

Amendment No. 454

Senate Amendment to Senate Bill No. 429	(BDR 22-1078)
Proposed by: Senate Committee on Government Affairs	
Amends: Summary: No Title: No Preamble: No Joint Sponsorship: No Digest: Yes	

ASSEMBLY ACTION				Initial and Date	SENATE ACTION				Initial and Date	
Adopted	<input type="checkbox"/>	Lost	<input type="checkbox"/>	_____		Adopted	<input type="checkbox"/>	Lost	<input type="checkbox"/>	_____
Concurred In	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____		Concurred In	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____
Receded	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____		Receded	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____

EXPLANATION: Matter in (1) *blue bold italics* is new language in the original bill; (2) variations of green bold underlining is language proposed to be added in this amendment; (3) ~~red strikethrough~~ is deleted language in the original bill; (4) ~~purple double strikethrough~~ is language proposed to be deleted in this amendment; (5) orange double underlining is deleted language in the original bill proposed to be retained in this amendment.





## SENATE BILL NO. 429—COMMITTEE ON NATURAL RESOURCES

MARCH 24, 2017

Referred to Committee on Government Affairs

SUMMARY—Establishes provisions relating to urban agriculture. (BDR 22-1078)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact.  
Effect on the State: No.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to agriculture; authorizing a governing body of a city or county to establish an urban agriculture zone; providing that a master plan may include an urban agricultural element; authorizing a board of county commissioners or a governing body of a city to allow the use of vacant city- or county-owned land for community gardening; and providing other matters properly relating thereto.

**Legislative Counsel's Digest:**

Existing law provides certain powers of a governing body of a city or county related to planning and zoning. (Chapter 278 of NRS) **Section 1** of this bill authorizes a governing body of a city or county to establish an urban agriculture zone by ordinance for the purpose of promoting the development and operation of urban agriculture. **Sections 2-4** of this bill make conforming changes.

Under existing law, a master plan may include certain elements as appropriate to a county, city or region, with the exception of certain cities and counties which must include all or a portion of certain elements in a master plan. (NRS 278.150-278.170) **Section 5** of this bill provides that a master plan may also include an urban agricultural element, which must include a plan to inventory any vacant lands owned by the city or county and blighted lands in the city or county to determine if such lands may be suitable for urban farming or gardening. **Section 4.5 of this bill provides that, in a county whose population is 700,000 or more (currently Clark County), the governing body of a city or the county is not required to include an urban agriculture element in a master plan.**

**Sections 6 and 7** of this bill authorize a governing body of a city or county to establish by ordinance the terms and conditions for the use of vacant or blighted land owned by the city or county for the purpose of community gardening. **Section 8** of this bill makes conforming changes.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN  
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** Chapter 278 of NRS is hereby amended by adding thereto a new section to read as follows:

***1. A governing body of a city or county may, by ordinance, establish an urban agriculture zone within the boundaries of the city or county.***

2. *To establish an urban agriculture zone, the governing body must conduct at least one public hearing on the question of whether to establish the urban agriculture zone.*

3. *An ordinance adopted pursuant to this section must not prohibit the use of structures that support agricultural activity, including, without limitation, toolsheds, greenhouses, produce stands and instructional spaces.*

**Sec. 2.** NRS 278.010 is hereby amended to read as follows:

278.010 As used in NRS 278.010 to 278.630, inclusive, *and section 1 of this act*, unless the context otherwise requires, the words and terms defined in NRS 278.0103 to 278.0195, inclusive, have the meanings ascribed to them in those sections.

**Sec. 3.** NRS 278.024 is hereby amended to read as follows:

278.024 1. In the region of this State for which there has been created by NRS 278.780 to 278.828, inclusive, a regional planning agency, the powers conferred by NRS 278.010 to 278.630, inclusive, *and section 1 of this act* upon any other authority are subordinate to the powers of such regional planning agency, and may be exercised only to the extent that their exercise does not conflict with any ordinance or plan adopted by such regional planning agency. The powers conferred by NRS 278.010 to 278.630, inclusive, *and section 1 of this act* shall be exercised whenever appropriate in furtherance of a plan adopted by the regional planning agency.

2. Upon the adoption by a regional planning agency created by NRS 278.780 to 278.828, inclusive, of any regional plan, any plan adopted pursuant to NRS 278.010 to 278.630, inclusive, *and section 1 of this act* shall cease to be effective as to the territory embraced in such regional plan. Each planning commission and governing body whose previously adopted plan is so affected shall, within 90 days after the effective date of the regional plan, initiate any necessary procedure to revise its plan and any related zoning ordinances which affect adjacent territory.

**Sec. 4.** NRS 278.025 is hereby amended to read as follows:

278.025 1. In any region of this State for which there has been created by interstate compact a regional planning agency, the powers conferred by NRS 278.010 to 278.630, inclusive, *and section 1 of this act* are subordinate to the powers of such regional planning agency, and may be exercised only to the extent that their exercise does not conflict with any ordinance or plan adopted by such regional planning agency. The powers conferred by NRS 278.010 to 278.630, inclusive, *and section 1 of this act* shall be exercised whenever appropriate in furtherance of a plan adopted by the regional planning agency.

2. Upon the adoption by a regional planning agency created by interstate compact of any regional plan or interim plan, any plan adopted pursuant to NRS 278.010 to 278.630, inclusive, *and section 1 of this act* shall cease to be effective as to the territory embraced in such regional or interim plan. Each planning commission and governing body whose previously adopted plan is so affected shall, within 90 days after the effective date of the regional or interim plan, initiate any necessary procedure to revise its plan and any related zoning ordinances which affect adjacent territory.

**Sec. 4.5.** NRS 278.150 is hereby amended to read as follows:

278.150 1. The planning commission shall prepare and adopt a comprehensive, long-term general plan for the physical development of the city, county or region which in the commission's judgment bears relation to the planning thereof.

2. The plan must be known as the master plan, and must be so prepared that all or portions thereof, except as otherwise provided in subsections 3, 4 and 5, may be adopted by the governing body, as provided in NRS 278.010 to 278.630,

1 inclusive, and section 1 of this act, as a basis for the development of the city,  
2 county or region for such reasonable period of time next ensuing after the adoption  
3 thereof as may practically be covered thereby.

4 3. In counties whose population is less than 100,000, if the governing body of  
5 the city or county adopts only a portion of the master plan, it shall include in that  
6 portion an aboveground utility plan of the public facilities and services element, as  
7 described in subparagraph (3) of paragraph (e) of subsection 1 of NRS 278.160.

8 4. In counties whose population is 100,000 or more but less than 700,000, if  
9 the governing body of the city or county adopts only a portion of the master plan, it  
10 shall include in that portion:

11 (a) A conservation plan of the conservation element, as described in  
12 subparagraph (1) of paragraph (a) of subsection 1 of NRS 278.160;

13 (b) The housing element, as described in paragraph (c) of subsection 1 of NRS  
14 278.160;

15 (c) A population plan of the public facilities and services element, as described  
16 in subparagraph (2) of paragraph (e) of subsection 1 of NRS 278.160; and

17 (d) An aboveground utility plan of the public facilities and services element, as  
18 described in subparagraph (3) of paragraph (e) of subsection 1 of NRS 278.160.

19 5. In counties whose population is 700,000 or more, the governing body of  
20 the city or county shall adopt a master plan for all of the city or county that must  
21 address each of the elements set forth in paragraphs (a) to (h), inclusive, of  
22 subsection 1 of NRS 278.160.

23 **Sec. 5.** NRS 278.160 is hereby amended to read as follows:

24 278.160 1. Except as otherwise provided in this section and NRS 278.150  
25 and 278.170, the master plan, with the accompanying charts, drawings, diagrams,  
26 schedules and reports, may include such of the following elements or portions  
27 thereof as are appropriate to the city, county or region, and as may be made the  
28 basis for the physical development thereof:

29 (a) A conservation element, which must include:

30 (1) A conservation plan for the conservation, development and utilization  
31 of natural resources, including, without limitation, water and its hydraulic force,  
32 underground water, water supply, solar or wind energy, forests, soils, rivers and  
33 other waters, harbors, fisheries, wildlife, minerals and other natural resources. The  
34 conservation plan must also cover the reclamation of land and waters, flood control,  
35 prevention and control of the pollution of streams and other waters, regulation of  
36 the use of land in stream channels and other areas required for the accomplishment  
37 of the conservation plan, prevention, control and correction of the erosion of soils  
38 through proper clearing, grading and landscaping, beaches and shores, and  
39 protection of watersheds. The conservation plan must also indicate the maximum  
40 tolerable level of air pollution.

41 (2) A solid waste disposal plan showing general plans for the disposal of  
42 solid waste.

43 (b) A historic preservation element, which must include:

44 (1) A historic neighborhood preservation plan which:

45 (I) Must include, without limitation, a plan to inventory historic  
46 neighborhoods and a statement of goals and methods to encourage the preservation  
47 of historic neighborhoods.

48 (II) May include, without limitation, the creation of a commission to  
49 monitor and promote the preservation of historic neighborhoods.

50 (2) A historical properties preservation plan setting forth an inventory of  
51 significant historical, archaeological, paleontological and architectural properties as  
52 defined by a city, county or region, and a statement of methods to encourage the  
53 preservation of those properties.

1 (c) A housing element, which must include, without limitation:

2 (1) An inventory of housing conditions and needs, and plans and  
3 procedures for improving housing standards and providing adequate housing to  
4 individuals and families in the community, regardless of income level.

5 (2) An inventory of existing affordable housing in the community,  
6 including, without limitation, housing that is available to rent or own, housing that  
7 is subsidized either directly or indirectly by this State, an agency or political  
8 subdivision of this State, or the Federal Government or an agency of the Federal  
9 Government, and housing that is accessible to persons with disabilities.

10 (3) An analysis of projected growth and the demographic characteristics of  
11 the community.

12 (4) A determination of the present and prospective need for affordable  
13 housing in the community.

14 (5) An analysis of any impediments to the development of affordable  
15 housing and the development of policies to mitigate those impediments.

16 (6) An analysis of the characteristics of the land that is suitable for  
17 residential development. The analysis must include, without limitation:

18 (I) A determination of whether the existing infrastructure is sufficient  
19 to sustain the current needs and projected growth of the community; and

20 (II) An inventory of available parcels that are suitable for residential  
21 development and any zoning, environmental and other land-use planning  
22 restrictions that affect such parcels.

23 (7) An analysis of the needs and appropriate methods for the construction  
24 of affordable housing or the conversion or rehabilitation of existing housing to  
25 affordable housing.

26 (8) A plan for maintaining and developing affordable housing to meet the  
27 housing needs of the community for a period of at least 5 years.

28 (d) A land use element, which must include:

29 (1) Provisions concerning community design, including standards and  
30 principles governing the subdivision of land and suggestive patterns for community  
31 design and development.

32 (2) A land use plan, including an inventory and classification of types of  
33 natural land and of existing land cover and uses, and comprehensive plans for the  
34 most desirable utilization of land. The land use plan:

35 (I) Must, if applicable, address mixed-use development, transit-  
36 oriented development, master-planned communities and gaming enterprise districts.  
37 The land use plan must also, if applicable, address the coordination and  
38 compatibility of land uses with any military installation in the city, county or  
39 region, taking into account the location, purpose and stated mission of the military  
40 installation.

41 (II) May include a provision concerning the acquisition and use of land  
42 that is under federal management within the city, county or region, including,  
43 without limitation, a plan or statement of policy prepared pursuant to NRS  
44 321.7355.

45 (3) In any county whose population is 700,000 or more, a rural  
46 neighborhoods preservation plan showing general plans to preserve the character  
47 and density of rural neighborhoods.

48 (e) A public facilities and services element, which must include:

49 (1) An economic plan showing recommended schedules for the allocation  
50 and expenditure of public money to provide for the economical and timely  
51 execution of the various components of the plan.

(2) A population plan setting forth an estimate of the total population which the natural resources of the city, county or region will support on a continuing basis without unreasonable impairment.

(3) An aboveground utility plan that shows corridors designated for the construction of aboveground utilities and complies with the provisions of NRS 278.165.

(4) Provisions concerning public buildings showing the locations and arrangement of civic centers and all other public buildings, including the architecture thereof and the landscape treatment of the grounds thereof.

(5) Provisions concerning public services and facilities showing general plans for sewage, drainage and utilities, and rights-of-way, easements and facilities therefor, including, without limitation, any utility projects required to be reported pursuant to NRS 278.145. If a public utility which provides electric service notifies the planning commission that a new transmission line or substation will be required to support the master plan, those facilities must be included in the master plan. The utility is not required to obtain an easement for any such transmission line as a prerequisite to the inclusion of the transmission line in the master plan.

(6) A school facilities plan showing the general locations of current and future school facilities based upon information furnished by the appropriate county school district.

(f) A recreation and open space element, which must include a recreation plan showing a comprehensive system of recreation areas, including, without limitation, natural reservations, parks, parkways, trails, reserved riverbank strips, beaches, playgrounds and other recreation areas, including, when practicable, the locations and proposed development thereof.

(g) A safety element, which must include:

(1) In any county whose population is 700,000 or more, a safety plan identifying potential types of natural and man-made hazards, including, without limitation, hazards from floods, landslides or fires, or resulting from the manufacture, storage, transfer or use of bulk quantities of hazardous materials. The safety plan may set forth policies for avoiding or minimizing the risks from those hazards.

(2) A seismic safety plan consisting of an identification and appraisal of seismic hazards such as susceptibility to surface ruptures from faulting, to ground shaking or to ground failures.

(h) A transportation element, which must include:

(1) A streets and highways plan showing the general locations and widths of a comprehensive system of major traffic thoroughfares and other traffic ways and of streets and the recommended treatment thereof, building line setbacks, and a system of naming or numbering streets and numbering houses, with recommendations concerning proposed changes.

(2) A transit plan showing a proposed multimodal system of transit lines, including mass transit, streetcar, motorcoach and trolley coach lines, paths for bicycles and pedestrians, satellite parking and related facilities.

(3) A transportation plan showing a comprehensive transportation system, including, without limitation, locations of rights-of-way, terminals, viaducts and grade separations. The transportation plan may also include port, harbor, aviation and related facilities.

*(i) An urban agricultural element, which must include a plan to inventory any vacant lands owned by the city or county and blighted land in the city or county to determine whether such lands are suitable for urban farming and gardening.*

2. The commission may prepare and adopt, as part of the master plan, other and additional plans and reports dealing with such other elements as may in its judgment relate to the physical development of the city, county or region, and nothing contained in NRS 278.010 to 278.630, inclusive, *and section 1 of this act* prohibits the preparation and adoption of any such element as a part of the master plan.

**Sec. 6.** Chapter 244 of NRS is hereby amended by adding thereto a new section to read as follows:

*A board of county commissioners may, by ordinance, authorize the use of vacant or blighted county land for the purpose of community gardening under such terms and conditions established for the use of the county land set forth by the ordinance. The ordinance may, without limitation:*

- 1. Establish fees for the use of the county land;*
- 2. Provide requirements for liability insurance; and*
- 3. Provide requirements for a deposit to use the county land, which may be refunded.*

**Sec. 7.** Chapter 268 of NRS is hereby amended by adding thereto a new section to read as follows:

*The governing body of a city may authorize, by ordinance, the use of vacant or blighted city land for the purpose of community gardening under such terms and conditions established for the use of the city land set forth by the ordinance. The ordinance may, without limitation:*

- 1. Establish fees for the use of the city land;*
- 2. Provide requirements for liability insurance; and*
- 3. Provide requirements for a deposit to use the city land, which may be refunded.*

**Sec. 8.** NRS 371.047 is hereby amended to read as follows:

371.047 1. A county may use the proceeds of the tax imposed pursuant to NRS 371.043 or 371.045, or of bonds, notes or other obligations incurred to which the proceeds of those taxes are pledged to finance a project related to the construction of a highway with limited access, to:

(a) Purchase residential real property which shares a boundary with a highway with limited access or a project related to the construction of a highway with limited access, and which is adversely affected by the highway. Not more than 1 percent of the proceeds of the tax or of any bonds to which the proceeds of the tax are pledged may be used for this purpose.

(b) Pay for the cost of moving persons whose primary residences are condemned for a right-of-way for a highway with limited access and who qualify for such payments. The board of county commissioners shall, by ordinance, establish the qualifications for receiving payments for the cost of moving pursuant to this paragraph.

2. A county may, in accordance with NRS 244.265 to 244.296, inclusive, *and section 6 of this act*, dispose of any residential real property purchased pursuant to this section, and may reserve and except easements, rights or interests related thereto, including, but not limited to:

- (a) Abutter's rights of light, view or air.
- (b) Easements of access to and from abutting land.
- (c) Covenants prohibiting the use of signs, structures or devices advertising activities not conducted, services not rendered or goods not produced or available on the real property.

3. Proceeds from the sale or lease of residential real property acquired pursuant to this section must be used for the purposes set forth in this section and in NRS 371.043 or 371.045, as applicable.



1        4. For the purposes of this section, residential real property is adversely  
2 affected by a highway with limited access if the construction or proposed use of the  
3 highway:

4        (a) Constitutes a taking of all or any part of the property, or interest therein;

5        (b) Lowers the value of the property; or

6        (c) Constitutes a nuisance.

7        5. As used in this section:

8        (a) "Highway with limited access" means a divided highway for through traffic  
9 with full control of access and with grade separations at intersections.

10        (b) "Primary residence" means a dwelling, whether owned or rented by the  
11 occupant, which is the sole principal place of residence of that occupant.

12        (c) "Residential real property" means a lot or parcel of not more than 1.5 acres  
13 upon which a single-family or multifamily dwelling is located.

14        **Sec. 9.** This act becomes effective on July 1, 2017.