

**MINUTES OF THE MEETING  
OF THE  
ASSEMBLY COMMITTEE ON LEGISLATIVE OPERATIONS AND ELECTIONS**

**Eighty-Third Session  
February 4, 2025**

The Committee on Legislative Operations and Elections was called to order by Chair Erica Mosca at 4:01 p.m. on Tuesday, February 4, 2025, in Room 3137 of the Legislative Building, 401 South Carson Street, Carson City, Nevada. The meeting was videoconferenced to Room 2 of the State of Nevada Hearing Rooms, 7120 Amigo Street, Las Vegas, Nevada. Copies of the minutes, including the Agenda [[Exhibit A](#)], the Attendance Roster [[Exhibit B](#)], and other substantive exhibits, are available and on file in the Research Library of the Legislative Counsel Bureau and on the Nevada Legislature's website at [www.leg.state.nv.us/App/NELIS/REL/83rd2025](http://www.leg.state.nv.us/App/NELIS/REL/83rd2025).

**COMMITTEE MEMBERS PRESENT:**

Assemblymember Erica Mosca, Chair  
Assemblymember Cecelia González, Vice Chair  
Assemblymember Lisa K. Cole  
Assemblymember Jill Dickman  
Assemblymember Rebecca Edgeworth  
Assemblymember Brian Hibbetts  
Assemblymember Sandra Jauregui  
Assemblymember Brittney M. Miller  
Assemblymember Daniele Monroe-Moreno  
Assemblymember Cinthia Zermeno Moore  
Assemblymember Hanadi Nadeem

**COMMITTEE MEMBERS ABSENT:**

None

**GUEST LEGISLATORS PRESENT:**

None

**STAFF MEMBERS PRESENT:**

Haley Proehl, Committee Policy Analyst  
Asher Killian, Committee Counsel  
Aaron MacDonald, Committee Counsel



Mackenzie Scruggs, Committee Manager  
Kristi Howard, Committee Secretary  
George Whalen, Committee Assistant

**OTHERS PRESENT:**

Ellen Gifford, Private Citizen, Incline Village, Nevada

**Chair Mosca:**

[Roll was taken.] Welcome to the first meeting of the Assembly Committee on Legislative Operations and Elections. Before we begin, I would like to make some announcements. The Assembly Committee on Legislative Operations and Elections is scheduled to meet at 4 p.m. on Tuesdays and Thursdays. Since our companion committee in the Senate meets on Tuesdays and Thursdays at 3:30 p.m., the Senate Chair, Senator Ohrenschall, and I plan to hold joint meetings for our next two meetings to hear presentations from various agencies and groups. Those joint meetings will be held at 3:30 p.m. That would be this coming Thursday and next Tuesday.

Agenda items may be taken in a different order than listed. Two or more agenda items may be combined for consideration. An item may be removed from this agenda, or discussion of an item on this agenda may be delayed at any time. If you wish to testify, please sign in at the table by the door and provide a business card to the committee secretary. When testifying, please turn on the microphone and state and spell your name for the record. Please also state whether you represent a group or an organization, then turn off the microphone each time you are done speaking. There are ten hard copies of the meeting materials for members of the public. Members of the public may also access electronic copies of the materials on the Nevada Legislature's website.

We expect courtesy and respect in our interactions during the meeting, even if we may not agree with another person's position, and we thank everybody here in advance for that. Also, Committee members will be using their laptops to view handouts and other documents. Please do not view this as a sign of disrespect or inattention. Public comment will be taken at the end of the meeting. Each person will be limited to two minutes. In addition, the public may submit written testimony to the Committee up to 24 hours after the meeting. Finally, please silence all electronic devices.

I would like a few minutes to make sure we can introduce our Committee members and our staff. Members, if each of you could introduce yourself by sharing the district you represent, your experience with Legislative Operations and Elections, and any other personal or professional information you would like to share. I will start with our vice chair, Assemblymember González.

**Assemblymember Cecelia González:**

Good afternoon, everyone. Thank you so much, Madam Chair. I am excited to be here. My name is Cecelia González, I represent Assembly District 16 in the southern part of the state,

which used to be pretty central, but because we have grown so much, I am more like going towards the southwest area. I have Sunset Park, Spring Valley, and the airport. So very excited to be here. This is my third time on Legislative Operations and Elections. I am very excited to learn from all of you this session.

**Assemblymember Brittney M. Miller:**

I am Brittney Miller. I represent Assembly District 5, which is the Summerlin Lakes area on the western end of Las Vegas. This is my fourth time on Legislative Operations. I have been a member; I have been the vice chair; I have been the chair; and I have chaired during redistricting. It seems now I am getting closer to the door, because this is where all the former chairs sit. Glad to be here.

**Assemblymember Sandra Jauregui:**

I represent Assembly District 41 in southern Nevada. This district is a little bit of Henderson, a little bit of unincorporated Clark County. This is my third time on Legislative Operations and Elections. I have served as chair and as vice chair, and I am the closest to the door, but I am happy to be here.

Access to democracy is very important to me. I was happy to be Chair when we implemented some of the laws that I am most proud of which are automatic voter registration, same-day voter registration, and expanding voting rights to ex-felons. I am happy to be here and doing the good work.

**Assemblymember Rebecca Edgeworth:**

I am Assemblywoman Rebecca Edgeworth, I represent Assembly District 35, which is in the Southern Highlands Golf community and Mountain's Edge Regional Park areas, to the southwest of Las Vegas. My day job is that I am a practicing physician. As such, I have very little experience in legislative operations, but I am very excited to find out what can be done to increase integrity in elections, and all of the very important things.

**Assemblymember Cinthia Zermeño Moore:**

I represent Assembly District 11. It is a pretty diverse district. I represent a part of east Las Vegas. About 20 percent of my district falls in the City of North Las Vegas. I also have part of downtown Las Vegas, including Fremont Street, Container Park, Symphony Park, and a little bit of the downtown Las Vegas Arts District as well. This is my first session, and I am truly honored to be part of this Committee and learn more about our elections and operations.

**Assemblymember Lisa K. Cole:**

I represent District 4, which is in the Las Vegas area—I also have a very diverse district. I have a portion in North Las Vegas, the city of Las Vegas, two different wards, and a large chunk of unincorporated Clark County.

This is also my first session. I am happy to be here to be a part of this whole process. As far as Legislative Operations is concerned, I have attended a few meetings for the Legislative Commission in the interim as a layperson in my day job.

**Assemblymember Hanadi Nadeem:**

Good afternoon, everyone. I am Assemblymember Hanadi Nadeem. I am a representative of District 34. This is my first term. I am happy and eager to learn and make some positive changes.

**Assemblymember Brian Hibbetts:**

I am Assemblyman Brian Hibbetts of Assembly District 13, which encompasses the northwest portion of the Las Vegas Valley. My district includes the Centennial Hills area, the Skye Canyon, portions of unincorporated Clark County, portions of the City of North Las Vegas, and just about anything else you can think of. This is my second term, and my second time on Legislative Operations and Elections. I just realized that we are the least diverse Committee in this Legislature—not a single person here is from the North.

**Chair Mosca:**

We do have Assemblymember Dickman.

**Assemblymember Jill Dickman:**

I am Jill Dickman. I represent District 31, which is mostly the City of Sparks, north of Baring Boulevard. I have a little bit of Reno all the way out to Lockwood.

It is my fourth term in the Assembly, and my third term on Legislative Operations. I really enjoy working with this Committee, especially with our new Chair, because she is really into learning everything. She took us on a tour of the Washoe County Registrar of Voters Office on Friday, and it was so interesting—I look forward to learning more from our Chair.

**Assemblymember Daniele Monroe-Moreno:**

I am Assemblymember Monroe-Moreno. I represent Assembly District 1, which is primarily in the City of North Las Vegas, and a small section of Las Vegas. My neighbor is Assemblymember Hibbetts. We work together in our communities.

This is my fifth session in the Legislature, and my fifth time on Legislative Operations. I am so proud to have been part of so many of the dynamic pieces of legislation we have been able to pass during my career to make access to the ballot so much easier in our beautiful state. I look forward to what we are going to do this legislative session and serving under your leadership.

**Chair Mosca:**

Thank you so much to our Committee members. I am Assemblymember Erica Mosca, and I represent Assembly District 14 in east Las Vegas. I vice-chaired the Interim Committee on Legislative Operations and Elections, and I really am just excited to learn as much as I can. I have gone throughout the state and visited a lot of the Clerk's offices, as well as Washoe and Clark Counties. I am excited to continue to learn alongside all of you.

We are so lucky that we have a great Committee staff who have done so much work already and put in the time to make our first meeting great. Next, I would like our Committee staff to briefly introduce themselves. Let us start with our Committee policy analyst.

**Haley Proehl, Committee Policy Analyst:**

My name is Haley Proehl. I will be serving as the Committee policy analyst for this Committee this session. I have been working for the Legislative Counsel Bureau (LCB) Research Division for about six years now. This is my second time staffing Assembly Legislative Operations and Elections, and I also staffed the Interim Committee on Legislative Operations and Elections for the previous two interims.

I am originally from Reno. I got my undergraduate degree at the University of California, Davis and my master's degree in public policy at the University of Chicago. Happy to be here.

**Aaron MacDonald, Committee Counsel:**

My name is Aaron MacDonald. I will be serving as Committee counsel. I am principal deputy counsel with the LCB in the Legal Division. During the interim, I spent most of my time drafting measures affecting primarily Titles 17, 24, and 29 in the *Nevada Revised Statutes* (NRS), so I am getting very familiar with the areas of law that we will be practicing in. I am excited to discuss the bills with the Committee.

**Asher Killian, Committee Counsel:**

I will be assisting the Committee and helping to back up Aaron as Committee counsel this session. I am the legislative counsel for the Nevada Legislature. I took over that responsibility in August of last year. This is my first session as legislative counsel, but I have been with the LCB for 18 years.

I am originally from Oklahoma, and my undergraduate and law degrees are from there. I have been in Nevada ever since, and I love it here in the state. Haley [Proehl] and I got to work together for my first exposure to legislative operations during the redistricting process after the 2020 census, which was an exciting time to begin to learn legislative operations and elections. Just as a matter of concern, during the interim between last session and this session, in addition to becoming legislative counsel—I also decided to spend my free time earning a Master of Public Administration degree from one of the campuses of the University of Nevada. To avoid creating a political issue, I will not say which one.

**Mackenzie Scruggs, Committee Manager:**

Hi, I am Mackenzie Scruggs. This is my first session. My background is actually in environmental science and public health. I did a brief internship during the COVID-19 pandemic, so my time with the Legislature was relatively abbreviated. I am excited to be working with you all and learning.

**Kristi Howard, Committee Secretary:**

This is my second time as Committee secretary for Legislative Operations and Elections.

**George Whalen, Committee Assistant:**

This is my first session, and I come from a background of church ministry. I have had the honor of working in the prison system as a prison minister for the past 14 years. I have seen Nevada State Prison come and go; I have seen Warm Springs Correctional Center come and go; and I still have the Northern Nevada Correctional Center. I have been doing that for quite a while. Prior to that, I ministered one in Illinois and one in the state of Washington. I have had the opportunity of being a director of a couple of not-for-profit agencies.

I am thrilled, honored, and humbled to sit here and to be amongst the dedicated and committed members of the Assembly. I have been to a couple of Committee meetings, and I have been touched. I was very touched by your Assembly event yesterday, with a great message from the Speaker, and from many of you right here in this room. Thank you very much for your dedication. Hopefully, we can be of some assistance to you in making your job a little bit easier if at all possible.

**Chair Mosca:**

The Committee also receives assistance from the Audio Visual and Public Hearings (AVH) unit. We thank you for all that you do, and all that you are going to do for this Committee this session.

Our first order of business is the adoption of our 2025 Assembly Committee on Operations and Elections—Standing Policies [[Exhibit C](#)]. They are posted on the Nevada Electronic Legislative Information System (NELIS). These policies are fairly standard and similar to the policies adopted by the Committee last session. They serve to complement the Assembly Standing Rules and the Joint Standing Rules of the Senate and the Assembly.

I will turn it over to Ms. Proehl for a high-level overview.

**Haley Proehl, Committee Policy Analyst:**

The 2025 Assembly Committee on Operations and Elections—Standing Policies [[Exhibit C](#)] before you are the same as the Standing Policies adopted by this Committee in 2023 with no changes. The policies address several items related to the expectations of members and persons appearing before the Committee, requirements for submitting materials, and policies for testifying. In particular, some of the items the policies address include the intent of the Committee to create an atmosphere of courtesy and professionalism; the expectation that everyone show respect to one another; the requirement to submit exhibits, amendments, and other handouts no later than 4 p.m. on the business day prior to the meeting; and that presenters provide ten copies of their documents for members of the public.

Committee members are expected to arrive on time for meetings and must notify the Chair in advance if they must leave a Committee meeting for an extended period of time, give their full attention to those testifying, and advise the Chair of a change in their vote before a vote on the floor if they were in favor of passing a bill or adopting an amendment in Committee. Additionally, the policies state that testimony and public comment will be limited to two

minutes per person, and that those testifying must indicate whether they support, oppose, or are in neutral position to the bill or resolution.

Finally, the policies require electronic devices to be silenced during meetings, and do not permit lobbyists, the press, or members of the public to approach the dais.

**Chair Mosca:**

Are there any questions from members on the policies? Seeing none, I will accept a motion to adopt the 2025 Assembly Committee on Legislative Operations and Elections—Standing Policies.

ASSEMBLYMEMBER GONZÁLEZ MADE A MOTION TO ADOPT THE  
2025 ASSEMBLY LEGISLATIVE OPERATIONS AND ELECTIONS  
COMMITTEE STANDING POLICIES.

ASSEMBLYMEMBER MONROE-MORENO SECONDED THE MOTION.

Committee, is there any discussion? [There was none.]

THE MOTION PASSED UNANIMOUSLY.

Next, our Committee policy analyst will present the Committee Brief [[Exhibit D](#)].

**Haley Proehl:**

Something you will hear me say quite often in this Committee is that, as nonpartisan staff, I can neither advocate for nor against any measure that comes before you. My job is to assist the Committee with any policy questions and policy research needs.

I am going to quickly go over the Committee Brief [[Exhibit D](#)], which is uploaded on NELIS. You should also have a copy in front of you. I am not going to go through all the sections, but I will highlight a couple of things and point out others that you might be interested in following up on and taking a look at later.

In 2025 the Assembly Committee on Legislative Operations and Elections will have very similar, or the same, jurisdiction as it had in prior sessions. The final authority for jurisdiction falls in the hands of Assembly leadership, but typically there is a continuum of subjects that come to each committee. Campaign practices, amendments to the Nevada Constitution, elections, ethics in government, initiative and referendum petitions, lobbying the Nevada Legislature, and public officers and employees are the major topics that this Committee covers [page 3, [Exhibit D](#)]. The Committee also considers legislative business such as measures proposing interim studies, and bills amending permanent statutory Committee bills that have significant fiscal impact may be concurrently referred to this Committee and to the Assembly Committee on Ways and Means.

I want to point out that, although the Senate and Assembly both have Committees on Legislative Operations and Elections, their jurisdictions are not identical. There may be bills that are referred to this Committee that do not go to the Senate committee—and vice versa. Many of the bills that this Committee addresses relating to interim work and legislative business are exempt from certain deadlines (Joint Standing Rule 14.6) [page 3, [Exhibit D](#).]

It is not uncommon for this Committee to be especially busy during the last part of the session after many other Committees are not as busy—for example, after the deadline for second house committee passage, which this year is on May 16, 2025. For statistical information, there are activities listed from the previous six sessions for this Committee [page 4, [Exhibit D](#)]. In 2023 this Committee was referred 47 measures, 27 of which were approved and reported to the Governor, or filed with the Office of the Secretary of State. Out of the nine vetoed bills, six are returning to the 2025 Session because they were vetoed by the Governor after the conclusion of the 2023 Session. If you would like more information about any of these measures, I would refer you to the bill status webpage for the 2023 Assembly Committee on Legislative Operations and Elections on NELIS.

You will also see in the brief an outline of the major issues considered in 2023 by this Committee. Note that three joint resolutions from the 2023 Session heard by this Committee will be returning this session [page 5, [Exhibit D](#)]. Any legislative proposal to amend the Nevada Constitution must pass two consecutive legislatures in identical form, and then be approved by voters at a general election in order for it to take effect. The two Assembly Joint Resolutions returning from 2023 from this Committee are Assembly Joint Resolution 5 and Assembly Joint Resolution 6. Both resolutions were referred to this Committee yesterday. If they pass the 2025 Legislature, they will be added to the 2026 ballot for approval or disapproval by the voters. There is also a section about the 2024 ballot questions [page 5, [Exhibit D](#)], since this Committee deals with elections issues, and some ballot questions stem from proposed constitutional amendments typically heard by this Committee.

Next, the brief talks about the activities of the 2023-2024 Joint Interim Standing Committee on Legislative Operations and Elections. This interim Committee is fairly new; only established in 2021, and its purpose is to review issues under the purview of this Committee and vote to approve bill draft requests (BDRs) for the following legislative session.

For the 2025 Session, the Interim Committee approved proposals for six bill draft requests, which are numbered in the Committee Brief [page 6, [Exhibit D](#)]. They can be found in the 2025 BDR list on NELIS. More information about the interim Committee's activities and approved BDRs can be found in Bulletin 25-9: Joint Interim Standing Committee on Legislative Operations and Elections (2025), [page 7, [Exhibit D](#)] published on the Legislature's website.

As of yesterday morning, there were 13 prefiled bills referred to this Committee. That number has since increased to 17, including the 2 Assembly Joint Resolutions from last session. The Senate Committee on Legislative Operations and Elections now has 16 prefiled bills. When this document was finalized, they had 12. The Senate Joint Resolutions had

temporarily disappeared from NELIS; hence, why those are not linked, but I do believe they are available again on NELIS.

Finally, I just want to point out the publications section [page 8, [Exhibit D](#)]. There are a few elections publications that have been published by the Research Division in recent years. These may be of interest to you. We are in the process of updating the documents on voter registration and voting in an election. The one on canvassing and certification regarding Nevada's election process after the vote has already been updated.

In closing, I would invite you all to please reach out if you have questions or if there is anything we can research for you. The Research Division provides policy analysis and research in a nonpartisan and confidential manner, and we are happy to provide research for you, not just on topics related to this Committee, but on any topic. That concludes my presentation. I am happy to answer any questions.

**Chair Mosca:**

Members, are there any questions? [There were none.] I will ask a question, because I know you have been on this Committee for the past three sessions. Have you seen a sense in a trend in workload, interest, or any changes over time?

**Haley Proehl:**

Judging by the number of measures that have been referred to the Committee over the past three sessions, I would say that the workload has held fairly stable, if not slightly decreased over time. This Committee does have a lighter workload than others. For the past few sessions, there have been a handful of meetings cancelled by this Committee because they just were not needed. It is hard to tell if that trend will continue this session. There are a significant number of bills prefiled at this point in session, compared to previous sessions. That could also just be evidence of BDR details being submitted earlier, or some other aspect of the drafting process. I believe there are about 30 other BDRs out there that could be referred to this Committee. It is hard to tell without the full details of the bills yet. Some of those may go to other committees, or to the Senate Committee on Legislative Operations and Elections. I think it is a little too early to know what the trend is going to be for this session.

**Chair Mosca:**

Seeing no other questions, we will close this item and move on to public comment. Each person has two minutes to provide testimony, and I will be keeping time to keep us on track. Written public comment may also be submitted to the Committee up to 24 hours after the meeting. If you would like to call in, the phone number is (888) 475-4499. When prompted, provide the meeting identification number, enter 85039753280, then press the pound symbol when prompted for a participant identification number.

I will start here in Carson City, if anyone would like to give public comment. Seeing no one, we will move down to Las Vegas. [There was no one.] We will move to the phone lines.

**Ellen Gifford, Private Citizen, Incline Village, Nevada:**

My name is Ellen Gifford, and I would like to share that on December 4, 2023, a citizen of Nevada sent a public records request to the Office of the Secretary of State. On December 19, 2023, ten days later—instead of the statute-required five days—the Secretary of State's Office responded saying they expected to provide the requested records by February 23, 2024. In February 2024 the Secretary of State's Office requested an extension to April. In April the Secretary of State's Office requested an extension to June. In June, the Secretary of State's Office requested an extension to July. In August, the Secretary of State's Office requested an extension to September. In September, the Secretary of State's Office requested an extension to October. In October, the Secretary of State's Office requested an extension to November. In November, the Secretary of State's Office requested an extension to January of 2025. On January 17, 2025, the Secretary of State's Office sent that very same November 2024, memo that had requested an extension to January. Today in February of 2025, still no records have been provided. It is assumed that personnel responsible for performing this task receive a paycheck. Yet a new bill, Assembly Bill 51, proposes that Nevadans pay an additional fee for a task that is part of their job description and is not being performed properly, or in accordance with Nevada statutes.

**Chair Mosca:**

We have no additional callers. I will close public comment. Our next meeting will be a joint meeting with the Senate Committee on Legislative Operations and Elections on Thursday, February 6, at 3:30 p.m. in room 1214. Please note that the room and time have changed. I thank you all for being here, seeing no further business before us this meeting is adjourned [at 4:33 p.m.].

RESPECTFULLY SUBMITTED:

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Kristi Howard  
Committee Secretary

APPROVED BY:

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Assemblymember Erica Mosca, Chair

DATE: \_\_\_\_\_

**EXHIBITS**

| <b>Bill</b> | <b>Exhibit</b> | <b>Witness / Agency</b>                                                                     | <b>Description</b>                                                                        |
|-------------|----------------|---------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------|
|             | A              |                                                                                             | Agenda                                                                                    |
|             | B              |                                                                                             | Attendance Roster                                                                         |
|             | C              | Haley Proehl, Committee Policy Analyst, Research Division, Legislative Counsel Bureau (LCB) | 2025 Assembly Committee on Legislative Operations and Elections—Standing Policies         |
|             | D              | Haley Proehl, Committee Policy Analyst, Research Division, Legislative Counsel Bureau (LCB) | Assembly Committee on Legislative Operations and Elections Committee Brief, February 2025 |