

Amendment No. 232

Senate Amendment to Senate Bill No. 284	(BDR 32-651)
Proposed by: Senate Committee on Revenue and Economic Development	
Amends: Summary: No Title: No Preamble: No Joint Sponsorship: No Digest: Yes	

ASSEMBLY ACTION				Initial and Date	SENATE ACTION				Initial and Date
Adopted	<input type="checkbox"/>	Lost	<input type="checkbox"/>	_____	Adopted	<input type="checkbox"/>	Lost	<input type="checkbox"/>	_____
Concurred In	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____	Concurred In	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____
Receded	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____	Receded	<input type="checkbox"/>	Not	<input type="checkbox"/>	_____

EXPLANATION: Matter in (1) *blue bold italics* is new language in the original bill; (2) variations of green bold underlining is language proposed to be added in this amendment; (3) ~~red strikethrough~~ is deleted language in the original bill; (4) ~~purple double strikethrough~~ is language proposed to be deleted in this amendment; (5) orange double underlining is deleted language in the original bill proposed to be retained in this amendment.



SENATE BILL NO. 284—SENATOR RATTI

MARCH 22, 2021

Referred to Committee on Revenue and
Economic Development

SUMMARY—Revises provisions relating to transferable tax credits for affordable housing. (BDR 32-651)

FISCAL NOTE: Effect on Local Government: No.
Effect on the State: Yes.

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EXPLANATION – Matter in *bolded italics* is new; matter between brackets ~~omitted material~~ is material to be omitted.

AN ACT relating to taxation; revising the procedure for applying for and issuing transferable tax credits for affordable housing; requiring the recapture of transferable tax credits under certain circumstances; revising provisions limiting the amount of transferable tax credits for affordable housing that may be issued; eliminating the prospective expiration of the program of transferable tax credits for affordable housing; and providing other matters properly relating thereto.

Legislative Counsel's Digest:

Existing law authorizes the Housing Division of the Department of Business and Industry to issue transferable tax credits that are authorized to be taken against certain state taxes to the sponsor of a project for the acquisition, development, construction, improvement, expansion, reconstruction or rehabilitation of low-income housing, as defined by existing federal law. (NRS 360.860-360.870; 26 U.S.C. § 42(g))

Existing law requires a project sponsor who is applying for such transferable tax credits to submit to the Division, upon the completion of the project, a final application, a certification of costs and such other information as the Division may deem necessary to determine whether the project qualifies for the issuance of transferable tax credits. (NRS 360.867) **Section 1** of this bill revises the procedure for the issuance of transferable tax credits so that transferable tax credits are issued before, rather than after, the project is completed. Specifically, **section 1** requires the final application for transferable tax credits to be submitted not less than 45 days before the project is closed rather than upon completion of the project. **Section 1** further requires that, upon completion of the project: (1) the project sponsor must submit to the Division a certification of costs of the project and such other information as the Division deems necessary to determine the final cost of the project; (2) the Division must determine, based on the final cost of the project as indicated in the certification of costs, whether the amount of transferable tax credits issued to the project sponsor is greater than the amount of transferable tax credits to which the project sponsor is entitled; (3) the Division must notify the project sponsor, the Department of Taxation, the Office of Finance, the Fiscal Analysis Division of the Legislative Counsel Bureau and the Nevada Gaming Control Board if the Division determines that the project sponsor is not entitled to any portion of the transferable tax credits issued to the project sponsor; and (4) the project sponsor is required to repay to the Department of Taxation or the Nevada Gaming Control Board, as applicable, the amount of transferable tax credits to which the project sponsor is not entitled. Finally, **section**

1 authorizes an entity to which a project sponsor transfers transferable tax credits to transfer those tax credits to ~~{an affiliate or subsidiary}~~ **one or more of its subsidiaries or affiliates** and requires the entity to notify the Division of such a transfer.

Existing law prohibits the Division from approving an application for transferable tax credits that is submitted after July 1, 2023, and provides for the expiration of the program of transferable tax credits for affordable housing on January 1, 2030. (NRS 360.868; section 14 of chapter 594, Statutes of Nevada 2019, at page 3766) **Section 2** of this bill removes the prohibition against approving an application received after July 1, 2023. **Section 2** prohibits the Division from approving an application for transferable tax credits if doing so would cause the total amount of transferable tax credits approved over the lifetime of the program of transferable tax credits for affordable housing to exceed \$40,000,000. **Section 3** of this bill removes the expiration date for the program of transferable tax credits for affordable housing.

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN
SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. NRS 360.867 is hereby amended to read as follows:

360.867 1. On behalf of a project, the project sponsor may apply to the Division for a certificate of eligibility for transferable tax credits which may be applied to:

- (a) Any tax imposed by chapter 363A or 363B of NRS;
- (b) The gaming license fees imposed by the provisions of NRS 463.370;
- (c) Any tax imposed by chapter 680B of NRS; or
- (d) Any combination of the fees and taxes described in paragraphs (a), (b) and (c).

2. To apply for a certificate of eligibility for transferable tax credits, the project sponsor must:

- (a) Submit an application on a form prescribed by the Division; and
- (b) Comply with the requirements to obtain an allocation of federal low-income housing tax credits which are set forth in the qualified allocation plan.

3. The Division shall:

- (a) Review each application for a certificate of eligibility for transferable tax credits submitted pursuant to subsection 2 and any supporting documents to determine whether the requirements for eligibility for a reservation of transferable tax credits are met and the amount of transferable tax credit threshold points awarded to the project;

- (b) Determine the amount of transferable tax credits for which the project may be eligible, which amount must equal the amount determined by the Division to be necessary to make the project financially feasible after considering all other sources of financing for the project; and

- (c) Reserve the amount of transferable tax credits for which each project is determined to be eligible pursuant to paragraph (b) in the order of the amount of transferable tax credit threshold points awarded to each such project pursuant to paragraph (a) until a reservation is made for each project or the amount of transferable credits reserved for the fiscal year is equal to the amount of transferable tax credits which the Division is authorized to approve for the fiscal year pursuant to NRS 360.868, whichever occurs first. If the amount of transferable tax credits reserved for the fiscal year reaches the amount of transferable tax credits which the Division is authorized to approve for the fiscal year pursuant to NRS 360.868 before each eligible project is reserved the full amount of transferable tax credits for which it is determined to be eligible pursuant to paragraph (b), the

1 Division may take any action that the Division determines will ensure the
2 maximum development of affordable housing in this State, including, without
3 limitation, proportionally reducing the reservation of each project for which
4 transferable tax credits are reserved or reserving for the last project to receive a
5 reservation of transferable tax credits an amount of transferable tax credits that is
6 less than the full amount of transferable tax credits for which the project was
7 determined to be eligible pursuant to paragraph (b).

8 4. If the Division reserves transferable tax credits for a project pursuant to
9 subsection 3, the Division shall provide written notice of the reservation which
10 identifies the amount of the tax credits reserved for the project to:

- 11 (a) The project sponsor;
- 12 (b) The Department;
- 13 (c) The Nevada Gaming Control Board;
- 14 (d) The Office of Finance; and
- 15 (e) The Fiscal Analysis Division of the Legislative Counsel Bureau.
- 16 5. The Division:

17 (a) Shall terminate a reservation of transferable tax credits if the project for
18 which the reservation is awarded is not closed within the period specified in
19 paragraph (a) of subsection 6 unless, before the expiration of that period, the
20 Division receives from the project sponsor a written request for an extension of not
21 more than 45 days. The Division may grant only one extension pursuant to this
22 paragraph and, if the project is not closed before the expiration of the extension
23 period, the Division must terminate the reservation of transferable tax credits. A
24 request for an extension submitted pursuant to this paragraph must be accompanied
25 by proof satisfactory to the Division that:

26 (1) The requirements for financing the project have been substantially
27 completed;

28 (2) The delay in closing was the result of circumstances that could not have
29 been anticipated by and were outside the control of the project sponsor at the time
30 the application was submitted by the project sponsor; and

31 (3) The project will be closed not later than 45 days after the Division
32 receives the request.

33 (b) May terminate a reservation of transferable tax credits if the Division
34 determines that any event, circumstance or condition occurs for which a reservation
35 of federal low-income housing tax credits may be terminated. If transferable tax
36 credits are terminated pursuant to this paragraph, the Division may issue a
37 reservation for the amount of transferable tax credits terminated to other projects
38 eligible for transferable tax credits in the order of the amount of transferable tax
39 credit threshold points awarded to each such project pursuant to paragraph (a) of
40 subsection 3.

41 6. Except as otherwise provided in this section, to be issued transferable tax
42 credits:

43 (a) Not later than 270 days after the Division provides written notice of the
44 reservation of transferable tax credits pursuant to subsection 4, the project sponsor
45 must demonstrate to the Division that the project has been closed by providing
46 proof satisfactory to the Division that the project sponsor has:

47 (1) Purchased and holds title in fee simple to the project site in the name of
48 the project sponsor.

49 (2) Entered into a written agreement with a contractor who is licensed in
50 this State to begin construction.

51 (3) Obtained adequate financing for the construction of the project. The
52 applicant must provide written commitments or contracts from third parties.

(4) Executed a written commitment for a loan for permanent financing for the construction of the project in an amount that ensures the financial feasibility of the project. The commitment may be subject to the condition that the construction is completed and the project is appraised for an amount sufficient to justify the loan in accordance with the requirements of the lender for credit. If the project is a rural development project that receives loans or grants from the United States Department of Agriculture, the applicant must provide a form approved by the Division that indicates that money has been obligated for the construction of the project before the expiration of the period. An advance of that money is not required before the expiration of the period.

(b) ~~Upon completion of the project,~~ *Not less than 45 days before the project is closed,* the project sponsor must submit to the Division a final application for transferable tax credits on a form provided by the Division ~~[, a certification of costs on a form provided by the Division]~~ and such other information as the Division deems necessary to determine whether the project qualifies for the issuance of transferable tax credits. Upon receipt of a final application pursuant to this paragraph, the Division shall complete a review of the project ~~[,]~~ *and* the project sponsor ~~. [and the certification of costs.]~~ If, after such review, the Division determines that the project complies with the requirements upon which transferable tax credits were reserved pursuant to this section and a declaration of restrictive covenants and conditions ~~[has been]~~ *will be* recorded in the office of the county recorder for the county in which the project is located:

(1) The Division shall:

(I) Determine the appropriate amount of transferable tax credits for the project, which must be the amount the Division determines is necessary to make the project financially feasible after all other sources of funding are allocated and paid toward the final cost of the project ~~[indicated in the certification of costs]~~ and may not exceed the amount of transferable tax credits reserved for the project pursuant to this section; and

(II) Notify the project sponsor that the transferable tax credits will be issued;

(2) Within 30 days after the receipt of the notice, the project sponsor shall make an irrevocable declaration of the amount of transferable tax credits that will be applied to each fee or tax set forth in subsection 1, thereby accounting for all of the credits which will be issued; and

(3) Upon receipt of the declaration described in subparagraph (2), issue transferable tax credits to the project sponsor in the amount approved by the Division. The project sponsor shall notify the Division upon transferring any transferable tax credits. *An entity to which a project sponsor transfers any transferable tax credits may transfer those transferable tax credits to one or more of its subsidiaries or affiliates and shall notify the Division upon making any such transfer.* The Division shall notify the Department of Taxation, the Office of Finance, the Fiscal Analysis Division of the Legislative Counsel Bureau and the Nevada Gaming Control Board of all transferable tax credits issued, segregated by each fee or tax set forth in subsection 1, and of all transferable tax credits transferred, segregated by each fee or tax set forth in subsection 1.

7. *Upon completion of the project, the project sponsor shall submit to the Division a certification of costs on a form provided by the Division and such other information as the Division deems necessary to determine the final cost of the project. If, based upon the final cost of the project indicated in the certification of costs, the Division determines that the amount of transferable tax credits issued by the Division to the project sponsor is greater than the amount of transferable tax credits to which the project sponsor is entitled:*

(a) The Division shall notify the project sponsor, the Department of Taxation, the Office of Finance, the Fiscal Analysis Division of the Legislative Counsel Bureau and the Nevada Gaming Control Board that the project sponsor is required to repay the portion of the transferable tax credits to which the project sponsor is not entitled. The notice must specify the amount of transferable tax credits that the project sponsor is required to repay.

(b) The project sponsor shall repay to the Department of Taxation or the Nevada Gaming Control Board, as applicable, the portion of the transferable tax credits to which the project sponsor is not entitled.

8. The project sponsor may submit a request to the Administrator of the Division to protect from disclosure any information in the application which, under generally accepted business practices, would be considered a trade secret or other confidential proprietary information of the business. After consulting with the business, the Administrator of the Division shall determine whether to protect the information from disclosure. The decision of the Administrator of the Division is final and is not subject to judicial review. If the Administrator of the Division determines to protect the information from disclosure, the protected information:

(a) Is confidential proprietary information of the business;

(b) Is not a public record;

(c) Must be redacted by the Administrator of the Division from any copy of the application that is disclosed to the public; and

(d) Must not be disclosed to any person who is not an officer or employee of the Division unless the lead participant consents to the disclosure.

~~18.1~~ 9. The Division may adopt any regulations necessary to carry out the provisions of NRS 360.860 to 360.870, inclusive.

~~19.1~~ 10. The Nevada Tax Commission and the Nevada Gaming Commission:

(a) Shall adopt regulations prescribing the manner in which transferable tax credits described in this section will be administered.

(b) May adopt any other regulations that are necessary to carry out the provisions of NRS 360.860 to 360.870, inclusive.

~~110.1~~ 11. As used in this section:

(a) *“Affiliate” means a person who, directly or indirectly through one or more intermediaries, controls, is controlled by or is under common control with a specified person.*

(b) *“Certification of costs” means a report from an independent certified public accountant attesting:*

(1) To the amount of the actual costs of construction of the project; and

(2) That those costs may be included in the eligible basis of the project pursuant to the provisions of 26 U.S.C. § 42.

~~140.1~~ (c) *“Subsidiary” means an entity in which a person owns beneficially or of record 50 percent or more of the outstanding equity interests.*

(d) *“Transferable tax credit threshold points” means points awarded based on specific objectives determined by the Division through the dissemination of a strategic plan for the development of affordable housing created by the Division, the review of housing data and the receipt of input from persons interested in the development of affordable housing.*

Sec. 2. NRS 360.868 is hereby amended to read as follows:

360.868 1. Except as otherwise provided in this subsection, the Division shall not approve any application for transferable tax credits submitted pursuant to NRS 360.867 if:

(a) Approval of the application would cause the total amount of transferable tax credits approved pursuant to NRS 360.867 for each fiscal year to exceed \$10,000,000. Any portion of the \$10,000,000 per fiscal year for which transferable

1 tax credits have not previously been approved may be carried forward and made
2 available for approval during the next or any future fiscal year . ~~ending on or~~
3 ~~before June 30, 2023.~~ If the Division determines that approval of an application
4 that would cause the total amount of transferable tax credits approved pursuant to
5 NRS 360.867 in a fiscal year to exceed \$10,000,000 is necessary to ensure the
6 maximum development of affordable housing in this State through the approval of
7 transferable tax credits pursuant to NRS 360.867, the Division may approve the
8 application unless the approval of the application would cause the total amount of
9 transferable tax credits approved pursuant to NRS 360.867 in the fiscal year to
10 exceed \$13,000,000. If the Division approves an application for transferable tax
11 credits that causes the total amount of transferable tax credits approved pursuant to
12 NRS 360.867 in a fiscal year to exceed \$10,000,000, the Division must reduce the
13 amount of transferable tax credits which may be approved pursuant to NRS
14 360.867 in the next fiscal year by the amount of transferable tax credits approved in
15 excess of \$10,000,000 in the previous fiscal year.

16 (b) ~~[The Division receives the application on or after July 1, 2023.]~~ *Approval*
17 *of the application would cause the total amount of transferable tax credits*
18 *approved for all fiscal years pursuant to NRS 360.867 to exceed \$40,000,000.*

19 2. The transferable tax credits issued to a project sponsor pursuant to NRS
20 360.867 expire 4 years after the date on which the transferable tax credits are issued
21 to the project sponsor.

22 **Sec. 3.** Section 14 of chapter 594, Statutes of Nevada 2019, at page 3766, is
23 hereby amended to read as follows:

24 Sec. 14. This act ~~is~~

25 ~~—1. —Becomes]~~ *becomes* effective on July 1, 2019, for the purpose of
26 adopting regulations and performing any other administrative tasks that are
27 necessary to carry out the provisions of this act and on January 1, 2020, for
28 all other purposes.

29 ~~[2. —Expires by limitation on January 1, 2030.]~~

30 **Sec. 4.** This act becomes effective on July 1, 2021.