

ASSEMBLY BILL NO. 140—COMMITTEE ON JUDICIARY

(ON BEHALF OF THE LEGISLATIVE COMMITTEE ON SENIOR  
CITIZENS, VETERANS AND ADULTS WITH SPECIAL NEEDS)

FEBRUARY 14, 2019

Referred to Committee on Judiciary

SUMMARY—Prohibits discrimination against certain persons in  
certain proceedings relating to children.  
(BDR 11-172)

FISCAL NOTE: Effect on Local Government: No.  
Effect on the State: No.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to child welfare; prohibiting discrimination  
against persons who are deaf, legally blind or otherwise  
physically disabled or who are the holders of a valid  
registry identification card for the use of medical  
marijuana in certain proceedings relating to children; and  
providing other matters properly relating thereto.

**Legislative Counsel's Digest:**

Existing law prohibits discrimination on the basis of disability in public  
accommodation, housing and employment. (NRS 118.100, 613.330, 651.070,  
651.075) **Sections 1, 2, 4, 5 and 10-12** of this bill prohibit a court from  
discriminating against a person in a proceeding concerning child custody or  
visitation, adoption, guardianship or child protection solely because the person  
seeking custody or visitation, adoption, guardianship or child protection: (1) is deaf,  
is legally blind or has another physical disability; or (2) is the holder of a valid  
registry identification card for the use of medical marijuana.

**Section 3** of this bill similarly prohibits an agency which provides child welfare  
services or a child placing agency from determining that a prospective adoptive  
home is unsuitable for placement or detrimental to the interest of the child solely  
because the prospective adoptive parent or parents: (1) are deaf, are legally blind or  
have another physical disability; or (2) are the holders of a valid registry  
identification card for the use of medical marijuana.

Existing law prohibits an agency which provides child welfare services from  
taking any action to remove a child from custody of the person responsible for the  
child's welfare if the agency determines there is no reasonable cause to believe the  
child is in need of protection. (NRS 432B.370) Existing law also authorizes a court



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that finds a child to be in need of protection to: (1) allow the child to remain in the custody of the parent or guardian of the child under such conditions as the court may prescribe; or (2) place the child in the custody of another person or certain agencies or institutions authorized to care for children. (NRS 432B.550) **Section 10** of this bill provides that a child is not in need of protection solely because a person responsible for the welfare of the child: (1) is deaf, is legally blind or has another physical disability; or (2) is the holder of a valid registry identification card for the use of medical marijuana.

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THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN  
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** Chapter 125C of NRS is hereby amended by adding thereto a new section to read as follows:

*1. A court shall not deny custody or visitation rights to a person solely because the person:*

- (a) Is deaf, is blind or has another physical disability; or*
- (b) Is the holder of a valid registry identification card.*

*2. As used in this section:*

*(a) "Blind" has the meaning ascribed to it in NRS 426.082.*  
*(b) "Holder of a valid registry identification card" means a person who holds a valid registry identification card as defined in NRS 453A.140 that identifies the person as:*

*(1) Exempt from state prosecution for engaging in the medical use of marijuana; or*

*(2) A designated primary caregiver as defined in NRS 453A.080.*

**Sec. 2.** NRS 127.150 is hereby amended to read as follows:

127.150 1. If the court finds that the best interests of the child warrant the granting of the petition, an order or decree of adoption must be made and filed, ordering that henceforth the child is the child of the petitioners. When determining whether the best interests of the child warrant the granting of a petition that is filed by a foster parent, the court shall give strong consideration to the emotional bond between the child and the foster parent. A copy of the order or decree must be sent to the nearest office of the agency which provides child welfare services by the petitioners within 7 days after the order or decree is issued. In the decree the court may change the name of the child, if desired.

2. Except as otherwise provided in this subsection, an order or decree of adoption may not be made until after the child has lived for 6 months in the home of the petitioners. This subsection does not apply if one of the petitioners is the stepparent of the child or is related to the child within the third degree of consanguinity.

3. If the court is not satisfied that the proposed adoption is in the best interests of the child, the court shall deny the petition and



1 may order the child returned to the custody of the person or agency  
2 legally vested with custody. *The court shall not deny a petition*  
3 *solely because the petitioner:*

4 (a) *Is deaf, is blind or has another physical disability; or*

5 (b) *Is the holder of a valid registry identification card.*

6 4. After a petition for adoption has been granted, there is a  
7 presumption that remaining in the home of the adopting parent is in  
8 the child's best interest.

9 5. *As used in this section:*

10 (a) *"Blind" has the meaning ascribed to it in NRS 426.082.*

11 (b) *"Holder of a valid registry identification card" means a*  
12 *person who holds a valid registry identification card as defined in*  
13 *NRS 453A.140 that identifies the person as:*

14 (1) *Exempt from state prosecution for engaging in the*  
15 *medical use of marijuana; or*

16 (2) *A designated primary caregiver as defined in*  
17 *NRS 453A.080.*

18 **Sec. 3.** NRS 127.2817 is hereby amended to read as follows:

19 127.2817 1. The Division, in consultation with each agency  
20 which provides child welfare services, shall adopt regulations  
21 setting forth the criteria to be used by an agency which provides  
22 child welfare services or a child-placing agency for determining  
23 whether a prospective adoptive home is suitable or unsuitable for  
24 the placement of a child for adoption.

25 2. Upon the completion of an investigation conducted by an  
26 agency which provides child welfare services or a child-placing  
27 agency pursuant to NRS 127.120 or 127.2805, the agency which  
28 provides child welfare services or child-placing agency shall inform  
29 the prospective adoptive parent or parents of the results of the  
30 investigation. If, pursuant to the investigation, a determination is  
31 made that a prospective adoptive home is unsuitable for placement  
32 or detrimental to the interest of the child, the agency which provides  
33 child welfare services or child-placing agency shall provide the  
34 prospective adoptive parent or parents with an opportunity to review  
35 and respond to the investigation with the agency which provides  
36 child welfare services or child-placing agency before the issuance of  
37 the results of the investigation. Except as otherwise provided in  
38 NRS 239.0115, the identity of those persons who are interviewed or  
39 submit information concerning the investigation must remain  
40 confidential.

41 3. *An agency which provides child welfare services or a child*  
42 *placing agency shall not determine that a prospective adoptive*  
43 *home is unsuitable for placement or detrimental to the interest of*  
44 *the child solely because the prospective adoptive parent or parents:*

45 (a) *Are deaf, are blind or have another physical disability; or*



(b) *Are the holders of a valid registry identification card.*

4. *As used in this section:*

(a) *"Blind" has the meaning ascribed to it in NRS 426.082.*

(b) *"Holder of a valid registry identification card" means a person who holds a valid registry identification card as defined in NRS 453A.140 that identifies the person as:*

(1) *Exempt from state prosecution for engaging in the medical use of marijuana; or*

(2) *A designated primary caregiver as defined in NRS 453A.080.*

**Sec. 4.** NRS 159A.054 is hereby amended to read as follows:

159A.054 1. If the court finds that the proposed protected minor is not in need of a guardian, the court shall dismiss the petition.

2. If the court finds that appointment of a guardian is required, the court shall appoint a guardian of the proposed protected minor's person, estate, or person and estate.

3. *The court shall not find that a proposed protected minor is in need of a guardian solely because the person currently responsible for the proposed protected minor:*

(a) *Is deaf, is blind or has another physical disability; or*

(b) *Is the holder of a valid registry identification card.*

4. *As used in this section:*

(a) *"Blind" has the meaning ascribed to it in NRS 426.082.*

(b) *"Holder of a valid registry identification card" means a person who holds a valid registry identification card as defined in NRS 453A.140 that identifies the person as:*

(1) *Exempt from state prosecution for engaging in the medical use of marijuana; or*

(2) *A designated primary caregiver as defined in NRS 453A.080.*

**Sec. 5.** NRS 159A.061 is hereby amended to read as follows:

159A.061 1. The parents of a proposed protected minor, or either parent, if qualified and suitable, are preferred over all others for appointment as guardian for the person or estate or person and estate of the proposed protected minor. The appointment of a parent as guardian for the person or estate of a proposed protected minor must not conflict with a valid order for custody of the proposed protected minor.

2. Except as otherwise provided in subsection 4, if a parent of a proposed protected minor files a petition seeking appointment as guardian for the proposed protected minor, the parent is presumed to be suitable to serve as guardian for the proposed protected minor.

3. In determining whether the parents of a proposed protected minor, or either parent, or any other person who seeks appointment



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1 as guardian for the proposed protected minor is qualified and  
2 suitable, the court shall consider, if applicable and without  
3 limitation:

4 (a) Which parent has physical custody of the proposed protected  
5 minor;

6 (b) The ability of the parents, parent or other person to provide  
7 for the basic needs of the proposed protected minor, including,  
8 without limitation, food, shelter, clothing and medical care, taking  
9 into consideration any special needs of the proposed protected  
10 minor;

11 (c) Whether the parents, parent or other person has engaged in  
12 the habitual use of alcohol or any controlled substance during the  
13 previous 6 months, except the use of marijuana in accordance with  
14 the provisions of chapter 453A of NRS;

15 (d) Whether the parents, parent or other person has been  
16 convicted of a crime of moral turpitude, a crime involving domestic  
17 violence or a crime involving the abuse, neglect, exploitation,  
18 isolation or abandonment of a child, his or her spouse, his or her  
19 parent or any other adult;

20 (e) Whether the parents, parent or other person has been  
21 convicted in this State or any other jurisdiction of a felony; and

22 (f) Whether the parents, parent or other person has engaged in  
23 one or more acts of domestic violence against the proposed  
24 protected minor, a parent of the proposed protected minor or any  
25 other person who resides with the proposed protected minor.

26 4. A parent of a proposed protected minor is presumed to be  
27 unsuitable to care for the proposed protected minor if:

28 (a) The parent is unable to provide for any or all of the basic  
29 needs of the proposed protected minor, including, without  
30 limitation:

31 (1) Food;

32 (2) Shelter;

33 (3) Clothing;

34 (4) Medical care; and

35 (5) Education;

36 (b) Because of action or inaction, the parent poses a significant  
37 safety risk of either physical or emotional danger to the proposed  
38 protected minor; or

39 (c) The proposed protected minor has not been in the care,  
40 custody and control of the parent for the 6 months immediately  
41 preceding the filing of the petition. The presumption created by this  
42 paragraph is a rebuttable presumption.

43 5. Subject to the preference set forth in subsection 1 and except  
44 as otherwise provided in subsection 7, the court shall appoint as



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guardian the qualified person who is most suitable and is willing to serve.

6. In determining which qualified person is most suitable, the court shall, in addition to considering any applicable factors set forth in subsections 2, 3 and 4, give consideration, among other factors, to:

(a) Any nomination of a guardian for the proposed protected minor contained in a will or other written instrument executed by a parent of the proposed protected minor.

(b) Any request made by the proposed protected minor, if he or she is 14 years of age or older, for the appointment of a person as guardian for the proposed protected minor.

(c) The relationship by blood or adoption of the proposed guardian to the proposed protected minor. In considering preferences of appointment, the court may consider relatives of the half blood equally with those of the whole blood. The court may consider relatives in the following order of preference:

(1) Parent.

(2) Adult sibling.

(3) Grandparent.

(4) Uncle or aunt.

(d) Any recommendation made by a master of the court or special master pursuant to NRS 159A.0615.

(e) Any recommendation made by:

(1) An agency which provides child welfare services, an agency which provides child protective services or a similar agency; or

(2) A guardian ad litem or court appointed special advocate who represents the proposed protected minor.

(f) Any request for the appointment of any other interested person that the court deems appropriate.

7. The court may award temporary guardianship pursuant to this section, supported by findings of suitability, pending a trial or evidentiary hearing if that appointment is supported by findings.

8. Notwithstanding the presumption set forth in subsection 4, in the event of competing petitions for the appointment of guardianship of a proposed protected minor, any finding of unsuitability of a parent of the proposed protected minor must be found by clear and convincing evidence after a hearing on the merits or an evidentiary hearing.

9. In determining whether to appoint a guardian of the person or estate of a proposed protected minor and who should be appointed, the court must always act in the best interests of the proposed protected minor.



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10. *A court shall not refuse to appoint a person as a guardian of the person or estate of a proposed protected minor solely because the person:*

- (a) *Is deaf, is blind or has another physical disability; or*
- (b) *Is the holder of a valid registry identification card.*

11. As used in this section ~~["agency"]~~:

(a) *"Agency" which provides child welfare services*" has the meaning ascribed to it in NRS 432B.030.

(b) *"Blind" has the meaning ascribed to it in NRS 426.082.*

(c) *"Holder of a valid registry identification card" means a person who holds a valid registry identification card as defined in NRS 453A.140 that identifies the person as:*

(1) *Exempt from state prosecution for engaging in the medical use of marijuana; or*

(2) *A designated primary caregiver as defined in NRS 453A.080.*

**Sec. 6.** (Deleted by amendment.)

**Sec. 7.** (Deleted by amendment.)

**Sec. 8.** (Deleted by amendment.)

**Sec. 9.** (Deleted by amendment.)

**Sec. 10.** NRS 432B.330 is hereby amended to read as follows:

432B.330 1. A child is in need of protection if:

(a) The child has been abandoned by a person responsible for the welfare of the child;

(b) The child has been subjected to abuse or neglect by a person responsible for the welfare of the child;

(c) The child is in the care of a person responsible for the welfare of the child and another child has:

(1) Died as a result of abuse or neglect by that person; or

(2) Been subjected to abuse by that person, unless the person has successfully completed a plan for services that was recommended by an agency which provides child welfare services pursuant to NRS 432B.340 to address the abuse of the other child;

(d) The child has been placed for care or adoption in violation of law; or

(e) The child has been delivered to a provider of emergency services pursuant to NRS 432B.630.

2. A child may be in need of protection if the person responsible for the welfare of the child:

(a) Is unable to discharge his or her responsibilities to and for the child because of incarceration, hospitalization, or other physical or mental incapacity;

(b) Fails, although the person is financially able to do so or has been offered financial or other means to do so, to provide for the following needs of the child:



(1) Food, clothing or shelter necessary for the child's health or safety;

(2) Education as required by law; or

(3) Adequate medical care;

(c) Has been responsible for the neglect of a child who has resided with that person; or

(d) Has been responsible for the abuse of another child regardless of whether that person has successfully completed a plan for services that was recommended by an agency which provides child welfare services pursuant to NRS 432B.340 to address the abuse of the other child.

3. A child may be in need of protection if the death of a parent of the child is or may be the result of an act by the other parent that constitutes domestic violence pursuant to NRS 33.018.

4. A child may be in need of protection if the child is identified as being affected by a fetal alcohol spectrum disorder or prenatal substance abuse or as having withdrawal symptoms resulting from prenatal drug exposure.

5. *A child is not in need of protection solely because the person responsible for the welfare of the child:*

*(a) Is deaf, is blind, as defined in NRS 426.082, or has another physical disability; or*

*(b) Is the holder of a valid registry identification card. As used in this paragraph, "holder of a valid registry identification card" means a person who holds a valid registry identification card as defined in NRS 453A.140 that identifies the person as:*

*(1) Exempt from state prosecution for engaging in the medical use of marijuana; or*

*(2) A designated primary caregiver as defined in NRS 453A.080.*

6. As used in this section:

(a) "Abuse" means:

(1) Physical or mental injury of a nonaccidental nature; or

(2) Sexual abuse or sexual exploitation,

➔ of a child caused or allowed by a person responsible for the welfare of the child under circumstances which indicate that the child's health or welfare is harmed or threatened with harm. The term does not include the actions described in subsection 2 of NRS 432B.020.

(b) "Allow" means to do nothing to prevent or stop the abuse or neglect of a child in circumstances where the person knows or has reason to know that a child is abused or neglected.

(c) "Neglect" means abandonment or failure to:

(1) Provide for the needs of a child set forth in paragraph (b) of subsection 2; or





(2) Provide proper care, control and supervision of a child as necessary for the well-being of the child because of the faults or habits of the person responsible for the welfare of the child or the neglect or refusal of the person to provide them when able to do so.

➤ The term does not include the actions described in subsection 2 of NRS 432B.020.

**Sec. 11.** NRS 432B.480 is hereby amended to read as follows:  
432B.480 1. At each hearing conducted pursuant to NRS 432B.470:

(a) At the commencement of the hearing, the court shall advise the parties of their right to be represented by an attorney and of their right to present evidence.

(b) The court shall determine whether there is reasonable cause to believe that it would be:

(1) Contrary to the welfare of the child for the child to reside at his or her home; or

(2) In the best interests of the child to place the child outside of his or her home.

➤ The court shall prepare an explicit statement of the facts upon which each of its determinations is based. *The court shall not make an affirmative finding regarding either subparagraph (1) or (2) solely because the person responsible for the welfare of the child is deaf, is blind, as defined in NRS 426.082, or has another physical disability or is the holder of a valid registry identification card.* If the court makes an affirmative finding regarding either subparagraph (1) or (2), the court shall issue an order keeping the child in protective custody pending a disposition by the court.

(c) The court shall determine whether the child has been placed in a home or facility that complies with the requirements of NRS 432B.3905. If the placement does not comply with the requirements of NRS 432B.3905, the court shall establish a plan with the agency which provides child welfare services for the prompt transfer of the child into a home or facility that complies with the requirements of NRS 432B.3905.

2. If the court issues an order keeping the child in protective custody pending a disposition by the court and it is in the best interests of the child, the court may:

(a) Place the child in the temporary custody of a grandparent, great-grandparent or other person related within the fifth degree of consanguinity to the child who the court finds has established a meaningful relationship with the child, with or without supervision upon such conditions as the court prescribes, regardless of whether the relative resides within this State; or

(b) Grant the grandparent, great-grandparent or other person related within the fifth degree of consanguinity to the child a



1 reasonable right to visit the child while the child is in protective  
2 custody.

3 3. If the court finds that the best interests of the child do not  
4 require that the child remain in protective custody, the court shall  
5 order the immediate release of the child.

6 4. If a child is placed with any person who resides outside this  
7 State, the placement must be in accordance with NRS 127.330.

8 *5. As used in this section, "holder of a valid registry*  
9 *identification card" means a person who holds a valid registry*  
10 *identification card as defined in NRS 453A.140 that identifies the*  
11 *person as:*

12 *(a) Exempt from state prosecution for engaging in the medical*  
13 *use of marijuana; or*

14 *(b) A designated primary caregiver as defined in*  
15 *NRS 453A.080.*

16 **Sec. 12.** NRS 432B.550 is hereby amended to read as follows:

17 432B.550 1. If the court finds that a child is in need of  
18 protection, it may, by its order, after receipt and review of the report  
19 from the agency which provides child welfare services:

20 (a) Permit the child to remain in the temporary or permanent  
21 custody of the parents of the child or a guardian with or without  
22 supervision by the court or a person or agency designated by the  
23 court, and with or without retaining jurisdiction of the case, upon  
24 such conditions as the court may prescribe;

25 (b) Place the child in the temporary or permanent custody of a  
26 relative, a fictive kin or other person the court finds suitable to  
27 receive and care for the child with or without supervision, and with  
28 or without retaining jurisdiction of the case, upon such conditions as  
29 the court may prescribe; or

30 (c) Place the child in the temporary custody of a public agency  
31 or institution authorized to care for children, the local juvenile  
32 probation department, the local department of juvenile services or a  
33 private agency or institution licensed by the Department of Health  
34 and Human Services or a county whose population is 100,000 or  
35 more to care for such a child.

36 ➤ In carrying out this subsection, the court may, in its sole  
37 discretion and in compliance with the requirements of chapter 159A  
38 of NRS, consider an application for the guardianship of the child. If  
39 the court grants such an application, it may retain jurisdiction of the  
40 case or transfer the case to another court of competent jurisdiction.

41 2. *The court shall not deny placement of a child in the*  
42 *temporary or permanent custody of a person pursuant to*  
43 *subsection 1 solely because the person:*

44 *(a) Is deaf, is blind or has another physical disability; or*

45 *(b) Is the holder of a valid registry identification card.*



1       **3.** If, pursuant to subsection 1, a child is placed other than with  
2 a parent:

3       (a) The parent retains the right to consent to adoption, to  
4 determine the child's religious affiliation and to reasonable  
5 visitation, unless restricted by the court. If the custodian of the child  
6 interferes with these rights, the parent may petition the court for  
7 enforcement of the rights of the parent.

8       (b) The court shall set forth good cause why the child was  
9 placed other than with a parent.

10       ~~[3-]~~ **4.** If, pursuant to subsection 1, the child is to be placed  
11 with a relative or fictive kin, the court may consider, among other  
12 factors, whether the child has resided with a particular relative or  
13 fictive kin for 3 years or more before the incident which brought the  
14 child to the court's attention.

15       ~~[4-]~~ **5.** Except as otherwise provided in this subsection, a copy  
16 of the report prepared for the court by the agency which provides  
17 child welfare services must be sent to the custodian and the parent  
18 or legal guardian. If the child was delivered to a provider of  
19 emergency services pursuant to NRS 432B.630:

20       (a) The parent who delivered the child to the provider shall be  
21 deemed to have waived his or her right to a copy of the report; and

22       (b) A copy of the report must be sent to the parent who did not  
23 deliver the child to the provider, if the location of such parent is  
24 known.

25       ~~[5-]~~ **6.** In determining the placement of a child pursuant to this  
26 section, if the child is not permitted to remain in the custody of the  
27 parents of the child or guardian:

28       (a) It must be presumed to be in the best interests of the child to  
29 be placed together with the siblings of the child.

30       (b) Preference must be given to placing the child in the  
31 following order:

32       (1) With any person related within the fifth degree of  
33 consanguinity to the child or a fictive kin, and who is suitable and  
34 able to provide proper care and guidance for the child, regardless of  
35 whether the relative or fictive kin resides within this State.

36       (2) In a foster home that is licensed pursuant to chapter 424  
37 of NRS.

38       ~~[6-]~~ **7.** Any search for a relative with whom to place a child  
39 pursuant to this section must be completed within 1 year after the  
40 initial placement of the child outside of the home of the child. If a  
41 child is placed with any person who resides outside of this State, the  
42 placement must be in accordance with NRS 127.330.

43       ~~[7-]~~ **8.** Within 60 days after the removal of a child from the  
44 home of the child, the court shall:

45       (a) Determine whether:



(1) The agency which provides child welfare services has made the reasonable efforts required by paragraph (a) of subsection 1 of NRS 432B.393; or

(2) No such efforts are required in the particular case; and

(b) Prepare an explicit statement of the facts upon which its determination is based.

~~[8.]~~ 9. As used in this section ~~[, “fictive”]~~:

(a) *“Blind” has the meaning ascribed to it in NRS 426.082.*

(b) *“Fictive kin” means a person who is not related by blood to a child but who has a significant emotional and positive relationship with the child.*

(c) *“Holder of a valid registry identification card” means a person who holds a valid registry identification card as defined in NRS 453A.140 that identifies the person as:*

*(1) Exempt from state prosecution for engaging in the medical use of marijuana; or*

*(2) A designated primary caregiver as defined in NRS 453A.080.*

**Sec. 13.** This act becomes effective on July 1, 2019.

