## ASSEMBLY BILL NO. 374—ASSEMBLYMEN KRAMER; HAFEN AND HANSEN

MARCH 20, 2019

JOINT SPONSORS: SENATORS PICKARD; AND HANSEN

Referred to Committee on Commerce and Labor

SUMMARY—Revises provisions governing contractors. (BDR 54-662)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to contractors; authorizing a contractor, under certain circumstances, to perform work for which the contractor does not have a license in the applicable classification or subclassification; and providing other matters properly relating thereto.

## **Legislative Counsel's Digest:**

Existing law generally requires a person to be licensed as a contractor to engage in the business of constructing, altering or repairing any structure or other improvement. (NRS 624.020, 624.700) Existing law also requires the State Contractors' Board to adopt regulations for the classification and subclassification of contractors, and authorizes the Board to limit the field and scope of the operations of a licensed contractor to those in which the contractor is classified. (NRS 624.220) However, existing law provides various exceptions to the licensure requirement for contractors, such as when a person, under certain circumstances, performs work to repair or maintain property when the value of the work, including both labor and materials, is less than \$1,000. (NRS 624.031) Existing law also authorizes a specialty contractor to perform work for which the contractor does not have a license of the appropriate classification or subclassification when that work is incidental and supplemental to the performance of work for which the contractor is appropriately licensed. (NRS 624.220)

Section 3 of this bill authorizes a licensed contractor, whether the contractor is a prime contractor or a subcontractor, to perform work for which the contractor does not have a license in the applicable classification or subclassification if: (1) the value of the labor for the work is \$1,000 or less; and (2) the work is part of a larger project for which the contractor has entered into a contract or agreement and for





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## THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

- **Section 1.** NRS 624.212 is hereby amended to read as follows: 624.212 1. The Executive Officer, on behalf of the Board, shall issue an order to cease and desist to any person:
- (a) Acting as a contractor, including, without limitation, commencing work as a contractor; or
  - (b) Submitting a bid on a job situated in this State,
- without an active license of the proper classification issued pursuant to this chapter. The order must be served personally or by certified mail and is effective upon receipt.
- 2. If it appears that any person has engaged in acts or practices which constitute a violation of this chapter or the violation of an order issued pursuant to subsection 1, the Board may request the Attorney General, the district attorney of the county in which the alleged violation occurred or the district attorney of any other county in which that person maintains a place of business or resides to apply on behalf of the Board to the district court for an injunction restraining the person from acting in violation of this chapter. Upon a proper showing, a temporary restraining order, a preliminary injunction or a permanent injunction may be granted. The Board as plaintiff in the action is not required to prove any irreparable injury.
- 3. In seeking injunctive relief against any person for an alleged violation of NRS 624.700, it is sufficient to allege that the person did, upon a certain day and in a certain county of this State:
- (a) Act as a contractor, including, without limitation, commence work as a contractor; or
  - (b) Submit a bid on a job situated in this State,
- without having an active license of the proper classification issued pursuant to this chapter, without alleging any further or more particular facts concerning the matter.
- 4. The issuance of a restraining order or an injunction does not relieve the person against whom the restraining order or injunction is issued from criminal prosecution for practicing without a license.
- 5. If the court finds that a person willfully violated an order issued pursuant to subsection 1, it shall impose a fine of not less than \$250 nor more than \$1,000 for each violation of the order.
- 6. For the purposes of this section, a person shall be deemed to have an active license of the proper classification or subclassification if the person has an active license and is





performing work in conformity with the requirements of subsection 4 of NRS 624.220.

- **Sec. 2.** NRS 624.215 is hereby amended to read as follows:
- 624.215 1. For the purpose of classification, the contracting business includes the following branches:
  - (a) General engineering contracting.
  - (b) General building contracting.
  - (c) Specialty contracting.

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- → General engineering contracting and general building contracting are mutually exclusive branches.
- 2. A general engineering contractor is a contractor whose principal contracting business is in connection with fixed works, including irrigation, drainage, water supply, water power, flood control, harbors, railroads, highways, tunnels, airports and airways, sewers and sewage disposal systems, bridges, inland waterways, pipelines for transmission of petroleum and other liquid or gaseous substances, refineries, chemical plants and industrial plants requiring a specialized engineering knowledge and skill, power plants, piers and foundations and structures or work incidental thereto.
- 3. A general building contractor is a contractor whose principal contracting business is in connection with the construction or remodeling of buildings or structures for the support, shelter and enclosure of persons, animals, chattels or movable property of any kind, requiring in their construction the use of more than two unrelated building trades or crafts, upon which he or she is a prime contractor and where the construction or remodeling of a building is the primary purpose. Unless he or she holds the appropriate specialty license, a general building contractor may only contract to perform specialty contracting if he or she is a prime contractor on a project. A Except as otherwise provided in subsection 4 of NRS 624.220, a general building contractor shall not perform specialty electrical, refrigeration and plumbing, contracting in conditioning or fire protection without a license for the specialty. A person who exclusively constructs or repairs mobile homes, manufactured homes or commercial coaches is not a general building contractor.
- 4. A specialty contractor is a contractor whose operations as such are the performance of construction work requiring special skill and whose principal contracting business involves the use of specialized building trades or crafts.
- 5. This section does not prevent the Board from establishing, broadening, limiting or otherwise effectuating classifications in a manner consistent with established custom, usage and procedure found in the building trades. The Board is specifically prohibited





from establishing classifications in such a manner as to determine or limit craft jurisdictions.

- **Sec. 3.** NRS 624.220 is hereby amended to read as follows:
- 624.220 1. The Board shall adopt regulations necessary to effect the classification and subclassification of contractors in a manner consistent with established usage and procedure as found in the construction business, and may limit the field and scope of the operations of a licensed contractor to those in which the contractor is classified and qualified to engage as defined by NRS 624.215 and the regulations of the Board.
- 2. The Board shall limit the field and scope of the operations of a licensed contractor by establishing a monetary limit on a contractor's license, and the limit must be the maximum contract a licensed contractor may undertake on one or more construction contracts on a single construction site or subdivision site for a single client. The Board may take any other action designed to limit the field and scope of the operations of a contractor as may be necessary to protect the health, safety and general welfare of the public. The limit must be determined after consideration of the factors set forth in NRS 624.260 to 624.265, inclusive.
- 3. A licensed contractor may request that the Board increase the monetary limit on his or her license, either on a permanent basis or for a single construction project. A request submitted to the Board pursuant to this subsection must be in writing on a form prescribed by the Board and accompanied by such supporting documentation as the Board may require. A request submitted pursuant to this section for a single construction project must be submitted to the Board at least 5 working days before the date on which the licensed contractor intends to submit a bid for the project and must be approved by the Board before the submission of a bid by the contractor for the project.
- 4. Subject to the provisions of regulations adopted pursuant to subsection 5, nothing contained in this section prohibits [a]:
- (a) A specialty contractor from taking and executing a contract involving the use of two or more crafts or trades, if the performance of the work in the crafts or trades, other than in which the specialty contractor is licensed, is incidental and supplemental to the performance of work in the craft for which the specialty contractor is licensed.
- (b) A licensed contractor, whether the contractor is a prime contractor or a subcontractor, from performing work of a type for which the contractor does not have a license in the applicable classification or subclassification if:
- (1) The value of the labor for performing the work is \$1,000 or less; and





- (2) The work is part of a larger project for which the contractor:
  - (I) Has entered into a contract or agreement; and
  - (II) Is appropriately licensed.
- The Board shall adopt regulations establishing a specific limit on the amount of asbestos that a licensed contractor with a license that is not classified for the abatement or removal of asbestos may abate or remove pursuant to subsection 4.
  - Sec. 4. NRS 624.341 is hereby amended to read as follows:
- 624.341 1. If the Board or its designee, based upon a preponderance of the evidence, has reason to believe that a person
- (a) Acted as a contractor without an active license of the proper classification issued pursuant to this chapter, the Board or its designee, as appropriate, shall issue or authorize the issuance of a written administrative citation to the person.
- (b) Committed any other act which constitutes a violation of this chapter or the regulations of the Board, the Board or its designee, as appropriate, may issue or authorize the issuance of a written administrative citation to the person.
- A citation issued pursuant to this section may include, without limitation:
- (a) An order to take action to correct a condition resulting from an act that constitutes a violation of this chapter or the regulations of the Board, at the person's cost;
- (b) An order to pay an administrative fine not to exceed \$50,000, except as otherwise provided in subsection 1 of NRS 624.300; and
- (c) An order to reimburse the Board for the amount of the expenses incurred to investigate the complaint.
- If a written citation issued pursuant to this section includes an order to take action to correct a condition resulting from an act that constitutes a violation of this chapter or the regulations of the Board, the citation must state the time permitted for compliance, which must be not less than 15 business days after the date the person receives the citation, and specifically describe the action required to be taken.
- The sanctions authorized by this section are separate from, and in addition to, any other remedy, civil or criminal, authorized by this chapter.
- The failure of an unlicensed person to comply with a citation 5. or order after it is final is a misdemeanor. If an unlicensed person does not pay an administrative fine imposed pursuant to this section within 60 days after the order of the Board becomes final, the order



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may be executed upon in the same manner as a judgment issued by a court.

- 6. For the purposes of this section, a person shall be deemed to have an active license of the proper classification or subclassification if the person has an active license and is performing work in conformity with the requirements of subsection 4 of NRS 624.220.
  - **Sec. 5.** This act becomes effective:

- 1. Upon passage and approval for the purpose of adopting any regulations and performing any other preparatory administrative tasks that are necessary to carry out the provisions of this act; and
  - 2. On January 1, 2020, for all other purposes.





