

ASSEMBLY BILL NO. 107—ASSEMBLYMAN YEAGER

FEBRUARY 10, 2021

Referred to Committee on Judiciary

**SUMMARY**—Revises the procedure for determining whether a person may prosecute or defend a civil action without paying costs. (BDR 2-564)

**FISCAL NOTE:** Effect on Local Government: May have Fiscal Impact.  
Effect on the State: Yes.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to civil actions; revising the procedure for determining whether a person may prosecute or defend a civil action without paying costs; and providing other matters properly relating thereto.

**Legislative Counsel's Digest:**

Existing law provides that any person who desires to prosecute or defend a civil action may: (1) file an affidavit with the court alleging that he or she is unable to prosecute or defend the action because he or she is unable to pay the costs of prosecuting or defending the action; or (2) submit a statement or otherwise indicate to the court that he or she is a client of a program for legal aid. If the court is satisfied that a person who files such an affidavit is unable to pay the costs of prosecuting or defending the action or if the court finds that a person is a client of a program for legal aid, the court must order the clerk of the court to allow the person to commence or defend the action without costs and to file or issue any necessary writ, process, pleading or paper without charge. The court must also require that service of documents be made without charge. (NRS 12.015)

This bill revises this procedure to require a person who wishes to prosecute or defend a civil action without paying costs to: (1) file an application to proceed as an indigent litigant; or (2) if the person is a client of a program for legal aid, submit to the court a statement of legal representation or otherwise indicate to the court that the person is a client of a program for legal aid. This bill also establishes certain criteria for the court to use in determining whether to grant an application to proceed as an indigent litigant and prosecute or defend the civil action without paying costs.



\* A B 1 0 7 R 1 \*

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN  
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

**Section 1.** NRS 12.015 is hereby amended to read as follows:

12.015 1. Any person who desires to prosecute or defend a  
civil action ~~[may:~~

~~—(a) File an affidavit with the court setting forth with particularity  
facts concerning the person's income, property and other resources  
which establish that the person is unable to prosecute or defend the  
action because the person is unable to pay the costs of so doing; or~~

~~—(b) Submit a statement or otherwise indicate to the court that the  
person is a client of a program for legal aid.]~~ *without paying the  
costs for prosecuting or defending the action may:*

*(a) File, on a form provided by the court, an application to  
proceed as an indigent litigant, which must include a declaration  
that complies with the provisions of NRS 53.045; or*

*(b) If the person is a client of a program for legal aid, submit  
to the court a statement of representation or otherwise indicate to  
the court that the person is a client of a program for legal aid.*

2. ~~[If the court is satisfied that a person who files an affidavit  
pursuant to subsection 1 is unable to pay the costs of prosecuting or  
defending the action or if the court finds that a person is a client of a  
program for legal aid, the court shall order:~~

~~—(a) The clerk of the court:~~

~~—(1) To allow the person to commence or defend the action  
without costs; and~~

~~—(2) To file or issue any necessary writ, process, pleading or  
paper without charge.~~

~~—(b) The sheriff or other appropriate public officer within this  
State to make personal service of any necessary writ, process,  
pleading or paper without charge.]~~ *The court shall allow a person  
to commence or defend the action without costs and file or issue  
any necessary writ, process, pleading or paper without charge if:*

*(a) Based on its review of an application filed pursuant to  
paragraph (a) of subsection 1, the court determines that the  
application should be granted and the person may proceed as an  
indigent litigant because the person:*

*(1) Is receiving benefits provided by a federal or state  
program of public assistance;*

*(2) Has a household net income which is equal to or less  
than 150 percent of the federally designated level signifying  
poverty as provided in the most recent federal poverty guidelines  
published in the Federal Register by the United States Department  
of Health and Human Services;*



(3) *Has expenses for the necessities of life that exceed his or her income; or*

(4) *Has otherwise shown compelling reasons that he or she cannot pay the costs of prosecuting or defending the action.*

(b) *The person has submitted a statement of representation or otherwise indicated to the court that the person is a client of a program for legal aid pursuant to paragraph (b) of subsection 1.*

↳ *The sheriff or another appropriate public officer within this State shall make personal service of any necessary writ, process, pleading or paper without charge for an applicant whose application has been granted or a person who has submitted a statement of legal representation or otherwise indicated to the court that the person is a client of a program for legal aid.*

3. If the person is required to have proceedings reported or recorded, or if the court determines that the reporting, recording or transcription of proceedings would be helpful to the adjudication or appellate review of the case, the court shall order that the reporting, recording or transcription be performed at the expense of the county in which the action is pending but at a reduced rate as set by the county.

4. If the person prevails in the action, the court shall enter its order requiring the losing party to pay into court within 5 days the costs which would have been incurred by the prevailing party, and those costs must then be paid as provided by law.

5. ~~[Where the affidavit establishes that the person is unable]~~ *If an applicant files an application to proceed as an indigent litigant pursuant to paragraph (a) of subsection 1* to defend an action, the running of the time within which to appear and answer or otherwise defend *the action* is tolled during the period between the filing of the ~~[affidavit]~~ *application* and the ~~[ruling]~~ *decision* of the court ~~[thereon.]~~ *to grant or deny the application.*

6. ~~[An affidavit filed]~~ *The filing of an application to proceed as an indigent litigant* pursuant to ~~[this section.]~~ *paragraph (a) of subsection 1* and any application or request ~~[for an order]~~ filed with the ~~[affidavit, does]~~ *application and the submission of a statement of legal representation or other indication to the court that the person is a client of a program for legal aid pursuant to paragraph (b) of subsection 1* do not constitute a general appearance before the court by the ~~[affiant]~~ *applicant or person* or give the court personal jurisdiction over the ~~[affiant.]~~ *applicant or person.*

7. The ~~[order]~~ *decision* of ~~[the]~~ *a* court ~~[to which]~~ *granting or denying an* application ~~[is made]~~ *to proceed as an indigent litigant* filed pursuant to ~~[this section]~~ *paragraph (a) of subsection 1* is not appealable.



1        8. As used in this section, “client of a program for legal aid”  
2 means a person:

3        (a) Who is represented by an attorney who is employed by or  
4 volunteering for a program for legal aid organized under the  
5 auspices of the State Bar of Nevada, a county or local bar  
6 association, a county or municipal program for legal services or  
7 other program funded by this State or the United States to provide  
8 legal assistance to indigent persons; and

9        (b) Whose eligibility for such representation is based upon  
10 indigency.

11        **Sec. 2.** This act becomes effective 30 days after passage and  
12 approval.

