SENATE BILL NO. 56-COMMITTEE ON GOVERNMENT AFFAIRS

(ON BEHALF OF THE CITY OF MESQUITE)

Prefiled November 17, 2016

Referred to Committee on Government Affairs

SUMMARY—Provides a charter for the City of Mesquite. (BDR S-434)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: No.

EXPLANATION - Matter in bolded italics is new; matter between brackets fomitted material; is material to be omitted.

AN ACT providing a charter for the City of Mesquite, in Clark County, Nevada; authorizing the City Council of the City of Mesquite to establish certain fees and impose certain taxes; requiring the City Council to levy a tax upon the assessed value of real and personal property; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

The Nevada Constitution authorizes the Legislature to provide for the incorporation of a city by a special act. (Nev. Const. Art. 8, § 8) **Section 1** of this bill provides a charter for the City of Mesquite in Clark County, Nevada. Article I of the Charter provides that the elective officers of the City consist of a Mayor, five members of the City Council and such other officers as provided in the Charter. (Section 1.050) Article I also authorizes the City Council to establish a Charter Committee, which is required to prepare recommendations concerning the Charter to the City Council. (Section 1.110)

Articles II, III and IV of the Charter establish provisions relating to the legislative, executive and judicial departments of the City, respectively. Article II provides for the qualifications, election, term of office and salary of the members of the City Council and establishes the various powers of the City Council, including the power to fix, impose and collect a license tax for revenue upon all businesses, trades and professions. (Sections 2.010, 2.080, 2.110-2.280) Article II also authorizes the City Council to establish and impose various fees. (Sections 2.170, 2.210, 2.270) Article II further establishes several provisions concerning the sale or lease of real property owned by the City. (Sections 2.300-2.360) Article III provides for the qualifications, duties, election, term of office and salary of the Mayor and the election by the City Council of one of its members to be Mayor pro tempore. (Section 3.010) Article III also establishes provisions relating to the City



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Manager, City Clerk, City Attorney and City Assessor. (Sections 3.020-3.070) Article IV provides for a municipal court and establishes provisions relating to a municipal judge. (Sections 4.010-4.030)

Article V of the Charter establishes provisions concerning elections, including certain procedures relating to the election of members of the City Council. (Sections 5.010, 5.020) Article VI of the Charter pertains to local improvements and generally authorizes the City Council to acquire, improve, equip, operate and maintain, convert to or authorize certain improvements. (Section 6.010) Article VI of the Charter: (1) prohibits the City from incurring any indebtedness in excess of a certain amount; (2) authorizes the City to grant franchises and acquire any public utility; and (3) authorizes the City to borrow money for any corporate purpose. (Sections 7.010-7.030)

Article VIII of the Charter authorizes express trusts to be created in real or personal property, with the City as the beneficiary thereof, for the furtherance, or the providing of funds for the furtherance, of any authorized or proper function of the City. (Section 8.010) Article IX of the Charter authorizes the City Council to levy an annual tax at a rate allowable under state law upon the assessed value of all applicable real and personal property within the City. (Section 9.010) Article X of the Charter establishes certain miscellaneous provisions concerning the Charter. (Sections 10.010-10.030)

Section 2 of this bill provides that the effective date of incorporation of the City of Mesquite is July 1, 2017.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. The Charter of the City of Mesquite is as follows. Each section of the Charter shall be deemed to be a section of this act for the purpose of any subsequent amendment.

ARTICLE I

Incorporation of City; General Powers; Boundaries; Annexations; City Offices; Charter Committee

Section 1.010 Preamble: Legislative intent.

- 1. In order to provide for the orderly government of the City of Mesquite and the general welfare of its citizens, the Legislature hereby establishes this Charter for the government of the City of Mesquite. It is expressly declared as the intent of the Legislature that all provisions of this Charter be liberally construed to carry out the express purposes of the Charter and that the specific mention of particular powers must not be construed as limiting in any way the general powers necessary to carry out the purposes of the Charter.
- 2. Any powers expressly granted by this Charter are in addition to any powers granted to a city by the general law of this State. All provisions of the Nevada Revised Statutes which are





applicable generally to cities, not including, unless otherwise expressly mentioned in this Charter, chapter 265, 266 or 267 of NRS, which are not in conflict with the provisions of this Charter apply to the City of Mesquite.

3. Except as otherwise expressly provided in a particular

section or required by the context:

(a) The masculine gender includes the feminine and neuter genders.

(b) The singular number includes the plural number and the plural includes the singular.

(c) The present tense includes the future tense.

The use of a masculine noun or pronoun in conferring a benefit or imposing a duty does not exclude a female person from that benefit or duty. The use of a feminine noun or pronoun in conferring a benefit or imposing a duty does not exclude a male person from that benefit or duty.

Sec. 1.020 Incorporation of City.

1. All persons who are inhabitants of that portion of the State of Nevada embraced within the limits set forth in section 1.030 constitute a political and corporate body by the name of "City of Mesquite" and by that name they and their successors must be known in law, have perpetual succession and may sue or be sued in all courts.

2. Whenever used throughout this Charter, "City" means the

City of Mesquite.

Sec. 1.030 Description of territory. The territory embraced in the City is that certain land described in the official plat required by NRS 234.250 to be filed with the County Recorder and the County Assessor of Clark County, as such plat is revised from time to time.

Sec. 1.040 Annexations. The City may annex territory by following the procedure provided for the annexation of cities in those sections of chapter 268 of NRS, as amended from time to time, which apply to a county whose population is 700,000 or more.

Sec. 1.050 Elective offices. The elective officers of the City consist of:

1. A Mayor;

2. Five Council members; and

3. Such other officers as provided by this Charter.

Sec. 1.060 Elective offices: Vacancies.

1. A vacancy in the City Council or in the office of Mayor must be filled for the remainder of the unexpired term by a majority vote of the members of the City Council, or the remaining





members in the case of a vacancy in the City Council, within 45 days after the occurrence of the vacancy.

2. A person appointed to fill a vacancy:

- (a) Must have the same qualifications as are required of the elective official; and
- (b) Shall enter upon the discharge of his or her respective duties at the first meeting of the City Council held after the vote to fill the vacancy.

Sec. 1.070 Mayor and Council members not to hold other office; authorization to run for other office.

1. The Mayor and Council members:

(a) Shall not hold any other elective office with the State of Nevada or any of its political subdivisions or any other employment with the City.

- (b) Must not be elected or appointed to any office created by or the compensation for which was increased or fixed by the City Council until 1 year after the expiration of the term for which he or she was elected.
- 19 2. Any person holding any office proscribed by subsection 1 20 automatically forfeits his or her office as Mayor or Council 21 member.
 - 3. Subject to the provisions of subsections 1 and 2, the Mayor and any Council member may run for an elective office with the State or any political subdivision thereof while still serving in his or her capacity as Mayor or Council member.

Sec. 1.080 Executive officers.

- 27 1. The following positions are executive officers within the 28 City:
- 29 (a) City Manager.

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- (b) City Attorney.
- (c) Assistant City Manager or Deputy City Manager.
 - (d) City Clerk.
- 33 (e) Director of Finance.
 - (f) Chief of Police.
 - (g) Fire Chief.
- 2. The City Council may establish any other positions for executive officers or eliminate or combine any positions for executive officers by ordinance.
 - 3. The appointments of the City Manager and City Attorney must be made by the Mayor, subject to the advice and consent of the City Council.
 - 4. The appointments and termination of all other executive officers must be made by the City Manager and are subject to advanced ratification by the City Council.





Sec. 1.090 Executive officers: Duties; salary.

1. All executive officers other than the Čity Attorney shall perform such duties as may be designated by the Čity Manager.

2. Any executive officer who becomes aware of any supposed nonfeasance, misfeasance or malfeasance shall report such behavior in accordance with the proper chain of command. If the person who has allegedly committed the nonfeasance, misfeasance or malfeasance is ranked higher than the executive officer in the proper chain of command, the executive officer shall report the behavior to the appropriate legal authorities.

3. The City Manager shall set the salary for all executive

officers other than the City Attorney.

Sec. 1.100 Oath of office. Every person elected or appointed to fill any elective office shall subscribe to the official oath as provided by the City Council. Every such person shall swear or affirm that he or she is not under any direct or indirect obligation to vote for, appoint or elect any person to any office, position or employment in the City.

Sec. 1.110 Charter Committee: Creation; composition; appointment; qualifications; compensation; terms; vacancies.

- 1. The City Council may at any time establish a Charter Committee which shall meet as required to prepare recommendations concerning the Charter to the City Council.
- 2. The Charter Committee must be composed of not more than nine voting members.
 - 3. The Charter Committee must be appointed as follows:
- (a) At a public meeting, the Mayor and City Council may appoint not more than six members; and
- (b) Before the conclusion of the second meeting of the Charter Committee, the Committee shall appoint the remaining number of members needed to have a total of nine members of the Committee.
- 4. The City Manager and City Attorney or their designees shall serve as ex officio nonvoting members of the Charter Committee.
 - 5. Each member of the Charter Committee:
 - (a) Must be a registered voter of the City;
- 38 (b) Must reside in the City during his or her term of office; 39 and
 - (c) Serves without compensation or, if the member is designated pursuant to subsection 4, serves without additional compensation.
 - 6. The term of service of a member of the Charter Committee expires at the end of the legislative session during which this Charter or any amendments thereto are considered by the





Legislature. Upon such final adjournment of the Legislature, the Committee is dissolved until the City Council establishes another Charter Committee pursuant to subsection 1.

7. If a vacancy occurs on the Charter Committee, the vacancy must be filled in the same manner as the original appointment.

Sec. 1.120 Charter Committee: Officers; meetings.

- 1. The Charter Committee shall elect a Chair and a Vice Chair from among its members.
- 2. All meetings of the Charter Committee are subject to the provisions of chapter 241 of NRS.

Sec. 1.130 Charter Committee: Removal of member.

- 1. Any member of the Charter Committee may be removed by a majority of the remaining members of the Charter Committee for any of the following reasons:
 - (a) Failure or refusal to perform the duties of office;
 - (b) Absence from three consecutive regular meetings;
- (c) Ceasing to meet any qualification for appointment to the Charter Committee; or
- (d) Any conduct deemed inappropriate by a majority vote of the members of the Charter Committee.
- 2. A vote for removal of a member of the Charter Committee pursuant to paragraph (d) of subsection 1 must be ratified by a majority vote of the City Council.
- 3. Any vacancy resulting from the removal of a member pursuant to this section must be filled pursuant to subsection 7 of section 1.110.

ARTICLE II

LEGISLATIVE DEPARTMENT

Sec. 2.010 City Council: Qualifications; election; term of office; salary.

- 1. The legislative power of the City is vested in a City Council consisting of five Council members.
- 2. Each Council member must be elected at large and without respect to the location of his or her residence, as long as the residence is within the city limits of the City of Mesquite.
 - 3. Each Council member must be:
- (a) A bona fide resident of the territory which is established by the boundaries of the City for the 12 months immediately preceding the last day for filing a declaration of candidacy for the office.
 - (b) A qualified elector within the City.





4. All Council members must be voted upon by the registered voters of the City at large and shall serve for terms of 4 years.

5. The Council members are entitled to receive a salary in an amount fixed by the City Council. The City Council shall not adopt an ordinance which increases or decreases the salary of the Council members and becomes effective during the term for which they have been elected or appointed.

Sec. 2.020 City Council: Contracts. Members of the City Council may vote on any lease, contract or other agreement which

extends beyond their terms of office.

Sec. 2.030 City Council: Discipline of members and other persons; subpoena power.

1. The City Council may:

(a) Provide for the punishment of any member for disorderly conduct committed in its presence.

(b) Order the attendance of witnesses and the production of all documents and data relating to any business before the City Council.

2. If any person ordered to appear before the City Council or to produce documents or data fails to obey such order:

(a) The City Council or any member thereof may direct the City Attorney to apply to the Municipal Court for a subpoena commanding the attendance of the person before the City Council or production of the documents or data to the City Council.

(b) A Municipal Judge may issue the subpoena, and any peace

26 officer may serve it.

(c) If the person upon whom the subpoena is served fails to obey it, the Municipal Court may issue an order to show cause why such person should not be held in contempt of the Municipal Court and upon hearing of the matter may adjudge such person guilty of contempt and punish him or her accordingly.

Sec. 2.040 Meetings: Quorum.

1. Unless the Mayor or a majority of Council members decide otherwise, the City Council shall hold at least two regular meetings each month. In no case may the City Council not hold a regular meeting during any given month.

2. Before each regular meeting, but after the previous meeting, the City Council shall hold a work session to discuss the

contents of the upcoming meeting.

3. Except as otherwise provided in NRS 241.0355, a majority of all members of the City Council constitutes a quorum to do business, but a lesser number may meet and recess from time to time, and compel the attendance of the absent members.

4. Except as otherwise provided by law, all sessions and all

proceedings of the City Council must be public.





Sec. 2.050 Meetings: Special.

1. Special meetings may be held on call of the Mayor or by a majority of the City Council, by giving notice of the special meeting pursuant to NRS 241.020.

2. At a special meeting, no contract involving the expenditure of money may be made or claim allowed unless notice of the meeting called to consider the action is given pursuant to the provisions of NRS 241.020.

Sec. 2.060 Meetings: Time and place; rules. The City Council may:

1. Fix the time and place of its meetings.

2. Adopt rules for the government of its members and proceedings.

Sec. 2.070 Oaths and affirmations. The Mayor, the Mayor pro tempore while acting for the Mayor and the City Clerk may administer oaths and affirmations relating to any business pertaining to the City before the City Council or to be considered by the City Council.

Sec. 2.080 Powers of City Council: Ordinances, resolutions and orders.

- 1. The City Council may make and pass all ordinances, resolutions and orders not repugnant to the Constitution of the United States or the State of Nevada, or to the provisions of the Nevada Revised Statutes or of this Charter, necessary for the municipal government and the management of the affairs of the City, and for the execution of all the powers vested in the City.
- 2. When power is conferred upon the City Council to do and perform anything, and the manner of exercising such power is not specifically provided for, the City Council may provide by ordinance the manner and details necessary for the full exercise of such power.
- 3. The City Council may enforce ordinances by providing penalties not to exceed those established by the Legislature for misdemeanors.
- 4. The City Council has such powers, not in conflict with the express or implied provisions of this Charter, as are conferred generally by statute upon the governing bodies of cities organized under a special charter.

Sec. 2.090 Ordinances: Passage by bill; amendments; subject matter; title requirements.

1. No ordinance may be passed except by bill and by a majority vote of the whole City Council. The style of all ordinances must be as follows: "The City Council of the City of Mesquite does ordain:".





- 2. No ordinance may contain more than one subject, which must be briefly indicated in the title. If the subject of the ordinance is not so expressed in the title, the ordinance is void as to the matter not expressed in the title.
- 3. Any ordinance which amends an existing ordinance must set out in full the ordinance or sections thereof to be amended, must indicate matter to be omitted by enclosing it in brackets or by using another similar conspicuous marking, and must indicate new matter by underscoring, by italics or by another similar conspicuous marking.

Sec. 2.100 Ordinances: Enactment procedure; emergency ordinances.

- 1. All proposed ordinances when first proposed must be read to the City Council by title and referred to a committee for consideration, if such a committee has been established, after which an adequate number of copies of the proposed ordinance must be filed with the City Clerk for public distribution. Except as otherwise provided in subsection 3, notice of the filing must be published once in a newspaper qualified pursuant to the provisions of chapter 238 of NRS, and published in the City at least 10 days before the adoption of the ordinance. The City Council shall adopt or reject the ordinance or an amendment thereto within 30 days after the date of publication.
- 2. At the next regular meeting or special meeting of the City Council following the proposal of an ordinance and its reference to a committee, if such a committee has been established, any such committee shall report the ordinance back to the City Council. Before the City Council considers the action to be taken on the proposed ordinance, a public hearing on the proposed ordinance must be held. Upon the conclusion of the public hearing, the proposed ordinance must be finally voted upon or action thereon postponed.
- 3. In cases of emergency or where the ordinance is of a kind specified in section 7.030, by unanimous consent of the City Council, final action may be taken immediately or at a special meeting called for that purpose, and no notice of the filing of the copies of the proposed ordinance with the City Clerk need be published.
- 4. All ordinances must be signed by the Mayor, attested by the City Clerk and published at least once by title, together with the names of the Council members voting for or against passage, in a newspaper qualified pursuant to the provisions of chapter 238 of NRS and published in the City, before the ordinance becomes effective. The City Council may, by majority vote, order the





publication of the ordinance in full in lieu of publication by title only.

5. The City Clerk shall keep a record of all ordinances together with the affidavits of publication.

Sec. 2.110 Powers of City Council: Public property, buildings. The City Council may:

1. Control the property of the City.

 2. Erect and maintain all buildings necessary for the use of the City.

3. Purchase, receive, hold, sell, lease, convey and dispose of property, wherever situated, for the benefit of the City, improve and protect such property, and do all other things in relation thereto which natural persons might do.

Sec. 2.120 Powers of City Council: Eminent domain. The City Council may condemn property for the public use in the manner prescribed by chapter 37 of NRS, as amended from time to time.

18 Sec. 2.130 Powers of City Council: Licensing, regulation and prohibition of businesses, trades and professions.

1. The City Council may:

(a) Except as otherwise provided in NRS 598D.150 and 640C.100, regulate all businesses, trades and professions.

(b) Fix, impose and collect a license tax for revenue upon all

24 businesses, trades and professions. 25 2. The City Council may estal

2. The City Council may establish by ordinance or resolution any equitable standard to be used in fixing license taxes required to be collected pursuant to this section.

Sec. 2.140 Powers of City Council: Police ordinances.

- 1. The City Council may enact and enforce such local police ordinances as are not in conflict with the general laws of the State of Nevada.
- 2. Any offense made a misdemeanor by the laws of the State of Nevada shall also be deemed to be a misdemeanor in the City whenever such offense is committed within the City.

Sec. 2.150 Powers of City Council: Fire protection; regulation of explosives, inflammable materials; fire codes and regulations. The City Council may:

1. Organize, regulate and maintain a fire department.

2. Regulate or prohibit the storage of any explosive, combustible or inflammable material in or transported through the City, and prescribe the distance from any residential or commercial area where it may be kept. Any ordinance adopted pursuant to this subsection that regulates places of employment where explosives are stored must be at least as stringent as the standards and procedures adopted by the Division of Industrial





1 Relations of the Department of Business and Industry pursuant to 2 NRS 618.890.

3. Establish, by ordinance, a fire code and other regulations necessary to carry out the purposes of this section.

Sec. 2.160 Powers of City Council: Public health; Southern Nevada Health District; regulations. The City Council may:

1. Provide for safeguarding public health in the City.

2. Provide for the enforcement of all regulations and quarantines established by the Southern Nevada Health District or its successor by imposing adequate penalties for violations thereof.

3. Provide by ordinance any rules and regulations specific to the health and welfare of the City of Mesquite and its residents and, in accordance with subsection 3 of section 2.080, provide that the penalty for any violation thereof is equivalent to the penalty established by the Legislature for a misdemeanor.

Sec. 2.170 Powers of City Council: Buildings; construction and maintenance regulations; building and safety codes. The City Council may:

1. Regulate all matters relating to the construction, maintenance and safety of buildings, structures and property within the City.

2. Adopt any building or safety code necessary to carry out the provisions of this section and establish such fees as may be

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42 43 Sec. 2.180 Powers of City Council: Zoning and planning. The City Council may adopt ordinances and regulations relating to zoning and planning pursuant to the provisions of chapter 278 of NRS.

Sec. 2.190 Powers of City Council: Rights-of-way, parks, public buildings and grounds and other public places. The City Council may:

1. Lay out, maintain, alter, improve or vacate all public rights-of-way in the City.

2. Regulate the use of public parks, buildings, grounds and

rights-of-way and prevent the unlawful use thereof.

- 36. Require landowners to keep the adjacent streets, sidewalks 37 and public parks, buildings and grounds free from encroachments 38 or obstructions.
 - 4. Regulate and prevent in all public places:

(a) The distribution and exhibition of handbills or signs.

(b) Any practice tending to annoy persons passing or being in such public places.

(c) Public demonstrations and processions.

44 5. Prevent riots or any act tending to promote riots in any 45 public place.





Sec. 2.200 Powers of City Council: Traffic control. The City Council may, by ordinance, regulate:

1. Except as otherwise provided in NRS 707.375, all vehicular, pedestrian and other traffic within the City and provide generally for the public safety on public streets and rights-of-way.

2. The length of time for which vehicles may be parked upon

the public streets and publicly owned parking lots.

Sec. 2.210 Powers of City Council: Parking meters; off-street public parking facilities.

1. The City Council may acquire, install, maintain, operate and regulate parking meters at the curbs of the streets or upon publicly owned property made available for public parking. The parking fees to be charged for the use of the parking facilities regulated by parking meters must be fixed by the City Council.

2. Except as otherwise provided by this Charter, the City Council may acquire property within the City by any lawful means, including eminent domain, for the purpose of establishing off-street public parking facilities for vehicles. The City Council may, in bonds issued to acquire property for this purpose, pledge the on-street parking revenues, the general credit of the City, or both, to secure the payment of the principal and interest thereon.

Sec. 2.220 Powers of City Council: Airports. The City Council may acquire, provide for, operate and maintain an airport for public use.

Sec. 2.230 Powers of City Council: Railroads. The City Council may:

- 1. License, regulate or prohibit the location, construction or laying of tracks of any railroad or streetcar in any public right-of-way.
- 2. Grant franchises to any person or corporation to operate a railroad, streetcar or other public transit system upon public rights-of-way and adjacent property.
- 3. Declare a nuisance and require the removal of the tracks of any railroad or streetcar in any public right-of-way.
- 4. Condemn rights-of-way for any public purpose across any railroad right-of-way.
- 5. Prescribe the length of time any public right-of-way may be obstructed by trains standing thereon.
- 6. Require railroad companies to fence their tracks and to construct cattle guards and crossings and to keep them in repair.
- 41 7. Acquire, provide for, operate and maintain a railroad for 42 public use.
 - Sec. 2.240 Powers of City Council: Nuisances. The City Council may:
 - 1. Determine by ordinance what shall be deemed nuisances.





- 2. Provide for the abatement, prevention and removal of such nuisances at the expense of the person creating, causing or committing such nuisances.
- 3. Provide that such expense of removal is a lien upon the property upon which the nuisance is located. Such lien must:
- (a) Be perfected by filing with the County Recorder of Clark County a statement by the City Clerk of the amount of expenses due and unpaid and describing the property subject to the lien.
- (b) Be coequal with the latest lien thereon to secure the payment of general taxes.
- (c) Not be subject to extinguishment by the sale of any property on account of the nonpayment of general taxes.
- (d) Be prior and superior to all liens, claims, encumbrances and titles other than the liens of assessments and general taxes.
- 4. Provide any other penalty or punishment of persons responsible for such nuisances.
- Sec. 2.250 Powers of City Council: Animals. The City Council may regulate and control animals in the City and may construct facilities for this purpose.
- Sec. 2.260 Powers of City Council: Abatement of noxious insects, rats and disease-bearing organisms. The City Council may take all steps necessary and proper for the extermination of noxious insects, rats and other disease-bearing organisms, either in the City or in territory outside the City but so situated that such insects, rats and disease-bearing organisms migrate or are carried into the City.
- 27 Sec. 2.270 Powers of City Council: Sanitary sewer facilities. 28 The City Council may:
 - 1. Provide for a sanitary sewer system or any part thereof, including, without limitation, a wastewater treatment plant, and obtain property therefor either within or without the City.
- 2. Sell any product or by-product thereof and acquire the appropriate outlets within or without the City and extend the sewer lines thereto.
- 35 3. Establish sewer fees and provide for the enforcement and collection thereof.

Sec. 2.280 Powers of City Council: Provision of utilities.

- 1. Except as otherwise provided in subsection 3 and section 2.290, the City Council may:
- 40 (a) Provide, by license, contract, franchise, public enterprise or 41 any other appropriate means, for any utility to be furnished to the 42 City for the residents thereof.
 - (b) Provide for the construction of any facility necessary for the provision of such utilities.



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- (c) Fix the rate to be paid for any utility provided by public enterprise.
- 2. Any charges due for services, facilities or commodities furnished by any utility owned by the City is a lien upon the property to which the service is rendered. Each such lien must:
- (a) Be perfected by filing with the County Recorder of Clark County a statement by the City Clerk of the amount due and unpaid and describing the property subject to the lien.
- (b) Be coequal with the latest lien thereon to secure the payment of general taxes.
- (c) Not be subject to extinguishment by the sale of any property on account of the nonpayment of general taxes.
- (d) Be prior and superior to all liens, claims, encumbrances and titles other than the liens of assessments and general taxes.
 - The City Council:

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- 16 (a) Shall not sell telecommunication service to the general public. 17
 - (b) May purchase or construct facilities for providing telecommunication that intersect with public rights-of-way if the governing body:
 - (1) Conducts a study to evaluate the costs and benefits associated with purchasing or constructing the facilities; and
- (2) Determines from the results of the study that the 23 purchase or construction is in the interest of the general public. 24
 - 4. Any information relating to the study conducted pursuant to subsection 3 must be maintained by the City Clerk and made available for public inspection during the business hours of the Office of the City Clerk.
 - 5. Notwithstanding the provisions of paragraph (a) of subsection 3, an airport may sell telecommunication service to the general public.
 - 6. As used in this section:
- 33 (a) "Telecommunication" has the meaning ascribed to it in NRS 704.025. 34
- 35 (b) "Telecommunication service" has the meaning ascribed to it in NRS 704.028.
 - Sec. 2.290 Franchises for the provision of telecommunication service.
 - The City Council shall not:
 - (a) Impose any terms or conditions on a franchise for the provision of telecommunication service or interactive computer service other than terms or conditions concerning the placement and location of the telephone or telegraph lines and fees imposed for a business license or the franchise, right or privilege to construct, install or operate such lines.





(b) Require a company that provides telecommunication service or interactive computer service to obtain a franchise if it provides telecommunication service over the telephone or telegraph lines owned by another company.

(c) Require a person who holds a franchise for the provision of telecommunication service or interactive computer service to place its facilities in ducts or conduits or on poles owned or leased by the

8 City.

 As used in this section:

- (a) "Interactive computer service" has the meaning ascribed to it in 47 U.S.C. § 230(f)(2), as that section existed on January 1, 2007.
- (b) "Telecommunication service" has the meaning ascribed to it in NRS 704.028.

Sec. 2.300 Sale or lease of real property owned by City: Appraisals.

1. Except as otherwise provided in this section, whenever real property owned by the City is to be leased or sold, the City shall:

- (a) Select one or two independent appraisers, as applicable, from the list of appraisers created pursuant to subsection 2. The cost of an appraisal must be borne by the successful purchaser of the real property unless the City Council decides otherwise during a public meeting.
- (b) Verify the qualifications of each appraiser selected pursuant to paragraph (a). The determination of the City Council as to the qualifications of the appraiser is conclusive.
- 2. The City Council shall adopt by ordinance the procedures for creating or amending a list of appraisers who are qualified to conduct appraisals of real property offered for sale or lease by the City Council. The list must:
- (a) Contain the names of all persons licensed as an appraiser in Clark County; and
 - (b) Be organized at random and reorganized from time to time.
- 3. An appraiser chosen pursuant to subsection 1 must provide a disclosure statement which includes, without limitation:
- (a) All sources of income of the appraiser that might constitute a conflict of interest; and
- (b) Any relationship of the appraiser with the City or the owner of an adjoining property.
- 4. An appraiser shall not perform an appraisal on any real property offered for sale or lease by the City Council if the appraiser or a person related to the appraiser within the first degree of consanguinity or affinity has an interest in the real property or an adjoining property.





5. If real property is sold or leased in violation of this section, the sale or lease is void.

Sec. 2.310 Sale or lease of real property owned by City: Sale or lease to public entity.

1. The City Council may sell, lease or otherwise dispose of real property owned by the City to another public entity if:

(a) The sale or lease restricts the use of the real property to a public use; and

(b) The City Council adopts a resolution finding that the sale or lease will be in the best interest of the City.

2. If the provisions of subsection 1 are satisfied, the City Council may lease, sell or otherwise dispose of the real property,

subject to the following conditions:

(a) The City Council shall publish a notice at least once, in a newspaper qualified pursuant to the provisions of chapter 238 of NRS that is published in Clark County, setting forth the description of the real property proposed to be sold or leased in such a manner as to make the real property identifiable; and

(b) The City Council shall hold a public hearing on the matter not less than 10 days and not more than 20 days after the date of

the publication of the notice.

3. Any transaction made pursuant to this section may be made pursuant to any additional terms or conditions that the City Council deems proper.

- 4. If real property is sold or leased in violation of this section:
- (a) The sale or lease is void; and
- (b) Any change to an ordinance governing the zoning or use of the real property is void if the change takes place within 5 years after the date of the sale or lease, unless any such change applies to all real property within the applicable zoning district.
- 5. The provisions of paragraph (b) of subsection 4 must be included as part of an applicable lease or, if the real property is being sold, recorded with the real property as a condition of the sale.
- Sec. 2.320 Sale or lease of real property owned by City: Sale of parcels.
 - 1. The City Council may sell, lease or otherwise dispose of parcels of property owned by the City if one of the following conditions is met:
 - (a) The parcel is a remnant that was separated from its original parcel due to the construction of a public infrastructure, public utility or other public facility;
 - (b) The parcel is, as a result of its size, too small to establish an economically viable use by anyone other than the person who owns real property adjacent to the parcel; or





(c) The parcel is subject to a deed restriction prohibiting the use of the parcel by anyone other than the person who owns real property adjacent to the parcel.

2. If any of the conditions in subsection 1 is satisfied, the City Council may sell, lease or otherwise dispose of the parcel, subject

to the following conditions:

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(a) The City Council must adopt a resolution stating that it is in the best interest of the City to sell, lease or otherwise dispose of the parcel:

(1) Without offering the parcel to the public; and

(2) For less than the fair market value of the parcel, if applicable;

(b) The City Council must obtain an appraisal;

(c) The City Council must publish a notice at least once, in a newspaper qualified pursuant to the provisions of chapter 238 of NRS that is published in Clark County, setting forth the description of the parcel proposed to be sold or leased in such a manner as to make the parcel identifiable; and

(d) The City Council must hold a public hearing on the matter not less than 10 days and not more than 20 days after the date of

the publication of the notice.

3. Any transaction made pursuant to this section may be made pursuant to any additional terms or conditions that the City Council deems proper.

4. If a parcel is sold or leased in violation of this section:

(a) The sale or lease is void; and

(b) Any change to an ordinance governing the zoning or use of the parcel is void if the change takes place within 5 years after the date of the sale or lease, unless any such change applies to all real property within the applicable zoning district.

5. The provisions of paragraph (b) of subsection 4 must be included as part of an applicable lease or, if the parcel is being

sold, recorded with the parcel as a condition of the sale.

Sec. 2.330 Sale or lease of real property owned by City: Sale

of property less than 25,000 square feet.

- 1. The City Council may sell or lease any building or portion thereof or any other real property owned by the City that is less than 25,000 square feet if the City Council adopts a resolution stating that it is in the best interest of the City to sell or lease the real property:
 - (a) Without offering the real property to the public; and
- 42 (b) For less than the fair market value of the real property, if 43 applicable.

2. The City Council shall:

(a) Obtain an appraisal only if the real property is being sold;





- (b) Publish a notice at least once, in a newspaper qualified pursuant to the provisions of chapter 238 of NRS that is published in Clark County, setting forth the description of the real property proposed to be sold or leased in such a manner as to make the real property identifiable; and
- (c) Hold a public hearing on the matter not less than 10 days and not more than 20 days after the date of the publication of the notice.
- 3. Any transaction made pursuant to this section may be made pursuant to any additional terms or conditions that the City Council deems proper.
 - 4. If real property is sold or leased in violation of this section:
 - (a) The sale or lease is void; and

- (b) Any change to an ordinance governing the zoning or use of the real property is void if the change takes place within 5 years after the date of the sale or lease, unless any such change applies to all real property within the applicable zoning district.
- 5. The provisions of paragraph (b) of subsection 4 must be included as part of an applicable lease or, if the real property is being sold, recorded with the real property as a condition of the sale.
- Sec. 2.340 Sale or lease of real property owned by City: Sale or lease for purpose of economic development or redevelopment.
- 1. The City Council may sell, lease or otherwise dispose of real property for the purposes of economic development or redevelopment:
 - (a) Without first offering the real property to the public; and
 - (b) For less than the fair market value of the real property.
- 2. The City Council may adopt an ordinance or approve a resolution enabling the establishment of criteria for the disposal of real property for the purposes of economic development or redevelopment.
- 3. Before the City Council may sell, lease or otherwise dispose of real property pursuant to this section, the City Council must:
 - (a) Obtain two appraisals of the real property;
- (b) Adopt a resolution finding that it is in the best interests of the public to sell, lease or otherwise dispose of the real property:
 - (1) Without offering the real property to the public; and
- (2) For less than the fair market value of the real property; and
- (c) Adopt a resolution finding that the sale or lease is consistent with any ordinances and resolutions adopted by the City Council regarding the disposal of real property for the purposes of economic development or redevelopment.





- 1 4. If real property is sold, leased or otherwise disposed of in 2 violation of this section:
 - (a) The sale or lease is void; and
 - (b) Any change to an ordinance governing the zoning or use of the real property is void if the change takes place within 5 years after the date of the sale or lease, unless any such change applies to all real property within the applicable zoning district.
 - 5. The provisions of paragraph (b) of subsection 4 must be included as part of an applicable lease or, if the real property is being sold, recorded with the real property as a condition of the sale.
 - 6. As used in this section:

- (a) "Economic development" has the meaning ascribed to it in NRS 268.063.
- (b) "Redevelopment" has the meaning ascribed to it in NRS 279.408.
- Sec. 2.350 Sale or lease of real property owned by City: Public auctions. If the City Council intends to sell or lease any real property at a public auction, the City Council shall follow the process established pursuant to NRS 268.062.
- Sec. 2.360 Sale or lease of real property owned by City: Use of services of real estate agency or real estate professional.
- 1. The City Council may decide by resolution to retain the services of a real estate agency or real estate professional to sell or lease real property pursuant to sections 2.300 to 2.360, inclusive, and may compensate the real estate agency or real estate professional for such services.
- 2. If the City Council desires to sell real property that is 25,000 square feet or larger, the City may retain the services of a real estate agency or real estate professional to sell the real property if the following conditions are met:
- (a) The City Council adopts a resolution stating that it is in the best interest of the City to sell, lease or otherwise dispose of the real property by using the services of a real estate agency or real estate professional to offer the real property to the public;
- 36 (b) The City Council obtains two appraisals, the average of 37 which establishes the minimum price for the sale of the real 38 property;
 - (c) The City Council lists the real property for sale for not less than the value established pursuant to paragraph (b);
 - (d) The City Council publishes a notice at least once, in a newspaper qualified pursuant to the provisions of chapter 238 of NRS that is published in Clark County, setting forth the description of the real property proposed to be sold or leased in such a manner as to make the real property identifiable; and





- (e) The City Council holds a public hearing on the matter not less than 10 days and not more than 20 days after the date of the publication of the notice.
- 3. Any transaction made pursuant to this section may be made pursuant to any additional terms or conditions that the City Council deems proper.
- 4. A real estate agency or real estate professional that provides services pursuant to this section shall present all offers to purchase the real property to the City Council. If the City Council does not accept an offer and enter into a purchase and sale agreement for the real property within 45 days after the offer is made, the offer shall be deemed to be rejected.

ARTICLE III

EXECUTIVE DEPARTMENT

Sec. 3.010 Mayor: Qualifications; duties; election; term of office; salary; Mayor pro tempore.

1. The Mayor must be:

- (a) A bona fide resident of the territory which is established by the boundaries of the City for the 12 months immediately preceding the last day for filing a declaration of candidacy for the office.
 - (b) A qualified elector within the City.

2. The Mayor:

- (a) Shall preside over the meetings of the City Council, but may not vote except in the case of breaking a tie vote. While presiding over a meeting, the Mayor shall preserve order and decorum among the members and enforce the rules of the City Council and determine the order of business, subject to those rules and appeal to the City Council, or as provided by ordinance.
- (b) Must be recognized as the official head of the City Government for all ceremonial purposes and for the performance of all duties lawfully delegated to the Mayor by this Charter, by action of the City Council or by any law.
- (c) Has the authority to declare emergencies as necessary to protect the general health, welfare and safety of the City. Any such declaration of emergency:
- (1) May include a provision authorizing the Mayor to act as the chief executive officer of all affairs of the City during the emergency; and
- (2) Must be reviewed by the City Council at its next meeting.





- (d) Shall provide an annual address to the City Council during the first quarter of each year relating to the state of the City, and recommend such measures as the Mayor may deem beneficial to the City.
- (e) Shall take all proper measures for the preservation of public peace and order, and the suppression of riots, tumults and all forms of public disturbances, for which purpose the Mayor may, if the City is not participating in a metropolitan police department, appoint extra police officers temporarily and use and command the police force. If the City is participating in a metropolitan police department, the Mayor may request law enforcement assistance from the sheriff. In either case, if local law enforcement forces are inadequate, the Mayor shall call upon the Governor for military aid in the manner provided by law.
- (f) Shall sign all licenses and warrants and claims against the City.

(g) May, subject to ratification by the City Council:

- (1) Appoint himself or herself or any member of the City Council to, or remove himself or herself or any member of the City Council from, any board, commission or advisory agency if the Mayor or Council member is granted a seat on the board, commission or advisory agency because of his or her elective office; or
- (2) Appoint a person whom the City Council determines to be qualified to fill the seat of any person granted a seat pursuant to subparagraph (1) or remove such a qualified person from that seat.
- (h) Shall, with the advice and consent of the City Council, appoint the City Manager and City Attorney.
- (i) May propose ordinances, resolutions and proclamations that the City Council shall consider.
- (j) Shall perform such other duties as the City Council prescribes by ordinance.
- 3. The Mayor may exercise the right of veto upon all matters passed by the City Council, but has no power to exercise a lineitem veto. To pass any matter receiving the Mayor's veto requires a four-fifths vote of the City Council.
- 4. No resolution or contract requiring the payment of money approved by the City Council or any ordinance may go into force or have any effect until approved in writing by the Mayor or his or her authorized designee, unless passed over the Mayor's veto. If the Mayor does not approve the resolution, contract or ordinance so submitted, the Mayor shall, within 5 days after the receipt thereof, return it to the City Clerk with his or her reasons in writing for not approving it. If the Mayor does not so return it, the





resolution or contract thereupon goes into effect and the ordinance becomes a law, in like manner and with the same effect as if it had been approved by the Mayor.

5. Any of the duties set forth in subsection 2 or 4 may be delegated to the City Manager administratively by the Mayor.

eguiea to the City Manager aun 6. The Mavor:

 (a) Must be voted upon by the registered voters of the City at large and shall serve for a term of 4 years.

- (b) Is entitled to receive a salary in an amount fixed by the City Council. The City Council shall not adopt an ordinance which increases or decreases the salary of the Mayor during the term for which he or she has been elected.
- 7. The City Council shall elect one of its members to be Mayor pro tempore. Such person shall:
- (a) Hold such office and title, without additional compensation, during the term for which he or she was elected.

(b) Perform the duties of Mayor during the absence or disability of the Mayor.

(c) Act as Mayor until the City Council appoints a Mayor, if the office of Mayor becomes vacant.

Sec. 3.020 City Manager: Duties.

- 1. Except as otherwise provided in paragraph (b) of subsection 2 of section 3.010, the City Manager is the chief executive officer of the City and is responsible for the effective administration of the City Government.
 - 2. The City Manager shall:
- (a) Ensure that all the general laws and ordinances of the City are enforced.

(b) Administer and exercise supervision and control over all offices, departments and services of the City under the jurisdiction and control of the City Manager.

(c) Except as otherwise provided in this Charter, appoint all heads or directors of departments of the City and all subordinate officers and employees, and may discipline and remove any such appointed officer or employee.

36 (d) Make such recommendations to the Mayor and City 37 Council as he or she deems appropriate concerning the operation, 38 affairs and future needs of the City.

(e) Attend all regular and special meetings of the City Council and may participate in the discussion of any matters pending before the City Council, but may not vote on any such matter.

(f) Ensure that all terms or conditions imposed in favor of the City or the residents of the City in any contract, franchise, lease or permit are faithfully kept and performed, and upon obtaining





knowledge of any violation thereof, shall notify the City Council of such a violation.

- (g) If authorized by the provisions of this Charter or an ordinance or resolution, sign all contracts, franchises, leases, permits or other documents that do not require approval of the City Council and execute on behalf of the City all contracts, franchises, leases, permits or other documents required to be executed by an officer of the City.
- (h) Keep the Mayor and City Council fully advised as to the operations, financial conditions and needs of the City.
- (i) Prepare and present an annual budget pursuant to the laws of this State.
- (j) Perform such other duties as may be prescribed by the City Council.
- 3. The salary of the City Manager must be set by the City Council.
- 4. The City Manager may appoint such clerical and administrative assistants as he or she may deem necessary.
- 5. The Mayor or a Council member may not be appointed as City Manager during the term for which he or she was elected or within 1 year after the expiration of his or her term.
 - Sec. 3.030 City Manager: Removal. The Mayor and City Council may vote to determine whether to remove the City Manager. The City Manager may be removed for any reason, subject to any employment agreement, upon receiving four votes for removal. Such removal is not subject to the ability of the Mayor to exercise the right of veto or the ability of the City Council to override any veto.
 - Sec. 3.040 City Clerk: Duties. The City Clerk shall:
 - 1. Keep the corporate seal and all books, records and historical papers belonging to the City.
 - 2. Attend all meetings of the City Council and keep an accurate journal of its proceedings, including a record of all ordinances, bylaws and resolutions passed or adopted by it. After approval at each meeting of the City Council, the City Clerk shall attest the journal after it has been signed by the Mayor.
 - 3. Enter upon the journal the result of the vote of the City Council upon the passage of all ordinances and resolutions.
- 39 4. Perform such other duties as may be required by the City 40 Manager.

Sec. 3.050 City Attorney: Qualifications; duties.

- 1. The City Attorney must be a duly licensed member of the State Bar of Nevada.
- 44 2. The City Attorney is the chief legal officer of the City and 45 shall:





- (a) Advise the City Council and all of the offices, departments and divisions of the City in all matters with respect to the affairs of the City;
- (b) Prosecute any violation of law occurring within the City of Mesquite that the Nevada Revised Statutes authorize a city to prosecute;
- (c) Determine whether the City should initiate any judicial or administrative proceedings; and
- (d) Perform such other duties as may be designated by the City Council or prescribed by ordinance.

3. The City Attorney may employ legal counsel on a contract

or full-time basis as needed by the City.

Sec. 3.060 City Attorney: Removal. The Mayor and City Council may vote to determine whether to remove the City Attorney. The City Attorney may be removed for any reason, subject to any employment agreement, upon receiving four votes for removal. Such removal is not subject to the ability of the Mayor to exercise the right of veto or the ability of the City Council to override any veto.

Sec. 3.070 County Assessor to be ex officio City Assessor; duties.

1. The County Assessor of Clark County is ex officio City Assessor of the City. The County Assessor shall perform such duties for the City without additional compensation.

2. Upon request of the ex officio City Assessor, the City Council may appoint and set the salary of a Deputy City Assessor to perform such duties relative to city assessments as may be deemed necessary.

Sec. 3.080 Collection and disposition of money.

1. All fines, forfeitures or other money, except taxes collected or recovered by any employee of the City or other person pursuant to the provisions of this Charter or of any valid ordinance of the City, must be paid by the employee or person collecting or receiving them to the Director of Finance, who shall dispose of them in accordance with the ordinances, regulations and procedures established by the City Council.

2. The City Council, City Manager or City Attorney may by proper legal action collect all money, including taxes, which are due and unpaid to the City or any office thereof, and the City Council may pay from the General Fund all fees and expenses necessarily incurred by it in connection with the collection of such money.

Sec. 3.090 Interference by City Council. Except for the purpose of inquiry, the City Council and its members shall deal with employees solely through the City Manager or City Attorney,





as applicable, or their designees. Neither the City Council nor any member thereof may give orders to any subordinate of the City Manager or City Attorney, either publicly or privately.

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ARTICLE IV

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JUDICIAL DEPARTMENT

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Sec. 4.010 Municipal Court.

There is a Municipal Court of the City which consists of at least one department. Each department must be presided over by a Municipal Judge and has such power and jurisdiction as is prescribed in, and is, in all respects which are not inconsistent with this Charter, governed by, the provisions of chapter 5 of NRS.

The City Council may from time to time establish

additional departments of the Municipal Court.

The respective departments of the Municipal Court must be numbered 1 through the appropriate Arabic number, as additional departments are approved by the City Council. A Municipal Judge must be appointed or elected, as applicable, for each department by number.

The Senior Municipal Judge is selected by a majority of the sitting judges for a term of 2 years. If no Municipal Judge receives a majority of the votes, the Senior Municipal Judge is the Municipal Judge who has continuously served as a Municipal

Judge for the longest period.

Sec. 4.020 Municipal Court: Appointment or election; terms of office; removal of Municipal Judge.

If the Municipal Court consists of only one department:

(a) The Justice of the Peace for the Township of Mesquite shall be ex officio Municipal Judge unless the Mayor, with the advice and consent of the City Council, appoints a different person to serve as the Municipal Judge presiding over the department. No provision of this Charter or an ordinance may preclude the Justice of the Peace for the Township of Mesquite from also serving as the Municipal Judge presiding over the department.

(b) The Mayor and City Council may vote to determine whether to remove the Municipal Judge. The Municipal Judge may be removed for any reason, subject to any employment agreement, upon receiving four votes for removal. Such removal is not subject to the ability of the Mayor to exercise the right of veto

or the ability of the City Council to override any veto.

If the Municipal Court consists of more than one department:





- (a) Each Municipal Judge presiding over a department must be elected.
- (b) The term of office of each municipal judge must be staggered, with each judge serving a term of 6 years. Except as otherwise provided by law, there is no limit on the number of terms a Municipal Judge may serve.

Sec. 4.030 Municipal Court: Qualifications of Municipal Judge; salary.

- I. Each Municipal Judge must have been a resident of the territory which is established by the boundaries of the City for the 12 months immediately preceding the last day for seeking appointment for the office.
 - 2. If the Municipal Court consists of only one department:
- (a) Unless the City Council passes an ordinance to the contrary, the Court will serve on an as-needed basis.
- (b) The Municipal Judge must not be required to be a licensed member of the State Bar of Nevada or have any previous legal training.
- 3. If the City Council establishes a second or subsequent department of the Municipal Court pursuant to subsection 2 of section 4.010, each Municipal Judge shall devote his or her full time to the duties of his or her office and must be a duly licensed member, in good standing, of the State Bar of Nevada.
- 4. The salary of each Municipal Judge must be fixed by the City Council and be uniform for all departments in the Municipal Court. The salary may be increased during the terms for which the Judges are appointed or elected, applicable.
- Sec. 4.040 Disposition of fines. All fines and forfeitures for the violation of ordinances must be paid to the Director of Finance.

ARTICLE V

ELECTIONS

Sec. 5.010 Election for City Council.

- 1. Candidates for City Council must be elected at large and by seat. Each Council seat must be consecutively numbered 1 through 5. The number of each Council seat is for informational purposes only and the sequencing of such seats does not grant or denote any special authority or ability.
- 2. Upon passage and approval of this Charter, the incumbent Council members shall draw a number by lot to determine the number assigned to each Council seat. The number assigned to





each Council seat will remain until such time as this Charter is amended to provide otherwise.

- The term of office for each Council seat must be consistent with the term of office of the incumbent Council member assigned to that seat.
- 4. After each Council seat has been assigned a number, any candidate for City Council shall file by seat number.

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- (a) Not more than two candidates file for a seat, the names of the candidates must not be listed on the ballot for the primary municipal election and the candidates must advance directly to the general municipal election.
- (b) Three or more candidates file for a seat, the names of the candidates must be listed on the ballot for the primary municipal election.

Sec. 5.020 Primary municipal election.

- 1. A primary municipal election must be held on the second Tuesday in June in each even-numbered year pursuant to NRS 293.175, as amended from time to time.
- 2. In a primary municipal election, if the number of votes a candidate receives is:
- (a) Equal to or greater than a majority of the number of voters participating in the primary election for that seat, that candidate must be declared elected and the name of the candidate must not be placed on the ballot for the general municipal election.
- (b) Less than a majority of the number of voters participating in the primary election for that seat, the names of the two candidates receiving the highest number of votes must be placed on the ballot for the general municipal election.
- For the purposes of this section, a majority of the number of voters participating in a primary municipal election for a seat is 32 determined as follows:
 - (a) If there is an even number of voters participating in the primary election for a seat, a majority of those voters is determined by dividing the number of voters in half and adding one.
 - (b) If there is an odd number of voters participating in the primary election for a seat, a majority of those voters is determined by dividing the number of voters in half and rounding up to the nearest whole number.
 - Sec. 5.030 General election. municipal general municipal election must be held in the City on the first Tuesday after the first Monday of November in each even-numbered year pursuant to NRS 293.12755, as amended from time to time.





Sec. 5.040 Applicability of state election laws; elections under City Council control.

- 1. All elections held under this Charter are governed by the provisions of the election laws of this State, so far as those laws can be made applicable and are not inconsistent herewith.
- 2. The conduct of all municipal elections is under the control of the City Council.
- 3. The City Council shall by ordinance provide for the holding of a municipal election, appoint the necessary officers thereof and do all the things required to carry the election into effect as it considers desirable and consistent with law and this Charter.
- 4. Notwithstanding any other provision of this Charter, the City Council may enter into an interlocal agreement with another public entity to conduct municipal elections or any portion thereof. Sec. 5.050 Qualifications, registration of voters.
- 1. Every person who resides within the City and who is a legally registered voter of the City is entitled to vote at each municipal election, including, without limitation, primary, general or special elections.
- 2. Nothing in this Charter shall be construed to deny or abridge the power of the City Council to provide for supplemental registration.

Sec. 5.060 Names on ballots.

- 1. The full names of all candidates, except those who have withdrawn, died or become ineligible, must be printed on the official ballots without party designation or symbol.
- 2. If two or more candidates have the same surname or surnames so similar as to be likely to cause confusion and:
- 30 (a) None of the candidates is an incumbent, the middle names 31 or middle initials, if any, of both candidates must be included in 32 their names as printed on the ballot; or
 - (b) One of the candidates is an incumbent, the name of the incumbent must be listed first and must be printed in bold type.
 - Sec. 5.070 Ballots for ordinance and Charter amendments. An ordinance or Charter amendment to be voted on in the City must be presented for voting by ballot title. The ballot title of a measure may differ from its legal title and must be a clear, concise statement describing the substance of the measure without argument or prejudice. Below the ballot title must appear the following question: "Shall the above described (ordinance) (amendment) be adopted?" The ballot or voting machine or device must be so marked as to indicate clearly in what manner the voter may cast his or her vote, either for or against the ordinance or amendment.





Sec. 5.080 Availability of lists of registered voters. Any person who desires a copy of a list of registered voters in the City may obtain a copy pursuant to the provisions of NRS 293.440.

Sec. 5.090 Voting machines. The City Council may provide for the use of mechanical or other devices for voting or counting the votes not inconsistent with law or regulations of the Secretary of State.

Sec. 5.100 Election returns; canvass; certificates of election; entry of officers upon duties; tie vote procedure.

- I. The election returns from any special, primary or general municipal election must be filed with the City Clerk, who shall immediately place the returns in a safe or vault, and no person may handle, inspect or in any manner interfere with the returns until canvassed by the City Council.
- 2. The City Council shall meet at any time within 10 days after any election and canvass the returns and declare the result. The election returns must then be sealed and kept by the City Clerk for 6 months. No person may have access to the returns except on order of a court of competent jurisdiction or by order of the City Council.
- 3. The City Clerk, under his or her hand and official seal, shall issue to each person elected a certificate of election. Except as otherwise provided in section 1.060, the officers so elected shall qualify and enter upon the discharge of their respective duties at the first meeting of the City Council held in December of the year of the general municipal election.
- 4. If any election results in a tie, the City Council shall summon the candidates who received the tie vote and determine the tie by lot. The City Clerk shall then issue to the winner a certificate of election.
- Sec. 5.110 Contest of election. A contested election for any municipal office must be determined according to the law of the State regulating proceedings in contested elections in political subdivisions.

ARTICLE VI

LOCAL IMPROVEMENTS

Sec. 6.010 Local improvement law. Except as otherwise provided in subsection 3 of section 2.280 and section 2.290, the City Council, on behalf of the City and in its name, without any election, may from time to time acquire, improve, equip, operate and maintain, convert to or authorize:

1. Curb and gutter projects;





- 1 2. Drainage projects;
- 2 3. Off-street parking projects;
- 4. Overpass projects; 3
- 5. Park or recreation projects; 4
- 5 6. Sanitary sewer projects;
- 6 7. Security walls; 7
 - 8. Sidewalk projects;
- 9. Storm sewer projects; 8
- 9 *10.* Street projects;
- 10 11. Telephone projects;
- 12. Transportation projects; 11
- 13. Underground 12 aboveground electric and and 13 communication facilities;
 - 14. Underpass projects;
 - *15*. Water projects;
- 16 *16.* Such other utility projects as are deemed necessary by the 17 City Council; and
 - Any combination thereof.

Sec. 6.020 Local improvement law: Collateral powers. City Council on behalf of the City for the purpose of defraying all the costs of acquiring, improving or converting to any project authorized by section 6.010, or any portion of the cost thereof not to be defrayed with money otherwise available therefor, is vested with the powers granted to municipalities by chapters 271 and 704A of NRS, as amended from time to time, but not subject to the procedural limitations contained therein.

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ARTICLE VII

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LOCAL BONDS AND FRANCHISES

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43 44 Sec. 7.010 Debt limit.

- The City shall not incur an indebtedness in excess of 25 percent of the total assessed valuation of the taxable property within the boundaries of the City.
- 2. In determining any debt limitation under this section, the following must be counted as indebtedness:
 - (a) Any liabilities of the City that are due in more than 1 year.
 - (b) Any outstanding personnel-related liabilities.
- (c) Any special assessment bonds, if the full faith and credit of the City is pledged to the payment thereof.
- (d) Any other liabilities that are identified as part of the annual audit of the City and determined by the Director of Finance to be appropriate to include as indebtedness.





1 3. In determining any debt limitation under this section, the following must not be counted as indebtedness:

(a) Any special assessment bonds if the full faith and credit of

the City is not pledged to the payment thereof.

 (b) Any liabilities of the City due within 1 year that are

accounted for within the budget for the current fiscal year.

Sec. 7.020 Acquisition, operation of municipal utilities. Except as otherwise provided in subsection 3 of section 2.280 and section 2.290, the City may, in the manner and for the purposes provided in this Charter and the Nevada Revised Statutes as they apply to cities, grant franchises and acquire in any manner any public utility, and hold, manage and operate it either alone or jointly, with any level of government or instrumentality or subdivision thereof.

Sec. 7.030 Borrowing money.

- 1. Subject to the limitations imposed by this article, the City may borrow money for any corporate purpose, including, without limitation, any purpose authorized by this Charter or by the Nevada Revised Statutes for a city, and for such purpose may issue bonds or other securities. The Local Government Securities Law, as amended from time to time, applies to all securities so issued except for securities issued under section 6.020.
- 2. Any property tax levied to pay the principal of or interest on such indebtedness must be levied upon all taxable property within the City as provided in NRS 350.590 to 350.602, inclusive.
- 3. Any ordinance pertaining to the sale or issuance of bonds or other securities, including, without limitation, securities issued under section 6.020, may be adopted in the same manner as is provided for cases of emergency. A declaration by the City Council in any ordinance that it is of this kind is conclusive in the absence of fraud or gross abuse of discretion.

ARTICLE VIII

TRUSTS FOR FURTHERANCE OF PUBLIC FUNCTIONS

Sec. 8.010. Trusts for furtherance of public functions: Authorization to create; purposes; eligible beneficiaries; power of beneficiary to lease trust property.

I. Express trusts may be created in real or personal property, or either or both, or in any estate or interest in either or both, with the City as the beneficiary thereof, and the purpose thereof may be the furtherance, or the providing of funds for the furtherance, of any authorized or proper function of the beneficiary, but no funds of the beneficiary derived from sources other than the trust





property, or the operation thereof, may be charged with or expended for the execution of the trust, except by express action of the legislative authority of the beneficiary first had.

2. The officers or any other governmental agencies or authorities having the custody, management or control of any property, real or personal or both, of the beneficiary of such trust, or of such a proposed trust, which property is necessary for the execution of the trust purposes, are hereby authorized and empowered to lease such property for such purposes, after the acceptance of the beneficial interest therein by the beneficiary as provided in this article, or conditioned upon such acceptance.

Sec. 8.020 Creation by written instrument; execution, recording of trust instrument; acceptance by beneficiary creates contract between State, grantor; duration of trust.

1. Such trusts may be created by written instruments, or by will. A written instrument must be subscribed by the grantor or grantors and duly acknowledged as conveyances of real property are acknowledged. Before the same becomes effective, the beneficial interest therein must be accepted by the governing body of the beneficiary, which power and authority of acceptance is hereby conferred upon the City Council. Thereupon the instrument or will, together with the written acceptance of the beneficial interest endorsed thereon, must be recorded in the Office of the County Recorder of each county in which is situated any real property, or any interest therein, belonging to the trust, as well as in the county where the trust property is located or its principal operations are conducted.

2. Upon the acceptance of the beneficial interest by the beneficiary as authorized in subsection 1, the same must be and constitute a binding contract between the State of Nevada and the grantor or grantors, or the executor of the estate of the testator, for the acceptance of the beneficial interest in the trust property by the designated beneficiary and the application of the proceeds of the trust property and its operation for the purposes and in accordance with the stipulations specified by the trustor or trustors.

trustors.

 3. Such trusts have duration for the term of duration of the beneficiary, or such shorter length of time as is specified in the instrument or will creating the trust.

Sec. 8.030 Trustees: Appointment; succession, powers; duties, terms, compensation controlled by trust instrument.

1. The instrument or will creating such trust may provide for the appointment, succession, powers, duties, term and compensation of the trustee or trustees, and in all such respects the terms of the instrument or will are controlling, except as





otherwise provided in subsections 2 and 3. If the instrument or will makes no provision in regard to any of the foregoing, then the general laws of the State control as to such omission or omissions.

- 2. All meetings of the trustees must be open to the public to the same extent as required by chapter 241 of NRS for state and local agencies. If the trustee is a partnership, corporation or banking association, this requirement applies to that part of every meeting of the partners or directors at which trust affairs are discussed.
- 3. All records of the trust are public records and must be kept in a place which is identified by documents recorded in the Office of the County Recorder of each county in which the instrument creating the trust is recorded.

Sec. 8.040 Trustees: Eligibility and status; standard of care; exemption from personal liability.

- 1. The trustee or trustees under such an instrument or will may be two or more natural persons or a partnership, corporation, community foundation, national banking association or state banking association selected by the City Council, and such trustee or trustees must be an agency of the State and the regularly constituted authority of the beneficiary for the performance of the functions for which the trust has been created.
- 2. The provisions of NRS 164.700 to 164.775, inclusive, relating to the standard of care for a trustee in investing and managing trust property apply to the trustee or trustees of a trust created by a written instrument or will pursuant to this article.
- 3. No trustee or beneficiary may be charged personally with any liability whatsoever by reason of any act or omission committed or suffered in the performance of such trust or in the operation of the trust property, but any act, liability for any omission or obligation of a trustee or trustees, in the execution of such trust, or in the operation of the trust property, extends to the whole of the trust estate, or so much thereof as may be necessary to discharge such liability or obligation, and not otherwise.

Sec. 8.050 Annual audit of trust funds, accounts, fiscal affairs: Requirements; distribution of copies; expenses.

- 1. The trustee or trustees of every trust created for the benefit and furtherance of any public function with the City as the beneficiary thereof shall cause an audit to be made of the funds, accounts and fiscal affairs of such trust, such audit to be ordered within 30 days after the close of each fiscal year of the trust.
- 2. The audits required by subsection 1 must be certified with the unqualified opinion of a certified public accountant or a public accountant notwithstanding any lesser requirement by any instrument under which the trust may have covenanted for an





audit to be made or furnished. One copy of the annual audit must be filed with the Legislative Auditor of the Legislative Counsel Bureau and one copy with each beneficiary of the trust not later than 90 days following the close of each fiscal year of the trust.

3. If a copy of the required audit is not filed with the Legislative Auditor of the Legislative Counsel Bureau within the time provided, the Legislative Auditor is authorized to employ, at the cost and expense of the trust, a certified public accountant or a public accountant to make the required audit.

4. The necessary expense of such audits, including the cost of typing, printing and binding, must be paid from funds of the trust.

Sec. 8.060 Franchise not required for acquisition, ownership or operation of trust property. No franchise is required for the acquisition, ownership or operation of any properties of a trust created for the benefit and furtherance of any public function.

Sec. 8.070 Approval of certain contracts and resolutions required. The trustees shall not enter into contracts for the acquisition or construction of buildings or public improvements or for the acquisition or disposal of trust properties by purchase, lease, gift, bequest or devise or any other lawful means until such contract is first approved by the City Council by ordinance. The City Council shall so approve the resolution providing for the issuance of bonds or other securities to be issued by the trustees and proposed terms of sale thereof, but is not required to approve the award of such bonds to the purchaser thereof if such bonds are sold in compliance with the resolution of issuance and terms of sale.

Sec. 8.080 Approval of financing method, underwriters by State Board of Finance. The State Board of Finance shall first review and approve the method of finance proposed by any trust created pursuant to the former provisions of NRS 242B.010 to 242B.100, inclusive, or the provisions of this article, and must approve the underwriter or financial institution preparing and offering the proposed issue for sale, as to the financial responsibility of such underwriter or financial institution, before such issue may be offered or sold.

Sec. 8.090 Exemption from securities laws.

1. The provisions of the State Securities Law, the Local Government Securities Law, the University Securities Law, or any other general, special or local statute relating to the issuance of public securities or other debt obligations do not apply to a trust created for the benefit and furtherance of any public function.

2. All bonds issued by any trust created for the benefit and

44 furtherance of any public function must:





(a) Be sold at public or private sale, as determined by the trustees and approved by the City Council. If the bonds are offered at public sale, but no satisfactory bids are received from responsible bidders at the public sale, the bonds may be sold at private sale.

(b) Be secured:

- (1) By property, real or personal or both, having a market value equal to at least twice the principal amount of the bonds sold; or
- (2) By gross revenues from an existing revenue producing facility equal to at least one and one-half times the average annual debt service payable on the bonds.
- Sec. 8.100 Competitive bidding not required. Except as otherwise provided in section 8.090, no statute, general, special or local, requiring competitive bidding applies to a trust created for the benefit and furtherance of a public function.

Sec. 8.110 Rejection of contribution to trust. A trustee may reject any contribution to a trust created for the benefit and furtherance of a public function that the trustee deems not to be in the best interest of the trust. If the trustee rejects any contribution, the trustee shall provide notice of the rejection in writing.

Sec. 8.120 Termination of trust. Any trust created for the benefit and furtherance of a public function may be terminated by agreement of the trustee, or if there is more than one, then all of the trustees, and the governing body of the beneficiary, with the approval of the Governor of the State of Nevada, but such trust must not be terminated while there exists outstanding any contractual obligations chargeable against the trust property, which, by reason of such termination, might become an obligation of the beneficiary of such trust.

ARTICLE IX

REVENUE

Sec. 9.010 Municipal taxes.

1. The City Council shall annually, at the time prescribed by law for levying taxes for State and County purposes, levy a tax at a rate allowable under applicable provisions of the Nevada Revised Statutes upon the assessed value of all real and personal property within the City except as provided in the Local Government Securities Law and the Consolidated Local Improvements Law, as amended from time to time. The taxes so levied must be collected at the same time and in the same manner and by the same officers, exercising the same functions, as prescribed in the laws of the





State of Nevada for collection of state and county taxes. The revenue laws of the State, in every respect not inconsistent with the provisions of this Charter, are applicable to the levying, assessing and collecting of the municipal taxes.

2. In the matter of equalization of assessments, the rights of the City and the inhabitants thereof must be protected in the same manner and to the same extent by the action of the county board

of equalization as are the State and county.

3. All forms and blanks used in levying, assessing and collecting the revenues of the State and counties must, with such alterations or additions as may be necessary, be used in levying, assessing and collecting the revenues of the City. The City Council shall enact all such ordinances as it may deem necessary and not inconsistent with this Charter and the laws of the State for the prompt, convenient and economical collecting of the revenue.

Sec. 9.020 Revenue ordinances. The City Council may pass and enact all ordinances necessary to carry into effect the revenue laws in the City and to enlarge, fix and determine the powers and

duties of all officers in relation thereto.

ARTICLE X

MISCELLANEOUS PROVISIONS

Sec. 10.010 Severability of provisions. If any portion of this Charter is held to be unconstitutional or invalid for any reason by the decision of any court of competent jurisdiction, such decision does not affect the validity of the remaining portion of this Charter. The Legislature hereby declares that it would have passed this Charter and each portion thereof, irrespective of the portion which may be deemed unconstitutional or otherwise invalid.

Sec. 10.020 Effect of enactment of Charter.

- 1. All rights and property of every kind and description which were vested in the City before the enactment of this Charter are vested in the City on July 1, 2017. No right or liability, either in favor of or against the City existing at the time of becoming incorporated under this Charter, and no action or prosecution is affected by such change, but it stands and progresses as if no change had been made.
- 2. Whenever a different remedy is given by this Charter, which may properly be made applicable to any right existing at the time of the City so becoming incorporated under this Charter, such remedy is cumulative to the remedy before provided, and used accordingly.





3. All ordinances and resolutions in effect in the City before July 1, 2017, unless in conflict with the provisions of this Charter, continue in full force and effect until amended or repealed.

4. The enactment of this Charter does not effect any change

in the legal identity of the City.

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5. The enactment of this Charter must not be construed to repeal or in any way affect or modify:

(a) Any special, local or temporary law.

(b) Any law or ordinance making an appropriation.

- 10 (c) Any ordinance affecting any bond issue or by which any 11 bond issue may have been authorized.
 - (d) The running of the statute of limitations in force at the time this Charter becomes effective.

(e) Any bond of any public officer.

- Sec. 10.030 Relations between City and public employees. For the purposes of chapter 288 of NRS, a budgeted ending fund balance in the general fund of not more than 25 percent of the total budgeted expenditures, less capital outlay:
- 1. Is not subject to negotiations with an employee organization; and
- 21 2. Must not be considered by a fact finder or arbitrator in determining the financial ability of the City to pay compensation or monetary benefits.
 - **Sec. 2.** This act becomes effective:
 - 1. Upon passage and approval for the purpose of performing any preparatory administrative tasks that are necessary to carry out the provisions of this act; and
 - 2. On July 1, 2017, for all other purposes.





