundaries of this  
19 State that is managed by the Federal Government or is on an Indian reservation or  
20 Indian colony, of not less than \$5,000 for each consecutive 12-month period for 60  
21 months immediately preceding the submission of the affidavit from the certified  
22 public accountant;

23 (2) The governmental services tax imposed pursuant to chapter 371 of  
24 NRS on the vehicles used in the operation of his or her business in this State of not  
25 less than \$5,000 for each consecutive 12-month period for 60 months immediately  
26 preceding the submission of the affidavit from the certified public accountant; or

27 (3) Any combination of such sales and use taxes and governmental  
28 services tax; or

29 (b) Acquired, by purchase, inheritance, gift or transfer through a stock option  
30 plan, all the assets and liabilities of a viable, operating construction firm that  
31 possesses a:

32 (1) License as a specialty contractor pursuant to the provisions of chapter  
33 624 of NRS; and

34 (2) Certificate of eligibility to receive a preference in bidding on public  
35 works.

36 5. For the purposes of complying with the requirements set forth in paragraph  
37 (a) of subsection 3 and paragraph (a) of subsection 4, a contractor shall be deemed  
38 to have paid:

39 (a) Sales and use taxes and governmental services taxes paid in this State by an  
40 affiliate or parent company of the contractor, if the affiliate or parent company is  
41 also a general contractor or specialty contractor, as applicable; and

42 (b) Sales and use taxes paid in this State by a joint venture in which the  
43 contractor is a participant, in proportion to the amount of interest the contractor has  
44 in the joint venture.

45 6. A contractor who has received a certificate of eligibility to receive a  
46 preference in bidding on public works from the State Contractors' Board pursuant  
47 to subsection 3 or 4 shall, at the time for the renewal of his or her contractor's  
48 license pursuant to NRS 624.283, submit to the Board an affidavit from a certified  
49 public accountant setting forth that the contractor has, during the immediately  
50 preceding 12 months, paid the taxes required pursuant to paragraph (a) of  
51 subsection 3 or paragraph (a) of subsection 4, as applicable, to maintain eligibility  
52 to hold such a certificate.

7. A contractor who fails to submit an affidavit to the Board pursuant to subsection 6 ceases to be eligible to receive a preference in bidding on public works unless the contractor reapplies for and receives a certificate of eligibility pursuant to subsection 3 or 4, as applicable.

8. If a contractor holds more than one contractor's license, the contractor must submit a separate application for each license pursuant to which the contractor wishes to qualify for a preference in bidding. Upon issuance, the certificate of eligibility to receive a preference in bidding on public works becomes part of the contractor's license for which the contractor submitted the application.

9. If a contractor who applies to the State Contractors' Board for a certificate of eligibility to receive a preference in bidding on public works:

(a) Submits false information to the Board regarding the required payment of taxes, the contractor is not eligible to receive a preference in bidding on public works for a period of 5 years after the date on which the Board becomes aware of the submission of the false information; or

(b) Is found by the Board to have, within the preceding 5 years, materially breached ~~with regard to~~ a contract for a public work for which the cost exceeds \$5,000,000, ~~by failing to~~ failed to comply with a requirement of paragraphs (a) to (e), ~~(d), inclusive, of subsection 1 of NRS 338.0117,~~ the contractor is not eligible to receive a preference in bidding on public works.

10. If any federal statute or regulation precludes the granting of federal assistance or reduces the amount of that assistance for a particular public work because of the provisions of subsection 2, those provisions do not apply insofar as their application would preclude or reduce federal assistance for that work.

11. If a bid is submitted by two or more contractors as a joint venture or by one of them as a joint venturer, the bid may ~~be deemed a best bid~~ receive a preference in bidding only if both or all of the joint venturers separately meet the requirements of subsection 2.

12. The State Contractors' Board shall adopt regulations and may assess reasonable fees relating to the certification of contractors for a preference in bidding on public works.

13. A person or entity who submitted a bid on the public work and who believes that ~~the~~ contractor who was awarded the contract for the public work wrongfully holds a certificate of eligibility to receive a preference in bidding on public works may challenge the validity of the certificate by filing a written objection with the local government to which the contractor has submitted a bid on a contract for the construction of a public work. A written objection authorized pursuant to this subsection must:

(a) Set forth proof or substantiating evidence to support the belief of the person or entity that the contractor wrongfully holds a certificate of eligibility to receive a preference in bidding on public works; and

(b) Be filed with the local government not later than 3 business days after the opening of the bids by the local government or its authorized representative.

14. If a local government receives a written objection pursuant to subsection 13, the local government shall determine whether the objection is accompanied by the proof or substantiating evidence required pursuant to paragraph (a) of that subsection. If the local government determines that the objection is not accompanied by the required proof or substantiating evidence, the local government shall dismiss the objection and the local government or its authorized representative may proceed immediately to award the contract. If the local government determines that the objection is accompanied by the required proof or substantiating evidence, the local government shall determine whether the contractor qualifies for the

1 certificate pursuant to the provisions of this section and the local government or its  
2 authorized representative may proceed to award the contract accordingly.

3 **Sec. 8.** NRS 408.333 is hereby amended to read as follows:

4 408.333 Except as otherwise provided in NRS 408.3875 to 408.3887,  
5 inclusive:

6 1. Before furnishing any person proposing to bid on any advertised work with  
7 the plans and specifications for such work, the Director shall require from the  
8 person a statement, verified under oath, in the form of answers to questions  
9 contained in a standard form of questionnaire and financial statement, which must  
10 include a complete statement of the person's financial ability and experience in  
11 performing public work of a similar nature.

12 2. Such statements must be filed with the Director in ample time to permit the  
13 Department to verify the information contained therein in advance of furnishing  
14 proposal forms, plans and specifications to any person proposing to bid on the  
15 advertised public work, in accordance with the regulations of the Department.

16 3. Whenever the Director is not satisfied with the sufficiency of the answers  
17 contained in the questionnaire and financial statement, the Director may refuse to  
18 furnish the person with plans and specifications and the official proposal forms on  
19 the advertised project. If the Director determines that the person has, within the  
20 preceding year, ~~materially breached~~ ~~with regard to~~ a contract for a public work  
21 for which the cost exceeds \$25,000,000, ~~by failing to~~ ~~failed to comply with a~~  
22 ~~requirement of paragraphs (a) to (c), inclusive, of subsection 1 of NRS~~  
23 ~~338.0117,~~ the Director shall refuse to furnish the person with plans and  
24 specifications and the official proposal forms on the advertised project. Any bid of  
25 any person to whom plans and specifications and the official proposal forms have  
26 not been issued in accordance with this section must be disregarded, and the  
27 certified check, cash or undertaking of such a bidder returned forthwith.

28 4. Any person who is disqualified by the Director, in accordance with the  
29 provisions of this section, may request, in writing, a hearing before the Director and  
30 present again the person's check, cash or undertaking and such further evidence  
31 with respect to the person's financial responsibility, organization, plant and  
32 equipment, or experience, as might tend to justify, in his or her opinion, issuance to  
33 him or her of the plans and specifications for the work.

34 5. Such a person may appeal the decision of the Director to the Board no later  
35 than 5 days before the opening of the bids on the project. If the appeal is sustained  
36 by the Board, the person must be granted the rights and privileges of all other  
37 bidders.

38 **Sec. 9.** 1. The amendatory provisions of this act apply to all public works  
39 for which bids are first advertised after July 1, 2013.

40 2. Any contract awarded for a public work to which the amendatory  
41 provisions of this act apply pursuant to subsection 1 and:

42 (a) Which was not advertised in compliance with the amendatory provisions of  
43 this act;

44 (b) For which bids were not accepted in compliance with the amendatory  
45 provisions of this act; or

46 (c) For which the contract was not awarded in compliance with the amendatory  
47 provisions of this act,

48 is void.

49 3. As used in this section, "contract" and "public work" have the meanings  
50 ascribed to them in NRS 338.010.

51 **Sec. 10.** This act becomes effective on July 1, 2013.