

SENATE BILL NO. 183—SENATORS GUSTAVSON; AND PARKS

FEBRUARY 23, 2015

JOINT SPONSORS: ASSEMBLYMEN O'NEILL, FIORE, SEAMAN, JONES,  
DOOLING; DICKMAN, ELLISON, MOORE, SHELTON, TITUS  
AND WHEELER

Referred to Committee on Transportation

SUMMARY—Makes various changes relating to the Nevada  
Transportation Authority. (BDR 58-717)

FISCAL NOTE: Effect on Local Government: No.  
Effect on the State: No.

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EXPLANATION – Matter in ***bolded italics*** is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to motor carriers; revising the declaration of legislative purpose and policy governing the regulation of certain motor carriers; revising the criteria for granting or modifying certificates of public convenience and necessity for certain motor carriers; revising provisions governing the filing of an application for a certificate of public convenience and necessity by a person whose previous application has been denied; and providing other matters properly relating thereto.

**Legislative Counsel's Digest:**

Existing law provides for the regulation of certain motor carriers in this State by the Nevada Transportation Authority. (NRS 706.011-706.791) The Authority is required to carry out its duties in accordance with certain purposes and policies declared by the Legislature, which include, without limitation: (1) providing for fair and impartial regulation; (2) promoting safe, adequate, economical and efficient service; (3) fostering sound economic conditions in the motor carrier industry; and (4) discouraging practices which would tend to increase or create detrimental competition in motor transportation. (NRS 706.151) **Section 1** of this bill revises these purposes and policies to state that the Legislature intends to provide for fair and impartial regulation and to promote safe service in motor transportation.

Existing law provides that it is unlawful for certain motor carriers to conduct operations unless the motor carrier has obtained a certificate of public convenience and necessity from the Authority. (NRS 706.386) The Authority is required to grant



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an application for a certificate of public convenience and necessity if the Authority finds that the applicant and its proposed operations satisfy certain criteria. (NRS 706.391) **Section 2** of this bill revises those criteria by eliminating requirements that the Authority find that the market which the applicant intends to serve will support the operations proposed by the applicant and that granting the application: (1) will foster sound economic conditions in the applicable industry; (2) will not unreasonably and adversely affect other motor carriers operating in the same territory as the applicant; and (3) will benefit the motor carrier business in this State.

**Section 3** of this bill reduces from 180 days to 60 days the length of time that a person whose application for a certificate of public convenience and necessity to operate as a motor carrier is denied must wait before submitting a similar application.

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THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN  
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** NRS 706.151 is hereby amended to read as follows:  
706.151 1. It is hereby declared to be the purpose and policy of the Legislature in enacting this chapter:

(a) Except to the extent otherwise provided in NRS 706.881 to 706.885, inclusive, to confer upon the Authority the power and to make it the duty of the Authority to regulate fully regulated carriers, operators of tow cars and brokers of regulated services to the extent provided in this chapter and to confer upon the Department of Motor Vehicles the power to license all motor carriers and to make it the duty of the Department of Motor Vehicles and the Department of Public Safety to enforce the provisions of this chapter and the regulations adopted by the Authority pursuant to it, to relieve the undue burdens on the highways arising by reason of the use of the highways by vehicles in a gainful occupation thereon.

(b) To provide for reasonable compensation for the use of the highways in gainful occupations, and enable the State of Nevada, by using license fees, to provide for the proper construction, maintenance and repair thereof, and thereby protect the safety and welfare of the traveling and shipping public in their use of the highways.

(c) To provide for fair and impartial regulation ~~and~~ **and** to promote safe ~~and adequate, economical and efficient~~ service ~~and to foster sound economic conditions~~ in motor transportation.

(d) To encourage the establishment and maintenance of reasonable charges for:

- (1) Intrastate transportation by fully regulated carriers; and
- (2) Towing services performed without the prior consent of the owner of the vehicle or the person authorized by the owner to operate the vehicle,



1 ➡ without unjust discriminations against or undue preferences or  
2 advantages being given to any motor carrier or applicant for a  
3 certificate of public convenience and necessity.

4 ~~[(e) To discourage any practices which would tend to increase or  
5 create competition that may be detrimental to the traveling and  
6 shipping public or the motor carrier business within this State.]~~

7 2. All of the provisions of this chapter must be administered  
8 and enforced with a view to carrying out the declaration of policy  
9 contained in this section.

10 **Sec. 2.** NRS 706.391 is hereby amended to read as follows:

11 706.391 1. Upon the filing of an application for a certificate  
12 of public convenience and necessity to operate as a common motor  
13 carrier, other than an operator of a tow car, or an application for  
14 modification of such a certificate, the Authority ~~{shall}~~ **may** fix a  
15 time and place for a hearing on the application.

16 2. Except as otherwise provided in subsection ~~{6,}~~ **5**, the  
17 Authority shall grant the certificate or modification if it finds that:

18 (a) The applicant is financially and operationally fit, willing and  
19 able to perform the services of a common motor carrier ~~{and that the  
20 operation of, and the provision of such services by, the applicant as  
21 a common motor carrier will foster sound economic conditions}~~  
22 within the applicable industry;

23 (b) The proposed operation or the proposed modification will be  
24 consistent with the legislative policies set forth in NRS 706.151;

25 (c) ~~{The granting of the certificate or modification will not  
26 unreasonably and adversely affect other carriers operating in the  
27 territory for which the certificate or modification is sought;~~

28 ~~—(d)}~~ The proposed operation or the proposed modification ~~{will  
29 benefit and protect}~~ **is not inconsistent with** the safety and  
30 convenience of the traveling and shipping public ~~{and the motor  
31 carrier business}~~ in this State;

32 ~~[(e)]~~ (d) The proposed operation, or service under the proposed  
33 modification, will be provided on a continuous basis;

34 ~~[(f) The market identified by the applicant as the market which  
35 the applicant intends to serve will support the proposed operation or  
36 proposed modification; and~~

37 ~~—(g)}~~ **and**

38 (e) The applicant has paid all fees and costs related to the  
39 application.

40 3. ~~{The Authority shall not find that the potential creation of  
41 competition in a territory which may be caused by the granting of  
42 the certificate or modification, by itself, will unreasonably and  
43 adversely affect other carriers operating in the territory for the  
44 purposes of paragraph (c) of subsection 2.~~



1 ~~—4.1~~ In determining whether the applicant is fit to perform the  
2 services of a common motor carrier pursuant to paragraph (a) of  
3 subsection 2, the Authority shall consider whether the applicant has  
4 violated any provision of this chapter or any regulations adopted  
5 pursuant thereto.

6 ~~15.1~~ 4. The applicant for the certificate or modification:

7 (a) Must submit a complete set of fingerprints of each natural  
8 person who is identified by the Authority as a significant principal,  
9 partner, officer, manager, member, director or trustee of the  
10 applicant and written permission authorizing the Authority to  
11 forward the fingerprints to the Central Repository for Nevada  
12 Records of Criminal History for submission to the Federal Bureau  
13 of Investigation for its report;

14 (b) Has the burden of proving to the Authority that the proposed  
15 operation will meet the requirements of subsection 2; and

16 (c) Must pay the **reasonable** amounts billed to the applicant by  
17 the Authority for the costs incurred by the Authority in conducting  
18 any investigation regarding the applicant and the application.

19 ~~16.1~~ 5. The provisions of subsections 2 ~~to 5, inclusive,~~, 3 and  
20 4 do not apply to an owner or operator of a charter bus. The  
21 Authority shall grant the certificate or modification to an owner or  
22 operator of a charter bus that is not a fully regulated carrier if the  
23 Authority finds that the owner or operator of the charter bus has  
24 complied with the provisions of subsection 1 of NRS 706.463 and  
25 any applicable regulations of the Authority.

26 ~~17.1~~ 6. The Authority may issue or modify a certificate of  
27 public convenience and necessity to operate as a common motor  
28 carrier, or issue or modify it for:

29 (a) The exercise of the privilege sought.

30 (b) The partial exercise of the privilege sought.

31 ~~18.1~~ 7. The Authority may attach to the certificate such terms  
32 and conditions as, in its judgment, the public ~~interest~~ **health and**  
33 **safety** may require.

34 ~~19.1~~ 8. The Authority may dispense with the hearing on the  
35 application if, upon the expiration of the time fixed in the notice  
36 thereof, no petition to intervene has been filed on behalf of any  
37 person who has filed a protest against the granting of the certificate  
38 or modification.

39 **Sec. 3.** NRS 706.396 is hereby amended to read as follows:

40 706.396 Any person who, after hearing, has been denied a  
41 certificate of public convenience and necessity to operate as a  
42 carrier must not be permitted again to file a similar application with  
43 the Authority covering the same type of service and over the same  
44 route or routes or in the same territory for which the certificate of  
45 public convenience and necessity was denied except after the



- 1 expiration of ~~180~~ 60 days after the date the certificate of public
- 2 convenience and necessity was denied.

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