ASSEMBLY BILL NO. 68–COMMITTEE ON COMMERCE AND LABOR

(ON BEHALF OF THE OFFICE OF THE GOVERNOR)

Prefiled November 20, 2018

Referred to Committee on Commerce and Labor

SUMMARY—Revises provisions governing apprenticeships. (BDR 53-181)

FISCAL NOTE: Effect on Local Government: No. Effect on the State: Yes.

EXPLANATION - Matter in bolded italics is new; matter between brackets [omitted material] is material to be omitted.

AN ACT relating to apprenticeships; transferring certain duties relating to apprenticeships from the State Apprenticeship Council to the Office of Workforce Innovation; revising qualifications of the member of the State Apprenticeship Council who represents the general public; revising provisions governing the appointment and supervision of the State Apprenticeship Director; revising provisions relating to the administration apprenticeship apprenticeships. the evaluation of programs and the registration of apprenticeship programs and agreements; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Eligibility for registration of an apprenticeship program for various federal purposes is conditioned on a program's acceptance and registration with the Office of Apprenticeship of the Employment and Training Administration of the United States Department of Labor or with a state apprenticeship agency recognized by the Office of Apprenticeship. (29 C.F.R. § 29.3) To be recognized as a state apprenticeship agency by the Office of Apprenticeship, an agency must submit to the Department of Labor a state apprenticeship law that conforms to the requirements of existing federal regulations. (29 C.F.R. § 29.13) This bill amends existing law governing apprenticeships to conform with the requirements of those existing federal regulations.

Existing federal regulations require the state apprenticeship agency of a state to approve and register apprenticeship programs and exercise certain other powers and





duties in order for the agency to be recognized as an authorized agency for registering apprenticeship programs for certain federal purposes. (29 C.F.R. §§ 29.1, 29.5) Existing law requires the State Apprenticeship Council to: (1) establish standards governing programs of apprenticeship; (2) receive, process and dispose of controversies or differences arising out of an apprenticeship agreement; (3) register and approve programs of apprenticeship; (4) investigate suspected violations of the terms or conditions of an approved program; and (5) suspend certain persons from participation in a program of apprenticeship. (NRS 610.095, 610.140, 610.144, 610.150, 610.180, 610.185) Sections 4, 14-16, 18, 19 and 21-24 of this bill transfer these requirements from the State Apprenticeship Council to the Office of Workforce Innovation as the state apprenticeship agency in this State. Section 11 of this bill requires the State Apprenticeship Council to perform certain duties at the direction of the Office of Workforce Innovation. Section 10 of this bill requires the member of the State Apprenticeship Council who is a representative of the general public to be familiar with apprenticeable occupations and prohibits the Office of Workforce Innovation from permitting the State Apprenticeship Council to perform certain duties of the Office of Workforce Innovation.

Section 3 of this bill requires the Office of Workforce Innovation to evaluate the performance of each registered apprenticeship program in this State and establishes standards for the conduct, operation or administration of a registered apprenticeship program. **Section 5** of this bill requires the Office of Workforce Innovation to grant reciprocal approval for federal purposes to certain programs of apprenticeship and apprenticeship standards that are registered in other states if reciprocal approval is requested and the program meets the requirements of this State regarding wages, hours and apprentice ratios.

Existing federal regulations require that each program of apprenticeship include, in addition to on-the-job training, related instruction on technical subjects related to the occupation which must be taught by an apprenticeship instructor who meets certain qualifications. (29 C.F.R. § 29.5) **Section 2** of this bill requires an apprenticeship instructor to meet the qualifications required by federal law.

Sections 6 and 7 of this bill establish procedures for the deregistration of a program of apprenticeship either voluntarily or by the Office of Workforce Innovation for reasonable cause.

Existing law requires the Governor to appoint a State Apprenticeship Director who serves at the pleasure of the Governor. (NRS 610.110) **Section 12** of this bill requires the Office of Workforce Innovation to employ a State Apprenticeship Director and provides that the State Apprenticeship Director serves at the pleasure of the Executive Director.

Existing law requires a program sponsor to submit to the State Apprenticeship Director a written notice of the termination of an apprenticeship agreement within 10 days. (NRS 610.140) **Section 14** of this bill requires this notice to be submitted within 45 days.

Sections 15 and 16 of this bill enact provisions based on existing federal regulations to establish the term of an apprenticeship, provide for the transfer of an apprentice to another employer and establish the maximum length of a probationary period for an apprentice.

Existing law requires an apprenticeship agreement to include a statement that the apprentice will not be subject to discrimination on the basis of certain categories. (NRS 610.150) Existing law also requires the suspension for 1 year of certain entities from participation in an apprenticeship program if the entity is found to have discriminated on the basis of certain categories. (NRS 610.185) Section 16 of this bill adds genetic information, national origin and age of 40 years or older to the list of categories included in an apprenticeship agreement for which discrimination is prohibited. Section 16 also requires an apprenticeship agreement to include a request for demographic data. Section 19 adds genetic information and





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THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 610 of NRS is hereby amended by adding thereto the provisions set forth as sections 2 to 7, inclusive, of this act.

Sec. 2. 1. An apprenticeship instructor must:

(a) Meet the requirements of the State Board of Education to teach career and technical education in this State or be a subject matter expert; and

(b) Have training in teaching techniques and adult learning styles, which may occur before or after the apprenticeship instructor begins providing related technical instruction in connection with a program.

2. As used in this section, "subject matter expert" means a person who is recognized within an industry as having expertise in occupation, including, without limitation. specific journeyworker.

Sec. 3. 1. The Office of Workforce Innovation shall evaluate the performance of each registered program. Each registered program must be conducted, operated or administered in adherence to the terms of the program sponsor's standards of apprenticeship and associated appendices, in conformance with the goals and policies of the United States Department of Labor as articulated in 29 C.F.R. Part 29 and in guidance issued by the Office of Apprenticeship of the Employment and Training Administration of the United States Department of Labor.

The Office of Workforce Innovation shall evaluate the completion rates of a program in comparison to the national average for completion rates. Based on this review, the Office of Workforce Innovation must provide technical assistance to programs with completion rates lower than the national average.

30 The cancellation of an apprenticeship agreement during 31 the probationary period shall not have an adverse impact on the completion rate of the sponsor of the program. 32

The Office of Workforce Innovation shall: Sec. 4.

Register and approve or reject proposed programs and standards for apprenticeship.

2. After providing notice and a hearing and for good cause shown, deny an application for approval of a program, suspend, terminate, cancel or place conditions upon any approved program, or place an approved program on probation for any violation of





the provisions of this title or 29 C.F.R. Part 29 as specified in regulations adopted by the Council at the direction of the Office of Workforce Innovation.

- Sec. 5. 1. The Office of Workforce Innovation shall accord reciprocal approval for federal purposes to programs and standards that are registered in other states by the Office of Apprenticeship of the Employment and Training Administration of the United States Department of Labor or a state registration agency if such reciprocity is requested by the program sponsor and the program for which reciprocal approval is sought meets the wage and hour provisions and apprentice ratio standards of this State.
- 2. As used in this section, "registration agency" means a state apprenticeship agency that is responsible for registering apprenticeship programs and apprentices and that is recognized by the United States Department of Labor.
- **Sec. 6.** The Office of Workforce Innovation may deregister a program:
- 1. Upon the submission by the program sponsor of a written request for cancellation which:
- (a) States that the program sponsor is requesting the cancellation of the registration and the effective date of the requested cancellation.
- (b) Contains an attestation by the program sponsor that the program sponsor will notify, within 15 days after the date of acknowledgment, all apprentices registered to the program:
- (1) Of the cancellation of the program and the effective date of the cancellation;
- (2) That the cancellation automatically deprives the apprentice of individual registration;
- (3) That deregistration of the program removes the apprentice from coverage for federal purposes which require the approval of an apprenticeship program by the United States Secretary of Labor; and
- (4) That all apprentices are referred to the Office of Workforce Innovation for information about potential transfer to other registered programs.
- 2. Upon reasonable cause, as provided by section 7 of this act. Sec. 7. 1. The Office of Workforce Innovation may commence deregistration proceedings against a program for reasonable cause if the program is not conducted, operated or administered in accordance with the registered standards of the program or with the requirements of this chapter or 29 C.F.R. Part 29.





- 2. If the Office of Workforce Innovation determines that a program is not being operated in accordance with the registered standards or with the requirements of this chapter or 29 C.F.R. Part 29, the Office of Workforce Innovation shall notify the program sponsor of the determination in writing. The notice must:
 - (a) Be sent to the contact person of the program sponsor;
- (b) Be sent by registered or certified mail, with return receipt requested;
- (c) State the deficiencies identified by the Office of Workforce Innovation and the remedy or remedies required; and
- (d) State that a determination of reasonable cause for deregistration will be made unless corrective action is taken to remedy the deficiencies within 30 days.
- 3. Upon request of a program sponsor, the Office of Workforce Innovation may for good cause extend by 30 days the time within which a program sponsor must take corrective action as provided by the notice sent as required by subsection 2.
- 4. During the period for corrective action, including any extension of time granted pursuant to subsection 3, the Office of Workforce Innovation shall provide all reasonable assistance to the program sponsor to achieve conformity with the registered standards of the program and the requirements of this chapter and 29 C.F.R. Part 29.
- 5. If the required corrective actions to remedy the deficiencies are not taken within the period for corrective action, including any extension of time granted pursuant to subsection 3, the Office of Workforce Innovation shall send a notice to the program sponsor, by registered or certified mail, return receipt requested, which states that:
 - (a) The notice was sent pursuant to this subsection;
- (b) Certain deficiencies were called to the program sponsor's attention and lists:
- (1) The deficiencies identified and the remedy or remedies required;
- (2) The date of each notice sent pursuant to subsection 2; and
- (3) Any other date on which deficiencies were called to the attention of the program sponsor or remedies were required;
- (c) The sponsor has failed or refused to correct such deficiencies;
- (d) Based on the stated deficiencies and the failure to remedy them, a determination has been made that there is reasonable cause to deregister the program and the program may be deregistered unless, within 15 days of the receipt of the notice, the





program sponsor requests a hearing with the Office of Workforce Innovation; and

(e) If the sponsor does not request a hearing, the entire matter will be submitted to the Administrator for a decision on the record with respect to deregistration.

6. If the program sponsor does not request a hearing, the Office of Workforce Innovation shall transmit to the Administrator a report containing all pertinent facts and circumstances concerning the nonconformity, including the findings and recommendation for deregistration and copies of all relevant documents and records. Any statement concerning interviews, meetings and conferences must include the time, date, place and persons present.

7. If the program sponsor requests a hearing, the Office of Workforce Innovation shall transmit to the Administrator a report containing all the information listed in subsection 6 for referral to the Office of Administrative Law Judges of the United States Department of Labor.

8. A program which was deregistered pursuant to this section may be reinstated upon presentation to the Office of Workforce Innovation of adequate evidence that the program is operating in accordance with this chapter and 29 C.F.R. Part 29.

9. As used in this section, "Administrator" means the Administrator of the Office of Apprenticeship of the Employment and Training Administration of the United States Department of Labor or any person specifically designated by the Administrator.

Sec. 8. NRS 610.010 is hereby amended to read as follows:

610.010 As used in this chapter, unless the context otherwise requires:

- 1. "Agreement" means a written and signed apprenticeship agreement [of indenture as an apprentice.] between an apprentice and an employer, the program sponsor if the program sponsor is not the employer and an apprenticeship committee acting as agent for the program sponsor, which contains the terms and conditions of the employment and training of the apprentice and which complies with the provisions of NRS 610.150 and 29 C.F.R. § 29.7.
 - 2. "Apprentice" means a [person] worker who is [covered]:
- (a) 16 years of age or older, except where a higher minimum age is otherwise provided by law;
- (b) Employed to learn an apprenticeable occupation under standards of apprenticeship fulfilling the requirements of NRS 610.144 and 29 C.F.R. § 29.5; and
- (c) Covered by a written agreement, issued pursuant to a program with an employer, or with an association of employers or an organization of employees acting as agent for an employer.





- 3. "Apprenticeable occupation" means an occupation which is specified by an industry and which:
- (a) Involves skills that are customarily learned in a practical way through a structured, systematic program of on-the-job supervised learning;
- (b) Is clearly identified and commonly recognized throughout the industry;
- (c) Involves the progressive attainment of manual, mechanical or technical skills and knowledge which, in accordance with the industry standard for the occupation, would require the completion of at least 2,000 hours of on-the-job learning to attain; and
- (d) Requires related instruction to supplement the on-the-job learning.
- 4. "Competency" means the attainment of manual, mechanical or technical skills and knowledge, as specified by an occupational standard and demonstrated by an appropriate handson observation proficiency measurement or a written proficiency measurement.
- 5. "Completion rate" means the percentage of individual apprentices registered to a specific program during a 1-year time frame who receive a certificate of apprenticeship completion within 1 year of the projected completion date, not including any apprentice whose apprenticeship agreement was cancelled during the probationary period.
- **6.** "Council" means the State Apprenticeship Council created by NRS 610.030.
 - [4.] 7. "Disability" means, with respect to a person:
- (a) A physical or mental impairment that substantially limits one or more of the major life activities of the person;
 - (b) A record of such an impairment; or
 - (c) Being regarded as having such an impairment.
- [5.] 8. "Employer" means any person or organization employing an apprentice.
- 9. "Executive Director" means the Executive Director of the Office of Workforce Innovation.
- [6.] 10. "Gender identity or expression" means a gender-related identity, appearance, expression or behavior of a person, regardless of the person's assigned sex at birth.
- [7.] 11. "Interim credential" means a credential issued by the Office of Workforce Innovation, upon request of the appropriate program sponsor, as certification of competency attainment by an apprentice and representing partial competency in the occupation.
- 12. "Journeyworker" means a worker who has attained a level of skill, abilities and competencies recognized within an





industry as having mastered the skills and competencies required for the occupation.

- 13. "Office of Workforce Innovation" means the Office of Workforce Innovation in the Office of the Governor created by NRS 223.800.
- [8.] 14. "Program" means a [program of] plan containing all terms and conditions for the qualification, recruitment, selection, employment and training [and instruction as an apprentice in an occupation in which a person may be apprenticed.
- 9.] of apprentices, as required by this chapter and 29 C.F.R. Parts 29 and 30, including such matters as the requirement for a written apprenticeship agreement.
- 15. "Program sponsor" means a person, association, committee or organization operating a program and in whose name the program is, or will be, registered.
- 16. "Sexual orientation" means having or being perceived as having an orientation for heterosexuality, homosexuality or bisexuality.
- [10.] 17. "State Apprenticeship Director" means the person appointed pursuant to NRS 610.110.
 - **Sec. 9.** NRS 610.020 is hereby amended to read as follows: 610.020 The purposes of this chapter are:
- 1. To open to people, without regard to race, color, creed, sex, sexual orientation, gender identity or expression, religion, disability [or], genetic information, national origin [.] or age of 40 years or older, the opportunity to obtain training that will equip them for profitable employment and citizenship.
- 2. To establish, as a means to this end, an organized program for the voluntary training of persons under approved standards for apprenticeship, providing facilities for their training and guidance in the arts and crafts of industry and trade, with instruction in related and supplementary education.
- 3. To promote opportunities for employment for all persons, without regard to race, color, creed, sex, sexual orientation, gender identity or expression, religion, disability [or], genetic information, national origin [,] or age of 40 years or older, under conditions providing adequate training and reasonable earnings.
- 4. To regulate the supply of skilled workers in relation to the demand for skilled workers.
 - 5. To establish standards for the training of apprentices in approved programs.
 - 6. To establish a State Apprenticeship Council.
 - 7. To provide for a State Apprenticeship Director with the authority to carry out the purposes of this chapter.



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- 8. To provide for reports to the Legislature and to the public regarding the status of the training of apprentices in the State.
 - 9. To accomplish related ends.

- **Sec. 10.** NRS 610.030 is hereby amended to read as follows:
- 610.030 There is hereby created a State Apprenticeship Council which operates solely at the direction of the Office of Workforce Innovation. The Office of Workforce Innovation shall not permit the State Apprenticeship Council to perform any of the duties entrusted to the Office of Workforce Innovation pursuant to sections 3 to 7, inclusive, of this act. The State Apprenticeship Council is composed of:
 - 1. The following voting members, appointed by the Governor:
- (a) Four members who are representatives from employer associations and have knowledge concerning occupations in which a person may be apprenticed.
- (b) Four members who are representatives from employee organizations and have knowledge concerning occupations in which a person may be apprenticed.
- (c) One member who is a representative of the general public [.] and who is familiar with apprenticeable occupations.
 - 2. The following nonvoting members:
- (a) The Executive Director of the Office of Economic Development or his or her designee.
- (b) The Superintendent of Public Instruction or his or her designee.
- (c) One representative of a community college located in a county whose population is 700,000 or more, appointed by the Chancellor of the Nevada System of Higher Education.
- (d) One representative of a community college located in a county whose population is less than 700,000, appointed by the Chancellor of the Nevada System of Higher Education.
 - **Sec. 11.** NRS 610.090 is hereby amended to read as follows:
- 610.090 The Council shall [:], at the direction of the Office of Workforce Innovation:
- 1. **[Establish] Recommend** standards for programs and agreements that are not lower than those prescribed by this chapter.
- 2. [Upon review and approval, extend written reciprocal recognition to multistate joint programs.
- 3. Adopt such] *Promulgate* regulations as may be necessary to carry out the intent and purposes of this chapter.
- [4. Administer the provisions of this chapter as a regulatory body.
- 5.] 3. Consistent with its duties and obligations under this chapter, demonstrate linkages and coordination with the State's economic development strategies and workforce investment system





that is paid for wholly or in part out of public money, as set forth in 29 C.F.R. § 29.13.

[6. Adopt]

- **4. Promulgate** regulations pursuant to 29 C.F.R. Parts 29 and 30.
- [7. Perform such other functions as may be necessary for the fulfillment of the intent and purposes of this chapter.]
 - **Sec. 12.** NRS 610.110 is hereby amended to read as follows:
- 610.110 1. The [Governor] Office of Workforce Innovation shall [appoint] employ a State Apprenticeship Director.
 - 2. The State Apprenticeship Director:
 - (a) Shall report to the Executive Director.
- (b) Is not in the classified or unclassified service of the State and serves at the pleasure of the [Governor.] Executive Director.
- (c) Must have responsible administrative experience in public or business administration or must possess broad management skills in areas related to the functions of this chapter.
- (d) Must have the demonstrated ability to administer a major public agency in the field of workforce development, and must possess the following skills and attributes:
- (1) A comprehensive knowledge of administrative principles and a working knowledge of broad principles relating to subject matters under his or her administrative direction.
- (2) The administrative ability to assess the adequacy of agency operations and the protection of the public interest as related to the subject fields.
- (3) An ability to organize and present oral and written communication to the Governor, the Legislature and other pertinent officials or persons.
- (4) A background which demonstrates that he or she can impartially serve the interests of both employees and employers.
- (e) Must not, at the time of appointment or at any time during his or her term of office, receive payment or compensation as the officer of any labor organization or have a pecuniary interest in any labor organization.
 - **Sec. 13.** NRS 610.120 is hereby amended to read as follows:
 - 610.120 1. The State Apprenticeship Director shall:
- (a) Administer the provisions of this chapter with the advice and guidance of the State Apprenticeship Council.
 - (b) Keep a record of agreements and their dispositions.
- (c) Issue certificates of completion of apprenticeship [at the request of the local joint apprenticeship committee.] upon successful completion of a program by an apprentice.





- (d) Promote apprenticeship programs through public engagement activities and other initiatives [...], including, without limitation, providing education and outreach to employers.
- (e) Ensure information and resources related to applications for new apprenticeship programs are made available to the public, including, without limitation, information related to technical assistance and requirements for applicants of new apprenticeship programs.
- (f) Establish and maintain an Internet website that provides information regarding apprenticeship programs to the public.
- (g) Assist the Council in identifying opportunities for linkages and coordination with the State's economic development strategies and workforce investment system that is paid for wholly or in part with public money, in accordance with 29 C.F.R. § 29.13.
- (h) Coordinate community-based outreach initiatives designed to promote apprenticeship opportunities among students, displaced workers and other persons who face barriers to entering the workforce.
- (i) Prepare budgets and compile annual reports to the Legislature, Executive Director and Governor.
 - (i) Perform other administrative duties on behalf of the Council.
- (k) Perform such other duties as are necessary to carry out the intent and purposes of this chapter.
- 2. The administration and supervision of related and supplemental instruction for apprentices, coordination of instruction with job experiences, and the selection and training of teachers and coordinators for that instruction are the responsibility of the [local joint apprenticeship committees.] program sponsor.
- 3. As used in this section, "technical assistance" means guidance provided by the Office of Workforce Innovation to the sponsor of a proposed or existing apprenticeship program for the development, revision, amendment or processing of standards of apprenticeship or apprenticeship agreements and the provision of advice to or consultation with such a sponsor to further compliance with the provisions of this chapter and any regulations adopted pursuant thereto.
- **Sec. 14.** NRS 610.140 is hereby amended to read as follows: 610.140 1. A local or state *joint* apprenticeship committee shall:
- (a) In accordance with standards established by the [Council,] Office of Workforce Innovation, work in an advisory capacity with employers and employees in matters regarding schedules of operations, application of wage rates, and working conditions for apprentices, which conditions must specify the number of





apprentices which may be employed locally in the trade under programs and agreements entered into under this chapter.

(b) Adjust disputes concerning apprenticeships not otherwise

provided for in bona fide collective bargaining agreements.

- (c) Within [10] 45 days after the termination of any agreement, submit to the State Apprenticeship Director a written notice which includes the name of the apprentice and the reason for the termination.
 - (d) Keep the Council informed of all actions.
- 2. The decisions of local or state joint apprenticeship committees are, at all times, subject to appeal to the [Council.] *Office of Workforce Innovation*.
 - **Sec. 15.** NRS 610.144 is hereby amended to read as follows:
- 610.144 To be eligible for registration and approval by the [Council,] Office of Workforce Innovation, a proposed program must:
- 1. Be an organized, written plan embodying the terms and conditions of employment, training and supervision of one or more apprentices in an *apprenticeable* occupation [in which a person may be apprenticed] and be subscribed to by a sponsor who has undertaken to carry out the program.-
- 2. Contain the pledge of equal opportunity prescribed in 29 C.F.R. § 30.3(c) and : [, when applicable:]
- (a) A plan of affirmative action in accordance with 29 C.F.R. § 30.4 [;], when applicable;
 - (b) A method of selection authorized in 29 C.F.R. § 30.10; and
- (c) [A nondiscriminatory pool for application as an apprentice; or
- (d) Similar] *Parallel* requirements expressed in a state plan for equal opportunity in employment in apprenticeships adopted pursuant to 29 C.F.R. Part 30 and approved by the United States Department of Labor.
 - 3. Contain [:] all of the following:
- (a) Provisions concerning the employment and training of the apprentice in a skilled [trade;] occupation.
- (b) [A] Provisions that address the term of apprenticeship, including:
- (1) The approach used to measure the term of the apprenticeship. The term of apprenticeship must be measured using:
- (I) A time-based approach, which requires the completion of not less than 2,000 hours of [work experience, consistent with training requirements as established by practice in the trade;] on-the-job learning, as described in a work process





schedule, or the industry standard number of hours for on-the-job learning, whichever is greater;

- (II) A competency-based approach, which requires the attainment of competency as measured by the successful demonstration by the apprentice of acquired skills and knowledge, as verified by the program sponsor; or
- (III) A hybrid-based approach, which measures the acquisition of skills by the apprentice through a combination of a minimum number of hours of on-the-job learning and the successful demonstration of competency as described in a work process schedule.
- → The determination of the appropriate approach must be made by the program sponsor, subject to approval by the Office of Workforce Innovation, as appropriate to the apprenticeable occupation.
- (2) If the program proposes to use a competency-based approach, provisions addressing how on-the-job learning will be integrated into the program, describing competencies and identifying an appropriate means of testing and evaluating for such competencies.
- (3) If the program proposes to issue interim credentials in connection with the use of a time-based, competency-based or hybrid-based approach, provisions identifying the interim credentials, demonstrating how such credentials link to the components of the apprenticeable occupation, and establishing the process for assessing an apprentice's demonstration of competency associated with each interim credential. The Office of Workforce Innovation shall not issue an interim credential for any competency other than a recognized component of an apprenticeable occupation.
- (c) An outline of the *work* processes in which the apprentice will receive supervised *work* experience and training on the job, and the allocation of the approximate time to be spent in each major process. [;]
- (d) Provisions for organized, related and supplemental instruction in technical subjects related to the [trade] occupation with a minimum of 144 hours for each year of apprenticeship, [given in a] accomplished through media such as classroom, occupational or [through trade, industrial or correspondence] industry courses [of equivalent value], electronic media or other [forms of study] instruction approved by the [Council;] Office of Workforce Innovation. Such related instruction must be provided by an apprenticeship instructor who meets the requirements set forth in section 2 of this act.





- (e) A progressively increasing, reasonable and profitable schedule of wages to be paid to the apprentice consistent with the skills acquired. [.] The wages set forth in the schedule of wages, including, without limitation, the entry level wage, must not be less than [that allowed] the minimum wage prescribed by federal or state law or regulations or by a collective bargaining agreement. [:]
- (f) Provisions for a periodic review and evaluation of the apprentice's progress in performance on the job and related instruction and the maintenance of appropriate records of such progress.
- (g) A numeric ratio of apprentices to [journeymen] journeyworkers consistent with proper supervision, training, safety, continuity of employment and applicable provisions in collective bargaining agreements, [in language that is] except where such ratios are expressly prohibited by the collective bargaining agreements. The ratio language must be specific and [clear] clearly described as to its application [in terms of job sites, workforces, departments or plants;] to the job site, workforce, department or plant.
- (h) A probationary period that is reasonable in relation to the full term of apprenticeship, with full credit given for that period toward the completion of the full term of apprenticeship. [;] The probationary period must not exceed 25 percent of the length of the program or 1 year, whichever is shorter.
- (i) Provisions for adequate and safe equipment and facilities for training and supervision and for the training of apprentices in safety on the job and in related instruction.
- (j) The minimum qualifications required by a sponsor for persons entering the program, with an eligible starting age of not less than 16 years.
- (k) Provisions for the placement of an apprentice under a written agreement as required by this chapter, incorporating directly or by reference the standards of the program.
- (1) Provisions for the granting of advanced standing or credit to all applicants on an equal basis for *demonstrated competency or* previously acquired experience, training or skills, with commensurate wages for each advanced step granted. [;]
- (m) Provisions for the transfer of the employer's training obligation when the employer is unable to fulfill his or her obligation under the agreement to another employer under the same or a similar program with the consent of the apprentice and the local joint apprenticeship committee or *program* sponsor. [of the program;] Such provisions must provide that:





- (1) The transferring apprentice must be provided a transcript of related instruction and on-the-job learning by the committee or program sponsor.
- (2) Any such transfer of an apprentice must be to the same occupation.
- (3) A new apprenticeship agreement must be executed when a transfer occurs between program sponsors.
- (n) Provisions for the assurance of qualified training personnel and adequate supervision on the job. [;]
- (o) Provisions for the issuance of an appropriate certificate evidencing the successful completion of an apprenticeship.
- (p) An identification of the Office of Workforce Innovation as the agency for registration of the program.
- (q) Provisions for the registration, cancellation and deregistration of the program, and for the prompt submission of any modification or amendment of a program standard to the Office of Workforce Innovation for approval.
- (r) Provisions for the registration of agreements and of modifications and amendments thereto.
- (r)] (s) Provisions for notice to the State Apprenticeship Director of persons who have successfully completed the program and of all cancellations, *transfers*, suspensions and terminations of agreements and *a statement of* the [causes] reasons therefor [;
- (s)], within 45 days after the successful completion of the program or the cancellation, transfer, suspension or termination of an agreement.
- (t) Provisions for the [termination] cancellation of an agreement during the probationary period by either party without cause. [;
- (t)] (u) A statement that the program will be conducted, operated and administered in conformity with the applicable provisions of 29 C.F.R. Part 30 or a state plan for equal opportunity in employment in apprenticeships adopted pursuant to 29 C.F.R. Part 30 and approved by the United States Department of Labor.
- (u)] (v) The contact information, including, the name, [and] address, telephone number and electronic mail address of the appropriate authority under the program to receive, process and make disposition of complaints. [; and]
- (v)] (w) Provisions for the recording and maintenance of all records concerning apprenticeships as may be required by the [Council] Office of Workforce Innovation and applicable laws.
 - Sec. 16. NRS 610.150 is hereby amended to read as follows:
- 610.150 Every agreement entered into under this chapter must contain [+] all of the following:
- 1. The names and signatures of the contracting parties and the signature of a parent or legal guardian if the apprentice is a minor.





- 2. The date of birth of the apprentice [...] and, if the apprentice elects to provide it, the social security number of the apprentice.
- 3. The name and address of the sponsor of the program [...] and the Office of Workforce Innovation.
- 4. A statement of the [trade or craft] occupation in which the apprentice is to be trained, and the beginning date and expected duration of the apprenticeship.
 - 5. A statement showing [the]:

- (a) If the program is a time-based program, the number of hours to be spent by the apprentice in work on the job in the program;
- (b) If the program is a competency-based program, a description of the skill sets to be attained by completion of the program, including, without limitation, the on-the-job learning component of the program;
- (c) If the program is a hybrid-based program, the minimum number of hours to be spent by the apprentice and a description of the skill sets to be attained by completion of the program; and [the]
- (d) The number of hours to be spent in related and supplemental instruction [,] in technical subjects related to the occupation, which instruction must not be less than 144 hours per year.
- 6. A statement setting forth a schedule of the *work* processes in the **[trade]** *occupation* or division of industry in which the apprentice is to be trained and the approximate time to be spent at each process.
- 7. A statement of the graduated scale of wages to be paid the apprentice and whether or not compensation is to be paid for the [required] time *spent* in [school.] required related instruction.
 - 8. Statements providing:
- (a) For a specific period of probation during which the agreement may be **[terminated]** cancelled by either party to the agreement upon written notice to the State Apprenticeship Director **[:]** without adverse impact on the program sponsor; and
- (b) That after the probationary period the agreement may be cancelled at the request of the apprentice, or suspended, cancelled or terminated by the sponsor for good cause, with due notice to the apprentice and a reasonable opportunity for corrective action, and with written notice to the apprentice and the State Apprenticeship Director of the final action taken.
- 9. A reference incorporating as part of the agreement the standards of the program as it exists on the date of the agreement and as it may be amended during the period of the agreement.
- 10. A statement that the apprentice will be accorded equal opportunity in all phases of employment and training as an apprentice without discrimination because of race, color, creed, sex,





sexual orientation, gender identity or expression, religion, [or] disability [.], genetic information, national origin or age of 40 years or older.

- 11. A statement naming the [Council] Office of Workforce Innovation as the authority designated pursuant to NRS 610.180 to receive, process and dispose of controversies or differences arising out of the agreement when the controversies or differences cannot be adjusted locally or resolved in accordance with the program or collective bargaining agreements.
- 12. A request for demographic data, including, without limitation, the race, sex and ethnicity of the apprentice and an invitation to self-identify as an individual with a disability as defined in 29 C.F.R. § 30.2.
- 13. Such additional terms and conditions as are prescribed or approved by the [Council] Office of Workforce Innovation not inconsistent with the provisions of this chapter.
 - **Sec. 17.** NRS 610.160 is hereby amended to read as follows:
- 610.160 [1. No agreement under this chapter is effective until it is approved by the local joint apprenticeship committee and the Council. A copy of the agreement must be forwarded within 10 days after approval by the local joint apprenticeship committee to the Council.
- 2. Every agreement must be signed by the employer, by an association of employers or by an organization of employees acting as agent for an employer, and by the apprentice. If the apprentice is a minor, the agreement must also be signed by:
 - (a) Both parents, if the minor is living with both parents;
- (b) The custodial parent, if the minor is living with only one parent; or
 - (c) The minor's legal guardian.
- 3.] If a minor enters into an agreement under this chapter for a period of training extending into his or her majority, the agreement is likewise binding for the period covered during his or her majority.
 - **Sec. 18.** NRS 610.180 is hereby amended to read as follows:
- 610.180 1. Upon the complaint of any interested person or upon its own initiative, the [Council] Office of Workforce Innovation may investigate to determine if there has been a violation of the terms or conditions of an approved program or an agreement made under this chapter. The [Council] Office of Workforce Innovation may hold necessary hearings, inquiries and other proceedings. The parties to each agreement and the sponsors and interested participants in the program shall be given a fair and impartial hearing, after reasonable notice. A copy of the determination or decision of each hearing must be filed with the State Apprenticeship Director.





- 2. A person shall not institute any action based upon:
- (a) An agreement;

- (b) Proposed or approved standards for apprenticeship; or
- (c) A program governed by this chapter,
- unless the person first exhausts all administrative remedies provided by this chapter.

Sec. 19. NRS 610.185 is hereby amended to read as follows:

Workforce Innovation shall suspend for 1 year the right of any employer, association of employers or organization of employees acting as agent for an employer to participate in a program under the provisions of this chapter if the Nevada Equal Rights Commission, after notice and hearing, finds that the employer, association or organization has discriminated against an apprentice because of race, color, creed, sex, sexual orientation, gender identity or expression, religion, disability, genetic information, [or] national origin or age of 40 years or older, in violation of this chapter.

Sec. 20. NRS 223.820 is hereby amended to read as follows: 223.820 The Executive Director of the Office of Workforce Innovation shall:

- 1. Provide support to the Office of the Governor, the Governor's Workforce Development Board [created] established by [NRS 232.935] executive order of the Governor and the industry sector councils established by the Governor's Workforce Development Board on matters relating to workforce development.
- 2. Work in coordination with the Office of Economic Development to establish criteria and goals for workforce development and diversification in this State.
- 3. Collect and systematize and present in biennial reports to the Governor and the Legislature such statistical details relating to workforce development in the State as the Executive Director of the Office may deem essential to further the objectives of the Office of Workforce Innovation.
 - 4. At the direction of the Governor:
- (a) Identify, recommend and implement policies related to workforce development.
- (b) Define career pathways and identify priority career pathways for secondary and postsecondary education.
- (c) Discontinue career pathways offered by the State which fail to meet minimum standards of quality, rigor and cross-education alignment, or that do not demonstrate a connection to priority industry needs.
- (d) In consultation with the Governor's Workforce Development Board, identify industry-recognized credentials, workforce development programs and education.





- (e) Maintain and oversee the statewide longitudinal data system that links data relating to early childhood education programs and K-12 public education with data relating to postsecondary education and the workforce in this State.
- (f) Collect accurate educational data in the statewide longitudinal data system for the purpose of analyzing student performance through employment to assist in improving the educational system and workforce training program in this State.
- (g) Apply for and administer grants, including, without limitation, those that may be available from funding reserved for statewide workforce investment activities.
- (h) Review the status and structure of local workforce investment areas in the State, in coordination with the Governor and the Governor's Workforce Development Board.
- (i) Report periodically to the Governor's Workforce Development Board concerning the administration of the policies and programs of the Office of Workforce Innovation.
- (j) On or before March 31 of each year, submit to the Governor a complete report of the activities, discussions, findings and recommendations of the Office of Workforce Innovation.
- (k) Oversee the State Apprenticeship Council and the State Apprenticeship Director pursuant to NRS 610.110 to 610.185, inclusive, *and sections 2 to 7, inclusive, of this act* and perform such other functions as may be necessary for the fulfillment of the intent and purposes of chapter 610 of NRS.
- (1) Suggest improvements regarding the allocation of federal and state money to align workforce training and related education programs in the State, including, but not limited to, career and technical education.
- (m) On or before January 1 of each year, collect and analyze data as needed to create a written report for the purposes of this paragraph, and submit such a report to the Director of the Legislative Counsel Bureau. The report must include, without limitation:
- (1) Statistical data based on an analysis of the number of persons within this State who are engaged in an occupation or profession that is regulated by a regulatory body in relation to the total population of this State or any geographic area within this State;
- (2) The demand within this State or any geographic area within this State for the types of services provided by persons within this State who are engaged in an occupation or profession that is regulated by a regulatory body; and
- (3) Any other factors relating to the types of services provided by persons within this State who are engaged in an





occupation or profession that is regulated by a regulatory body that adversely affect public health or safety.

- → As used in this paragraph, "regulatory body" has the meaning ascribed to it in NRS 622.060.
- (n) On or before January 1 of each year, submit to the Director of the Legislative Counsel Bureau a written report that includes, without limitation, the most current data and reports produced by the statewide longitudinal data system.
 - **Sec. 21.** NRS 361.106 is hereby amended to read as follows:
- 361.106 1. Except as otherwise provided in subsection 2, the real and personal property of an apprenticeship program is exempt from taxation if the property is:
 - (a) Held in a trust created pursuant to 29 U.S.C. § 186; or
- (b) Owned by a local or state apprenticeship committee and the apprenticeship program is:
- (1) Operated by an organization which is qualified pursuant to 26 U.S.C. § 501(c)(3) or (5); and
- (2) Registered and approved by the **State Apprenticeship** Council Office of Workforce Innovation pursuant to chapter 610 of NRS.
- 2. If any property exempt from taxation pursuant to subsection 1 is used for a purpose other than that of the apprenticeship program required in subsection 1, and a rent or other valuable consideration is received for its use, the property must be taxed, unless the rent or other valuable consideration is paid or given by an organization that qualifies as a tax-exempt organization pursuant to 26 U.S.C. § 501(c)(3).
 - **Sec. 22.** NRS 701B.921 is hereby amended to read as follows:
- 701B.921 1. The Department of Employment, Training and Rehabilitation and the Housing Division of the Department of Business and Industry shall establish contractual relationships with one or more nonprofit collaboratives to carry out the State's mission of creating new jobs in the fields of energy efficiency and renewable energy by combining job training with weatherization, energy retrofit applications or the development of renewable energy plants.
- 2. To qualify as a nonprofit collaborative for the purposes of this section, a nonprofit entity:
- (a) Must enter into a written agreement relating to job training and career development activities with:
- (1) A labor management agency or other affiliated agency which has established an apprenticeship program that is registered and approved by the [State Apprenticeship Council] Office of Workforce Innovation pursuant to chapter 610 of NRS; and
- (2) A community college or another institution of higher education; and





- (b) Must conduct or have the ability to conduct training programs in at least one of the three geographic regions of this State, including southern Nevada, northern Nevada and rural Nevada.
- → Such a nonprofit entity may also enter into a written agreement relating to job training and career development activities with a trade association which has an accredited job skills training program.
- 3. Within the limits of money available to the Department for this purpose, the Department shall contract with one or more qualified nonprofit collaboratives to:
- (a) Carry out programs for job training in fields relating to energy efficiency and the use of renewable energy.
- (b) In concert with a labor management agency or other affiliated agency which has established an apprenticeship program that is registered and approved by the [State Apprenticeship Council] Office of Workforce Innovation pursuant to chapter 610 of NRS, develop apprenticeship programs to train laborers in skills related to:
 - (1) The implementation of energy efficiency measures.
 - (2) The use of renewable energy.
- (3) Performing audits of the energy efficiency of buildings, facilities, residences and structures.
- (4) The weatherization of buildings, facilities, residences and structures.
- (5) The retrofitting of buildings, facilities, residences and structures.
- (6) The construction and operation of centralized renewable energy plants.
- (7) The manufacturing of components relating to work performed pursuant to subparagraphs (1) to (6), inclusive.
- 4. The job training described in subsection 3 must be sufficiently detailed to allow workers, as applicable, to perform:
 - (a) The services set forth in NRS 702.270.
 - (b) The services set forth in NRS 618.910 to 618.936, inclusive.
- (c) Such other vocational or professional services, or both, as the Department deems appropriate.
- 5. Funding provided for the job training described in subsection 3:
- (a) Must, to the extent money is available for the purpose, include the cost of tuition and supplies.
- (b) May include a cost-of-living stipend which may or may not be in addition to any available unemployment compensation.
- 6. Within the limits of money available to the Division for the purpose, the Division shall contract with one or more governmental





entities, community action agencies or nonprofit organizations, including, without limitation, qualified nonprofit collaboratives, to:

- (a) Identify, in different regions of the State, neighborhoods that will qualify for funding for residential weatherization projects pursuant to federal programs focusing on residential weatherization; and
- (b) Issue requests for proposals for contractors and award contracts for projects to promote energy efficiency through weatherization. Any such requests for proposals and contracts must include, without limitation:
- (1) Provisions stipulating that all employees of the outside contractors who work on the project must be paid prevailing wages;
 - (2) Provisions requiring that each outside contractor:
- (I) Employ on each such project a number of persons trained as described in paragraph (b) of subsection 3 that is equal to or greater than 50 percent of the total workforce the contractor employs on the project; or
- (II) If the Director of the Department determines in writing, pursuant to a request submitted by the contractor, that the contractor cannot reasonably comply with the provisions of subsubparagraph (I) because there are not available a sufficient number of such trained persons, employ a number of persons trained as described in paragraph (b) of subsection 3 or trained through any apprenticeship program that is registered and approved by the [State Apprenticeship Council] Office of Workforce Innovation pursuant to chapter 610 of NRS that is equal to or greater than 50 percent of the total workforce the contractor employs on the project;
- (3) A component pursuant to which persons trained as described in paragraph (b) of subsection 3 must be classified and paid prevailing wages depending upon the classification of the skill in which they are trained; and
- (4) A component that requires each contractor to offer to employees working on the project, and to their dependents, health care in the same manner as a policy of insurance pursuant to chapters 689A and 689B of NRS or the Employee Retirement Income Security Act of 1974.
 - 7. The Department and the Division:
- (a) Shall apply for and accept any grant, appropriation, allocation or other money available pursuant to:
 - (1) The Green Jobs Act of 2007, 29 U.S.C. § 2916(e); and
- (2) The American Recovery and Reinvestment Act of 2009, Public Law 111-5; and
- (b) May apply for and accept any other available gift, grant, appropriation or donation from any public or private source,





- → to assist the Department and the Division in carrying out the provisions of this section.
- 8. The Department and the Division shall each report to the Interim Finance Committee at each meeting held by the Interim Finance Committee with respect to the activities in which they have engaged pursuant to this section.
- 9. As used in this section, "community action agencies" means private corporations or public agencies established pursuant to the Economic Opportunity Act of 1964, Public Law 88-452, which are authorized to administer money received from federal, state, local or private funding entities to assess, design, operate, finance and oversee antipoverty programs.
- Sec. 23. NRS 701B.924 is hereby amended to read as follows: 701B.924 1. The State Public Works Board shall, within 90 days after June 9, 2009, determine the specific projects to weatherize and retrofit public buildings, facilities and structures, including, without limitation, traffic-control systems, and to otherwise use sources of renewable energy to serve those buildings, facilities and structures pursuant to the provisions of this section and NRS 701B.921. The projects must be prioritized and selected on the basis of the following criteria:
 - (a) The length of time necessary to commence the project.
- (b) The number of workers estimated to be employed on the project.
- (c) The effectiveness of the project in reducing energy consumption.
 - (d) The estimated cost of the project.
- (e) Whether the project is able to be powered by or to otherwise use sources of renewable energy.
- (f) Whether the project has qualified for participation in one or more of the following programs:
- (1) The Solar Energy Systems Incentive Program created by NRS 701B.240:
- (2) The Renewable Energy School Pilot Program created by NRS 701B.350;
- 36 (3) The Wind Energy Systems Demonstration Program 37 created by NRS 701B.580;
 - (4) The Waterpower Energy Systems Demonstration Program created by NRS 701B.820; or
 - (5) An energy efficiency or energy conservation program offered by a public utility, as defined in NRS 704.020, pursuant to a plan approved by the Public Utilities Commission of Nevada pursuant to NRS 704.741.
 - 2. The board of trustees of each school district shall, within 90 days after June 9, 2009, determine the specific projects to





weatherize and retrofit public buildings, facilities and structures, including, without limitation, traffic-control systems, and to otherwise use sources of renewable energy to serve those buildings, facilities and structures pursuant to the provisions of this section and NRS 701B.921. The projects must be prioritized and selected on the basis of the following criteria:

- (a) The length of time necessary to commence the project.
- (b) The number of workers estimated to be employed on the project.
- (c) The effectiveness of the project in reducing energy consumption.
 - (d) The estimated cost of the project.
- (e) Whether the project is able to be powered by or to otherwise use sources of renewable energy.
- (f) Whether the project has qualified for participation in one or more of the following programs:
- (1) The Solar Energy Systems Incentive Program created by NRS 701B.240:
- (2) The Renewable Energy School Pilot Program created by NRS 701B.350;
- (3) The Wind Energy Systems Demonstration Program created by NRS 701B.580;
- (4) The Waterpower Energy Systems Demonstration Program created by NRS 701B.820; or
- (5) An energy efficiency or energy conservation program offered by a public utility, as defined in NRS 704.020, pursuant to a plan approved by the Public Utilities Commission of Nevada pursuant to NRS 704.741.
- 3. The Board of Regents of the University of Nevada shall, within 90 days after June 9, 2009, determine the specific projects to weatherize and retrofit public buildings, facilities and structures, including, without limitation, traffic-control systems, and to otherwise use sources of renewable energy to serve those buildings, facilities and structures pursuant to the provisions of this section and NRS 701B.921. The projects must be prioritized and selected on the basis of the following criteria:
 - (a) The length of time necessary to commence the project.
- (b) The number of workers estimated to be employed on the project.
- 40 (c) The effectiveness of the project in reducing energy 41 consumption.
 - (d) The estimated cost of the project.
 - (e) Whether the project is able to be powered by or to otherwise use sources of renewable energy.





- (f) Whether the project has qualified for participation in one or more of the following programs:
- (1) The Solar Energy Systems Incentive Program created by NRS 701B.240;
- (2) The Renewable Energy School Pilot Program created by NRS 701B.350;
- (3) The Wind Energy Systems Demonstration Program created by NRS 701B.580;
- (4) The Waterpower Energy Systems Demonstration Program created by NRS 701B.820; or
- (5) An energy efficiency or energy conservation program offered by a public utility, as defined in NRS 704.020, pursuant to a plan approved by the Public Utilities Commission of Nevada pursuant to NRS 704.741.
- 4. As soon as practicable after an entity described in subsections 1, 2 and 3 selects a project, the entity shall proceed to enter into a contract with one or more contractors to perform the work on the project. The request for proposals and all contracts for each project must include, without limitation:
- (a) Provisions stipulating that all employees of the contractors and subcontractors who work on the project must be paid prevailing wages pursuant to the requirements of chapter 338 of NRS;
- (b) Provisions requiring that each contractor and subcontractor employed on each such project:
- (1) Employ a number of persons trained as described in paragraph (b) of subsection 3 of NRS 701B.921 that is equal to or greater than 50 percent of the total workforce the contractor or subcontractor employs on the project; or
- (2) If the Director of the Department determines in writing, pursuant to a request submitted by the contractor or subcontractor, that the contractor or subcontractor cannot reasonably comply with the provisions of subparagraph (1) because there are not available a sufficient number of such trained persons, employ a number of persons trained as described in paragraph (b) of subsection 3 of NRS 701B.921 or trained through any apprenticeship program that is registered and approved by the [State Apprenticeship Council] Office of Workforce Innovation pursuant to chapter 610 of NRS that is equal to or greater than 50 percent of the total workforce the contractor or subcontractor employs on the project;
- (c) A component pursuant to which persons trained as described in paragraph (b) of subsection 3 of NRS 701B.921 must be classified and paid prevailing wages depending upon the classification of the skill in which they are trained; and
- (d) A component that requires each contractor or subcontractor to offer to employees working on the project, and to their





dependents, health care in the same manner as a policy of insurance pursuant to chapters 689A and 689B of NRS or the Employee Retirement Income Security Act of 1974.

- 5. The State Public Works Board, each of the school districts and the Board of Regents of the University of Nevada shall each provide a report to the Interim Finance Committee which describes the projects selected pursuant to this section and a report of the dates on which those projects are scheduled to be completed.
- Sec. 24. NRS 610.095 is hereby repealed.
 - **Sec. 25.** This act becomes effective on July 1, 2019.

TEXT OF REPEALED SECTION

610.095 Additional duties.

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The State Apprenticeship Council shall:

- 1. Register and approve or reject proposed programs and standards for apprenticeship.
- 2. After providing notice and a hearing and for good cause shown, deny an application for approval of a program, suspend, terminate, cancel or place conditions upon any approved program, or place an approved program on probation for any violation of the provisions of this title as specified in regulations adopted by the State Apprenticeship Council.





